

Ecological Issues in Scaling Restoration to Offset Unavoidable Entrainment Liz Strange, David Allen, Dave Mills, Colleen Donavan, and Josh Lipton Stratus Consulting Boulder CO and Washington, DC

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# Background

- Even the best technology available (BTA) cannot eliminate all impingement and entrainment (I&E)
- Whatever the final 316(b) regulation, CA may seek habitat restoration to offset I&E losses that continue to occur even after implementation of BTA
- To increase the likelihood of restoration success, agencies need reliable methods to quantify the production of organisms in restored habitats

# **Project Objectives**

Provide an overview of restoration scaling

Evaluate the HPF/APF method

Recommend ways to improve scaling methods

 Discuss restoration costs in the context of costeffectiveness analysis.

# **Restoration Scaling**

- Goal of habitat restoration is to offset a loss
- Loss is usually quantified
- ■But few restoration projects quantify the potential ecological benefits
- Restoration scaling seeks to answer the question "how much" – how much restoration is needed to offset a given magnitude of loss



# **HPF Method**

HPF method uses results of ETM modeling to express entrainment in terms of habitat:  $HPF = PM_{AVG} \times SWA_{AVG} \qquad \text{for target species}$ 

Example: if PM is 0.11 (11%) and SWA is 2,000 acres, then HPF = 11% x 2,000 = 220 acres

220 acres is then taken as an estimate of the area representing the quantity of larvae entrained

# HPF (cont'd)

- The next step involves using the HPF to estimate the amount habitat restoration needed
- Problem: HPF is based on the density of entrained larvae in the SWA -> a measure of standing stock
- Standing stock gives the fish <u>per unit area</u> at a <u>single</u> point in time.
- But the measure needed to estimate gains of fish in a restored habitat is a rate – fish <u>per unit area</u> <u>per unit time</u>

# HPF (cont'd)

Restored habitat must be capable of producing an *increase* in fish production above the baseline
 Need to know how many new fish will be produced and over what time frame





### **Calculating Scale of Restoration**

To determine the ecological benefits of restoration: need measure of *recruitment* (the addition of new recruits to the population) or *productivity* (the rate of biomass production)

The density of organisms in the water column (and the area associated with this quantity of organisms, the HPF) is <u>not</u> a measure of recruitment or productivity

# **Can Standing Stock be Used as a Proxy?**

- Standing stock can only be used as a "proxy" for production under limited circumstances:
  - Sampling is of habitat where larvae are produced
  - Sampling program captures all larvae that will be produced that year
  - There is no emigration or immigration





## **Time Considerations**

Need to account for restoration trajectory

- Time lag from beginning of restoration action until benefits begin to accrue
- Maximum life span of restoration benefits
- Point of maximum benefits

## **Present Value**

Convert losses and gains to present value to account for fact that resource now is worth more than resource in the future (as in a bank account – a \$1 now is worth more than \$1 later)

 Discounting is used to convert losses and a gains into present value equivalents





- Goby entrainment is 338,315,003 g dw NPV of loss over a 10 yr period
- Goby production is 0.2026 g dw m<sup>-2</sup> yr<sup>-1</sup> (Allen, 1982), or 820 g dw ac<sup>-1</sup> yr<sup>-1</sup>. The present value equivalent 82,820 g dw ac<sup>-1.</sup>
- To determine the restoration needed to offset the loss: divide entrainment loss (338,315,003 g dw) by restoration gain (82,820 g dw ac<sup>-1</sup>).

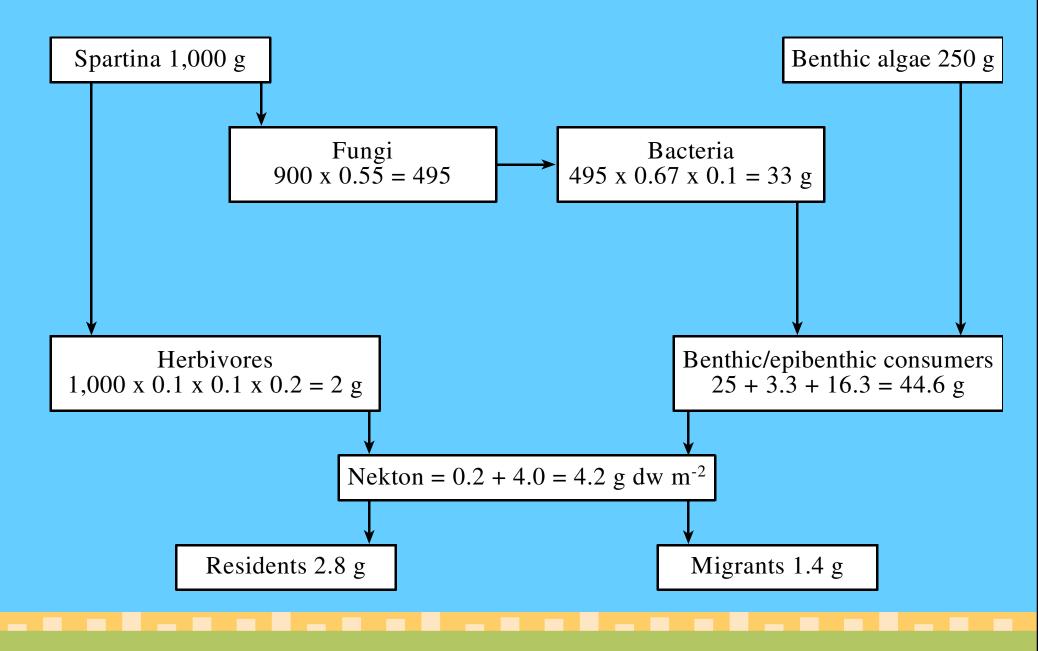
■ 338,315,003 g dw / 82,820 g dw  $ac^{-1} = 4,085$  acres

#### Example (cont'd):

Based on the cost used for HPF estimates of \$75,444 per acre, and our estimate of <u>4,085 acres</u>, the cost would be <u>\$308,182,883</u>

the HPF estimate for goby by the facility's consultant was:
<u>15.35 acres</u> and <u>\$1,158,065</u>

the HPF estimate for all species by agency consultants was of <u>104 acres</u> and <u>\$7,956,000</u>



#### **Trophic Model Used to Scale Restoration for Salem Power Plant, Delaware Bay**

**Step 1**: Determine total annual marsh primary production by adding estimates of primary production by marsh plants and by benthic algae:

72,790 lbs/ac/yr (plants) + 7,145 lbs/ac/yr (benthic algae) = 79,935 lbs primary production/ac/yr

Step 2: Assuming that about 45% of this annual primary production is transported out of Delaware Bay, primary production within the bay is given as:  $79,935/lbs/ac/yr \times 0.55 =$ 43,964 lbs primary production/ac/yr **Step 3:** Most biomass of marsh plants passes through a detrital food web. Assuming that 40% of plant primary production is converted to organic detritus, then:

43,964 lbs/ac/yr × 0.40 = 17,586 lbs/ac/yr detritus.

**Step 4:** Allocate the detritus among invertebrates (33%) and fish (67%). Then, on this basis, the amount of detritus consumed by fish is:

17,586 lbs/ac/yr × 0.67 = 11,782 lbs/ac/yr detritus

Step 5: Assume that this organic matter is converted to fish biomass as follows:
Organic matter ↔ primary consumers (arthropods)
↔ secondary consumers (age 1 fish)

Assuming a 20% conversion efficiency among trophic levels, then the fish biomass produced is given as:  $11,782 \text{ lbs/ac/yr} \times 0.2 \times 0.02 =$ 471 lbs/ac/yr of fish biomass produced

Step 6: partition biomass among species based on mortality rates of age 1 fish

Step 7. Determine area of salt marsh needed to offset each species loss by dividing the biomass of each species lost per year (lbs/yr) by the biomass of that species produced per acre of salt march per year

Bay anchovy:	1,280,304 lbs/yr / 171 lbs/ac/yr	= 7,487 ac
Weakfish:	127,463 lbs/yr / 29 lbs/ac/yr	= 4,395 ac
Spot:	252,869 lbs/yr / 45 lbs/ac/yr	= 5,619 ac
White perch:	62,350 lbs/yr / 50 lbs/ac/yr	= 1,247 ac



# **Step 8:** Use the acreage for the species requiring the maximum as the total area to be restored - 7,487 acres



## **Cost Effectiveness Analysis**

- Even if restoration is not implemented, cost information is useful
- Provides context for cost of technology
- From the point of view of public trust resources, what is cost-effective?





**Evaluating Technology Costs – Brayton Point** 

EPA R1 considered the cost of restoring organisms lost compared to cost of technology to avoid losses

Restoration costs - \$28M per year, Closed Cycle Cooling – \$41M, with cost to ratepayer of \$0.03 to \$0.13 per month

CC cooling was permit requirement

# Conclusions

- Methods and data exist for quantifying amount of restoration needed to offset a given magnitude of loss
- Important to estimate restoration gains, not just resource losses
- Cost of restoration is useful information even if restoration is not feasible or the preferred mitigation