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6	Attorney for Protestants Save the California Delta Alliance, et al.			
7	BEFORE THE CALIFORNIA STATE WATER RESOURCES CONTROL BOARD			
8				
9	IN RE CALIFORNIA WATERFIX	MOTION TO REQUIRE PETITIONER TO: 1) AMEND THE PETITION TO REFLECT		
10	CALIFORNIA DEPARTMENT OF WATER RESOURCES AND U.S.	ACOE-REQUIRED CHANGES; 2) SCHEDULE PART 2 REBUTTAL AFTER ISSUANCE OF		
11	BUREAU OF RECLAMATION	SUPPLEMENTAL ENVIRONMENTAL		
12	PETITION FOR CHANGES IN WATER RIGHTS, POINTS OF	IMPACT REPORT ADDRESSING ACOE- REQUIRED CHANGES; AND 3) COMBINE		
13	DIVERSION/RE-DIVERSION	DELTA ALLIANCE'S CASE-IN-CHIEF WITH ITS REBUTTAL CASE FOR PRESENTATION		
14		DURING REBUTTAL PHASE.		
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17	Save the California Delta Alliance	, et al. hereby respectfully moves the Board to require		
18	Petitioners to amend the Petition to reflect	recently announced changes to the project brought about		
19	by requirements imposed by the Army Corps of Engineers during consultation with the ACOE			
20	regarding the section 404 permit for the Pr	roject. These changes have been only skeletally described		
21	to Protestants in DWR's March 29 communication but substantially alter construction-related impacts ("March 29 Changes"). Protestants need a full description and environmental review of these changes in order to adequately respond to these Project changes. DWR has stated that the			
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23				
24	March 29 Changes will be fully described and analyzed in a forthcoming supplement to the Project			
25				
26	Environmental Impact Report. The full description of the changes and assessment of the			
27	environmental impacts in the forthcoming	supplement should be made a part of the Project		
28	Description for purposes of this Change Petition after the Supplement to the EIR is issued.			

1	Delta Alliance further requests that the next (Part 2 Rebuttal) phase of these proceedings	
2	should not be scheduled to begin until after the supplement to the EIR has been entered into the	
3	record. This is necessary to afford Protestants a fair opportunity to assess and respond to these	
4	substantial changes in the Project.	
5	Finally, because of the substantial connection between these changes and the impacts	
6	addressed in Delta Alliance's Part 2 case in chief, Delta Alliance requests that it be allowed to	
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8	combine its Part 2 case in chief with its Part 2 rebuttalall to be presented during the rebuttal phase	
9	and after a full description of the changes and supplement to the Project EIR have been provided.	
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11	I. Summary Of Need To Schedule Part 2 Rebuttal After DWR Issues The Supplemental Environmental Impact Report And To Allow Delta Alliance to	
12	Combine Its Case in Chief With Its Rebuttal Testimony All To Be Presented During Rebuttal Phase.	
13	On March 29, 2018, Petitioner California Department of Water Resources ("DWR") served	
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15	upon the parties notice of "public availability" of substantial changes in the Project description that	
16	significantly change the physical configuration of the proposed project, and especially in regard to	
17	the construction footprint, location of construction facilities, and construction impacts on Delta	
18	waterways from barge traffic and over-water geotechnical exploration ("March 29 Changes"). These	
19	changes have been required of DWR by the United States Army Corps of Engineers as a part of	
20	Petitioner's section 404 permit process with regard to the Corps' duty to minimize impacts to the	
21		
22	Waters of the United States. As the Board is aware, Petitioners and Protestants have disagreed	
23	consistently on the impacts of every aspect of the project and DWR's assertion that these changes	
24	may minimize some impacts is not evidence that this is the case, nor do we know whether changes	
25	proffered to minimize one impact (such as on wetlands or in one area of the Delta) may exacerbate	
26	other impacts (such as impacts on communities, traffic, recreation, or in other areas of the Delta).	
27	The documents describing the changes served on the parties and submitted to the Board	
28	provide that "The proposed optimizations will be subject to environmental review as a part of the	

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forthcoming Supplemental Environmental Impact Report expected in Spring 2018." (Attachment 1,
p. 6.) DWR has suggested that "[i]t is the contention of DWR that all aspects of the information
released here is within the proper scope of rebuttal in Part 2 of the California WaterFix water rights
change hearing." (Attachment 1, p.1.) DWR announced that it does not intend to amend the Petition
to reflect these changes in project description nor introduce the changes as a supplement to its case
in chief.

Delta Alliance disagrees with DWR's argument that these changes may be adequately 8 9 addressed by simply making the information available to Protestants as "public information." As 10 Delta Alliance has repeatedly argued, these are evidentiary hearings and DWR's repeated assertion 11 that various sets of crucial information about the project are "publicly available" cannot form any 12 part of the basis of the Board's decision. It is not up to Protestants to ferret out a project description 13 by scouring the internet or speculating based on skeletal information provided by DWR. The March 14 29 Changes have been provided in skeletal/summary outline only and obviously do not include 15 16 substantial information that is within DWR's possession about the full scope and detail of these 17 changes.

18 Delta Alliance therefore urges the Board to require DWR to amend the Petition to reflect the 19 March 29 changes, and that this amendment include the forthcoming supplement to the EIR, which 20 will assess the environmental impacts of these changes, and must as a matter of law include an 21 adequate and complete description of the changes. DWR has stated that the supplement to the EIR 22 "is expected in Spring 2018." (Attachment 1, p.6.) Further, these changes should be described with 23 24 at least the same level of detail that is provided in the current description of Project impacts, 25 including Map Book Figure M15-4, sheets 1–8, which depict in detail construction related impacts 26 on Delta recreation.

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The forthcoming supplement to the EIR, and full description of the changes, is a necessary prerequisite to Protestants ability to adequately understand, assess, and respond to the changes.

1 Delta Alliance therefor respectfully requests that the next phase of these proceedings (currently 2 anticipated as Part 2 Rebuttal Phase) not be scheduled to begin until after the supplement to the EIR 3 and full description have been completed and the changes therein described properly made a part of DWR's Change Petition.

In addition to these general considerations, which apply to many Protestants, Delta Alliance 6 is particularly affected by these changes because the changes are all directed at construction 7 impacts; as stated by DWR the changes address the "potential effects of the construction of the 8 9 California WaterFix." (Attachment 1, p.1.) Delta Alliance's Part 2 case in chief focuses on the 10 impacts of WaterFix construction on Delta recreation. As described in more detail below, the 11 March 29 changes substantially alter the testimony of Delta Alliance's Part 2 case in chief panel. 12 Delta Alliance was required to prepare and submit its Part 2 testimony many months ago. Under 13 the circumstances, it would be fundamentally unfair to require Delta Alliance to offer testimony 14 prepared before these changes were announced at the last minute before Delta Alliance's scheduled 15 16 testimony, and then to again require Delta Alliance's witnesses to cover the same subject matter 17 based on the new information during the rebuttal or subsequent other phases.

18 DWR has been in consultation with the Army Corps of Engineers for many months. At 19 some echelons within the agency, DWR knew long ago that these changes were coming. Regardless 20 of any actual intent on the part of DWR, if Delta Alliance is required to go forward with its case in 21 chief now, DWR would have the benefit of unfair, last-minute surprise changes to the project that 22 disadvantage Delta Alliance's witnesses. Delta Alliance has limited resources and can only afford to 23 24 address a few of the many severe impacts to Delta recreation and Delta communities. It spent its 25 resources on the impacts as described in the 2016 Final EIR, the Biological Opinions, and the 26 Biological Assessment. The key information that Delta Alliance relied upon in those documents has 27 now been altered by the March 29 changes. Delta Alliance therefore further request that it be 28 allowed to combine its case in chief and rebuttal testimony in one presentation, based on accurate

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information including the supplemental EIR, during the Part 2 rebuttal phase. DWR could then
answer in the sir-rebuttal phase. Delta Alliance believes that this is the most efficient and only fair
way to proceed. Delta Alliance believes that all of its testimony submitted for its Part 2 case in chief
is within the proper scope of rebuttal in any event.

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### II. In Order To Avoid Unfair Surprise, Fundamental Fairness Requires That Delta Alliance Be Allowed To Combine Its Part 2 Case In Chief With Its Part 2 Rebuttal All To Be Presented During Part 2 Rebuttal Phase.

Delta Alliance testimony of witnesses Frank Morgan and Bill Wells focuses on the impacts 8 9 of construction on Delta recreation. A substantial portion of the testimony and exhibits produced by 10 Wells and Morgan concern the impact of construction-related barge traffic and over-water 11 geotechnical exploration on Delta recreation. Delta Alliance expended significant time and effort to 12 produce Exhibits SCDA-72 and SCDA-73, which are maps of construction impacts, and include 13 Delta Alliance's graphic representation of barge routes that will be used by DWR during the 14 construction period. The information underlying these exhibits and the testimony of Wells and 15 16 Morgan about the exhibits has now been changed at the last minute by DWR's March 29 Changes. 17 Delta Alliance determined the barge routes shown on SCDA-72 and 73 by reference to the 18 National Marine Fisheries Service California WaterFix Biological Opinion, the Revised California 19 WaterFix Biological Assessment, the California WaterFix Final Environmental Impact Report, and 20 other environmental documents issued by DWR or relevant agencies. For example, the NMFS BiOp 21 describes "Barge Traffic" at section 2.5.1.1.1.2, including locations of barge landings and a 22 narrative description of expected points of inception and termination of barge trips. Relevant 23 24 excerpts of the BiOp are found at SCDA-103. By way of further example, the Final Environmental 25 Impact Report Map Book provides detailed information on the location of all barge landings and 26 muck dumps. Please see SCDA-104, which is FEIR Map Book Figure M15-4, sheet 4 of 8, for an 27 example of the detailed locations of barge landings and muck dumps as well as access roads and 28 routes to muck dumps (in this example, the muck dump on Bouldin Island).

1 Delta Alliance took the information from the Project documents, including the Map Books 2 and BiOps, and produced SCDA-72 and SCDA-73 and Mr. Morgan and Mr. Wells spent significant 3 time analyzing the barge traffic based on this information. The March 29 Changes now relocate 4 barge landings and reorient barge traffic. For example, the March 29 Project Footprint Change 5 Description states "Zacharias Island RTM and Barge Unloading Facility Removed." (Attachment 1, 6 p.2). It is unclear exactly what this means as DWR has testified in the past that barge loading and 7 unloading may take place at locations where there is no barge facility. Mr. Berdnarski testified to 8 9 this effect with regard to barge activities at intake #2. The March 29 Changes are skeletal and no 10 update to the detailed narrative description of barge traffic in the NMFS BiOp (SCDA-103) has 11 been provided. Nor has any update to the detailed information on FEIR Map Book pages M15-4, 12 sheets 1–8 been provided.

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The March 29 Changes also move the barge landing at Bouldin Island, "moved east 14 approximately 1,500 ft," (Attachment 1, p. 2). It is unclear where the landing will be moved to and 15 16 which slough or river it will be on and what route barges will take to reach it. The March 29 17 Changes also change the road access route to the large muck dump on Bouldin Island off of 18 Highway 12. Delta Alliance relied on the barge routes and Map Book Figure M15-4, sheet 4 of 8 19 (SCDA-104) to produce the expert testimony of traffic engineer Chris Kinzel. Changes to the 20 locations of barge landings, barge routes, the muck dump at Bouldin Island, and the access road at 21 Bouldin Island all affect Mr. Kinzel's testimony about construction impacts on road traffic, 22 23 including road traffic backups caused by the opening of the draw bridges at Rio Vista and elsewhere 24 which will be required to allow WaterFix Construction barges to pass underneath.

Delta Alliance's remaining witnesses, acoustical engineer Charles Salter and structural
 engineer Rune Storesund, focus much of their testimony on impacts caused by construction of the
 intakes. Mr. Salter and Mr. Storesund rely on testimony of Mr. Wells and Mr. Morgan and on

1 exhibits to be authenticated by Mr. Wells and Mr. Morgan. Mr. Salter's and Mr. Well's testimony 2 regarding impacts on boat traffic at the intakes is also intertwined.

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Most of Delta Alliance's Part 2 case in chief testimony is directly affected by the March 29 Changes. This Board has been consistent in its positon of not allowing "surprise" testimony or 5 witnesses. The same should be true of surprise changes to the project description. Delta Alliance has 6 limited resources and cannot afford repeated re-analysis and a multiplicity of testimony by its expert 7 witnesses brought about by a premature initiation of these hearings and the continuous changes in 8 9 the Project description that have been wrought thereby.

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#### III. Conclusion.

11 In fundamental fairness, Delta Alliance therefore respectfully urges the Board to schedule 12 the next phase of these proceedings *after* DWR has submitted a full description of the March 29 13 Changes, with at least as much detail as is contained in FEIR Map Book M15-4, sheets 1-8, and 14 with respect to barge routes, as much detail as is contained in NMFS BiOp Section 2.5.1.1.1.2 15 16 (SCDA-103). For the reasons set forth above, Delta Alliance further respectfully urges the Board to 17 allow it to combine its Part 2 case in chief with Part 2 rebuttal, both to be presented during the 18 rebuttal phase.

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Dated: April 3, 2018

Respectfully Submitted,

Mk . Michael A. Brodsky

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DEPARTMENT OF WATER RESOURCES 1416 NINTH STREET, P.O. BOX 942836 SACRAMENTO, CA 94236-0001 (916) 653-5791



March 28, 2018

VIA ELECTRONIC MAIL: CWFHearing@waterboards.ca.gov

Tam Doduc, Hearing Officer Felicia Marcus, Hearing Officer State Water Resources Control Board 1001 I Street Sacramento, CA 95814

### Re: Public Availability of Project Optimization Fact Sheet

Dear Hearing Officers Doduc and Marcus,

On Friday, March 23, 2018 I announced as a housekeeping matter the fact that the Department of Water Resources would be making available to the public additional engineering detail proposed for the California WaterFix. The proposed optimization of the project is a refinement of engineering detail, which is the progression of the project from a level of detail contained in the Conceptual Engineering Report.

Attached to this letter is the public announcement, in the form of a fact sheet, of this proposed optimization. DWR also provides below tables of the additional information such that the Hearing Officers can easily identify what aspects of the project are addressed. As you will see in the tables, and is stated in the fact sheet, the intent of the proposed engineering refinements is to further limit the potential effects of the construction of the California WaterFix.

It is the contention of DWR that all the aspects of the information released here is within the proper scope of rebuttal in Part 2 of the California WaterFix water rights change hearing. Should the Hearing Officers agree, parties to this hearing may utilize this information in preparing rebuttal testimony.

Sincerely,

Tripp Mizell Sr. Attorney, Office of the Chief Counsel California Department of Water Resources

## **Project Footprint Change Description**

The proposed project would include the same major components included as part of approved project. In some instances these components have been modified with the goal of further mitigating the environmental impacts disclosed in the Final EIR/EIS. Modifications to the project components would, in some cases, result in changes to how the components would be constructed. These footprint modifications are further described below.

Location	Description of Change
Intakes 2/3/5	No Changes
Intermediate Forebay (IF)	The 2 northernmost RTM impacts on DWR parcels removed. Remaining
	3 parcels have impact trimmed to remove actual pond areas.
	Zacharias Island RTM and Barge Unloading Facility removed.
	RTM area added to parcel adjacent to east of IF.
	Fuel Station shifted from NW side of Concrete Batch Plant to SE side of
	Concrete Batch Plant.
Intake 3 to IF	East tunnel shifted to run from Intake 3 south and east of Hood until it
	parallels with West Tunnel from Intake 5.
	Temporary tunnel work area moved south of Lambert road.
Staten Island	Safe Haven added to northern part of island at Walnut Grove Rd.
	Northern vent shaft shifted south approximately 22,600 ft.
	Safe Haven area moved south approximately 2,300 ft.
	Southern retrieval shaft shifted north 18,200 ft.
	Tunnel curve extended to move tunnel further east where it crosses the
	South Mokolumne River.
	Tunnel alignment straightened heading onto Bouldin Island from the
	north.
Bouldin Island	Shafts moved East to directly south of Highway 12 Interchange.
	Access road from Hwy 12 to launch shaft straightened.
	RTM area on east side of island moved north to avoid wetland impacts.
	Tunnel alignment shifted to accommodate new locations for Bouldin launch shafts.
	Barge Landing Facility moved east approximately 1,500 ft.
	Concrete Batch Plant and Fuel Station moved SE to be adjacent to west
	side of Bouldin launch shafts.
Venice Island	Tunnel alignment – see above description at Bouldin Island
Mandeville Island	Shaft location shifted north approximately 1,900 ft.
	Access road modified to connect to shaft at further north location.
Victoria Island	Tunnel makes westerly curve west south of CA Hwy 4 to intersect new
	terminal forebay.
Clifton Court Forebay	No changes are being made to the existing conditions at Clifton Court
	Forebay. Any and all impacts at this location that were described under
	Alternative 4A in the Final EIR/EIS have been removed.
Byron Tract	New terminal forebay added in location of prior RTM area NW of CCF.

RTM areas modified to be directly north of terminal forebay. Impact removed from adjacent to river levee.
New Canal section runs west out of terminal forebay until siphon crosses
under Byron Highway, then turns southeast to intersect CA Aqueduct.
New Canal section connects CA Aqueduct and Delta Mendota Canal.
Concrete Batch Plant and Fuel Station added directly north of shafts.

Location	Power
WAPA (South)	PG&E Interconnection option removed.
	New line follows canal alignment to new terminal forebay then runs
	along west and north edges of new terminal forebay.
	Alignment follows east side of tunnel easement, with diversions that make shorter waterway crossings between Bacon and Mandeville Islands, over the San Joaquin River, and between Venice and Bouldin Islands.

### Figure 1. Construction Effects on Listed Fish Species

	Alternative		
Chapter 11 – Fish and Aquatic Resources	Approved Project <sup>1</sup>	Proposed Project	
Impacts AQUA-1, AQUA-19, AQUA-37, AQUA-55, AQUA- 73, AQUA-91, AQUA-109, AQUA-127, AQUA-145, AQUA- 163, AQUA-181, and AQUA-199: Effects of Construction of Water Conveyance Facilities on Delta Smelt, Longfin Smelt, Chinook Salmon (Winter-Run ESU), Chinook Salmon (Spring-Run ESU), Chinook Salmon (Fall-/Late Fall-Run ESU), Steelhead, Sacramento Splittail, Green Sturgeon, White Sturgeon, Pacific Lamprey, River Lamprey, and Non-Covered Aquatic Species of Primary Management Concern	Tidal perennial habitat <sup>2</sup> : 52.0 acres; Channel margin habitat <sup>3</sup> : 1.02 miles; Shallow water habitat <sup>4</sup> : 500.6 acres. LTS/NA	Tidal perennial habitat <sup>2</sup> : 48.9 acres; Channel margin habitat <sup>3</sup> : 1.02 miles; Shallow water habitat <sup>4</sup> : 500.6 acres. LTS/NA	
<sup>1</sup> Based on impacts described in Table 3.4.1 in Chapter 3 of the updated CWF BA.			
<sup>2</sup> Comprises: 26.7 acres at North Delta Diversions; 2.9 acres at Head of Old River; and 22.4 acres for			

<sup>2</sup> Comprises: 26.7 acres at North Delta Diversions; 2.9 acres at near of Old River; and 22.4 acres for barge landings under proposed project.
 <sup>3</sup> All at the North Delta Diversions.

<sup>4</sup> From the downstream end of intake 5 to the upstream observed limit of delta smelt occurrence (Knights Landing).

Project Impact Acreage	Approve	d Project	Proposed Project
Agricultural	10,891		10,317
Alkali Seasonal Wetland Complex	1		3
Developed	136		133
Grassland	695		485
Managed Wetland	364 <sup>a</sup>		336 <sup>b</sup>
Nontidal Freshwater Perennial Emergent Wetland	5		4
Nontidal Perennial Aquatic	80 <sup>c</sup>		32 <sup>d</sup>
Tidal Freshwater Emergent Wetland	9		5
Tidal Perennial Aquatic	368	[2,299¢]	87
Valley/Foothill Riparian	71		35
Vernal Pool Complex	22		2
Total	12,276	[14,575 <sup>c</sup> ]	11,439

### Figure 2. Acres of Permanent and Temporary Impact on Natural Communities

<sup>a</sup> 321 acres of this impact are from tidal restoration, which would not be a loss of wetland but a conversion and an improvement in wetland functions and services.

<sup>b</sup> 317 acres of this impact are from tidal restoration, which would not be a loss of wetland but a conversion and an improvement in wetland functions and services.

<sup>c</sup> 16 acres of this impact are from tidal restoration, which would convert open water to tidal wetland.

<sup>d</sup> Includes 1,931 acres that are dredging of Clifton Court Forebay.

Species	Federal/State Status	Approved Project	Proposed Project
Boggs Lake hedge-hyssop	-/E	23	5
CA Least Tern	E/E	2,389ª	169
California Black Rail	−/T, FP	35	22
Conservancy Shrimp	E/-	6	0.001
California red-legged frog	T/SSC	54	472
California tiger salamander	T/T	52	403
Delta button celery	-/E	96	79
Giant garter snake	T/T	1,320	737
Greater sandhill crane	–/T, FP	9,709	8,409
Least Bell's vireo	E/E	78	41
Longhorn fairy shrimp	E/-	6	0.001
Masons Lilaeopsis	-/R	53	28
Riparian brush rabbit	E/E	0	0
Riparian woodrat	E/SSC	0	0
San Joaquin kit fox	E/T	327	488
Swainson's hawk	-/T	11,914	11,009
Tricolored blackbird	-/CE	10,779	9,494
Valley elderberry longhorn beetle	T/-	489	252
Vernal pool fairy shrimp	T/-	6	0.001
Vernal pool tadpole shrimp	Е/-	6	0.001
Yellow-billed cuckoo	T/E	59	32
<sup>a</sup> Includes 1,930 acres of Clifton Cour			

Figure 3. Acres of Permanent and Temporary Impact on Federally and Stated Listed Species





# DESIGN REFINEMENTS PROPOSED

To Minimize Impacts, Improve Performance and Reduce Costs

Design improvements are being proposed to minimize impacts of the WaterFix project on local communities and the environment. The proposed changes build on past modifications that significantly reduced the project's footprint and costs. The new optimizations also seek to minimize impacts on Delta wetlands and the natural environment.

The proposed optimizations will be subject to environmental review as a part of the forthcoming Supplemental Environmental Impact Report expected in Spring 2018.

### KEY BENEFITS OF THE NEWLY PROPOSED OPTIMIZATIONS



Significantly reduces wetland impacts



Consolidates the reusable tunnel material (RTM) footprint to minimize impacts to Stone Lakes Wildlife Refuge and nearby agricultural lands



Reduces impacts to salmon and smelt at the Clifton Court Forebay



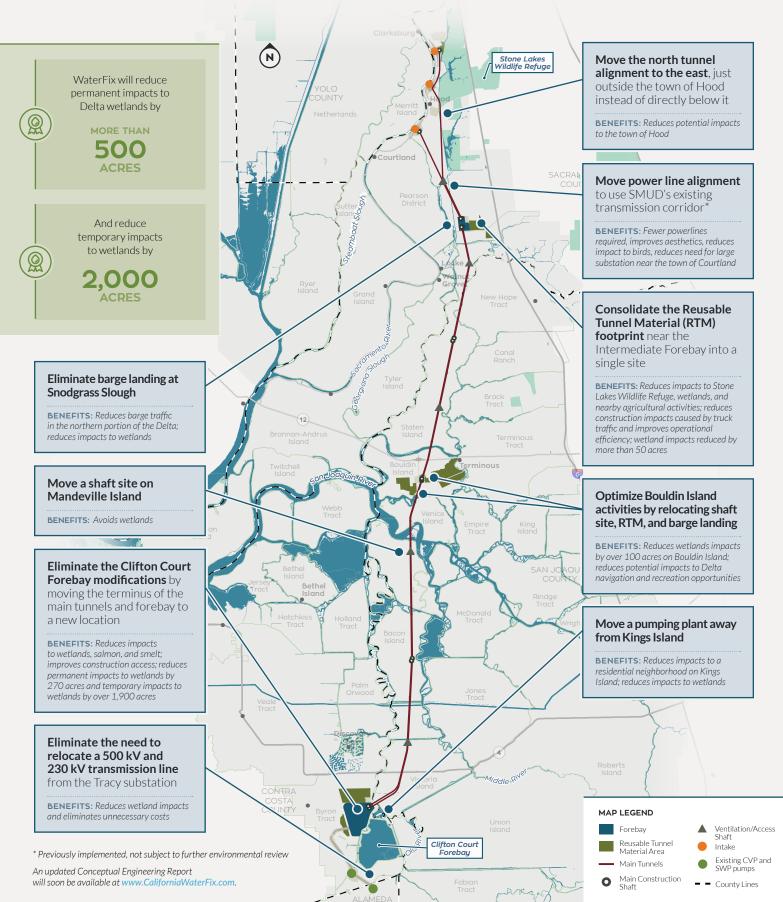
Reduces potential impacts to the town of Hood and a residential neighborhood on Kings Island



Reduces the number of power poles and lines required which improves aesthetics, reduces impacts to birds, and minimizes the need for power facilities near the town of Courtland, while also eliminating the need to relocate large 230 kV and 500 kV transmission lines



### **DESIGN REFINEMENTS & PROPOSED MODIFICATIONS**



### STATEMENT OF SERVICE

### CALIFORNIA WATERFIX PETITION HEARING Department of Water Resources and U.S. Bureau of Reclamation (Petitioners)

I hereby certify that I have this day submitted to the State Water Resources Control Board and caused a true and correct copy of the following document(s):

MOTION TO REQUIRE PETITIONER TO: 1) AMEND THE PETITION TO REFLECT ACOE-REQUIRED CHANGES; 2) SCHEDULE PART 2 REBUTTAL AFTER ISSUANCE OF SUPPLEMENTAL ENVIRONMENTAL IMPACT REPORT ADDRESSING ACOE-REQUIRED CHANGES; AND 3) COMBINE DELTA ALLIANCE'S CASE-IN-CHIEF WITH ITS REBUTTAL CASE FOR PRESENTATION DURING REBUTTAL PHASE.

to be served **by Electronic Mail** (email) upon the parties listed in Table 1 of the **Current Service List** for the California WaterFix Petition Hearing, dated March 26, 2018, posted by the State Water Resources Control Board at http://www.waterboards.ca.gov/waterrights/water\_issues/programs/bay\_delta/california\_waterfix/service\_list.shtml

I certify that the foregoing is true and correct and that this document was executed on April 3, 2018, at Santa Cruz, California.

Signature

Name: Michael A. Brodsky/ Title: Attorney

Party/Affiliation: Save the California Delta Alliance, et al.

Address: Law Offices of Michael A. Brodsky 201 Esplanade, Upper Suite Capitola, CA 95010