

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL VALLEY REGION

ORDER NO. R5-2008-0041

WASTE DISCHARGE REQUIREMENTS  
FOR  
DE JONG INVESTMENT GROUP CLOVERDALE DAIRY, LLC,  
AND MICROGY, INC.  
CLOVERDALE DAIRY  
KINGS COUNTY

The California Regional Water Quality Control Board, Central Valley Region, (hereafter Regional Water Board) finds that:

1. De Jong Investment Group, a general partnership between Mr. Pete de Jong and Mr. Karel de Jong, and Cloverdale Dairy LLC, a California limited liability company owners and operators of the Cloverdale Dairy, submitted a Report of Waste Discharge (RWD) on 12 September 2007 describing the proposed the addition of a thermophilic anaerobic digester system (hereafter “digester system”) to the current waste handling and treatment system at the Cloverdale Dairy. The digester system will be owned and operated by Microgy Inc., and will digest a mixture of manure generated at the facility and a supplemental feedstock composed of organic waste materials, to generate biogas. De Jong Investment Group, a general partnership between Mr. Pete de Jong and Mr. Karel de Jong, Cloverdale Dairy LLC, a California limited liability company, and Microgy, Inc., a New Hampshire Corporation, are collectively referred to in this Order as “Discharger”. The Cloverdale Dairy, including the digester system after it is installed, is referred to in this order as “facility.”
2. The facility currently operates under Order No. R5-2007-0035, Waste Discharge Requirements General Order for Existing Milk Cow Dairies (hereafter “General Order”), which prohibits the disposal of waste not generated by on-site animal production activities except where a Report of Waste Discharge (RWD) for the disposal has been submitted to the Executive Officer and the Regional Water Board has issued or waived Waste Discharge Requirements (WDRs).
3. The facility occupies the west half of Sections 13 and 24 and all of Sections 14 and 23, Township 20 South, Range 21 East, Mount Diablo Base Line and Meridian. The facility (181 acres of production area and 1,544 acres of cropland) occupies Kings County Assessor Parcel Numbers 028-250-005, 028-250-006, 028-250-012, 028-250-013, and 028-250-014. The facility address is 19142 10 ½ Avenue, approximately nine miles south of Hanford and nine miles northwest of Corcoran, Kings County, as shown on Attachment A, which is attached hereto and made a part of this Order by reference.

### **Existing Dairy Facility**

4. Cloverdale Dairy has been operating on the site since 2001. The RWD submitted by the Discharger in October 2005 reported the facility houses 5,100 milking and dry cows.
5. The existing dairy includes a milking parlor, wash pens, free stalls, feed lanes, open corrals, four settling basins, and ten retention ponds as shown in Attachment B, which is attached hereto and made a part of this Order by reference.
6. Currently, manure is washed from the milk barn and wash pens using fresh water recycled from the milk cooling and cleaning operations. Manure in feed lanes is periodically removed by flushing with recycled wastewater from one of the wastewater retention ponds. Storm water runoff that contacts manure or waste feed in corrals, and leachate from feed and manure storage areas, are conveyed to the wastewater retention ponds. Manure in corrals is currently removed by periodic scraping, and is applied to facility cropland or removed from the facility for use elsewhere.

### **Proposed Digester Facility and Operation**

7. The September 2007 RWD describes the proposed addition of a digester system to the facility that will generate biogas for sale to the regional gas company. The digester installation will include a 262,000-gallon capacity steel above ground tank (AGT) to store the supplemental feedstock, a 318,000-gallon capacity steel AGT mix tank, and two 1.5 million-gallon AGT digester tanks, with appurtenant pumps and piping. The digester system has not yet been constructed. A diagram of the digester system installation is shown on Attachment C, which is attached hereto and made a part of this Order by reference.
8. Digester operations will require some modification in dairy waste handling. Feed lanes and free stalls will be vacuumed or scraped rather than routinely flushed. Manure gathered by vacuuming or scraping will be added to the mix tank and diluted with freshwater and recycled digester effluent to about eight percent (8%) solids.
9. Approximately 76,600 gallons of manure from the mix tank and 32,400 gallons of supplemental feedstock from the storage tank will be added to the two digesters daily. The digesters will function as complete-mix reactors with a hydraulic retention time of approximately 21 days. Digester effluent will be removed from the digesters daily and pass through a screw press separator. Separated effluent liquid will be recycled to the manure mix tank or conveyed to the wastewater retention system for holding until it is applied to cropland. Separated digester solids will be stored on a concrete pad until they are used either onsite for animal bedding or exported from the facility. A diagram of the digester system installation is shown on Attachment D, which is attached hereto and made a part of this Order by reference.

10. Biogas produced during the digestion will be continuously extracted and conveyed to a moisture removal system. Then the biogas will be piped to a central cleaning facility on the Hollandia Dairy where carbon dioxide and hydrogen sulfide will be removed prior to delivery to the natural gas pipeline.
11. To optimize gas production, a supplemental feedstock material will be imported to the facility and combined with manure for digester feedstock. The character of this supplemental feedstock is not known at this time, but reportedly, may include a combination of materials such as non-saleable ice cream or salad dressing, used frying oil from fast food restaurants, grape seed oil, cotton seed oil protein powders and sugary flavorings, stillage from corn-based ethanol manufacturing, and fatty water skimmings. Cheese process wastewater, or whey, will not be used.
12. Wastewater will be blended with irrigation water in the wastewater retention system prior to application to cropland. The total dissolved solids (TDS) and nutrient concentrations will vary over the storage period (November to February) with the input of storm water runoff into the wastewater retention system. The expected range of concentrations are total nitrogen between 1,500 and 490 milligrams per liter (mg/L), total phosphorous between 470 and 150 mg/L, and TDS between 2,500 and 7,700 mg/L, depending upon the season.
13. For purposes of this Order, "waste" includes, but is not limited to, manure, leachate, process wastewater, digester effluent, gas treatment effluent, precipitation that contacts raw materials, products, or byproducts such as manure, supplemental feedstock, digester effluent, compost piles, silage, milk, or bedding.

#### **Wastewater Ponds and Volume of Liquid Waste**

14. The facility's existing wastewater retention system comprises four settling basins and ten wastewater retention ponds with an approximate total retention capacity of 8.87 million cubic feet (with two feet of freeboard). The basin and pond depths are eight feet, of which approximately four feet is above ground surface and four feet is below ground surface (bgs). The Confined Animal Regulations in Title 27 of the California Code of Regulations (Title 27 CCR) §22562 (d) require that, as a minimum, each pond shall be lined with, or underlain by, soils which contain at least 10 percent clay and not more than 10 percent gravel or artificial materials of equivalent impermeability. The facility's wastewater ponds were certified to meet the Title 27 soil texture requirements by Mr. Dale H. Winn, California Registered Civil Engineer No. 23273, in a report prepared by Central Valley Testing, Inc. of Visalia, California dated 15 February 2000.
15. Title 27 CCR §22563(a) requires that application of manure and wastewater to cropland shall be at rates reasonable for the crop, soil, climate, special local

situations, management system, and type of manure. The generally accepted best management practice for dairies is to provide for 120 days of wastewater storage during the winter months (December to March) when there is little, if any, irrigation demand. The existing retention capacity of the facility is sufficient to hold dairy wastewater through the winter months. However, digester operation could add over 3.0 million cubic feet of effluent and dilution water during the 120-day storage period.

### **Waste Application to Cropland**

16. Best management practices for protection of water quality underlying the croplands include application of waste at rates which are reasonable for the crop, soil, climate, special local situations, management system, and type of manure consistent with Title 27 CCR §22563(a). Reasonable application is considered to be application of wastes at a rate that does not unreasonably degrade and does not pollute the waters of California or create a nuisance condition. The constituents of concern in this facility's wastes are nutrients (primarily nitrogen compounds, but also potassium and phosphorus) and non-nutrient salts. Recent information published by the University of California (UC) indicates that an appropriate nutrient loading rate is between 1.4 to 1.65 times the nitrogen harvest rates<sup>1</sup>. Reasonable application requires careful timing and prudent monitoring of crop nutrient requirements, available nutrients in the soil, and water inputs. Reasonable application is achieved by the implementation of an appropriate Nutrient Management Plan (NMP) to maximize harvest and minimize leaching. Reasonable application of irrigation water (including leaching fraction) results in an irrigation efficiency of no less than 75 percent.
17. Based on a study conducted by J.L. Meyer in 1973<sup>2</sup>, "reasonable" salt loading rates under normal situations were determined to help prevent the vertical migration of salts within the soil profile. Unless environmental conditions show differently, "reasonable" is accepted to be a maximum annual non-nitrate salt loading rate of 2,000 pounds per acre for single-cropped land and 3,000 pounds per acre for double-cropped land, in addition to the non-nutrient salts contained in the irrigation waters.
18. The Discharger owns and farms 1,544 contiguous acres of cropland (hereafter "cropland") divided into 8 separate fields where dairy waste is applied as shown on Attachment C, which is attached hereto and made a part of this Order by reference. In 2007, crops grown on this acreage were: 72 acres of pasture, 824 acres alfalfa,

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<sup>1</sup> University of California, Division of Agriculture and Natural Resources, Committee of Experts on Dairy Manure Management, *Managing Dairy Manure in the Central Valley of California*, September 2003, Revised February 2004, July 2004, and June 2005. pp 47.

<sup>2</sup> Meyer, J. L., 1973, *Manure Waste Pounding and Field Application Rates*, U. C. Agricultural Extension, Stanislaus, San Joaquin, and Merced Counties.

415 acres of double cropped wheat and corn silage, and 233 acres of single cropped wheat silage. The current dairy operation is estimated to produce liquid and dry waste containing approximately 770 pounds of nitrogen and 2,700 pounds of inorganic salts per acre of cropland, respectively.

### **Site Specific Conditions**

19. The facility is in an arid climate characterized by hot dry summers and mild winters. The rainy season generally extends from November through March. Occasional rains occur during the spring and fall months, but summer months are dry. Average annual precipitation and pan evaporation rates in the discharge area are about 6.5 inches and 79 inches, respectively, according to information published by the California Department of Water Resources (DWR). The 25 year 24 hour precipitation event for the area around the facility is approximately 2.5 inches, according to National Weather Service data for the Kings County area near the facility (Corcoran).
20. The current United States Geological Survey (USGS) topographic map (Guernsey 7.5 Minute Quadrangle, 1954) of the facility's area (as shown in Attachment A) depicts a number of features designated "Percolation Basins" adjacent to and within the facility boundaries. These features were "regulation basins" originally constructed in the 1920's and 1930's for the purpose of collecting and storing excess surface water flow from the Kings and Kaweah River systems. After construction of the Pine Flat and the Lake Kaweah dams to control river flows, the land area of these basins was re-graded and developed for cropland.
21. Area soils are classified as Westcamp Series, a loam; Armona Series, a loam; and Kimberlina Series, a sandy loam; according to the USDA Natural Resources Conservation Service.
22. The facility is not within a 100-year floodplain according to Federal Emergency Management Agency maps.
23. Land use in the facility vicinity is agricultural with scattered farmsteads, including other confined animal operations. The City of Hanford is approximately nine miles north, and the City of Corcoran is approximately 7.5 miles southeast, of the facility. Crops grown within five miles of the facility include corn (forage), wheat (forage), alfalfa, and sorghum. Irrigation water is supplied by the Chamberlain Irrigation District primarily from groundwater.
24. Consistent with the United States Clean Water Act (CWA) §502 (14) and 40 CFR §§122.2 and 122.23 the facility is a "concentrated animal feeding operation" and is a "point source" and subject to the National Pollution Discharge Elimination System

(NPDES) permits program for any discharge to waters of the United States, other than discharges of agricultural storm water as defined in 40 CFR § 122.23(e).

25. The facility cropland is underlain by a network of tile drains buried to approximately nine feet bgs. The tile drain effluent discharges into an evaporation pond operated by the Tulare Lake Drainage District and regulated by Waste Discharge Requirement Order No. 93-136. The Discharger has been collecting and analyzing tile drain effluent samples from two sumps on the facility since 2001, consistent with the Monitoring and Reporting Program 99-803 (hereafter "MRP 99-803"). The characteristics of the tile drain sumps effluent are summarized in the table that follows.

### Characteristics of the Tile Drain Sumps Effluent

Constituent	Average Concentration	Maximum Concentration
Chloride	137 mg/L	263 mg/L
Nitrate	110 mg/L	253 mg/L
Potassium	6.2 mg/L	15.8 mg/L
Sodium	466 mg/L	969 mg/L
Sulfate	283 mg/L	805 mg/L
Total Dissolved Solids	1,646 mg/L	4,559 mg/L

Source of data: Cloverdale Dairy annual reports 2001 to 2007 (sixteen sampling events reported).

### Groundwater Considerations

26. The facility is underlain by a shallow clay layer (the "A" clay) which supports a shallow water zone that can be encountered at depths from 5 to 10 feet bgs.<sup>3</sup> The shallow water zone, recharged from areal leaching of irrigation water and underflow from unlined canals and ditches, is contained vertically by the A clay. The average salinity of this shallow water exceeds the short-term secondary maximum contaminant level (MCL) for total dissolved solids (TDS) as specified in Title 22 of the California Code of Regulations (Title 22 CCR) §64449.

<sup>3</sup> Department of Water Resources Map entitled, "1997, Areas of Shallow Groundwater"  
<http://www.sjd.water.ca.gov/images/drainage/sgw/02sgw.pdf>

27. According to Department of Water Resources hydrographs for production wells screened within the unconfined to semi-confined, regional production aquifer (well below the shallow water) within one mile of the facility, the shallowest groundwater depth recorded since 1963 was at 57.5 feet bgs in February 1984. More recently, groundwater has been recorded at 179.5 feet bgs in March 2007.
28. A semi-confined to confined aquifer occurs below the E-Clay layer of the Tulare Formation at depths below 500 feet bgs. The E-Clay separates the upper unconfined to semi-confined, aquifer from this lower aquifer. Although flow between the two aquifers was originally restricted, some agricultural wells within the vicinity are likely screened within the upper and lower aquifers. These wells allow hydraulic continuity between the upper and lower aquifers, resulting in lower quality water from the uppermost aquifer to migrate into the higher quality waters below the E-Clay.
29. The production facility obtains its water supply from an on-site supply well that is 510 feet deep, has a 20-foot thick annular seal, and is screened between 320 and 480 feet bgs. A sample collected from this well in June 2007 was analyzed for general mineral constituents. Water quality as indicated by the analytical results is excellent. Selected results of this analysis follow.

**Selected Constituents from Domestic Supply Well**

Constituent	Units	Results	Constituent	Units	Results
Chloride	mg/L	15.0	Calcium	mg/L	1.8
Nitrate as Nitrogen	mg/L	<0.1	Magnesium	mg/L	<0.1
Potassium	mg/L	<0.5	Iron	mg/L	<0.01
Sodium	mg/L	55	Manganese	mg/L	<0.01
Sulfate	mg/L	1.7	Electrical Conductivity	µmhos/cm	268
Total Dissolved Solids	mg/L	182			

mg/L - milligrams per liter

µmhos/cm - micromhos per centimeter

< - less than

**Basin Plan, Beneficial Uses, and Water Quality Objectives**

30. The *Water Quality Control Plan for the Tulare Lake Basin, Second Edition, 1995, Revised 2004* (hereafter Basin Plan) designates beneficial uses, establishes water quality objectives, and contains implementation plans and policies for protecting waters of the basin.

31. The facility is in Detailed Analysis Unit (DAU) No. 241 within the Tulare Lake Basin. The beneficial uses of groundwater in the Tulare Lake Basin include: municipal and domestic supply, agricultural supply, and industrial service supply.
32. The facility is within the South Valley Floor Hydrologic Unit, No.558. The beneficial uses of surface waters in the South Valley Floor Hydrologic Unit include: agricultural supply, industrial service supply; industrial process supply; water contact recreation; non-contact recreation; warm freshwater habitat; wildlife habitat; rare, threatened or endangered species; and groundwater recharge.
33. The Basin Plan includes water quality objectives for chemical constituents that, at a minimum, require water designated as domestic or municipal supply to meet the maximum contaminant levels (MCLs) specified in Title 22, CCR. The Basin Plan recognizes that the Regional Water Board may apply limits more stringent than MCLs to ensure that waters do not contain chemical constituents in concentrations that adversely effect beneficial uses.
34. The Basin Plan establishes narrative water quality objectives for Chemical Constituents, Tastes and Odors, and Toxicity. The Toxicity objective, in summary, requires that groundwater be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal, or aquatic life associated with designated beneficial uses.
35. The Basin Plan identifies the greatest long-term problem facing the entire Tulare Lake Basin as the increase in salinity in groundwater, which has accelerated due to the intensive use of soil and water resources by irrigated agriculture. The Basin Plan recognizes that degradation is unavoidable until there is a long-term solution to the salt imbalance.

#### **Antidegradation**

36. State Water Resources Control Board Resolution 68-16 (“Policy with Respect to Maintaining High Quality Waters of the State”) (hereafter “Resolution 68-16”), prohibits degradation of groundwater unless it has been shown that:
  - a. The degradation is consistent with the maximum benefit to people of the State;
  - b. The degradation will not unreasonably affect present and anticipated future beneficial uses;
  - c. The degradation does not result in water quality less than that prescribed in State and Regional policies, including violation of one or more water quality objectives; and,
  - d. The discharger employs the best practicable treatment or control (BPTC) of the wastes to minimize degradation.

37. Constituents of concern that have the potential to degrade groundwater underlying the facility include salt (primarily sodium and chloride), nutrients (nitrogen), and boron. This Order requires the Discharger to implement BPTC of the wastes to minimize degradation. Degradation can occur from seepage to groundwater from three waste management areas on the facility: the corral area (including dry waste, and feed storage areas); the wastewater retention ponds; and the cropland. This Order, therefore, establishes schedules of tasks to evaluate BPTC for each waste management area of the facility and to characterize groundwater and all waste constituents. The evaluation of BPTC is required in the Order as outlined in the Provisions section below. Completion of this evaluation and implementation of the approved strategies developed from that work, will ensure that BPTC and the highest water quality consistent with the maximum benefit to the people of the State will be achieved.
38. The Regional Water Board finds that some short-term degradation of groundwater beneath the facility is consistent with Resolution 68-16 provided that:
- a. The degradation is confined to a localized area and is temporally limited;
  - b. The Discharger minimizes the degradation by fully implementing, regularly maintaining, and optimally operating BPTC measures;
  - c. The degradation is limited to waste constituents typically encountered in confined animal operations as specified in the groundwater limitations of this Order; and,
  - d. The degradation does not result in water quality less than that prescribed by the Basin Plan.
39. Some degradation of groundwater by some of the typical waste constituents released with discharge from a confined animal facility (after effective source management, treatment, and control) is consistent with maximum benefit to the people of California. Global Warming Solutions Act (AB-32) signed by the Governor on 27 September 2006 requires the development of market mechanism that will reduce greenhouse gas emissions. The proposed project's reduction of greenhouse gas emissions from the dairy and the production of renewable energy are in keeping with the intent of AB-32. Secondary benefits include a reduction in ozone precursor compounds and hydrogen sulfide, which will improve air quality. Therefore, sufficient reason exists to accommodate groundwater degradation around the facility, provided that the terms of the Water Quality Control Plan for the Tulare Lake Basin are met. Degradation of groundwater by constituents (e.g., toxic chemicals) other than those specified in the groundwater limitations of this Order is prohibited.
40. This Order establishes interim groundwater limitations for the facility that will not unreasonably threaten present and anticipated beneficial uses or result in groundwater quality that exceeds water quality objectives set forth in the Basin Plan. This Order contains tasks for assuring BPTC and the highest water quality

consistent with the maximum benefit to the people of the State will be achieved. Accordingly, the discharge is consistent with the antidegradation provisions of Resolution 68-16. Based on the results of the scheduled tasks, the Regional Water Board may reopen this Order to consider groundwater and other limitations to comply with Resolution 68-16.

### **California Environmental Quality Act**

41. The existing Cloverdale Dairy facility is currently regulated by the General Order. With respect to the existing dairy facility, this Order is exempt from California Environmental Quality Act (CEQA) (Public Resources Code Section 21000, et seq.) under 14 CCR 15301.
42. On 30 August 2007, the San Joaquin Valley Air Pollution Control District (SJVAPCD) received an Authority to Construct application to accommodate the installation and operation of a thermophilic digester at the existing Cloverdale Dairy and construction of an underground biogas pipeline to connect to the existing regional gas company's natural gas pipeline system. SJVAPCD is the lead agency for purposes of CEQA. Between 5 February 2008 and 4 March 2008, SJVAPCD circulated for public comment an Initial Study and Proposed Mitigated Negative Declaration for the project. SJVAPCD concluded in the Initial Study and Proposed Mitigated Negative Declaration that impacts related to hydrology and water quality from the project would be "less than significant" with adherence to the rules, regulations, and permits under the jurisdiction of the Regional Water Board. In a 21 February 2008 letter, Regional Water Board staff commented on the Initial Study and the Proposed Mitigated Negative Declaration by indicating that a tentative order had been drafted for the subject facility and that it contained protections for surface and groundwater quality necessary to mitigate impacts to water quality from the project. The protections include: Prohibitions A.4. and A.9.; Discharge Specifications B.1.a., B.1.b., B.1.c., and B.1.d.; Waste Application to Cropland Specification C.1; Interim Groundwater Limitations D.1. and D.2.; and Provision E.12. On 5 March 2008, the Air Pollution Control Officer for the SJVAPCD certified the Initial Study and Proposed Mitigated Negative Declaration and approved and adopted a Mitigated Negative Declaration for the project. The Regional Water Board, as a Responsible Agency, considered the Mitigated Negative Declaration and concurs that the identified mitigation measures reduce all impacts on water quality to a less-than-significant level

### **General Findings**

43. Pursuant to the California Water Code (CWC) §13263(g), discharge is a privilege, not a right, and adoption of this Order does not create a vested right to continue this discharge. Failure to prevent conditions that create or threaten to create pollution or nuisance or that may unreasonably degrade waters of the State will be sufficient reason to modify, revoke, or enforce this Order, as well as prohibit further discharge.

44. This Order does not authorize violation of any federal, state, or local law or regulation. The requirements prescribed herein do not authorize the commission of any act causing injury to the property of another, nor protect the Discharger from his liabilities under federal, state, or local law.
45. The CWC §13267(b) states that “In conducting an investigation specified in subdivision (a), the regional board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste outside of its region that could affect the quality of waters within its region shall furnish, under penalty of perjury, technical or monitoring program reports which the regional board requires. The burden, including cost, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring these reports, the regional board shall provide the person with a written explanation with regard to the need for the reports and shall identify the evidence that supports requiring that person to provide the reports.”
46. The technical reports required by this Order and the attached Monitoring and Reporting Program No. R5-2008-0041 are necessary to assure compliance with these waste discharge requirements. The Discharger operates the facility that discharges the wastes subject to this Order.
47. These requirements are consistent with Title 27 CCR, Division 2, Chapter 7, Subchapter 2, regulating confined animal facilities.
48. The California Department of Water Resources set standards for the construction and destruction of groundwater wells, as described in *California Well Standards Bulletin 74-90* (June 1991) and *Water Well Standards: State of California Bulletin 94-81* (December 1981). These standards, and any more stringent standards adopted by the State or county pursuant to CWC §13801, apply to all monitoring wells.

#### **Public Notice**

49. The Discharger and interested agencies and persons have been notified of the intent to prescribe waste discharge requirements for this discharge, and they have been provided an opportunity for a public hearing and an opportunity to submit their written views and recommendations.
50. All comments pertaining to the discharge were heard and considered in a public meeting.

**IT IS HEREBY ORDERED** that, Waste Discharge Requirements Order No. 96-270 and the MRP 99-803 no longer applies to the De Jong Investment Group, a partnership between Pete de Jong and Karel de Jong, and Cloverdale Dairy, LLC and that, pursuant to §§13263 and 13267 of the CWC, the De Jong Investment Group Cloverdale Dairy

LLC, and Microgy, Inc., a New Hampshire Corporation and their agents, successors, and assigns, in order to meet the provisions contained in Division 7 of the CWC and regulations adopted thereunder, shall comply with the following:

**A. Prohibitions**

1. The discharge of waste other than as defined in Finding 13 above, or of hazardous waste as defined in the CWC §13150 (p) and Title 22 CCR §66261.3 et seq., respectively, is prohibited.
2. Bypass or overflow of undigested supplemental feedstock into the wastewater retention system or application cropland, is prohibited.
3. The direct or indirect discharge of waste and/or storm water from the production area of the facility to surface waters without an NPDES permit is prohibited. The production area is defined as the part of the facility that includes the animal confinement areas, manure storage area, raw material storage area, and waste containment area. It also includes the digester works, feedstock handling and storage area, and digester effluent handling area.
4. The discharge of wastewater to surface waters from the cropland without an NPDES permit, is prohibited. Irrigation supply water that comes into contact or is blended with waste or wastewater shall be considered wastewater under this Prohibition.
5. Precipitation-related discharges of manure, litter, or process wastewater from cropland without an NPDES permit are prohibited, unless the discharges are agricultural storm water discharges as defined in 40 CFR § 122.23(e).
6. The disposal of dead animals in any liquid manure or wastewater system is prohibited. The disposal of dead animals at the facility is prohibited except when federal, state, or local officials declare a State of Emergency and where all other options for disposal have been pursued and failed and the onsite disposal complies with all state and local policies for disposal of dead animals.
7. All animals shall be prohibited from entering any surface water within the animal confinement area (Title 27 CCR §22561).
8. The application of waste to lands not owned, leased, or controlled by the Discharger as described in Finding 3 without written permission from the landowner or in a manner not approved by the Executive Officer, is prohibited.
9. The direct discharge of wastewater into groundwater via backflow through water supply or irrigation supply wells is prohibited.
10. Exceeding the mature herd size (milk and dry cows) as reported in Finding 4 by more than fifteen percent is prohibited.

## **B. Discharge Specifications**

1. The collection, treatment, storage, or disposal of wastes at the facility shall not result in:
  - a. Discharge of waste constituents in a manner or place, or at concentrations or in a mass, which could cause exceedance of water quality objectives of surface water or groundwater;
  - b. Contamination or pollution of surface water or groundwater;
  - c. A condition of nuisance; or
  - d. Unreasonably affect beneficial uses (as defined by the CWC §13050 and the Basin Plan, Chapter 2).
2. The Discharger shall ensure that the annual average salinity concentration in the wastewater retention ponds will not exceed 3,800 milligrams per liter (mg/L) total dissolved solids (TDS) or 7,100 micromhos per centimeter ( $\mu\text{mhos/cm}$ ) electrical conductivity. This interim specification will be reconsidered upon completion of the BPTC review.
3. Wastes shall not be stored on site for more than 12 months. Any wastes not used within this time period must be removed from the property and disposed of properly.

## **C. Waste Application to Cropland Specifications**

1. Title 27 CCR §22563(a) requires that application of manure and wastewater to cropland shall be at rates reasonable for the crop, soil, climate, special local situations, management system, and type of manure. This Order requires a review of BPTC, which will better define what are “reasonable” application rates. In the interim, reasonable application shall mean annual non-nutrient salt application rates shall not exceed 2,000 pounds per acre for fields that are single-cropped or 3,000 pounds per acre for fields that are double-cropped. For purposes of this Order, non-nutrient salts are defined as the mass of Total Dissolved Solids minus the mass of nitrogen, potassium, and phosphorus utilized by the crop(s) being grown in the field.
2. Land application of all waste from the facility shall be conducted in accordance with a NMP prepared by a specialist who is certified in developing NMPs. The NMP shall reflect actual crops grown at the facility, the actual form of nutrients and non-nutrient salts applied to each cropland field, and reasonable application rates. A certified specialist is a Professional Soil Scientist, Professional Agronomist, or Crop Advisor certified by the American Society of Agronomy or a Technical Service Provider certified in nutrient management in California by the Natural Resources Conservation Service (NRCS). The Executive Officer may approve alternative proposed specialists. Only NMPs prepared and signed by these parties will be considered certified.

3. The application of waste to the cropland shall be at rates that preclude development of vectors or other nuisance conditions and meet the conditions of the certified NMP. All wastewater applied to cropland must infiltrate completely within 72 hours after application. Tailwater must be conveyed back to the wastewater retention system for storage and reuse.
4. Application of waste shall be timed to minimize nutrient movement below the root zone. Wastewater shall not be applied to cropland during periods when the soil is at or above field moisture capacity.
5. Cropland that receives dry manure shall be managed to minimize erosion. Crops must be planted within one month of waste solids application.
6. Waste solids and wastewater shall not be applied closer than 100-feet to any down gradient surface waters, open tile line structures, sinkholes, or other conduits to surface waters unless a 35-foot wide vegetated buffer (for surface waters) or physical barrier is substituted for the 100-foot setback or alternative conservation practices or field-specific conditions will provide pollutant reductions equivalent or better than the reductions achieved by the 100-foot setback.
7. Waste and cropland shall be managed to prevent contamination of crops grown for human consumption. The term "crops grown for human consumption" refers only to crops that will not undergo subsequent processing which adequately removes potential microbial danger to consumers.

#### **D. Interim Groundwater Limitations**

1. These interim groundwater limitations are to be applied at the unconfined to confined aquifer below the shallow water zone beneath the facility. These limitations are based on either the maximum contaminant level (MCL) for the constituent as published in Title 22 CCR or other applicable Basin Plan objectives. Release of waste constituents from any treatment, storage, or disposal component associated with the facility shall not cause or contribute to groundwater:
  - a. Containing constituent concentrations in excess of the concentrations specified below or natural background quality (as determined in the Findings and updated as appropriate as a result of ongoing monitoring), whichever is greater:
    - i. Nitrate as nitrogen of 10 mg/L (Title 22 CCR MCL);
    - ii. Chloride of 250 mg/L (Title 22 CCR Secondary MCL);
    - iii. Boron of 1.0 mg/L (crop sensitivity);
    - iv. Total Dissolved Solids of 500 mg/L (Title 22 CCR Secondary MCL);
    - v. Electrical Conductivity of 900  $\mu$ mhos/cm (Title 22 CCR Secondary MCL);

- vi. Most probable number of total coliform (either *E. coli* or fecal coliform bacteria) not to exceed 2.2/100 milliliters (Title 22 CCR MCL);
  - vii. For constituents identified in Title 22 CCR, the MCLs quantified therein; and
  - viii. For salinity, a maximum average annual EC increase of no more than 3 µmhos/cm (Basin Plan Groundwater Quality Objective).
- b. Containing taste or odor-producing constituents, toxic substances, or any other constituents, in concentrations that cause nuisance or adversely affect beneficial uses.
2. Final groundwater limitations will be developed based upon the results of the BPTC evaluations and monitoring conducted as directed by this Order and reported consistent with the Provisions below.

#### **E. Provisions**

1. The Discharger shall comply with all applicable provisions of the CWC, Title 27 CCR, and the Water Quality Control Plan for the Tulare Lake Basin, Second Edition, 1995, Revised 2004.
2. The Discharger shall comply with the attached Monitoring and Reporting Program No.R5-2008- 0041 which is part of this Order, and future revisions thereto as specified by the Regional Water Board or the Executive Officer.
3. The Discharger shall submit a complete Report of Waste Discharge in accordance with the CWC § 13260 at least 140 days prior to any material change or proposed change in the character, location, or volume of the discharge, including any expansion of the facility, addition of waste storage facilities or equipment, closure of the facility, or development of any new treatment technology.
4. In the event of any change in control or ownership of land or waste discharge facilities presently owned or controlled by the Discharger, the Discharger shall notify the succeeding owner or operator of the existence of this Order by letter, a copy of which shall be forwarded to the Regional Water Board at least 60 days in advance of the change.
5. If site conditions threaten to violate Prohibitions **A.3.** or **A.4.** or Discharge Specification **B.1.**, the Discharger shall take immediate action to preclude the violation, documenting the condition and all corrective actions. Such actions shall be immediately reported to the Regional Water Board and summarized in the annual monitoring report. Alterations for the production area to avoid a recurrence shall be submitted as a modification to the facility's Waste Management Plan (WMP).

6. Any instance of noncompliance with this Order constitutes a violation of the California Water Code and its regulations. Such noncompliance is grounds for enforcement action, and/or termination of the authorization to discharge.
7. This Order shall become effective upon adoption by the Regional Water Board.
8. If during the performance of the inspections required by the MRP attached to this order, deficiencies, defects, and/or impending failures are observed in any of the wastewater conveyance, control, and/or retention structures, the Discharger shall take immediate action to correct and/or prevent unauthorized release. The corrective action(s) should be documented and these records attached to the pertinent inspection report.
9. Technical reports required by this Order must be certified by an appropriately licensed professional as required in this Order and its Attachments. If the Executive Officer provides comments on any technical report, the Discharger shall address those comments.
10. **By 30 May 2008**, the Discharger shall submit a hydrogeologic report for the area affected or potentially affected by the facility to the Executive Officer. The technical report shall describe the underlying geology, existing wells (active or otherwise), well restrictions, and hydrogeology. The report shall include a Monitoring Well Installation Work Plan that recommends a monitoring well network to collect data from the unconfined to semi-confined, regional production aquifer up gradient from the influence of the facility and down gradient from each of the waste management areas (e.g., corrals, wastewater retention ponds, digester works, and cropland). The network shall be sufficient to evaluate performance of BPTC measures and to determine compliance with the Order's Groundwater Limitations. The recommendations shall be reviewed and approved by the Executive Officer.
11. The Discharger shall comply with the following compliance schedule in implementing the groundwater monitoring approved by the Executive Officer in Provision 10:

<u>Task</u>	<u>Compliance Date</u>
a. Complete Monitoring Well Installation	120 days following Work Plan approval by Executive Officer
b. Commence Groundwater Monitoring	30 days following completion of Task 11. a
c. Submit Monitoring Well Installation Report of Results	60 days following completion of Task 11. b.

<u>Task</u>	<u>Compliance Date</u>
d. Submit technical report that characterizes water quality in approved groundwater monitoring network for all monitored constituents	Two years following completion of Task 11. c.
<p>12. By <b>1 October 2008</b>, the Discharger shall submit a written work plan for a BPTC technical evaluation that sets forth a schedule for a systematic and comprehensive technical evaluation for each component of the facility's waste treatment and control to determine for each waste constituent BPTC as used in Resolution 68-16. The work plan shall contain a time schedule for completing the comprehensive technical evaluation. The schedule to complete the BPTC Technical Evaluation shall be as short as practicable, and shall not exceed two years. Upon written determination of adequacy of the technical report by the Executive Officer, the Provision shall be considered satisfied.</p>	
<p>13. By <b>1 October 2008</b>, the Discharger shall formulate and implement a Waste Management Plan (WMP) to demonstrate that waste management facilities, equipment, and practices in the production area meet the requirements of this Order. Additional requirements on preparing the WMP can be found in Attachment B of the Waste Discharge Requirements General Order R5-2007-0035 for Existing Milk Cow Dairies (Dairy General Order) at: <a href="http://www.waterboards.ca.gov/centralvalley/adopted_orders/GeneralOrders/R5-2007-0035.pdf">http://www.waterboards.ca.gov/centralvalley/adopted_orders/GeneralOrders/R5-2007-0035.pdf</a>.</p> <p>The Discharger shall comply with all requirements of Attachment B of the Dairy General Order except as otherwise explicitly stated in this Order. If the design, construction, operation, and/or maintenance of the facility does not comply with those requirements, the WMP must propose modifications and a schedule for modifications that will bring the dairy facility into compliance. The schedule must comply with the due dates in this Order. If the Executive Officer determines that any provisions of Attachment B of the Dairy General Order do not apply to this facility, the Executive Officer shall notify the Discharger that compliance with those provisions is not required.</p> <p>In addition to the elements outlined in Attachment B of the Dairy General Order, the elements of the WMP for this facility shall include a certification that the facility operations and maintenance (O&amp;M) instructions for the dairy and digester operations that address each waste handling component of the facility (dairy and digester) and standard and emergency procedures. The O&amp;M instructions should include the facility Emergency Response Plan. The O&amp;M should contain instructions for the wastewater conveyance and storage features (including tailwater recovery), feed and waste storage areas, the digester area and handling of digester feed stock and</p>	

effluent, and the handling and disposal/removal of cattle mortalities. The O&M instructions should be written to ensure that all specifications, limitations and provisions of this Order are met and violations of prohibitions are prevented. A copy of these instructions should be available to employees at all times.

14. By **1 October 2008**, the Discharger shall formulate and implement a NMP for application of the facility waste to the facility's cropland. The NMP shall be submitted to the Executive Officer for review and approval. Failure to comply with the NMP is a violation of this Order. A copy of the NMP must be maintained at the dairy. The NMP must provide for protection of both surface water and groundwater. The purpose of the NMP is to control the recycling of waste generated on the facility to minimize their potential to degrade groundwater quality. The objective of the NMP is to manage the application of the waste to the cropland and disposal off-site to achieve a balance between nutrients and salts generated, crop requirements, and leaching to underlying groundwater. Additional requirements for preparing the NMP can be found in Attachment C of the Waste Discharge Requirements General Order R5-2007-0035 for Existing Milk Cow Dairies (Dairy General Order) at: [http://www.waterboards.ca.gov/centralvalley/adopted\\_orders/GeneralOrders/R5-2007-0035.pdf](http://www.waterboards.ca.gov/centralvalley/adopted_orders/GeneralOrders/R5-2007-0035.pdf).

The Discharger shall comply with all requirements of Attachment C of the Dairy General Order except as otherwise explicitly stated in this Order. If the Executive Officer determines that any provisions of Attachment C of the Dairy General Order do not apply to this facility, the Executive Officer shall notify the Discharger that compliance with those provisions is not required.

In addition to the elements outlined in Attachment C of the Dairy General Order, the elements of the NMP for this facility shall include:

- a. Formulating a water balance for the entire facility to estimate the amount of wastewater generated, the amount of irrigation water added to the wastewater retention system, and the amount of blended wastewater and irrigation water applied to the cropland. The NMP shall reflect a goal of 75 percent irrigation efficiency, determined for each field.
- b. Adoption of salt reduction actions as specified in the Salinity Evaluation and Minimization Plan (when approved).
- c. Yearly evaluation of the results to modify the next year's NMP to maximize crop yield and minimize leaching potential and to be included in the facility's annual report.
- d. **By 1 January 2010**, total nitrogen applied to the cropland shall not exceed 1.4 times the nitrogen removed by the harvested portion of the crop. Additional application of nitrogen is allowable if plant tissue testing indicates it is necessary to obtain typical crop yield on written recommendations from a professional agronomist and records are maintained documenting the need.

15. **By two years from satisfaction of Provision 12**, the written BPTC Technical Evaluation report shall be submitted with the Discharger's written recommendations for any facility modifications (e.g., component upgrade and retrofit) and/or operations modifications that are necessary to ensure BPTC. The proposed schedule for modifications shall be identified. The schedule shall be as short as practicable but in no case shall completion of the necessary improvements exceed four years past the Executive Officer's determination of the adequacy of the comprehensive technical evaluation submitted pursuant to this provision unless the schedule is reviewed and specifically approved by the Regional Water Board. The adequacy of the component evaluation, recommended improvements, and schedule are subject to the Executive Officer's review and determination.
1. **By 1 July 2009**, the Discharger shall submit a Salinity Evaluation and Minimization Plan that identify sources of salt in waste generated at the facility both in the dairy and digester operations. This report must evaluate measures that can be taken to minimize salt in the facility waste, and commit to implement these measures identified to minimize salt in the waste within the NMP. The report must include a proposed implementation schedule. The adequacy of the salinity evaluation, recommended measures to minimize salt in the wastes, and schedule are subject to the Executive Officer's review and determination.
  2. The groundwater limitations set forth in this Order are not final and not an entitlement. **By 1 July 2012**, the Discharger shall submit a Groundwater Limitations Analysis report proposing specific numeric groundwater limitations for each waste constituent that reflects full implementation of BPTC and reflecting applicable water quality objectives for that waste constituent. The report shall describe in detail how these were determined, considering actual data from monitoring wells comprising the approved groundwater monitoring program, impact reductions through full implementation of BPTC, the factors in CWC §13241, Resolution 68-16, the Basin Plan, etc. The Discharger may submit results of a validated groundwater model or other hydrogeologic information to support its proposal.
  3. Upon completion of tasks set forth in **Provision E.17.**, the Regional Water Board shall consider the evidence provided and make a determination regarding (a) whether the Discharger has justified BPTC and (b) the appropriate final numeric groundwater limitations that comply with Resolution 68-16.
  4. Modification of any existing pond or construction of any new pond shall not begin until the Executive Officer notifies the Discharger in writing that the design report is acceptable.
  5. Waste shall not be placed into any new or modified wastewater retention pond until the Executive Officer notifies the Discharger in writing that the post construction report is acceptable.

6. In the event the monitoring implemented under this Order detects evidence of a failure to meet Discharge Specification **B.1.**, the NMP shall be modified within 90 days. The modifications must be designed to bring the facility into compliance with this Order. The Discharger shall notify the Regional Water Board in writing with details of any proposed changes before the changes are made in the field. Any plan shall be updated as necessary or if the Executive Officer requests that additional information be included.
7. If the Regional Water Board or Executive Officer notifies the Discharger that the NMP is not consistent with this Order, revisions shall be made by a specialist who is certified in developing Nutrient Management Plans and submitted to the Regional Water Board in writing within 30 days of notification.
8. Settling basins and retention ponds at the facility shall be managed and maintained to prevent breeding of mosquitoes and other vectors. In particular:
  - a. Small coves and irregularities shall not be allowed around the perimeter of the water surface;
  - b. Weeds shall be minimized through control of water depth, harvesting, or other appropriate method;
  - c. Dead algae, vegetation, and debris shall not accumulate on the water surface; and,
  - d. Management shall be in accordance with the requirements of the Mosquito Abatement District.
9. All precipitation and surface drainage from outside of the facility (i.e., "run on") shall be diverted away from any manured areas unless such drainage is fully contained (Title 27 §22562(b)).
10. All roofs, buildings, and non-manured areas located in the production area at the facility shall be constructed or otherwise designed so that clean rainwater, including roof drainage, is diverted away from manured areas, including corrals and waste containment facilities, unless such drainage is fully contained in the wastewater retention system (Title 27 §22562(b)).
11. The milk parlor, animal confinement area (including corrals), manure and feed storage areas, and the digester equipment area shall be designed and maintained to convey all water that has contacted animal wastes or feed to the wastewater retention system and to minimize standing water and the infiltration of water into the underlying soils. The Discharger shall, at a minimum of once per year, backfill any slope loss with compacted, non-manured material to maintain pre-existing slopes.
12. Unlined ditches, swales, and/or earthen-berm channels may not be used for storage of wastewater, dry waste, or tailwater and may only be used for conveyance of wastewater from the retention lagoon to the cropland, irrigation return water management, or temporary control of accidental spills.

13. The Discharger shall comply with all of the terms of this Order including the Standard Provisions and Reporting Requirements for Milk Cow Dairies dated 25 January 2008, attached to and made part of this Order.
14. The Discharger shall maintain a copy of this Order and its attachments at the site to be available at all times to site-operating personnel. The Discharger, landowner and key operating personnel shall be familiar with the content of this Order.
15. The Regional Water Board will review this Order periodically and may revise requirements when necessary. If upon completion of the BPTC Technical Evaluation Report, the Regional Water Board determines that waste constituents in the discharge have reasonable potential to cause or contribute to an exceedance of any Groundwater Limitation, this Order may be reopened for consideration of additional or revision of appropriate numerical effluent or groundwater limitations for the problem constituents.

I, PAMELA C. CREEDON, Executive Officer, do hereby certify the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, Central Valley Region, on 14 March 2008.

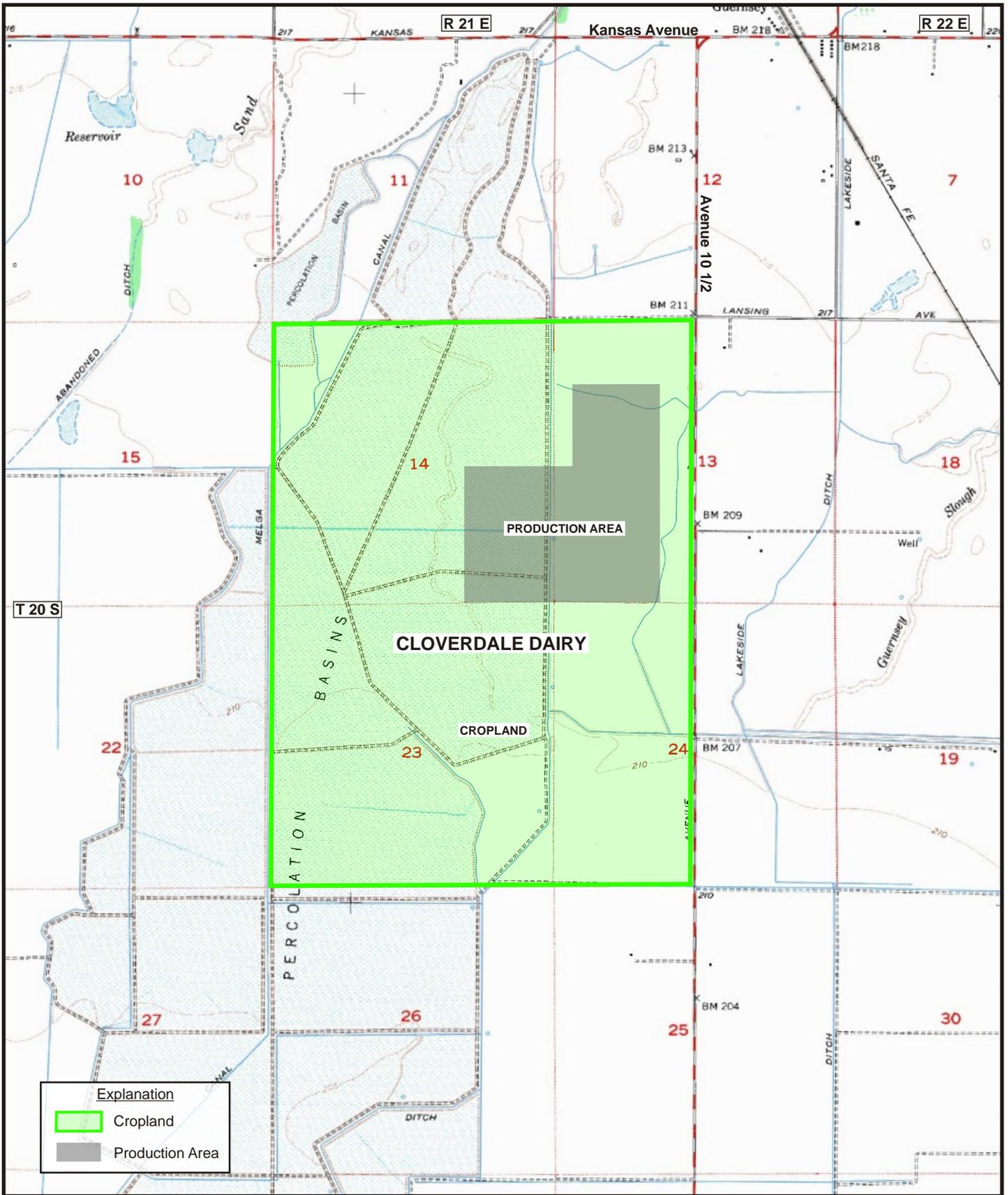
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PAMELA C. CREEDON, Executive Officer

Order Attachments:

- Monitoring and Reporting Program
- A. Location Map
- B. Production Area Map
- C. Facility Map
- D. Dairy Digester System Process Flow Diagram
- Information Sheet
- Standard Provisions

KWE: 02/06/2008



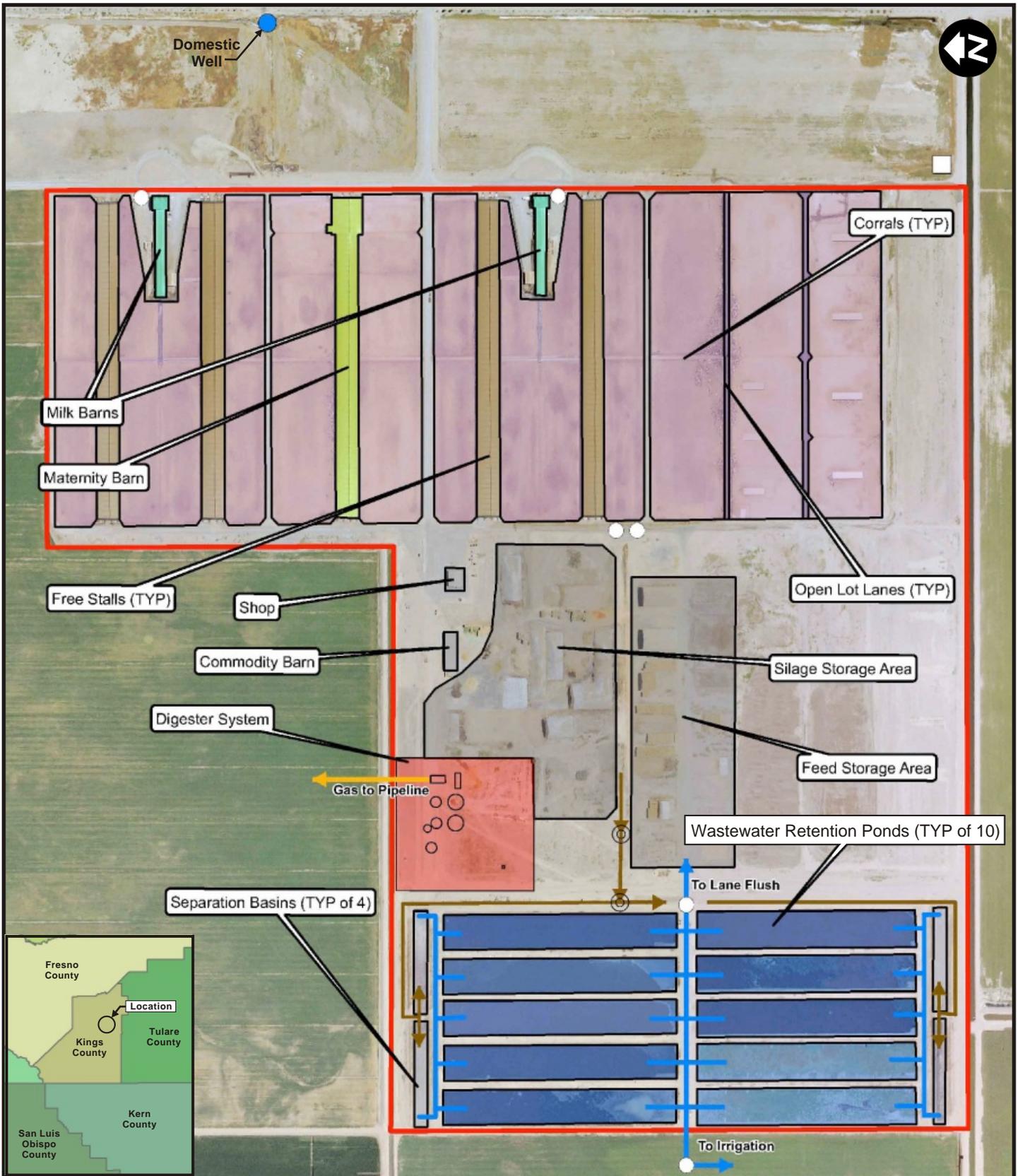
Explanation	
	Cropland
	Production Area

Map Source:  
 GUERNSEY 7.5 Minute USGS Quadrangle  
 Sections 13, 14, 23, & 24, T20S, R21E, MDB&M

  
 SCALE  
 1 INCH = 2,500 FEET

### LOCATION MAP

WASTE DISCHARGE REQUIREMENTS ORDER NO. R5 - 2008 -0041  
 DE JONG INVESTMENT GROUP, CLOVERDALE DAIRY, LLC., AND MICROGY INC.  
 CLOVERDALE DAIRY, KINGS COUNTY



Map Features:

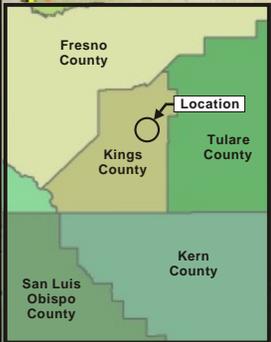
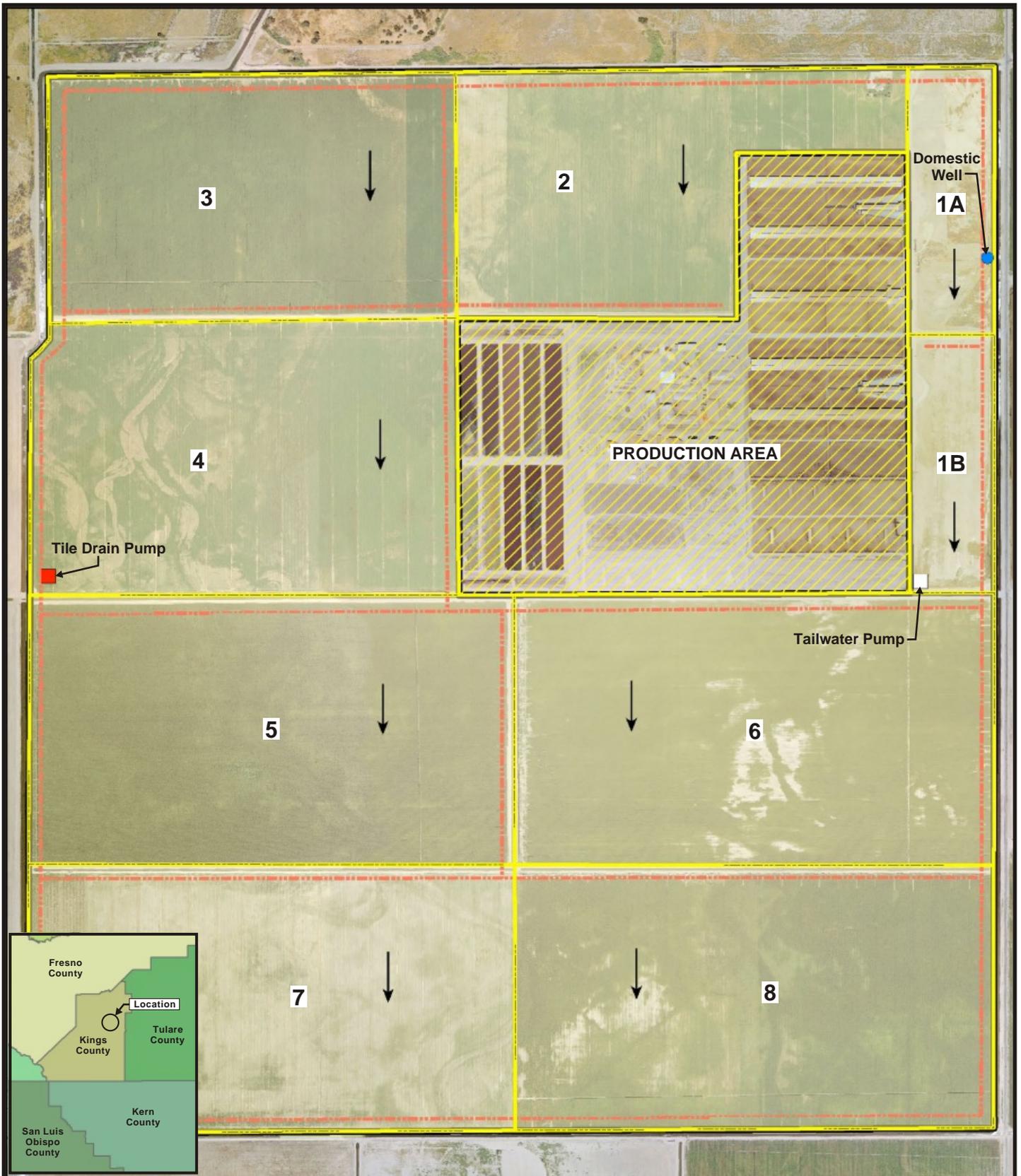
- Effluent
- Digester Gas
- Manure Flow Line
- Domestic Well
- Pumps
- Return Pump
- Sump



SCALE IN FEET  
0 125 250 500

**PRODUCTION AREA MAP**

WASTE DISCHARGE REQUIREMENTS ORDER NO. R5 - 2008 - 0041  
DE JONG INVESTMENT GROUP, CLOVERDALE DAIRY, LLC., AND MICROGY INC.  
CLOVERDALE DAIRY, KINGS COUNTY



Map Features:

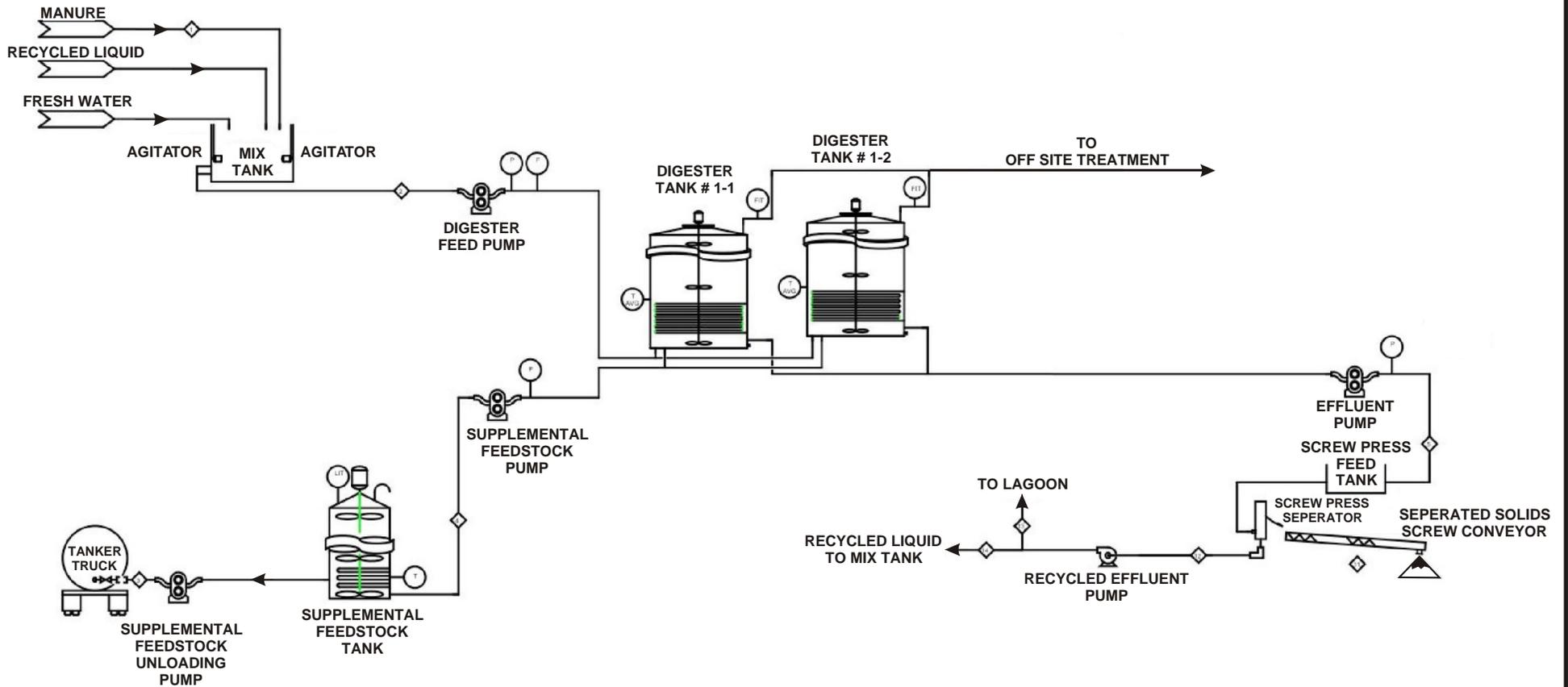
- 8 Land Application Area
- Irrigation System
- Irrigation Direction



SCALE IN FEET  
0 250 500 1,000

**FACILITY MAP**

WASTE DISCHARGE REQUIREMENTS ORDER NO. R5 - 2008 - 0041  
 DE JONG INVESTMENT GROUP, CLOVERDALE DAIRY, LLC., AND MICROGY INC.  
 CLOVERDALE DAIRY, KINGS COUNTY



**DAIRY DIGESTER SYSTEM PROCESS FLOW DIAGRAM**

WASTE DISCHARGE REQUIREMENTS ORDER NO. R5 - 2008 - XXXX  
 DE JONG INVESTMENT GROUP, CLOVERDALE DAIRY, LLC., AND MICROGY INC.  
 CLOVERDALE DAIRY, KINGS COUNTY

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL VALLEY REGION

MONITORING AND REPORTING PROGRAM NO. R5-2008-0041  
FOR  
DE JONG INVESTMENT GROUP CLOVERDALE DAIRY, LLC,  
AND MICROGY, INC.  
CLOVERDALE DAIRY  
KINGS COUNTY

This Monitoring and Reporting Program (MRP) is issued pursuant to California Water Code (CWC) §13267. The Discharger shall not implement any changes to this MRP unless and until the California Regional Water Quality Control Board, Central Valley Region, (hereafter "Regional Water Board") adopts or the Executive Officer issues a revised MRP.

This MRP includes Monitoring, Record-Keeping, and Reporting Requirements. Monitoring requirements include monitoring of discharges of manure and/or process wastewater, storm water, and tailwater from the production area and cropland, tile drain effluent, and groundwater in order to determine if the Discharger's facility is in compliance with the discharge specifications of Waste Discharge Requirements Order No. R5-2008-0041 (hereafter "Order").

Monitoring requirements also include monitoring of nutrients applied to, and removed from, cropland in order for the Discharger to demonstrate the facility's Nutrient Management Plan minimizes leaching of nutrients and salts to groundwater and the potential transport of these constituents to surface water.

In addition, monitoring requirements include periodic visual inspections of the dairy and digester to verify and document they are being operated and maintained to ensure continued compliance with the Order.

Because of the occurrence of perched groundwater at a depth of approximately 9 feet below ground surface (bgs) beneath the facility, a tile drain system has been installed beneath the entire facility. The monitoring of the effluent from the tile drain system has been conducted since 2001 consistent with Monitoring and Reporting Program (MRP) 99-803. This monitoring program incorporates the tile drain effluent monitoring provisions and therefore supercedes MRP 99-803.

The Discharger shall keep and maintain records of the monitoring activities of the production and cropland for five years and to report the results of all monitoring. The Discharger shall conduct monitoring, record-keeping, and reporting as specified below.

If monitoring consistently shows no significant variation in the magnitude of a constituent concentration after at least two years of monitoring, the Discharger may request the MRP be revised to reduce monitoring frequency. The proposal must include adequate technical justification for reduction in monitoring frequency.

## Monitoring Requirements

### A. Visual Inspections

#### 1. Production Area

- a. Daily
  - (1) Inspect the digester equipment area (works) and note material conditions: plumbing, control equipment, feed-stock storage, etc., for evidence of leaks, corrosion, cracks, or other signs of equipment failure or malfunction.
  - (2) Inspect the cattle carcass holding area for security and evidence of scavenging.
- b. Annually, no earlier than 1 September and no later than 1 November:
  - (1) Inspect all wastewater retention structures and note material conditions: berm integrity, cracking, slumping, erosion, excess vegetation, animal burrows, and/or seepage.
  - (2) Inspect the all storm water conveyance structures and equipment and note material conditions: integrity, proper functioning, and evidence of blockage and/or leaks.
  - (3) Inspect all dry waste storage and feed storage areas and note material conditions: appropriate drains, protection from rainfall and/or runoff, and measures to ensure leachate will drain to wastewater retention system.
- c. Weekly during the wet season (December to March) and monthly between April and November:
  - (1) Inspect the wastewater retention system for freeboard and insure adequate capacity to retain the anticipated amount of wastewater and runoff that will be generated prior to the next opportunity to apply wastewater to the cropland. Freeboard shall be the vertical distance from the pond surface to the lowest elevation of the surrounding berm or the bottom of the spillway and shall be measured to the nearest 0.25 foot (3 inches). Monthly, photograph each lagoon showing the current freeboard on that date. All photographs shall be dated and maintained as part of the facility records.
  - (2) Inspect all dry waste and feed storage areas and note any conditions or changes that would result in discharges to surface water or off-site, and/or infiltration to underlying soil, and/or prevent drainage to the wastewater retention system.

- (3) Inspect all corrals and note any occurrence of standing water, mud/manure slurry, and/or saturated manure stockpiles that could result in infiltration of wastewater to underlying soil.
- (4) Inspect the tile drain sumps to observe any evidence of failure of the tile drain system to function as required. Note approximate depth of water standing in the sumps.
- d. During and after each significant storm event<sup>1</sup>:
  - (1) Visual inspect storm water conveyance and containment structures and wastewater retention system for discharge, freeboard, berm integrity, cracking, slumping, erosion, excess vegetation, animal burrows, and seepage or other evidence of uncontrolled discharge of wastewater.

## 2. Cropland

- a. Daily when process wastewater is being applied:
  - (1) Inspect cropland area and note: the condition of cropland berms and surface water protection structures (banks, roadways, etc.). Observe for the occurrence of animal burrows, piping, and bank erosion.
  - (2) Inspect the cropland fields being irrigated for the presence (or lack) of field saturation, excessive deposition of manure solids, tailwater standing at field ends or in conveyance ditches, erosion, runoff (including tailwater discharges from the end of fields, pipes, or other conveyances), and nuisance conditions.
  - (3) Inspect all water supply wells within or adjacent to application cropland and note any application of wastewater within 100 feet of any well.
- b. Annually, prior to the beginning of the rainy season, inspect all surface water protection features and structures. These structures shall be inspected for berm integrity, cracking, slumping, erosion, animal burrows, and other evidence of failure or impending failure.

## B. Discharge Monitoring

With the exception of tile drain effluent discharged to the Tulare Lake Drainage District, the discharge of manure/digester waste or wastewater and/or storm water runoff containing manure/digester waste or wastewater to surface water bodies is prohibited by the Order. In the event of such a discharge due to a failure of equipment, facilities, and/or management practices, the Discharger shall monitor discharges of manure

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<sup>1</sup> A significant storm event is defined as a storm event that results in continuous runoff of storm water for a minimum of one hour, or intermittent runoff for a minimum of three hours in a 12-hour period.

and/or process wastewater, storm water, and tailwater from the production area and cropland for the constituents, and at the frequency specified below.

1. **Unauthorized Discharges** (Including Off-Property Discharges) of manure/digester waste or wastewater from the production area; irrigation water mixed with wastewater or tailwater from cropland; or storm water runoff from either area which has come in contact with waste:

a. Daily during each discharge:

- (1) Record date, time, approximate volume (gallons) or weight (tons), duration, location, source, and ultimate destination of the discharge.
- (2) Field measurements of the discharge for electrical conductivity and pH.
- (3) Laboratory analyses of the discharge for nitrate-nitrogen, total ammonia-nitrogen, ammonia-nitrogen, total Kjeldahl nitrogen, total phosphorus, potassium, total dissolved solids, five day biological oxygen demand (BOD<sub>5</sub>), total suspended solids, and total and fecal coliform.

b. Daily during each discharge to surface water:

- (1) For surface water upstream<sup>2</sup> and downstream<sup>3</sup> of the discharge.
  - a. Field measurements for electrical conductivity, dissolved oxygen, temperature, and pH.
  - b. Laboratory analyses for nitrate-nitrogen, total ammonia-nitrogen, ammonia-nitrogen, total Kjeldahl nitrogen, total phosphorus, potassium, total dissolved solids, BOD<sub>5</sub>, total suspended solids, and total and fecal coliform.

If conditions are not safe for sampling, the Discharger must provide documentation of why samples could not be collected and analyzed. For example, the Discharger may be unable to collect samples during dangerous weather conditions (such as local flooding, high winds, tornados, electrical storms, etc.). Once the dangerous conditions have passed, the Discharger shall collect a sample of the discharge or, if the discharge has ceased, from the waste management unit from which the discharge occurred.

Discharge and surface water sample analyses shall be conducted by a laboratory certified for such analyses by the California Department of Health Services (i.e., California certified Environmental Laboratory Accreditation Program [ELAP] laboratory). These laboratory analyses shall be conducted in accordance with the Title 40 Code of

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<sup>2</sup> Upstream samples shall be taken where the surface water body enters the facility.

<sup>3</sup> Downstream samples shall be taken beyond where the discharge has blended with the receiving waters but not influenced by dilution flow from other discharges.

Federal Regulations (CFR) Part 136 (Guidelines Establishing Test Procedures for the Analysis of Pollutants) or other test methods approved by the Executive Officer.

All discharges shall be reported as specified in the Noncompliance Reporting Requirements and Annual Reporting Requirements, as appropriate. The rationale for all discharge-sampling locations shall be included in the reports.

2. Tile Drain Discharge Monitoring

a. Quarterly:

- (1) Collect a grab sample from each of the two tile drain sumps.
- (2) Analyzed tile drain effluent samples for: total nitrogen, boron, sodium, chloride, sulfate, potassium, phosphate, and total dissolved solids (TDS).

3. Nutrient Monitoring – by 1 October 2008, the Discharger shall begin monitoring wastewater, digester effluent, dry waste, and plant tissue produced at the facility, soil in the cropland, and irrigation water used on each cropland field for the constituents and at the frequency specified below. This information is for use in conducting nutrient management on the individual cropland fields and the facility on the whole. The Discharger is encouraged to collect and use additional data, as appropriate, to refine nutrient management.

a. Wastewater

- (1) Each application: Record the volume (gallons or acre-feet) and date of process wastewater application to each cropland field.
- (2) Monthly, measure and record the electrical conductivity in each main wastewater retention pond.
- (3) Quarterly (during each quarter when wastewater is applied to cropland), prior to blending for application to cropland:
  - a. Analyze for nitrate-nitrogen, ammonium-nitrogen, total Kjeldahl nitrogen, boron, total phosphorus, potassium, pH, total dissolved solids, and electrical conductivity.
  - b. Analyze for general minerals (bicarbonate, calcium, carbonate, chloride, magnesium, sodium, and sulfate), iron, and manganese.

b. Digester Effluent (liquid from the screw press separator)

- (1) Daily, measure and record the volume discharged into the facility's wastewater retention system.
- (2) Daily, measure and record the electrical conductivity.
- (3) Quarterly

- a. Analyze for nitrate-nitrogen, ammonium-nitrogen, total Kjeldahl nitrogen, boron, total phosphorus, potassium, pH, total dissolved solids, and electrical conductivity.
- b. Analyze for general minerals (bicarbonate, calcium, carbonate, chloride, magnesium, sodium, and sulfate), iron, and manganese.
- c. Dry Waste
  - (1) Each offsite export of dry waste: record the total volume (cubic yards) or total weight (tons), and analyze for either density (pounds per cubic foot) or percent moisture.
  - (2) Twice annually: analyze for ammonium-nitrogen, nitrate, total Kjeldahl nitrogen, chloride, total phosphorus, potassium, electrical conductivity (or total dissolved solids), and density (if volume manure applied is reported) or percent moisture (if weight manure applied is reported).
- d. Plant Tissue
  - (1) At harvest: record the total weight (tons) and percent wet weight or volume (cubic yards) and density (grams per liter) of harvested material removed from each cropland field.
  - (2) At harvest: analyze for total nitrogen, phosphorus, and potassium (expressed on a dry weight basis), and percent wet weight (if weight of harvested material is reported) or density (if volume of harvested material is reported).
- e. Soil
  - (1) Annually, prior to spring planting for each cropland field:
    - a. In the root zone for the crop to be planted: analyze for nitrate-nitrogen, total Kjeldahl nitrogen, soluble phosphorous, and electrical conductivity.
    - b. Below the root zone: analyze for nitrate-nitrogen, and electrical conductivity.
  - (2) Annually, prior to fall planting for each cropland field:
    - a. In the root zone of the crop to be planted: analyze for nitrate-nitrogen, phosphorus, potassium, total Kjeldahl nitrogen, soluble phosphorus, and electrical conductivity.
    - b. Below the root zone: analyzed for nitrate-nitrogen, total Kjeldahl nitrogen, and electrical conductivity.

f. Irrigation Water

- (1) Each irrigation event for each cropland field, record volume (gallons or acre-feet) and source (well or canal) of irrigation water applied and date(s) applied.
- (2) One irrigation event from each source of irrigation water during each irrigation season - analyze for: electrical conductivity and total nitrogen<sup>4</sup>.

**C. Groundwater Monitoring**

The Discharger shall monitor groundwater conditions beneath the facility by sampling domestic wells, agricultural supply wells and monitoring wells present in the production and cropland. This monitoring shall be conducted at the frequency and for the parameters specified below.

1. Domestic and Agricultural Supply Wells

a. Annually:

- (1) Field measurements for pH, temperature, and electrical conductivity.
- (2) Analyze for nitrate-nitrogen, ammonium-nitrogen, total Kjeldahl nitrogen, calcium, potassium, sodium, magnesium, bicarbonate, carbonate, sulfate, chloride, boron, iron, manganese, total phosphorus, total dissolved solids, and total coliform organisms.

2. Monitoring Wells

a. Quarterly for two years and semi-annually thereafter:

- (1) The depth to groundwater from a surveyed reference point to the nearest 0.01 foot in each monitoring well.
- (2) Field measure pH, temperature, and electrical conductivity.

b. Quarterly for two years and semi-annually thereafter: analyze for nitrate-nitrogen, ammonium-nitrogen, total Kjeldahl nitrogen, calcium, potassium, sodium, magnesium, bicarbonate, carbonate, sulfate, chloride, boron, iron, manganese, total phosphorus, and total dissolved solids.

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<sup>4</sup> In lieu of sampling the irrigation water, the Discharger may provide equivalent data from the local irrigation district.

### 3. Sampling Procedures

Approved sampling procedures are listed on the Central Valley Water Board's web site at:

[http://www.waterboards.ca.gov/centralvalley/water\\_issues/dairies/sampling\\_procedures.pdf](http://www.waterboards.ca.gov/centralvalley/water_issues/dairies/sampling_procedures.pdf)

When special procedures appear to be necessary, the Discharger may request approval of alternative sampling procedures. The Executive Officer will review such requests and if adequate justification is provided, may approve the requested alternative sampling procedures.

### D. General Monitoring Requirements

1. The Discharger shall comply with all the provisions and specification of the Standard Provisions and Reporting Requirements.
2. All samples collected shall be representative of the volume and nature of the material being sampled.
3. Field activity reports should be created for each monitoring event, one record for each monitored location (monitoring well, water supply well, surface water body, cropland field). The field activity reports should identify the technician performing the fieldwork, the technician's affiliation, the entity commissioning the work (property owner, contractor, consultant, etc.), the location of the work, the identification of the sampled location, and the date(s) of the work. The field activity record should be prepared and signed by the field technician in the field when the work is performed.
4. All samples containers shall be labeled and records maintained to show the time and date of collection as well as the person collecting the sample and the sample location.
5. All samples collected for laboratory analyses shall be preserved and submitted to the laboratory within the required holding time appropriate for the analytical method used and the constituents analyzed.
6. All samples submitted to a laboratory for analyses shall be identified in a properly completed and signed Chain-of-Custody form.
7. Testing instruments used for pH, and electrical conductivity may be used in the field provided: the operator is trained in the proper use and maintenance of the instruments; the instruments are field calibrated prior to each monitoring event; and instruments are serviced and/or calibrated by the manufacturer at the recommended frequency.

## E. Record Keeping Requirements

1. Dischargers shall maintain on-site (for review by Regional Water Board inspectors) for a period of five years from the date they are created all information as follows:
  - a. Records of the inspections including any and all subsequent corrective actions specified in **Section A. Visual Inspections** above.
  - b. All records for the production area and digester including:
    - (1) Records documenting actions taken to correct deficiencies noted during the inspections. Deficiencies not corrected in 30 days must be accompanied by an explanation of the factors preventing immediate correction.
    - (2) Records of the date, time, and estimated volume of any digester bypass and/or overflow or leaks from any wastewater conveyance or storage structure.
    - (3) Records documenting the daily wastewater electrical conductivity measurements in each main wastewater retention pond.
    - (4) Records of all dry waste and/or wastewater exported from the facility which include information on the hauler, destination, dates hauled, and amount exported.
    - (5) Action taken and date(s) to correct unauthorized releases as reported in accordance with **Section F 1 Noncompliance Reporting Requirements** below.
    - (6) Records of monitoring activities, field activity records, and laboratory analyses conducted as required in **Section D. General Monitoring Requirements** above.
- b. All records for the cropland including:
  - (1) All information necessary to document implementation and management of the elements of the nutrient management plan (NMP).
  - (2) Identification of crop, acreage, dates of planting and harvest, and actual crop yields for each field.
  - (3) Dates, locations, and approximate weight and moisture content, or volume and density, of dry waste or artificial fertilizer applied to each field.
  - (4) Dates, locations, and volume of wastewater applied to each field.
  - (5) Weather conditions for 24 hours prior to and following application of dry waste and wastewater.

- (6) Results (analytical laboratory reports) from dry waste, wastewater, digester effluent, irrigation water, soil, plant tissue, storm water and/or tailwater discharges, surface water, tile drain effluent, and groundwater sampling.
  - (7) Records documenting any corrective actions taken to correct deficiencies noted during the inspections required in the Monitoring Provisions above. Deficiencies not corrected in 30 days must be accompanied by an explanation of the factors preventing immediate correction.
  - (8) Actions taken to correct unauthorized releases as reported in accordance with Section **F.1.Noncompliance Reporting** below.
  - (9) Records of monitoring activities, field activity records, and laboratory analyses conducted as required in Section **D. General Monitoring Requirements** above.
- c. A copy of the Discharger's current NMP.
  - d. The Manure/Process Wastewater Tracking Manifest forms documenting the export of waste from the facility. A copy of this form can be found on our web site in Attachment D of the Waste Discharge Requirement General Order R5-2007-0035 for Existing Milk Cow Dairies (Dairy General Order) at:  
[http://www.waterboards.ca.gov/centralvalley/adopted\\_orders/GeneralOrders/R5-2007-0035.pdf](http://www.waterboards.ca.gov/centralvalley/adopted_orders/GeneralOrders/R5-2007-0035.pdf)

## **F. Reporting Requirements**

### **1. Noncompliance Reporting Requirements**

- a. The Discharger shall report any noncompliance that endangers human health or the environment or any noncompliance with Prohibitions in the Order, within 24 hours of becoming aware of its occurrence. The incident shall be reported to the Regional Water Board office, Kings County Environmental Health Services (559-584-1411), and to the California Office of Emergency Services (OES) (800-852-750). During non-business hours, the Discharger shall leave a message on the Regional Water Board's voice mail. The message shall include the time, date, place, and nature of the noncompliance, the name and number of the reporting person, and shall be recorded in writing by the Discharger. The OES phone number is operational 24 hours a day.
- b. A written report shall be submitted to the Regional Water Board office within two weeks of the Discharger becoming aware of the non-compliance incident. The report shall contain a description of the noncompliance, its causes, duration, and the actual or anticipated time for achieving compliance. The

report shall include complete details of the steps that the Discharger has taken or intends to take, in order to prevent recurrence. All intentional or accidental spills shall be reported as required by this provision. The written submission shall contain:

- (1) The approximate date, time, and location of the noncompliance including a description of the ultimate destination of any unauthorized discharge and the flow path of such discharge to a receiving water body;
- (2) A description of the noncompliance and its cause;
- (3) The flow rate, volume, and duration of any discharge involved in the noncompliance;
- (4) The amount of precipitation (in inches) the day of any discharge and for each of the seven days preceding the discharge;
- (5) A description (location; date and time collected; field measurements of pH, temperature, dissolved oxygen and electrical conductivity; sample identification; date submitted to laboratory; analyses requested) of noncompliance discharge samples and/or surface water samples taken to comply with the **Monitoring Requirements** above for Unauthorized Discharges (including off-property discharges) of manure /digester waste or process wastewater from the production area or land application area and storm water discharges to surface water from the production area;
- (6) The period of noncompliance, including dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue;
- (7) A time schedule and a plan to implement corrective actions necessary to prevent the recurrence of such noncompliance; and
- (8) The laboratory analyses of the noncompliance discharge sample and/or upstream and downstream surface water samples shall be submitted to the Regional Water Board office within 45 days of the discharge.

## 2. **Annual Reporting Requirements**

- a. An annual Facility Report is due by **1 July** of each year for the previous year's monitoring, planting and harvesting.
- b. The annual report shall include all the information as specified below:
  - (1) Summary of the crops grown in the facility cropland to include: field identification, type, date planted and harvested, and amount harvested.
  - (2) Number and type of animals, and number maintained in each type of confinement (free-stalls or open corrals). Statement reporting the type of

manure removal practices in each type of confinement (i.e., flush lanes, dry scrape, vacuum pickup, etc.).

- (3) Summary of all dry waste and/or wastewater discharges from the facility to surface water or to land areas (cropland or otherwise) when not in accordance with the facility's Nutrient Management Plan that occurred during the annual reporting period, including date, time, location, approximate volume, a map showing discharge and sample locations, rationale for sample locations, and method of measuring discharge flows.
- (4) Summary of all storm water discharges from the production area to surface water during the annual reporting period, including the date, time, approximate volume, duration, location, and a map showing the discharge and sample locations, rationale for sample locations, and method of measuring discharge flows.
- (5) Summary of all discharges from the cropland to surface water that have occurred during the annual reporting period, including the date, time, approximate volume, location, source of discharge (i.e., tailwater, process wastewater, or blended process wastewater), a map showing the discharge and sample locations, rationale for sample locations, and method of measuring discharge flows.
- (6) Copies of records documenting the monthly wastewater electrical conductivity measurements in each main wastewater retention pond.
- (7) Copies of laboratory analyses of all discharges (tile drain effluent, dry waste, wastewater, digester effluent, or tailwater), surface water (upstream and downstream of a discharge), and storm water, including chain-of-custody forms and laboratory quality assurance/quality control results.
- (8) Tabulated field measurement and analytical data for samples of tile drain effluent, dry waste, wastewater, digester effluent, irrigation water, soil, and plant tissue. The data shall be tabulated to clearly show sample dates, constituents analyzed, constituent concentrations, and detection limits.
- (9) Tabulated irrigation and nutrient application data for each cropland field. The data shall be tabulated to show each field, area (acreage), crop(s) grown, amount and source of irrigation water, and the amount and source of nutrients and salt added (dry waste, wastewater, or fertilizer).
- (10) Calculations showing the total nitrogen, phosphorus, potassium, and non-nutrient salts applied to each field, including from sources other than dry waste or wastewater.

- (11) Calculations showing the nitrogen and salt balance for each field and the facility as a whole during the reporting period. The balance is determined by the amount of nitrogen and salt present in the cropland soil at the beginning of the reporting period, plus the amount added by dry waste, wastewater, and/or fertilizer, and minus the amount removed by harvest and/or export from the facility.
- (12) If the amount of salt exceeded 2,000 pounds per acre for single crop fields or 3,000 pounds per acre for double crop fields; for any field, a statement indicating how the NMP will be modified to bring the facility back into compliance with the Order.
- (13) Copies of all records and reports prepared for Section **F.1. Non-Compliance Reporting** above.
- (14) Copies of all facility corrective action reports which resulted from inspections for the past year.

3. **Groundwater Reporting Requirements**

- a. The Discharger shall report the results of all groundwater monitoring concurrently with the annual report.
- b. Groundwater monitoring reports shall include:
  - (1) Copies of all field activity reports, chain-of-custody forms, and laboratory analyses (including laboratory quality assurance/quality control results) for each well sample (water supply wells and monitoring wells) collected.
  - (2) Tabulated groundwater elevation data showing date of measurement, depth to water, wellhead elevation and groundwater elevation in each on the monitoring wells.
  - (3) Tabulated analytical results for the well samples showing date of sampling, constituents analyzed, and detected concentrations.
  - (4) A potentiometric contour map showing the groundwater flow direction, gradient, and elevations for the most current groundwater sampling event.
  - (5) The tabulated data shall include both historical and current information.

4. **Hydrologic Report with Monitoring Well Installation and Sampling Plan (MWISP)** – by 30 May 2008, the Discharger shall submit a Hydrogeologic Report and MWISP. At a minimum the report must contain all of the information listed below:

- a. General Information:
  - (1) Topographic map depicting the facility boundaries, and the major waste management areas (wastewater retention ponds, corrals, dry waste and

feed storage areas, digester works, and cropland). The map should also show any existing on-site or nearby (within 2,000 feet) domestic, irrigation, and municipal supply wells and monitoring wells, utilities, surface water bodies, drainage courses and their tributaries/destinations, and other major physical and man-made features (roads, schools, parks, etc), as appropriate.

- (2) A description of the underlying geology and hydrogeology of the facility. Historical groundwater depth and water quality data should be included. Copies of Department of Water Resources Well Completion Records or other well construction description for all on-site water supply wells (active or otherwise) should be attached.
  - (3) Site plan showing proposed monitoring well locations, other existing wells, and major physical site features (corrals, freestall barns, milk parlors, feed storage areas, etc.) waste handling facilities (separator basins, retention ponds, manure storage areas, etc.), irrigated cropland and pasture, and on-site or adjacent water features.
  - (4) Rationale for the proposed number, construction, and location of the monitoring wells. Include anticipated depth to groundwater, groundwater flow direction (source of data), and identify the major waste management areas of the facility (corrals, wastewater retention ponds, digester work, and cropland). Provide for installation of a monitoring well up gradient from the influence of the facility (in as much as possible) and down gradient from each of the major waste management areas of the facility.
  - (5) Local permitting information, as required by the Kings County Environmental Health Services Department.
- b. Drilling details; method, type of equipment, and logging practices/equipment.
  - c. Health and Safety Plan.
  - d. Proposed monitoring well design – a well construction schematic depicting: total depth, anticipated groundwater depth, borehole diameter, well construction materials, screen interval and perforations, seal intervals and materials, surface completion, and well protection.
  - e. Proposed well development – schedule (at least seven days after completion), method, equipment, measured parameters, and criteria used to determine that completion is complete.
  - f. Surveying – the method used to obtain horizontal and vertical positions, method accuracy, and the name and affiliation of the registered professional performing the survey.
  - g. Proposed monitoring event – schedule (at least twenty-four hours after development), depth to water measuring equipment and practices, well

purging equipment, practices, and criteria for completion, sample collection equipment and practices, and analytical procedures.

5. **Monitoring Well Installation Completion Report (MWICR) Requirements** - within 60 days of installation of the monitoring wells, the Discharger shall submit MWICP. At a minimum the MWICP shall summarize the field activities as described below:
- a. General Information: same as required for the Hydrogeologic Report and MWISP in Sections **F.4.** above with the necessary revisions and/or updated data gathered during the field work to install the monitoring wells.
  - b. Monitoring Well Construction:
    - (1) Number and depths of the monitoring well installed.
    - (2) Monitoring well identification (i.e., numbers).
    - (3) Date(s) of drilling and well installation.
    - (4) Description of monitoring well locations including field-implemented changes (from proposed locations) due to physical obstacles or safety hazards.
    - (5) Description of drilling and construction, including equipment, methods, and difficulties encountered (such as hole collapse, lost circulation, need for fishing).
    - (6) Name and address of drilling company, driller, California License Number, and logger (name and affiliation of geologist).
    - (7) Driller's Well Completion Report and lithologic log of borehole.
  - c. As – built for each monitoring well depicting the details outlined above
  - d. All depth to water measurements made during the field program.
  - e. Field notes from drilling, installation, and surveying activities (i.e. sub-contractor dailies as appropriate).
  - f. Construction summary table of pertinent information such as date of installation, well depth, casing diameter, screen depth and interval, seal depth and interval, and well elevation.
  - g. Monitoring Well Development:
    - (1) Date and time of development.
    - (2) Name and affiliation of technician performing development.
    - (3) Method of development.
    - (4) Methods used to determine when development is complete.

- (5) Development log: volume of water purged and measurements for temperature, pH, and electrical conductivity during and after development. Response notes – (bailing to dry, recovery time, number of development cycles).
- (6) Disposal of development water.
- h. Monitoring Well Survey:
  - (1) Identify coordinate system and/or reference points used.
  - (2) Description of reference points.
  - (3) Horizontal and vertical coordinates of north side of each well casing with cap removed.
  - (4) Name, license number, affiliation, and signature of California licensed professional responsible for survey.
  - (5) Surveyor's field notes.
  - (6) Tabulated survey data, certified by the surveyor.

**6. Groundwater Limitations Analysis Report**

The Discharger shall submit to the Executive officer a Groundwater Limitations Analysis report consistent with the Order.

- a. This report shall contain an evaluation of the groundwater quality and flow data to assess trends.
- b. Data shall be presented and evaluated to address:
  - (1) The monitoring program's adequacy to assess compliance with the Order.
  - (2) Whether groundwater data provided is representative of conditions up gradient of the influence of the facility.
  - (3) Whether groundwater data provided is representative of conditions down gradient of the major waste management areas (wastewater retention system, corrals, digester works, and cropland) of the facility.
  - (4) Whether monitoring has been conducted in compliance with the Order and consistent with this MRP.
- c. The report shall propose specific numeric groundwater limitations for each waste constituent that reflects full implementation of best practicable treatment or control (BPTC) and reflecting applicable water quality objectives for that waste constituent. The report shall describe in detail how these were determined considering actual data from monitoring wells comprising the approved groundwater monitoring program, impact reductions through full implementation of BPTC, the factors in CWC §13241, Resolution 68-16, the

Basin Plan, etc. The Discharger may, submit results of a validated groundwater model or other hydrogeologic information to support its proposal.

**G. General Reporting Requirements**

1. The results of any monitoring conducted more frequently than required at the locations specified herein shall be reported to the Regional Water Board.
2. Laboratory analyses for manure, process wastewater, and soil shall be submitted to the Regional Water Board upon request by the Executive Officer.
3. Each report shall be signed by the Discharger or a duly authorized representative as specified in the Standard Provisions and Reporting Requirements, Section **C.8.**
4. All technical reports required by this MRP that involve planning, investigation, evaluation, or design, or other work requiring interpretation and proper application of engineering or geologic sciences, shall be prepared as specified in the Standard Provisions and Reporting Requirements, Section **C.9.**

**5. Submit Reports to:**

California Regional Water Quality Control Board  
Central Valley Region  
1685 E Street  
Fresno, CA 93706  
Attention: Confined Animal Regulatory Unit

Ordered by: \_\_\_\_\_  
PAMELA C. CREEDON, Executive Officer

\_\_\_\_\_  
14 March 2008  
(Date)

**CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD  
CENTRAL VALLEY REGION**

**STANDARD PROVISIONS AND REPORTING REQUIREMENTS  
FOR  
MILK COW DAIRIES  
25 January 2008**

**A. Introduction:**

1. These Standard Provisions and Reporting Requirements (SPRR) are applicable to facilities that are regulated pursuant to the provisions of Title 27 California Code of Regulations (CCR) Division 2, Subdivision 1, Chapter 7, Subchapter 2, Sections 22560 et seq.
2. Any violation of the Order constitutes a violation of the California Water Code and, therefore, may result in enforcement action.
3. If there is any conflicting or contradictory language between the Order, the Monitoring and Reporting Program (MRP) associated with the Order, or the SPRR, then language in the Order shall govern over the MRP and the SPRR, and language in the MRP shall govern over the SPRR.

**B. Standard Provisions:**

1. The requirements prescribed in the Order do not authorize the commission of any act causing injury to the property of another, or protect the Discharger from liabilities under federal, state, or local laws.
2. The Discharger shall comply with all federal, state, county, and local laws and regulations pertaining to the discharge of wastes from the facility that are at least as stringent as the requirements of the Order.
3. All discharges from the facility must comply with the lawful requirements of municipalities, counties, drainage districts, and other local agencies regarding discharges of storm water to storm drain systems or to other courses under their jurisdiction that are at least as stringent as the requirements of the Order.
4. The Order does not convey any property rights or exclusive privileges.
5. The provisions of the Order are severable. If any provision of the Order is held invalid, the remainder of the Order shall not be affected.
6. The Discharger shall take all reasonable steps to minimize any adverse impact to the waters of the State resulting from noncompliance with the Order. Such steps shall include accelerated or additional monitoring as necessary to determine the nature and impact of the noncompliance.

7. The fact that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the Order shall not be a defense for violations of the Order by the Discharger.
8. The filing of a request by the Discharger for modification, revocation and reissuance, or termination of the Order, or notification of planned changes or anticipated noncompliance, does not stay any condition of the Order.
9. The Order is not transferable to any person except after notice to the California Regional Water Quality Control Board, Central Valley Region, (hereafter Regional Water Board). The Regional Water Board may modify or revoke and reissue the Order to change the name of the Discharger and incorporate such other requirements as may be necessary under the California Water Code.
10. The Discharger shall provide to the Executive Officer, within a reasonable time, any information which the Executive Officer may request to determine whether cause exists for modifying, revoking, and reissuing, or terminating the Discharger's coverage under the Order or to determine compliance with the Order. The Discharger shall also provide to the Executive Officer upon request, copies of records required by the Order to be kept.
11. After notice and opportunity for a hearing, the Order may be terminated or modified for cause, including but not limited to:
  - a. Violation of any term or condition contained in the Order;
  - b. Obtaining the Order by misrepresentation, or failure to disclose fully all relevant facts;
  - c. A change in any condition that results in either a temporary or permanent need to reduce or eliminate the authorized discharge; or
  - d. A material change in the character, location, or volume of discharge.
12. The Order may be modified if new state statutes or regulations are promulgated, and if more stringent applicable water quality standards are approved pursuant to Title 27 of the CCR, or as adopted into the Regional Water Board *Water Quality Control Plan (Basin Plan) for the Tulare Lake Basin (2<sup>nd</sup> Ed.)*. The Order may also be modified for incorporation of land application plans, and/or changes in the waste application to cropland.
13. The Regional Water Board may review and revise the Order at any time upon application of any affected person or by motion of the Regional Water Board.
14. The Discharger shall ensure compliance with existing and/or future promulgated standards that apply to the discharge.

15. The Discharger shall permit representatives of the Regional Water Board and the State Water Resources Control Board (State Water Board), upon presentations of credentials at reasonable hours, to:
  - a. Enter premises where wastes are treated, stored, or disposed and where any records required by the Order are kept;
  - b. Copy any records required to be kept under terms and conditions of the Order;
  - c. Inspect facilities, equipment (monitoring and control), practices, or operations regulated or required by the Order; and
  - d. Sample, photograph, and/or video tape any discharge, waste, waste management unit, or monitoring device.
16. The Discharger shall properly operate and maintain in good working order any facility, unit, system, or monitoring device installed to achieve compliance with the Order. Proper operation and maintenance includes best practicable treatment and controls, and the appropriate quality assurance procedures.
17. Animal waste storage areas and containment structures shall be designed, constructed, and maintained to limit, to the greatest extent possible, infiltration, inundation, erosion, slope failure, washout, overtopping, by-pass, and overflow.
18. Setbacks or separation distances contained under Water Wells, Section 8, Part II, in the *California Well Standards, Supplemental Bulletin 74-90 (June 1991)*, and *Bulletin 94-81 (December 1981)*, California Department of Water Resources (DWR), shall be maintained for the installation of all monitoring wells and groundwater supply wells at existing dairies. A setback of 100 feet is required between supply wells and animal enclosures in the production area. A minimum setback of 100 feet, or other control structures (such as housing, berming, grading), shall be required for the protection of existing wells or new wells installed in the cropland. If a county or local agency adopts more stringent setback standards than that adopted by the DWR, then these local standards shall carry precedence over the Well Standards of DWR, and the Discharger shall comply with the more stringent standards.
19. Following any storm event that causes the freeboard of any wastewater holding pond to be less than one (1) foot for below-grade ponds, or two (2) feet for above-grade ponds, the Discharger shall take action as soon as possible to provide the appropriate freeboard in the wastewater holding pond.
20. For any electrically operated equipment at the facility, the failure of which would cause loss of control or containment of waste materials, or violation of

this Order, the Discharger shall employ safeguards to prevent loss of control over wastes or violation of this Order. Such safeguards may include alternate power sources, standby generators, standby pumps, additional storage capacity, modified operating procedures, or other means.

**C. General Reporting Requirements:**

1. The Discharger shall give at least 60 days advance notice to the Regional Water Board of any planned changes in the ownership or control of the facility.
2. In the event of any change in control or ownership of land or waste discharge facilities presently owned or controlled by the Discharger, the Discharger shall notify the succeeding owner or operator of the existence of the Order by letter at least 60 days in advance of such change, a copy of which shall be immediately forwarded to the appropriate Regional Water Board office listed below in the General Reporting Requirements C.11.
3. To assume operation under the Order, any succeeding owner or operator must request, in writing, that the Executive Officer transfer coverage under the Order. The Regional Water Board will provide a form for this request that will allow the succeeding owner or operator to provide their full legal name, address and telephone number of the persons responsible for contact with the Regional Water Board and a responsibility statement and a signed statement in compliance with General Reporting Requirement C.7 below. The form will also include a statement for signature that the new owner or operator assumes full responsibility for compliance with the Order and that the new owner or operator will implement the Waste Management Plan and the NMP prepared by the preceding owner or operator. Transfer of the Order shall be approved or disapproved in writing by the Executive Officer. The succeeding owner or operator is not authorized to discharge under the Order and is subject to enforcement until written approval of the coverage transfer from the Executive Officer.
4. The Discharger shall identify any information that may be considered to be confidential under state law and not subject to disclosure under the Public Records Act. The Discharger shall identify the basis for confidentiality. If the Executive Officer cannot identify a reasonable basis for treating the information as confidential, the Executive Officer will notify the Discharger that the information will be placed in the public file unless the Regional Water Board receives, within 10 calendar days, a written request from the Discharger to keep the information confidential containing a satisfactory explanation supporting the information's confidentiality.
5. Except for data determined to be exempt from disclosure under the Public Records Act (California Government Code Sections 6275 to 6276), and data determined to be confidential under Section 13267(b)(2) of the California

- Water Code, all reports prepared in accordance with the Order and submitted to the Executive Officer shall be available for public inspection at the offices of the Regional Water Board. Data on waste discharges, water quality, meteorology, geology, and hydrogeology shall not be considered confidential.
6. All technical reports and monitoring program reports shall be accompanied by a cover letter with the certification specified in C.7 below and be signed by a person identified below:
- a. For a sole proprietorship: by the proprietor;
  - b. For a partnership: by a general partner;
  - c. For a corporation: by a principal executive officer of at least the level of senior vice-president; or
  - d. A duly authorized representative if:
    - (1) The authorization is made in writing by a person described in Subsection a, b, or c of this provision;
    - (2) The authorization specifies either an individual or a position having responsibility for the overall operation of the facility, such as the position of manager. A duly authorized representative may thus be either a named individual or an individual occupying a named position; and
    - (3) The written authorization is submitted to the Regional Water Board.
7. Each person, as specified in C.6 above, signing a report required by the Order or other information requested by the Regional Water Board shall make the following certification:
- “I certify under penalty of law that I have personally examined and am familiar with the information submitted in this document and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.”*
8. In addition to Item C.7 above, all technical reports required in the Order that involve planning, investigation, evaluation, or design, or other work requiring interpretation and proper application of engineering or geologic sciences, shall be prepared by, or under the direction of, and signed by persons registered to practice in California pursuant to California Business and Professions Code, Sections 6735, 7835, and 7835.1 or federal officers and employees who are exempt from these Sections by California Business and

- Professions Code, Section 6739 or 7836. To demonstrate compliance with Title 16 CCR, Sections 415 and 3065, all technical reports must contain a statement of the qualifications of the responsible registered professional(s). As required by these laws, completed technical reports must bear the signature(s) and seal(s) of the registered professional(s) in a manner such that all work can be clearly attributed to the professional responsible for the work.
9. The Discharger shall file a Report of Waste Discharge with the Regional Water Board at least 140 days before making any material change in the character, location, or volume of the discharge. A material change includes, but is not limited to, the following:
    - a. The addition of a new wastewater that results in a change in the character of the waste;
    - b. Significantly changing the disposal or waste application method or location;
    - c. Significantly changing the method of treatment;
    - d. Increasing the discharge flow beyond that specified in the Order; and/or
    - e. Expanding existing herd size beyond 15 percent.
  10. All reports shall be submitted to the following address:

California Regional Water Quality Control Board  
Central Valley Region  
1685 E Street  
Fresno, CA 93706  
Attention: Confined Animal Regulatory Unit

**Requirements Specifically for Monitoring Programs and Monitoring Reports:**

1. The Discharger shall file self-monitoring reports and/or technical reports in accordance with the detailed specifications contained in the MRP attached to the Order.
2. The Discharger shall maintain a written monitoring program sufficient to assure compliance with the terms of the Order. Anyone performing monitoring on behalf of the Discharger shall be familiar with the written program.

3. The monitoring program shall include observation practices, sampling procedures, and analytical methods designed to ensure that monitoring results provide a reliable indication of water quality at all monitoring points.
4. All instruments and devices used by the Discharger for the monitoring program shall be properly maintained and shall be calibrated as recommended by the manufacturer and at least once annually to ensure their continued accuracy.
5. The Discharger shall retain records of all monitoring information, including all calibration and maintenance records, copies of all reports required by the Order, and records of all data used to complete the reports. Records shall be maintained for a minimum of five years from the date of sample, measurement, report, or application. Records shall also be maintained after facility operations cease if wastes that pose a threat to water quality remain at the site. This five-year period may be extended during the course of any unresolved litigation regarding the discharge or when requested in writing by the Regional Water Board Executive Officer.
  - a. Records of on-site monitoring activities shall include the:
    - (1) Date that observations were recorded, measurements were made, or samples were collected;
    - (2) Name and signature of the individual(s) who made the observations, made and recorded the measurements, or conducted the sampling;
    - (3) Location of measurements or sample collection;
    - (4) Procedures used for measurements or sample collection;
    - (5) Unique identifying number assigned to each sample; and
    - (6) Method of sample preservation utilized.
  - b. Records of laboratory analyses shall include the:
    - (1) Results for the analyses performed on the samples that were submitted;
    - (2) Chain-of-custody forms used for sample transport and submission;
    - (3) Form that records the date that samples were received by the laboratory and specifies the analytical tests requested;

- (4) Name, address, and phone number of the laboratory which performed the analysis;
- (5) Analytical methods used;
- (6) Date(s) analyses were performed;
- (7) Identity of individual(s) who performed the analyses or the lab manager; and
- (8) Results for the quality control/quality assurance (QA/QC) program for the analyses performed.

**E. Enforcement**

1. California Water Code Section 13350 provides that any person who violates WDRs or a provision of the California Water Code is subject to civil liability of up to \$5,000 per day or \$15,000 per day of violation, or when the violation involves the discharge of pollutants, is subject to civil liability of up to \$10 per gallon, or \$20 per gallon; or some combination thereof, depending on the violation, or upon the combination of violations. In addition, there are a number of other enforcement provisions that may apply to violation of the Order.

## INFORMATION SHEET

WASTE DISCHARGE REQUIREMENTS ORDER NO. R5-2008-0041  
DE JONG INVESTMENT GROUP, CLOVERDALE DAIRY, LLC,  
AND MICROGY, INC.  
CLOVERDALE DAIRY, KINGS COUNTY

### **Background**

Mr. Pete de Jong and Mr. Karel de Jong, are general partners of the De Jong Investment Group who with Cloverdale Dairy, LLC, and Microgy, Inc., a New Hampshire Corporation (collectively hereafter "Discharger") own and operate the Cloverdale Dairy (facility). The facility is located approximately nine miles south of Hanford, Kings County. This dairy is regulated by the Waste Discharge Requirement General Order R5-2007-0035 for Existing Milk Cow Dairies (Dairy General Order) which was adopted on 3 May 2007.

On 12 September 2007, owners of the facility submitted an application form (Form 200) and a technical report generally describing the dairy operation and containing a plan to install a thermophilic anaerobic digester system (digester) on the facility to treat waste from the dairy operations and imported waste from various sources to produce biogas for sale to the regional gas utility company. Herd population data reported in the 2007 RWD is 5,865 milking and dry cows. The reported herd size is within the variation allowed by the General Order (i.e., no more than a 15% increase over the maximum total number of mature cows reported in October 2005).

The digester will be owned and operated by Microgy Inc., and will include a 262,000-gallon capacity steel above ground tank (AGT) to store the supplemental feedstock, a 318,000-gallon capacity steel AGT mix tank, and two 1.5 million gallon AGT digester tanks, with appurtenant pumps and piping. Digester operations will require the feed lanes and free stalls to be vacuumed or scraped rather than routinely flushed. The manure gathered will be added to the mix tank and diluted with freshwater and/or recycled digester effluent to about eight percent (8%) solids.

Supplemental feedstock will also be used in the digester. This supplemental feedstock has been described as food processing waste that may include: non-saleable (off-spec or out-of-date) materials, used cooking oil, grape seed oil, cottonseed oil, floor sweepings from food processing, (protein powders and sugary flavorings), stillage from the manufacture of corn-based ethanol, and fatty water skimmings. Because the project is new, no information is yet available about feedstock in California. Microgy does operate three digesters in Wisconsin and estimated concentrations of some of the constituents are summarized in Table 1.

**Table 1**  
**Selected Constituents and Estimated Concentrations**  
**for Supplemental Feedstock**

<b>Constituent</b>	<b>Estimated Concentration</b>
Calcium	984 mg/L
Chloride	2,874 mg/L
Iron	320 mg/l
Sodium	2,062 mg/L
Sulfur	867 mg/L

mg/L – milligrams per liter

Approximately 76,600 gallons of manure from the mix tank and 32,400 gallons of supplemental feedstock from the storage tank will be added to the two digesters daily. The digesters will function as complete-mix reactors with a hydraulic retention time of approximately 21 days. Digester effluent will be removed from the digesters daily and pass through a screw press separator. Separated effluent liquid will be recycled to the manure mix tank or conveyed to the wastewater retention system for holding until it is applied to cropland. Separated digester solids will be stored on a concrete pad until they are used either onsite for animal bedding, or exported from the facility. The biogas will be exported prior to treatment to remove hydrogen sulfide and carbon dioxide: there will be no effluent from gas treatment generated or disposed of on the facility.

The anticipated characteristics of the dairy and digester wastewaters are summarized in Table 2.

**Table 2**  
**Wastewater Characteristics**

Constituent	Dairy Wastewater	Digester Effluent <sup>1</sup>
Bicarbonate	1,689 mg/L <sup>2</sup>	Not reported
Calcium	167 mg/L <sup>2</sup>	1,505 mg/L
Carbonate	ND <sup>2</sup>	Not reported
Chloride	255 mg/L <sup>3</sup>	1,185 mg/L
Electrical Conductivity	3,800 µmhos/cm <sup>2</sup>	Not reported
Magnesium	83 mg/L <sup>2</sup>	Not reported
Nitrate	7 mg/L <sup>3</sup>	Not reported
Nitrogen (Total Kjeldahl)	271 mg/L <sup>3</sup>	3,014 mg/L
pH	7.4 <sup>2</sup>	8.3
Potassium	424 mg/L <sup>3</sup>	758 mg/L
Sodium	296 mg/L <sup>3</sup>	1,092 mg/L
Sulfate - Sulfur	24 mg/L <sup>3</sup>	362 mg/L
Total Dissolved Solids	2,774 mg/L <sup>3</sup>	12,841 mg/L

1 – Source: Larry Walker Associates email of 24 October 2007 from Robert Smith to David Sholes

2 - Based on average of 178 samples collected from 21 dairies in southern San Joaquin Valley

3 - Based on average of 13 samples collected on this facility from 2001 to 2007.

mg/L – milligram per liter

µmhos/cm – micromhosper centimeter

ND - not detected

There will be three waste streams entering the wastewater retention ponds: process wastewater from the milk parlor, digester effluent, and storm water runoff from the production area. The Discharger reports that dilution water (fresh water) will be added to the wastewater retention system to reduce salt concentration. Given the operational parameters described in the Report of Waste Discharge, the annual average salinity concentration in the wastewater retention ponds should not exceed 3,800 mg/L total dissolved solids (TDS) or 7,500 micromhos per centimeter (µmhos/cm) electrical conductivity (EC).

The anticipated dairy and digester operations are estimated to generate approximately 8.5 million cubic feet of wastewater during a typical rainy season. The currently existing wastewater retention system appears to have adequate capacity (approximately 8.9 million cubic feet) to meet the Title 27 CCR §22562 and §22563 requirements.

### Groundwater Conditions and Existing Land Use

The facility is underlain by a shallow, semi-confining clay layer (the “A” clay) which supports a shallow water zone that can be encountered a depths from 5 to 10 feet bgs.

The shallow water zone is recharged by infiltration of surface water applied with irrigation and underflow from unlined canals and ditches. Vertical flow toward the regional unconfined aquifer is impeded by the A clay. The average salinity of this shallow water exceeds the Title 22 CCR short-term exposure maximum contaminant level (MCL) for total dissolves solids (TDS).

The facility production area and cropland is underlain by a network of tile drains buried to approximately nine feet below ground surface (bgs). The tile drain effluent is discharged into an evaporation pond operated by the Tulare Lake Drainage District. Annual reports submitted consistent with the MRP 99-803 report the characteristics of the tile drain sump effluent, which are summarized in Table 3.

**Table 3**  
**Characteristics of the Tile Drain Sumps Effluent**

<b>Constituent</b>	<b>Average Concentration</b>	<b>Maximum Concentration</b>
Chloride	137 mg/L	263 mg/L
Nitrate	110 mg/L	253 mg/L
Potassium	6.2 mg/L	15.8 mg/L
Sodium	466 mg/L	969 mg/L
Sulfate	283 mg/L	805 mg/L
Total Dissolved Solids	1,646 mg/L	4,559 mg/L

Source of data: Cloverdale Dairy annual reports 2001 to 2007 sixteen sampling events reported).

The first encountered regional production aquifer lies below the A-Clay. This zone of groundwater is typically unconfined to semi-confined and may be encountered in the area of the facility at depths about 180 feet bgs based on Department of Water Resources hydrographs for water supply wells within one mile of the facility (those screened in the upper aquifer). The shallowest groundwater depth recorded in this aquifer since 1963 was at 57.5 feet below ground surface (bgs) in February 1984.

A semi-confined to confined aquifer occurs below the E-Clay member of the Tulare Formation at depths below 500 feet bgs. The E-Clay separates the upper aquifer from this lower aquifer. Although flow between the two aquifers was originally restricted, some agricultural wells within the vicinity are likely screened within the both upper and lower aquifers. The uppermost aquifer has the potential to have hydraulic continuity

with the lower aquifer through wells that penetrate both, allowing lower quality water from the uppermost aquifer to migrate into the higher quality waters just above and below the E-Clay.

There is currently no groundwater monitoring system installed on the facility other than the monitoring of the tile drains. A groundwater sample was collected from the single, on-site water supply well in June 2007. Previously submitted well construction information indicates this well is screened at between 320 and 480 feet bgs (i.e., in the upper aquifer and above the E-Clay). The analytical data summary information is transcribed in Table 4.

**Table 4**  
**Selected Constituents from Domestic Supply Well**

Constituent	Units	Results
Calcium	mg/L	1.8
Chloride	mg/L	15.0
Iron	mg/L	<0.01
Magnesium	mg/L	<0.1
Manganese	mg/L	<0.01
Nitrate as Nitrogen	mg/L	<0.1
Potassium	mg/L	<0.5
Sodium	mg/L	55
Sulfate	mg/L	1.7
Total Dissolved Solids	mg/L	182
Electrical Conductivity	µmhos/cm	268

mg/L - milligrams per liter

µmhos/cm - micromhos per centimeter

< - less than

Land use surrounding the facility is predominantly agricultural with scattered farmsteads according to land use data published in 2003 by DWR. Nearby crops include: corn, cotton, wheat, alfalfa, and sorghum.

The most prevalent soils on the facility are classified as: Westcamp loam of very slow permeability; Armona loam with moderate to moderately slow permeability; and Kimberlina sandy loam with moderate to moderately slow permeability.

### **Basin Plan, Beneficial Uses, and Regulatory Considerations**

The Basin Plan indicates the greatest long-term problem facing the entire Tulare Lake Basin is increasing salinity in groundwater, a process accelerated by man's activities and particularly affected by intensive irrigated agriculture. Although a valley-wide salt drain is a desired future alternative for concentrated salt sources, Basin Plan policies and programs focus on controlling the rate of increase of salt in the Basin from all controllable sources, and particularly point sources of waste.

The procedure for the Regional Water Board to follow in establishing numerical limitations in waste discharge that will implement Basin Plan narrative objectives is described in pages IV-21 through IV-23 of the Basin Plan. The Regional Water Board must consider, among other things, information submitted by a Discharger and other interested parties and relevant numerical criteria and guidelines developed or published by other agencies and organizations on harmful concentrations of constituents.

The constituent concentrations to be included in the proposed Order and summarized in Table 5 below are what the Basin Plan and referenced documents of recognized authorities indicate cannot be exceeded without causing some adverse impact on the listed beneficial uses. For agricultural use and the waste constituents listed, crop application is consistently more sensitive than animal uses, but there may be several concentration thresholds that apply dependent upon the crop and how irrigation takes place.

While insufficient data has been reported to establish background groundwater conditions, it appears that groundwater in the regional production aquifer beneath the facility is of good quality and suitable for all beneficial uses. This Order requires the installation of a groundwater monitoring network to monitor the impact of the discharge and help develop long-term groundwater limits, the development of which is discussed further in the Antidegradation section below.

The Order uses the constituent concentrations summarized in Table 5 as interim groundwater limitations while a Groundwater Limitations Analysis is performed to determine if more stringent groundwater limitations are needed to protect water quality. These interim groundwater limitations are based on either the maximum contaminant level (MCL) for the constituent as published in Title 22 CCR or other designated Basin Plan objectives.

**Table 5**  
**Summary of Interim Receiving Water Numerical Limitations**

Constituent	Units	Value	Beneficial Use	Criteria or Justification
Boron	mg/L	1.0	AGR <sup>2</sup>	Boron sensitive crops <sup>3</sup>
Chloride	mg/L	250	MUN <sup>1</sup>	Recommended Secondary MCL <sup>5</sup>
Conductivity (EC)	µmhos/cm	900	MUN <sup>1</sup>	Recommended Secondary MCL <sup>5</sup>
Nitrate as N	mg/L	10	MUN <sup>1</sup>	Primary MCL <sup>4</sup>
Total Coliform Organisms	MPN/100 mL	2.2	MUN <sup>1</sup>	Basin Plan
Total Dissolved Solids	mg/L	500	MUN <sup>1</sup>	Recommended Secondary MCL <sup>4</sup>

Notes:

<sup>1</sup> – Municipal and domestic supply

<sup>2</sup> – Agricultural supply

<sup>3</sup> – Ayers, R. S. and D. W. Westcot, Water Quality for Agriculture, Food and Agriculture Organization of the United Nations – Irrigation and Drainage Paper No. 29, Rev. 1, Rome, (1985)

<sup>4</sup> – Title 22, CCR, § 64431, Table 64431-A

<sup>5</sup> – Title 22, CCR, § 64449, Table 64449-B

**Antidegradation**

The antidegradation directives of State Water Board Resolution No. 68-16, “Statement of Policy With Respect to Maintaining High Quality Waters in California,” or “Resolution 68-16” require that waters of the State that are better in quality than established water quality objectives be maintained “consistent with the maximum benefit to the people of the State.” Policy and procedures for complying with this directive are set forth in the Basin Plan.

Certain dairy and digester wastewater constituents are not fully amenable to waste treatment and control and it is reasonable to expect some impact on groundwater. Degradation is likely to occur from waste handling and storage and application of wastes to cropland. However, there is some uncertainty over the degree of that degradation given that the combined dairy discharge has not been initiated.

Digester effluent quality data used to develop this Order comes from one of Microgy’s digesters in Wisconsin and while it is sufficient to provide a general understanding of the character of the discharge it is insufficiently detailed to perform a Best Practicable Treatment and Control (BPTC) analysis or set consistent long-term groundwater limits that reflect full implementation of BPTC. Given the limited information, this Order takes a phased approach. Interim groundwater limitations assure protection of the existing beneficial uses of groundwater while this process takes place.

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The Order first requires technical reports in the form of a BPTC technical evaluation for each component of the facility's waste treatment and control to determine for each waste constituent BPTC as used in Resolution 68-16, a Nutrient Management Plan (NMP) for the cropland, and Salinity Evaluation and Minimization Plan for salinity control of facility waste. The results of these technical evaluations and water quality data from required groundwater monitoring will be used to develop numeric groundwater limitations for each waste constituent that reflects full implementation of BPTC and compliance with the most stringent applicable water quality objectives for each constituent. Lastly, the Order may be reopened to incorporate changes to the interim groundwater water limitations, or waste handling and treatment technologies, deemed necessary to implement BPTC.

### **Proposed Order Terms and Conditions**

The recently adopted Waste Discharge Requirement General Order R5-2007-0035 for Existing Milk Cow Dairies (Dairy General Order) has set new standards for waste management on dairy facilities. The requirements specified in the propose Order largely reflect those of the Dairy General Order expect where specific circumstances require different or more stringent discharge specifications or provisions.

### **California Environmental Quality Act (CEQA)**

The existing Cloverdale Dairy facility is currently regulated by the General Order. With respect to the existing dairy facility, this Order is exempt from California Environmental Quality Act (CEQA) (Public Resources Code Section 21000, et seq.) under 14 CCR 15301

On 30 August 2007, the San Joaquin Valley Air Pollution Control District (SJVAPCD) received an Authority to Construct application to accommodate the installation and operation of a thermophilic digester at the existing Cloverdale Dairy and construction of an underground biogas pipeline to connect to the existing regional gas company's natural gas pipeline system. SJVAPCD is the lead agency for purposes of CEQA. Between 5 February 2008 and 4 March 2008, SJVAPCD circulated for public comment an Initial Study and Proposed Mitigated Negative Declaration for the project. SJVAPCD concluded in the Initial Study and Proposed Mitigated Negative Declaration that impacts related to hydrology and water quality from the project would be "less than significant" with adherence to the rules, regulations, and permits under the jurisdiction of the Regional Water Board. The relevant protections required by this Order include: Prohibitions A.4. and A.9.; Discharge Specifications B.1.a., B.1.b., B.1.c., and B.1.d.; Waste Application to Cropland Specification C.1; Interim Groundwater Limitations D.1. and D.2.; and Provision E.12. On 5 March 2008, the Air Pollution Control Officer for the SJVAPCD certified the Initial Study and Proposed Mitigated Negative Declaration and

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approved and adopted a Mitigated Negative Declaration for the project. The Regional Water Board, as a Responsible Agency, considered the Mitigated Negative Declaration and concurs that the identified mitigation measures reduce all impacts on water quality to a less-than-significant level.

### **Discharge Prohibitions, Specifications and Provisions**

The proposed Order prohibits the discharge of wastes to surface water. This includes natural and man-made water bodies and conveyances whether surface water is present or not at the time of discharge. In the event such a discharge occurs due to a failure of proper waste management, the proposed Order specifies monitoring and mitigation of the surface water body affected. The actions required by the proposed Order include:

- Immediate termination of the discharge.
- Notification of regulatory agencies (Regional Water Board, County Health Department, Fish & Game, etc.) within 24 hours of discovery.
- Investigation to determine the extent and magnitude of the discharge impact.
- Mitigation of the degradation caused by the discharge.
- A plan to prevent recurrence of the discharge.

This proposed Order prohibits discharge of waste to groundwater that causes or contributes to exceedances of water quality objectives. This proposed Order reduces the threat of degradation of groundwater by requiring the Discharger to:

- Submit a hydrogeologic report for the area affected or potential affected by the facility to the Executive Officer. The technical report shall describe the underlying geology, existing wells (active or otherwise), well restrictions, and hydrogeology. The report shall include a Monitoring Well Installation Work Plan that recommends a monitoring well network to collect data from the unconfined to semi-confined, regional production aquifer up gradient from the influence of the facility and down gradient from each of the waste management areas (e.g., corrals, wastewater retention ponds, digester works, and cropland). The network shall be sufficient to evaluate performance of BPTC measures and to determine compliance with the Order's Groundwater Limitations. The recommendations shall be reviewed and approved by the Executive Officer.
- Conduct a performance evaluation of existing waste handling equipment, facilities, and an evaluation of BPTC for the waste handling and disposal activity. A critical waste management element to be evaluated is the existing wastewater retention system. The wastewater retention ponds must be evaluated for their effectiveness to control seepage of wastewater to the upper regional aquifer below the shallow water zone. The report must include

- a review of treatment and control technologies, and propose BPTC measure for retention ponds.
- Develop and implement a Waste Management Plan (WMP) to document waste handling and management measures. If the existing conditions do not comply with Title 27 confined animal facility regulations, interim modifications would be proposed to mitigate the problems. The WMP will include a schedule of milestones and completion dates for any necessary construction and/or retrofitting of the existing physical plant.
  - Develop and implement a Nutrient Management Plan (NMP) to implement waste application practices in the cropland. The NMP will provide a schedule of waste and irrigation water application formulated to meet the crop needs in each field. The NMP will provide for sampling plan for wastewater, soil, crop tissue, and irrigation water, to collect the data needed to manage waste applications.
  - Develop a Salinity Evaluation and Minimization Plan that identifies sources of salt in waste generated at the facility both in the dairy and digester operations. The report should evaluate measures that can be taken to minimize salt in the facility waste, and provide a schedule to implement these measures identified to minimize salt in the waste with the NMP.
  - Develop and implement groundwater monitoring to assess the performance of the facility in meeting this proposed Order's specifications and limitations.
  - Prepare a final Groundwater Limitations Analysis to propose specific numeric groundwater limitations for each waste constituent that reflects full implementation of BPTC and compliance with the most stringent applicable water quality objectives for each constituent. The data from the groundwater monitoring program and the monitoring provisions of the NMP will be used to measure the facility's performance. This data will be used in the Groundwater Limitations Analysis to formulate the subsequent final groundwater limitations.

### **Initial Compliance Monitoring**

This Order prescribes monitoring of digester effluent, tile drain effluent, wastewater in the retention ponds, and fresh irrigation water. Monthly (and weekly during the rainy season) monitoring of wastewater retention ponds' freeboard to ensure the wastewater retention systems has sufficient capacity to meet the requirements of Title 27 §22562 (a) (i.e., sufficient to retain facility wastewater generated and stormwater runoff from the 25-year, 24-hour storm). Monitoring of the wastewater application amount(s) to cropland by field and monthly monitoring of the mineral and nitrogen character of the digester effluent, wastewater in the retention ponds, and fresh irrigation water are

necessary to determine: 1) the amount and basic quality characteristics of the discharge, 2) if the contents of the wastewater retention system are complying with discharge limits for TDS or EC, 3) if the application to cropland is meeting crop needs and not exceeding the salt application limitations, and 4) if there is a material change in the discharge.

The Discharger must monitoring groundwater for waste constituents expected to be present in the discharge, capable of reaching groundwater, and exceeding the groundwater limitations if treatment, control, and environmental attenuation, proves inadequate. For each constituent listed in Section D Interim Groundwater Limitations, of the Order, the Discharger must, as part of each monitoring event compare concentrations of constituents found in each monitoring well (or water supply well) to the background concentration or to prescribe numerical limitations to determine compliance.

### **Reopener**

The conditions of discharge in the proposed proposed Order were developed based on currently available technical information and applicable water quality laws, regulations, policies, and plans, and are intended to assure conformance with them. However, information is presently insufficient to develop final groundwater limitations, so the proposed Order sets limitations for the interim while site-specific, constituent-specific limits are developed in conjunction with a BPTC evaluation. Additional information must be developed and documented by the Discharger as required by schedules set forth in the proposed Order. As this additional information is obtained, decisions will be made concerning the best means of assuring the highest water quality possible that could involve substantial cost. It may be appropriate to reopen the Order if applicable laws, regulations, or site conditions change.