STATE WATER RESOURCES CONTROL BOARD

WATER QUALITY ENFORCEMENT POLICY

DRAFT – January 8, 2008 February 19, 2002

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

This page is intentionally blank

I

TABLE OF CONTENTS

INTRODUCTION1
I. FAIR, FIRM, AND CONSISTENT REGULATION AND ENFORCEMENT
A. <u>Standard and</u> , Enforceable Orders
B. Determining Compliance3
C. Timely and Appropriate Enforcement
D. Progressive Enforcement4
E. Enforcement Priorities4
F. Environmental Justice6
IICOMPLIANCE ASSURANCE
A. Self-Monitoring Reports (SMRs)7
B. Compliance Inspections7
C. Direct Facility Reporting7
D. Complaints and Complaint Investigations8
E. Case Record Maintenance and Review8
III. DETERMINING THE "PRIORITY" OF VIOLATIONS
A. <u>Class I Priority</u> NPDES Effluent and Receiving Water Limitation Violations 9
B. <u>Class II Toxicity</u> Violations10
C. <u>Class III</u> Violations of Prohibitions
IV. ENFORCEMENT ACTIONS D. SPILLS (INCLUDING OTHER UNAUTHORIZED DISCHARGES)
A. Standard Language E. Failure to Submit Plans and Reports
A. Standard Language
B. Informal Enforcement Actions F. Violations of Compliance Schedules
7 <u>1. Oral Enforcement Actions and Enforcement Letters</u> <u>G. Pretreatment Program</u> <u>Violations</u>
2. Notices of Violation (NOV)
C. Formal Enforcement Actions 1. Industrial and Construction Discharges
9 <u>1. Notices to Comply</u> 9 <u>9</u>

Water Quality Enforcement Policy - January 8, 2008February 19, 2002

- <u>3. Technical Reports and Investigations .</u> —10
- 5. Section 13300 Time Schedule Orders (TSOs)K. Discharge of Bio-solids to Land —12
- 7. Cease and Desist Orders (CDOs)........M. Aboveground Petroleum Storage Act —12
- <u>8. Modification or Rescission of Waste Discharge Requirements</u>. N. Land Disposal —13
- <u>10. Mandatory Minimum Penalties for NPDES Violations....</u>P. Falsifying Information —18
 - Attorney or City Attorney
 Number of City Attorney

 —21
 —21
- D. Petitions of Enforcement ActionsA. Standard Language
- - **B. Failure to Pay Administrative Civil Liabilities....**2. Notice of Violation (NOV)
- VI. SPECIAL CONSIDERATIONS......C. FORMAL ENFORCEMENT ACTIONS

 - 2. Hazardous Waste Facilities......<u>5.</u> Section 13300 Time Schedule Orders (TSOs) -----33

3. Oil Spills6. Section 13308 Time Schedule Orders (13308 T —33	SOs)
——33 <u>4. Hazardous Waste Spills</u>	DOs)
D. Violations at Waste Water Treatment Facilities That are Operating at 80% or More of Design Capacity8. Modification Or Rescission Of W Discharge Requirements VII. MONETARY ASSESSMENTS IN ADMINISTRATIVE CIVIL	
LIABILITIES (ACLS)	A CL)
A. Liability Related to the Nature of the Discharge 10. Referrals To Atto General, District Attorney, United States (U.S.) Attorney or City Attorne B. Harm to Beneficial Uses	ey 37 t ions
C. Base Liability	
D. Conduct of the DischargerA. Dischargers Knowingly Falsifyin Knowingly Withholding Information that is Required to be Submitted to State Regulatory Agencies	θ
E. Economic Benefit to Discharger from NoncomplianceB. Cer Wastewater Treatment Plant Operators and Licensed Underground Storage Tank Testers Knowingly Falsifying or Knowingly Withholding Information that is Required to be Submitted to State Regulatory Ager	
F. Staff CostsC. Failure to Submit Reports and Submittal of Inadeo Reports	luate
G. Deterrence Factors D. Mandatory Minimum Penalties for NPDES Viola	tions 43
H. Other FactorsE. Failure To Pay Annual	Fees 44
I. Ability to Pay and Ability to Continue in BusinessF. Failure To Administrative Civil Liabilities	• Pay 45
J. Statutory Maximum LimitsG. Acute and Chronic Toxicity and Public H	ealth 46
VIII. STATE WATER POLLUTION CLEANUP AND ABATEMENT ACCOUNT	
A. Emergency Requests A. Violations at Federal Faci	

4/
ities
<u>-47</u>
ous
pills
<mark> 48</mark> Spills
t are
<u> </u>
bility
sility
51
ount
53
rger 54
tors
tors 55 <u>5</u> 4
<u>55</u> 54
<u>55</u> 54 nefit 55
<u>55</u> 54
<u>55</u> 54 nefit 55
55554 nefit 55 osts 56 Y TO 58 num
55554 nefit 55 osts 56 Y TO 58 num 58 AND
55554 nefit 55 osts 56 Y TO 58 num 58

XIII. ENFORCEMENT REPORTINGC. CONTRACTS
A. Summary Violation and Enforcement Reports
B. Spill Reporting for Sanitary Sewer Collection SystemsA. Process for Project Selection63
XIV. POLICY REVIEW AND REVISION B. ACL COMPLAINTS AND ACL ORDERS ALLOWING SEPS
APPENDIX A. GROUP 1 POLLUTANTSC. GENERAL SEP QUALIFICATION CRITERIA
Appendix B. Group 2 PollutantsD. Additional SEP Qualification Criteria
E. Nexus Criteria54
X. COMPLIANCE PROJECTS (CPS)
A. CPs under California Water Code Section 13385(k)
B. CPs in other ACLs61
C. General Conditions for all CPs
XI. DISCHARGER SELF-AUDITING
XII. ENFORCEMENT REPORTING
A. Summary Violation and Enforcement Reports
B. Spill Reporting for Sanitary Sewer Collection Systems
XIII. POLICY REVIEW AND REVISION
APPENDIX A. GROUP 1 POLLUTANTS
APPENDIX B. GROUP 2 POLLUTANTS B - 1

INTRODUCTION

The State Water Resources Control Board (State Water Board SWRCB) and the Regional Water Quality Control Boards (Regional Water BoardsRWQCBs) (together "Water Board or Water Boards") are the principal state agencies with primary responsibility for the coordination and control of water guality. In the Porter-Cologne Water Quality Control Act (Porter-Cologne), the Legislature declared that the "state must be prepared to exercise its full power and jurisdiction to protect the quality of the waters in the state from degradation" (California Water Code section 13000). Porter-Cologne grants the Water Boards the authority to implement and enforce the water quality laws, regulations, policies and plans to protect the groundwater and surface waters of the Statestate. Timely and consistent enforcement of these laws is critical to the success of the water quality program and to ensure that the people of the State have clean water. It is the policy of the State Water BoardSWRCB that the Water Boards shall strive to be fair, firm and consistent in taking enforcement actions throughout the State, while recognizing the individual facts of each case. The primary goal of this Enforcement Policy is to create a framework for identifying and investigating instances of noncompliance, for taking enforcement actions that are appropriate in relation to the nature and severity of the violation, and for prioritizing enforcement resources to achieve maximum environmental benefits. Toward that end, it is the intent of the State Water BoardSWRCB that the Regional Water BoardsRWQCBs operate within the framework provided by this Policy.

Enforcement serves many purposes. First and foremost, it assists in protecting the beneficial uses of waters of the State. Swift and firm enforcement can prevent threatened pollution from occurring and can promote prompt cleanup and correction of existing pollution problems. -Enforcement ensures compliance with requirements in <u>State Water BoardSWRCB</u> and <u>Regional Water BoardRWQCB</u> regulations, plans, policies, and orders. Enforcement not only protects the public health and the environment, but also creates an "even playing field," ensuring that dischargers who comply with the law are not placed at a competitive disadvantage by those who do not. It also deters potential violators and, thus, further protects the environment. Monetary remedies, an essential component of an effective enforcement program, provide a measure of compensation for the damage that pollution causes to the environment and ensure that polluters do not gain an economic advantage from <u>violating violations of</u> water quality laws.

It is important to note that enforcement of the State's water quality requirements is not solely the purview of the <u>Water</u> Boards and their staff. Other agencies (e.g., the California Department of Fish and Game) have the ability to enforce certain water quality provisions in state law. State law also allows for members of the public to bring enforcement matters to the attention of the <u>Water</u> Boards and authorizes aggrieved persons to petition the <u>State Water BoardSWRCB</u> to review most actions or in_-actions

by the <u>Regional Water Boards</u>RWQCB. In addition, state and federal statutes provide for public participation in the issuance of most orders, policies and water quality control plans. Finally, the federal Clean Water Act (CWA) authorizes citizens to bring suit against dischargers for certain types of CWA violations.

I. FAIR, FIRM, AND CONSISTENT REGULATION AND ENFORCEMENT

A. Standard and, Enforceable Orders

Fair, firm, and consistent enforcement depends on a foundation of solid requirements in law, regulations, policies, and the adequacy of enforceable orders. Such orders include but are not limited to: _waste discharge requirements (WDRs), including National Pollutant Discharge Elimination System (NPDES) permits; waivers,; certifications,; and cleanup and abatement orders. The extent to which enforceable orders include well-defined requirements and apply similar requirements to similar situations affects the consistency of compliance and enforcement. Whenever the circumstances of a discharge are similar, the provisions of the enforceable orders should be comparable.

The <u>State Water Board</u><u>SWRCB</u>, with assistance and advice from the <u>Regional Water</u> <u>Boards</u><u>RWQCBs</u> and other stakeholders will compile and maintain examples of standard enforceable orders. <u>Regional Water Boards</u>'<u>RWQCBs</u>' orders shall be consistent except as appropriate for the specific circumstances related to the discharge and to be consistent with applicable water quality control plans. Such modifications must be consistent with applicable state and federal law. <u>Regional Water Board</u><u>RWQCB</u> Water Quality Control Plans may include unique requirements that apply within a region and that must be implemented.

B. Determining Compliance

The <u>Water</u> Boards shall implement consistent and valid methods to determine compliance with enforceable orders. Compliance assurance activities include the review of self-monitoring reports, facility inspections, and complaint response. Compliance assurance activities are discussed in more detail in <u>Section</u> II of this Policy.

C. Timely and Appropriate Enforcement

An enforcement action is any informal or formal action taken to address the failure to comply or the threatened failure to comply with applicable statutes, regulations, plans, policies, or enforceable orders. Enforcement actions should be initiated as soon as possible after discovery of the violation.

Enforcement actions should be appropriate for each type of violation and should be similar for violations that are similar in nature and have similar water quality impacts. Appropriate enforcement informs the violator that the violation has been noted and recorded by the <u>Water</u> Board, results in a swift return to compliance, and serves as a deterrent for future violations. When appropriate, enforcement also requires remediation of environmental damage.

D. Progressive Enforcement

Progressive enforcement is an escalating series of actions that allows for the efficient and effective use of enforcement resources to: (1) assist cooperative dischargers in achieving compliance; (2) compel compliance for repeat violations and recalcitrant violators; and (3) provide a disincentive for noncompliance. For some violations, an informal response such as a phone call or staff enforcement letter is sufficient to inform the discharger that the violation has been noted by the <u>Regional Water BoardRWQCB</u> and to encourage a swift return to compliance. More formal enforcement is often an appropriate first response for more consequential violations. If any violation continues, the enforcement response should be quickly escalated to increasingly more formal and serious actions until compliance is achieved. Progressive enforcement is not appropriate in all circumstances. For example, where there is an emergency situation needing immediate response, immediate issuance of a cleanup and abatement order may be appropriate.

E. Enforcement Priorities

Every violation deserves an appropriate enforcement response. However, because resources are limited, the <u>Water BoardsRWQCBs</u> must <u>continually continuously</u> balance the need to complete non-enforcement program tasks with the need to address violations. <u>WithWithin</u> available resources for enforcement, the <u>Water BoardsRWQCBs</u> must then balance the importance or impact of each potential enforcement action <u>against with</u> the cost of that action. Informal enforcement actions are usually very cost-effective and are therefore the most frequently used enforcement response. Most formal enforcement actions are relatively costly and must therefore be <u>used on the Water Boards'</u> targeted to the RWQCB's highest priority violations.

The first step in <u>establishing</u> enforcement <u>priorities prioritization</u> is the determination of the relative importance of the violation. Section III of this Policy identifies <u>general</u> criteria for <u>categorizingdetermining if a violation should be identified as a priority violation</u>. Priority violations <u>as class I, II, or III include: all NPDES</u>-violations <u>with class I being that</u> the <u>highest priorityUnited States Environmental Protection Agency (USEPA) requires to be</u> reported on the Quarterly Non-Compliance Report (QNCR) for the purpose of tracking significant non-compliance; all serious violations. Water Board Staff will have to determine as defined in California Water Code section 13385; and other violations that the SWRCB and/or RWQCB considers to be significant and therefore high priority. Staff will indicate, for each violation, the classification of that violation in accordance with the whether or not the violation meets the "priority violation" criteria <u>established in Section</u> III of this Policy.

The second step is to identify dischargers that are repeatedly or continuously in violation of <u>applicable laws, regulations, permits, or Water Board orders.</u> For <u>example,requirements.</u> California Water Code section 13385(i) prescribes mandatory minimum penalties for specific instances of multiple violations <u>of for</u> NPDES discharges. Those provisions are discussed in more detail in Section <u>IV.C.10V.D</u>. of this Policy. <u>Furthermore, the USEPA's Quarterly NonCompliance Report (QNCR) and the Clean</u>

<u>Water Act (CWA) Watch Lists both In addition to those violations, and for non-NPDES</u> discharges, the RWQCB will identify <u>NPDES permittees with a pattern</u>those dischargers with an excessive number of violations (e.g., four or more similar types of <u>repeated violations</u>. Such repeat offenders should be given priority over first time offenders with violations of the same severity and nature.

Similarly, when classifying violations in accordance with Section III, Water Boards will assign non-NPDES violations that area six month period) or seasonally recurring or continuous a higher prioritization classviolations (e.g., violations of a monthly average effluent limitation for a specific pollutant in the same season⁴ for two consecutive years). The State Water BoardSWRCB will develop enhanced data routines and reporting capabilities to improve the Water Boards'enhance the RWQCBs' ability to identify such dischargers with chronic violators.

The third step is for senior staff and management to review, for each <u>newly identified</u> priority violation and for each discharger identified as having <u>class I or Ilehronic</u> violations, other characteristics of the discharger and violations that would affect decisions about the appropriate enforcement response. Once each month senior staff and management should meet and assign, for each discharger with <u>class I priority</u> or <u>Ilehronic</u> violations, a relative priority for enforcement <u>based on the criteria established in this Policyof "high"</u>, <u>"medium" or "low"</u>. Except for confidential information regarding ongoing investigations or enforcement, the list of dischargers identified as <u>class Ihigh</u> priority <u>violations</u> for enforcement should be reported to the <u>Water Board membersRWQCB</u> and should be available upon request from the RWQCB. The criteria for <u>determining selecting</u> relative enforcement priority include, but are not limited to:

the applicability of mandatory minimum penalty provisions of California Water Code sections 13385 and 13399.33;

- (a) evidence of, or threat of, pollution or nuisance, and the magnitude or impacts of the violation;
- (b) evidence of <u>willful misconduct</u>, negligence, or recalcitrance;
- (c) <u>the applicability of mandatory minimum penalty provisions of California Water</u> <u>Code sections 13385 and 13399.33;</u>
- (d)-<u>USEPA's</u>the availability of resources for enforcement;
- (d) USEPA expectations for timely and appropriate enforcement of <u>NPDES-for</u> NPDES delegated programs²;

¹ "Season" means either: 1) spring, summer, autumn, or winter; or 2) a time or part of the year during which a specified kind of agricultural work is performed or a specified kind of weather prevails (e.g., the harvest season, the rainy season, etc.).

² For NPDES facilities that are listed on the Quarterly Noncompliance Reports (QNCR) USEPA considers timely enforcement of Significant Noncompliance (SNC) violations to be an enforcement action taken within five months after the first quarter of SNC (Guidance for Oversight of –NPDES Programs, USEPA

(f)-any specific recommended enforcement pursuant to Section V of this Policy;

- (e) case-by-case factors that may mitigate a violation including the compliance history of the violator and good-faith efforts of the violator to eliminate noncompliance;
- (f) the impact or threat to watersheds or water bodies that the <u>Regional Water</u> <u>Board</u>RWQCB</u> considers high priority (e.g., due to the vulnerability of an existing beneficial use or an existing state of impairment);
- (g) the potential to clean up and abate effects of pollution;

(i) and

- (h) the strength of evidence in the record to support the enforcement action: and
- (i) the availability of resources for enforcement.

Serious threats of violation must also be dealt with promptly in order to avoid or mitigate the effects of the threatened violation. Within available resources, formal enforcement actions should be targeted at dischargers with the highest priority violations, chronic violations, and/or threatened violations. Dischargers with priority violations that do not receive formal enforcement should receive informal enforcement. The State Water Board will work with the Regional Water Boards to develop a standard procedure for tracking informal enforcement actions and documenting whether or not those actions are effective in achieving compliance.

F. Environmental Justice

The <u>Water State and Regional</u> Boards shall promote enforcement of all health and environmental statutes within their jurisdictions in a manner that ensures the fair treatment of people of all races, cultures, and income levels, including minority populations and low-income populations in the <u>Statestate</u>. The <u>State Water</u> <u>BoardSWRCB</u> is participating in, and fully supports, the efforts of the California Environmental Protection Agency Working Group on Environmental Justice (convened pursuant to Public Resources Code 72002) to develop and implement an interagency environmental justice strategy.

II. -COMPLIANCE ASSURANCE

-Compliance with WDRs, Water Quality Control Plan prohibitions, enforcement orders, and other provisions of law administered by the <u>State Water Board or Regional Water</u>

Office of Water, May 1987). USEPA considers appropriate enforcement to be an enforceable order or agreement that requires specific corrections to address the violations; in California, Cease and Desist Orders, Cleanup and Abatement Orders, or judicial consent decrees are considered by USEPA to meet this expectation.

<u>Boards</u>SWRCB or RWQCBs can be determined through discharger self-monitoring reports (SMRs), compliance inspections, facility reporting, complaints, or file review.

A. Self-Monitoring Reports (SMRs)

The <u>Water</u> Boards ensure compliance with WDRs and other <u>Water</u> Board orders by requiring dischargers to implement a monitoring and reporting program under California Water Code sections 13267 and 13383, and to periodically submit SMRs. Reporting frequency for regulated dischargers depends on the nature and impact of the discharge. The regulations that implement the CWA also specify monitoring requirements. Enforceable orders that require a monitoring and reporting program should explicitly require the discharger to clearly identify all violations of applicable requirements in a cover letter or in the SMR and to discuss corrective actions taken or planned and the proposed time schedule of corrective actions. Identified violations should include a description of the requirement that was violated and a description of the violation.

-When specifying signatory requirements in WDRs, the <u>Water BoardsRWQCB</u> should ensure that those individuals who have responsibility for the collection, analysis and/or reporting of compliance monitoring data are required to sign and certify reports of monitoring results. Responsible individuals may include the following: -the chief plant operator; the chief of an in-house laboratory; and/or the individual(s) responsible for preparation and submittal of SMRs.

<u>Regional Water Board</u>RWQCB staff shall regularly review all discharger SMRs and document all violations and any subsequent enforcement response in the <u>Water</u>Boards' enforcement data management system.

B. Compliance Inspections

On-site compliance inspections are conducted by the <u>Water Board</u>RWQCB staff under the authority provided in California Water Code sections 13267 and 13383. Compliance inspections provide the <u>Water BoardRWQCB</u> an opportunity to verify that information submitted in SMRs is complete and accurate. Compliance inspections address compliance with WDRs, laboratory quality control and assurance, record keeping and reporting, time schedules, best management practices, pollution prevention plans, and any other pertinent requirements. <u>Water BoardRWQCB</u> staff shall document all violations identified as the result of compliance inspections and any subsequent enforcement response in the facility file and in the <u>Water</u> Boards' enforcement data management system.

C. Direct Facility Reporting

California Water Code section 13271 requires any person who, without regard to intent or negligence, causes or permits any hazardous substance or sewage to be discharged in or on any waters of the <u>Statestate</u>, or discharged or deposited where it is, or probably will be, discharged in or on any waters of the <u>Statestate</u> to notify the Office of Emergency

Services of the discharge as specified in that section. The Office of Emergency Services then immediately notifies the appropriate <u>Regional Water Board</u>_{RWQCB} and the local health officer and administrator of environmental health of the discharge.

WDRs, including NPDES permits, should require regulated facilities to report to the <u>Regional Water Board</u>RWQCB by phone within a specified time, followed by a written report and/or a discussion in the next SMR, when certain events occur, such as:

- (a)1. discharges Discharges that are not in accordance with WDRs and that pose an immediate public health threat;
- (b)2. bypassBypass of raw or partially treated sewage or other waste from a treatment unit or discharge of wastewater from a collection system in a manner inconsistent with WDRs;
- (c)3. treatment Unit failure or loss of power that threatens to cause a bypass; and
- (d)4. any Any other operational problems that threaten to cause significant violations of WDRs or impacts to receiving waters or public health.

D. Complaints and Complaint Investigations

Often information regarding an actual or potential violation or unauthorized discharge is obtained through telephone or written notification from a member of the public, another public agency or an employee working at a regulated facility. Complaints may also involve nuisance conditions, such as noxious odors that extend beyond a wastewater treatment plant boundary. During the course of an investigation additional violations that are indirectly related or unrelated to the original investigation may also be discovered. <u>Water BoardRWQCB</u> staff shall document all complaints and findings resulting from complaint investigations.

Often the Water Board first hears about spills or other violations from the California Department of Fish and Game, the California Department of Toxic Substance Control, the Office of Emergency Services or other agencies. District Attorneys are another source of information. The Water Boards can use this information to decide whether to initiate joint or separate enforcement actions.

E. Case Record Maintenance and Review

WDRs, enforcement orders (e.g., cleanup and abatement orders, cease and desist orders, and time schedule orders), and requests for reports required pursuant to California Water Code section 13267 frequently mandate completion of tasks, which the dischargers must confirm by submission of appropriate reports to the Regional Water Boards. Failure to submit the reports or to complete the required tasks may be the enforceable orders;

- 3. <u>falsification of information submitted to the Water Boards or intentional</u> <u>withholding of information required by applicable laws, regulations, or</u> <u>enforceable orders;</u>
- 4. <u>violations of prior enforcement actions such as a clean up and abatement order</u> <u>or time schedule order that results in a unauthorized discharge of waste or</u> <u>pollutants to water of the State; and</u>
- 5. <u>violations that would otherwise be considered a class II violation except that the noncompliance continues over an unreasonably long period after being brought to the discharger's attention, is a recurring violation, or is perpetrated by a discharger with a history of chronic noncompliance.</u>

B. Class II Violations

Class II violations are those violations that pose a moderate, indirect, or cumulative threats to water quality and, therefore, have the potential for causing detrimental impact on human health and the environment. Negligent or inadvertent noncompliance with water quality regulations that have the potential for causing or allowing the continuation of an unauthorized discharge, or hiding past violations are also class II violations, because they are a threat to the integrity of the Water Board's regulatory programs. Generally, class II violations include, but are not limited to, the following:

- 1. <u>spills or unauthorized discharges that pose a moderate, indirect, or cumulative threat to water quality;</u>
- 2. <u>negligent or inadvertent failure to comply with monitoring requirements as</u> required by applicable laws, regulations, or enforceable orders;
- 3. <u>negligent or inadvertent failure to submit information as required by applicable laws, regulations, or an enforceable order where that information is necessary to confirm past compliance or to prevent or curtail an unauthorized discharge;</u>
- 4. <u>violations of compliance schedule dates (e.g., schedule dates for starting construction, completing construction, or attaining final compliance) by 30 days or more from the compliance date specified in an enforceable order;</u>
- 5. <u>violations of other types of prior enforcement actions--such as a 13267 request of information--that does not results in a unauthorized discharge of waste or pollutants to waters of the State; and</u>
- 6. <u>violations that would otherwise be considered a class III violation but in which the</u> <u>noncompliance continues over an unreasonably long period after being brought</u>

basis for additional enforcement. Regional Water Boards shall use data management systems to track tasks and reports required of dischargers.

III. DETERMINING the "PRIORITY" of VIOLATIONS

The Water Boards should identify priority violations and categorize those violations into multiple classifications based on statewide water quality goals identified in the strategic plan, region-specific water quality goals, and the potential for adverse impacts on (1) human health, (2) water quality, (3) natural resources, and (4) the integrity and effectiveness of the applicable regulatory program. The general criteria below have been developed to assist the Water Boards in identifying and classifying significant violations in order to help establish priorities for enforcement efforts. In addition to these criteria, the Water Boards will continue to address enforcement obligations imposed by the law (e.g. Water Code 13385(h) and (i)).

Water Board staff should indicate, for each violation, the classification of that violation in accordance with the criteria outlined in this section. Water Board senior staff and management should also use the procedures provided in Section I. E. of this policy to further evaluate the relative priority of a specific discharger within the Water Board's enforcement case load. Water Boards should use available resources to target formal enforcement actions at the highest priority violations.

A. Class I Priority Violations

<u>Class I priority violations are those violations that pose an immediate and substantial</u> threat to water quality and in turn have potential to cause significant detrimental impacts to human health or the environment. Violations that are the result of knowingly avoiding water quality regulations are also considered class I priority violations because they pose a serious threat to the integrity of the Water Boards' regulatory programs. Accordingly, class I violations are the type of violations that are most likely to merit formal enforcement action. Generally, class I priority violations include, but are not limited to, the following:

- 1. <u>violations that result in, or present a substantial risk of, causing acute or chronic toxicity to fish or wildlife or a threat to public health³;</u>
- 2. <u>spills or unauthorized discharges that pose a significant threat to water quality;</u> <u>falsification of information submitted to the Water Boards or intentional</u> <u>withholding of information required by applicable laws, regulations, or</u>

³ Acute toxicity is toxicity that is severe enough to cause mortality or extreme physiological disorder rapidly (typically within 48 or 96 hours). Chronic toxicity is the toxicity impact that lingers or continues for a relatively long period of time, often 1/10 of a lifespan or more. Chronic effects include, but are not limited to mortality, stunted growth, or reduced reproduction rates.

to the discharger's attention, is reoccurring, or is perpetrated by a discharger with a history of chronic noncompliance.

C. Class III Violations

Class III violations are those violations that pose only a minor threat to water quality and have little or no known potential for causing detrimental impact on human health and the environment. Class III violations include statutorily required liability for late reporting when such late filings do not result in causing or allowing an unauthorized discharge to continue. Violations that would otherwise be considered a class III violation should be treated as a class II violation when those violations are continuous over an unreasonable period of time, reoccurring, or perpetrated by a discharger with a history of chronic noncompliance. Class III violations should only include violations from dischargers who are first time or infrequent violators and are not part of a pattern of chronic violations. Generally, class III violations include, but are not limited to, the following:

- 1. <u>negligent or inadvertent late submission of information required by applicable laws, regulations, or enforceable orders;</u>
- failure to pay fees, penalties, or liabilities within 30 days of the due date, unless the discharger has filed a timely petition pursuant to California Water Code section 13320 for review of the fee, penalty or liability; or an alternative payment schedule has been accepted by the RWCQB; and
- 3. other violations that do not qualify as class I or class II priorities.

WDRs, enforcement orders (e.g., cleanup and abatement orders, cease and desist orders, and time schedule orders), and requests for reports required pursuant to California Water Code section 13267 frequently mandate completion of tasks, which the dischargers must confirm by submission of appropriate reports to the RWQCBs. Failure to submit the reports or to complete the required tasks may be the basis for additional enforcement. RWQCBs shall use data management systems to track tasks and reports required of dischargers.

Often the RWQCB first hears about spills or other violations from the California Department of Fish and Game, the California Department of Toxic Substance Control, the Office of Emergency Services or other agencies. District Attorneys are another source of information. The RWQCBs can use this information to decide whether to initiate joint or separate enforcement actions.

HI. DETERMINING "PRIORITY" VIOLATIONS

Priority violations include: all NPDES violations that the United States Environmental Protection Agency (USEPA) requires to be reported on the Quarterly Non-Compliance Report (QNCR) for the purpose of tracking significant non-compliance; all violations subject to mandatory minimum penalties pursuant to California Water Code section 13385; and other violations that the SWRCB and/or RWQCB considers to be significant and therefore high priority. The general criteria below have been developed to assist the RWQCBs in identifying priority violations in order to help establish priorities for enforcement efforts. Depending on the circumstances, violations that are not included on this list could nonetheless be considered "priority" as well. RWQCB staff should indicate, for each violation, whether or not the violation meets the "priority violation" eriteria in this section. RWQCB senior staff and management should use the criteria specified in Section I. E. of this policy to further evaluate the priority violations and, within available resources, target formal enforcement actions at the highest priority violations.

The following subsections comprise a non-exclusive list of "priority" violations that will be identified as priority violations in the enforcement database, that will be further evaluated for possible formal enforcement, and that should, at a minimum, receive informal enforcement.

A. NPDES Effluent and Receiving Water Limitation Violations

For facilities with NPDES permits, except as specified in subsection (e) of this section, the following violations of numeric effluent and receiving water limits are priority violations:

- (e) Except as specified in subsections (a)(i) and (a)(ii), any violation of an effluent or receiving water limitation for a Group 1 pollutant (see Table III-1) by 40 percent or more or any violation of an effluent or receiving water limitation for a Group 2 pollutant (see Table III-2) by 20 percent or more.
 - (i) For discharges of pollutants subject to the SWRCB's "Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California," or the "California Ocean Plan", where the effluent or receiving water limitation for a pollutant is lower than the applicable Minimum Level, any discharge that equals or exceeds the Minimum Level is a priority violation. For violations of effluent limitations only, such a discharge would also be considered to be a serious violation pursuant to California Water Code section 13385(h)(2)(a).
 - (ii) For discharges of pollutants that are not subject to the SWRCB's "Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California," or the California Ocean Plan (e.g., pollutants that are not addressed by the applicable plan) where the effluent or receiving water limitation for a pollutant is lower than the applicable quantitation limit⁴, any discharge that: 1) equals or exceeds the quantitation limit; and 2) exceeds the effluent or receiving water limitation by 40 percent or more for a Group 1 pollutant or by 20 percent or more for a Group 2 pollutant, is a priority violation. For violations of effluent

⁴ There are also multiple definitions for the term "quantitation limit." One generally accepted definition for the quantitation limit is the concentration at which a state certified laboratory has determined with a specified degree of confidence, that the actual concentration of the pollutant present in the sample is within a specified percentage of the concentration reported. For the purpose of this policy, the applicable quantitation limit is the quantitation limit is the quantitation limit is the applicable waste discharge requirements.

limitations only, such discharges would be considered to be serious violations pursuant to California Water Code section 13385(h)(2)(a).

- (f) Any waste discharge that violates a flow limitation by ten percent or more.
- (g) Any waste discharge that violates a receiving water temperature limitation by three degrees Celsius (5.4 degrees Fahrenheit) or more.
- (h) Any waste discharge that violates an effluent or receiving water limitation for pH by one pH unit or more or, where the discharger is continuously monitoring pH, any discharge that violates the effluent or receiving water limit by 1 pH unit for ten minutes or longer in a calendar day.
- (i) Violations of receiving water limits will not be considered priority violations if: the NPDES permit contains requirements for responding to receiving water violations by investigating the cause of the violation; the facility is in compliance with those requirements; and the facility takes necessary action to ensure that its effluent does not cause or contribute to future violations of receiving water limits.

Table III-1. Group 1 Pollutants. This list of pollutants is based on Appendix A to Section 123.45 of Title 40 of the Code of Federal Regulations. For the purpose of data entry into the Permit Compliance System (PCS), the United States Environmental Protection Agency (USEPA) has identified a list of pollutants, which are included as Group 1 pollutants under the various classifications of "other." This list is included in Appendix A of this Policy and is hereby incorporated into this Table III-1.

Oxygen Demand

Biochemical Oxygen Demand (BOD) Chemical Oxygen Demand (COD) Total Oxygen Demands Total Organic Carbon Other

Solids

Total Suspended Solids (TSS) Total Dissolved Solids (TDS) Other

Nutrients

Inorganic Phosphorous Compounds Inorganic Nitrogen Compounds Other

Detergents and Oils

Methylene Blue Active Substances Nitrillotriacetic Acid Oil and Grease Other Detergents or Algicides

Minerals

Calcium Chloride Fluoride Magnesium Sodium Potassium Sulfur Sulfate Total Alkalinity Total Hardness Other Minerals

Metals Aluminum Cobalt Iron Vanadium



Table III-2. Group 2 Pollutants. This list of pollutants is based on Appendix A to Section 123.45 of Title 40 of the Code of Federal Regulations. For the purpose of data entry into the Permit Compliance System (PCS), USEPA has identified a list of pollutants, which are included as Group 2 pollutants. This list is included in Appendix B of this Policy and is hereby incorporated into this Table III-2.

Metals All metals not specifically listed under Group 1.

Inorganics Cyanide Total Residual Chlorine

Organics All organics not specifically listed under Group 1.

B. Toxicity Violations

Failure to conduct whole effluent toxicity (WET) monitoring tests when required by an enforceable order is a priority violation. Failure to provide valid test results (i.e., meet all test acceptability criteria) or otherwise comply with test and quality assurance procedures, including failure to retest as required following the failure to meet test acceptability criteria, is a priority violation.

Violations of numeric whole effluent toxicity limits contained in WDRs, Water Quality Control Plan prohibitions or other provisions of law are priority violations unless: the WDRs contain requirements for responding to the violation by investigating the cause of the violation (e.g., a Toxicity Identification Evaluation and/or a Toxicity Reduction Evaluation); the facility is in compliance with those requirements; and the facility takes necessary action to ensure that its effluent does not cause or contribute to future violations of whole effluent toxicity limits.

Failure to implement a required Toxicity Identification Evaluation and/or a Toxicity Reduction Evaluation or to otherwise comply with conditions of WDRs or other enforceable orders in response to toxicity violations is a priority violation.

C. Violations of Prohibitions

WDRs, Water Quality Control Plans, and enforcement orders often contain prohibitions (yearround or seasonal) against certain types of discharges of waste. Violations of such prohibitions that result in an adverse impact to beneficial uses or in a condition of nuisance or pollution are considered priority violations.

D. Spills (including other unauthorized discharges)

Priority violations include:

- (a) sewage or treated wastewater spills that cause a public health threat and/or are greater than 5000 gallons;
- (b) spills of other materials that cause a public health threat or cause toxicity to fish or other aquatic or terrestrial species or that result in an adverse impact to other beneficial uses of groundwater or surface water;
- (c) spills of materials containing persistent, bioaccumulative pollutants in quantities and or concentrations that pose a significant risk to human health or the environment;
- (d) unpermitted discharges of pollutants in Areas of Special Biological Significance;
- (e) discharges from unregulated facilities that cause violations of water quality objectives;
- (f) discharges of sediment that impact spawning habitat; and
- (g) unpermitted discharges of pollutants to waters identified as impaired (on the Clean Water Act section 303(d) List) for that pollutant.

E. Failure to Submit Plans and Reports

Failure by waste water treatment facilities that are approaching treatment capacity to submit plans that are required to address capacity issues within six months of the date specified in WDRs is a priority violation.

Failure to submit reports required by WDRs, California Water Code sections 13267 and 13383, California Water Code section 13260, regulations or Water Quality Control Plans within 30 days from the due date, or submission of reports which are so deficient or incomplete as to impede the review of the status of compliance are priority violations. When required in WDRs or other enforceable orders, the failure to clearly identify all violations of applicable requirements in a cover letter or in the SMR is a priority violation. In addition, failure to comply with the notification requirements contained in California Water Code sections 13271 and 13272 is a priority violation. Failure to submit a Spill Prevention, Control, and Countermeasures (SPCC) Plan, required by Health and Safety Code Section 25270.5(c) within 30 days from the due date is a priority violation. Violation of signatory requirements for plans and reports is a priority violation.

F. Violations of Compliance Schedules

Violations of compliance schedule dates (e.g., schedule dates for starting construction, completing construction, or attaining final compliance) by 30 days or more from the compliance date specified in an enforceable order are priority violations.

G. Pretreatment Program Violations

Failure of a publicly owned treatment works (POTW) to substantially implement its approved pretreatment program as required in its WDRs, including failure to enforce industrial pretreatment requirements on industrial users and failure to meet pretreatment program compliance schedules is a priority violation.

Discharges from Industrial Users (IUs) that cause a POTW to have a plant upset or an effluent limit violation are priority violations. Discharges from an IU that exceed a categorical limit for a

Group 1 pollutant by 40% or more or for a Group 2 pollutant by 20% or more are priority violations. Note: The SWRCB or RWQCB normally takes enforcement against an IU only when the POTW fails to take appropriate enforcement actions.

H. Storm Water Program Violations

1. Industrial and Construction Discharges

Certain construction and industrial activities require compliance with either the General NPDES Permit for Storm Water Discharges Associated with Construction Activity (Construction Storm Water Permit) or the General NPDES Permit for Discharges of Storm Water Associated with Industrial Activity Excluding Construction (Industrial Storm Water Permit). Failure to submit a Notice of Intent for coverage under the general permits is a priority violation if a discharge to a water of the United States has occurred or is likely to occur. Priority violations include failure to:

- (a) develop a Storm Water Pollution Prevention Plan (SWPPP) within 30 days of the due date which includes appropriate, site-specific best management practices (BMPs);
- (b) implement a SWPPP;
- (c) conduct required monitoring; or
- (d) submit an annual report within 30 days of the due date.

The Storm Water Enforcement Act of 1998 (California Water Code section 13399.25 et seq.) includes mandatory enforcement actions. It requires the RWQCB to notify the discharger if it fails to submit a Notice of Intent or an annual report. The RWQCB must impose administrative penalties for failure to respond to two notifications. In addition to any penalty mandated by the Storm Water Enforcement Act of 1998, the RWQCB may, without prior notice, assess administrative civil liability against all priority violations, as these are also violations of section 13385(a).

2. Municipal Discharges

In most urban areas, discharges of storm water from municipal separate storm sewer systems (MS4s) to waters of the United States must be in compliance with a Municipal NPDES Storm Water Permit. Failure to either submit a report of waste discharge, to develop a storm water management plan within 30 days of the due date, to implement one or more components of its storm water management plan, to conduct monitoring, or to submit an annual report within 30 days of the due date is a priority violation. For example, the failure of a municipality to develop and/or implement a construction site program element that includes a demonstration of adequate legal authority and the implementation of an effective inspection and enforcement program is a priority violation.

Under the Storm Water Enforcement Act of 1998 (California Water Code section 13399.25 et seq.), the RWQCB must send notices to a permittee who fails to submit an annual report, and must impose administrative penalties for failure to respond to two notifications. However, the RWQCB may, without prior notice, assess administrative civil liability for failure to submit an annual report, as this also violates section 13385(a).

3. Failure to attain performance standardsand failure to report and address violations

Most storm water permits require the discharger(s) to comply with general performance practices or standards. For example, performance standards applicable to industrial and construction storm water discharges are to implement best management practices using the best available technology economically achievable and best conventional technology. Performance standards applicable to municipal storm water discharges are to implement best management practices that reduce the discharge of pollutants from municipal separate storm sewer systems to the maximum extent practicable. If storm water and/or authorized non storm water discharges cause or substantially contribute to a violation of an applicable water quality standard, the discharger is usually required to take specific, iterative actions (e.g., modify its Storm Water Management Plan) to resolve such violations. Priority violations include the failure to report violations as required by the permit and/or the failure to comply with permit requirements for addressing identified violations. The criteria for priority violations in section III (A) of this Policy apply to NPDES storm water permits that contain numeric effluent limitations.

I. Clean Water Act Section 401 Violations

Discharges into waters of the United States that require a federal permit or license also require certification (in accordance with Section 401 of the Clean Water Act) from the SWRCB or RWQCB that the discharge will comply with the State's water quality standards. Failure to obtain required certification prior to a discharge that causes or contributes to a condition of nuisance or pollution or violates water quality standards is a priority violation. Failure to comply with conditions specified in the certification is a priority violation.

J. Violation of Water Quality Objectives in Groundwater

Any discharge of waste resulting in, or likely to result in, a violation of an applicable water quality objective, groundwater limitations, groundwater protection standards or other applicable concentration limits in waste discharge requirements for pollutants in groundwater, or in the creation of a condition of nuisance, is a priority violation unless the discharge is permitted or otherwise specifically authorized by the SWRCB or RWQCB.

K. Discharge of Bio-solids to Land

The following violations of the SWRCB General WDRs for discharge of bio-solids to land are priority violations:

- (a) Any discharge in violation of the setback requirements;
- (b) Any discharge that exceeds 1.4 times the agronomic rate⁵ for nitrogen, where the site is not a land-reclamation site;
- (c) Any discharge of tail-water in violation of the requirements;
- (d) Any discharge that exceeds the Background Cumulative Adjusted Loading Rate in the requirements, or exceeds the Ceiling Pollutant Concentration Limits;
- (e) Any violation of the specific Class B Discharge Specifications; and
- (f) Any violations of pathogen reduction requirements or violations of harvesting and site restriction requirements.

^b-Agronomic Rate: The nitrogen requirements of a plant needed for optimal growth and production, as cited in professional publications for California or recommended by the County Agricultural Commissioner, a Certified Agronomist or Certified Soil Scientist.

L. Waste Discharge Requirement (WDR) Program

The following violations of requirements in WDRs for discharges regulated by the WDR Program are priority violations:

- (a) Failure to monitor as required;
- (b) The failure to maintain required freeboard in ponds;
- (c) Any discharge that exceeds flow limits by 20 percent or more;
- (d) Any discharge that exceeds the effluent limitation for biological oxygen demand or total dissolved solids by 100 percent or more;
- (e) Any discharge where the dissolved oxygen is less than 50 percent of the effluent limitation; or
- (f) Other violations as determined by the Board.

It is a priority violation for a person to discharge waste in violation of California Water Code section 13264.

M. Aboveground Petroleum Storage Act

The following violations of the Aboveground Petroleum Storage Act (California Health and Safety Code section 25270 et.seq.) are priority violations:

- (a) Failure to file a storage report;
- (b) Failure to prepare a Spill Prevention, Control and Countermeasures Plan prepared in accordance with guidelines contained in Part 112 of Title 40 of the Code of Federal Regulations;
- (c) Failure to establish a monitoring system;
- (d) Failure to report spills;
- (e) Failure to conduct daily visual inspections of any tank storing petroleum;
- (f) Failure to allow the regional board to conduct periodic inspections of the tank facility; and
- (g) Failure to install a secondary means of containment when required.

N. Land Disposal

The following violations of requirements in WDRs for facilities regulated by the Land Disposal Program are priority violations:

- (a) Failure to submit required construction quality assurance plans prior to construction;
- (b) Failure to submit required construction quality assurance / quality control certification reports prior to waste discharge;
- (c) Failure to implement an adequate waste load checking program and/or knowing acceptance of un-permitted waste;
- (d) Failure to install and/or maintain required thickness of acceptable cover material;
- (e) Failure to monitor (ground and surface water) as required;
- (f) The failure to respond to evidence of a release of waste to groundwater as required in WDRs or other enforceable orders (i.e., failure to develop and implement an Evaluation Monitoring and/ or a Corrective Action Program);
- (g) Un permitted discharge of leachate or waste to surface water;

- (h) Slope failure or erosion resulting in the exposure of waste and/or the discharge of sediment or other pollutants to surface water that impacts beneficial uses, causes or contributes to a violation of an applicable water quality objective or in the creation of a condition of nuisance or pollution; and
- (i) Failure to maintain required freeboard.

O. Failure to Pay Fees, Penalties or Liabilities

Failure to pay fees, penalties or liabilities within 30 days of the due date is a priority violation unless the discharger has filed a timely petition pursuant to California Water Code section 13320 for review of the fee, penalty or liability; or an alternate payment schedule has been accepted by the RWQCB.

P. Falsifying Information

Falsification of information submitted to the Board or intentional withholding of information required by applicable laws, regulations or an enforceable order is a priority violation.

IV. ENFORCEMENT ACTIONS

The <u>Water</u> Boards have a variety of enforcement tools to use in response to noncompliance by dischargers. This section describes the range of options and discusses procedures that are common to some or all of these options. With <u>certain</u> specified exceptions California Water Code section 13360-(a) prohibits the <u>State Water</u> <u>BoardSWRCB</u> or <u>Regional Water BoardRWQCB</u> from specifying the design, location, type of construction, or particular manner in which compliance may be had with a particular requirement.

A. Standard Language

In order to provide a consistent approach to enforcement throughout the <u>Statestate</u>, enforcement orders should be standardized where appropriate. The <u>State Water Board</u> <u>will SWRCB intends to</u> maintain model enforcement orders containing standardized provisions for use by the <u>Regional Water Boards</u>. <u>Regional Water Boards</u>RWQCBs. <u>RWQCBs</u> should use the models, <u>modifying and modify</u> terms and conditions as appropriate <u>to fitfor</u> the specific circumstances related to <u>athe</u> discharge and to be consistent with <u>Regional Water Board</u><u>RWQCB</u> plans and policies.

B. Informal Enforcement Actions

An informal enforcement action is any enforcement action taken by <u>Water BoardSWRCB</u> or <u>RWQCB</u> staff that is not defined in statute <u>or regulation</u>. <u>Informal</u>. <u>An informal</u> enforcement action can include any form of communication (<u>oralverbal</u>, written, or electronic) between <u>Water BoardSWRCB and/or RWQCB</u> staff and a discharger <u>concerning an actual</u>, <u>threatenedabout a violation</u> or potential violation. These actions may, in some circumstances, be petitioned to the RWQCB or the RWQCB Executive Officer but cannot be directly petitioned to the <u>State Water BoardSWRCB</u>. The purpose of an informal enforcement action is to quickly bring <u>an actual, threatened</u>, <u>or potential</u> violation to the discharger's attention and to give the discharger an opportunity to return to compliance as soon as possible. The <u>Regional Water</u> <u>BoardRWQCB</u> may take formal enforcement action in place of, or in addition to, informal enforcement actions. Continued noncompliance, <u>particularly after informal actions have been unsuccessful</u>, <u>is considered a priority violation and</u> should trigger formal enforcement action.

1. OralVerbal Enforcement Actions and Enforcement Letters

For many violations, the first step is <u>an oral</u> verbal enforcement action. <u>This involves</u> <u>contactingStaff should contact</u> the discharger by phone or in person and informing the discharger of the specific violations, discussing how and why the violations <u>have</u> occurred <u>or may occur</u>, and discussing how and when the discharger will correct the violation and achieve compliance. Staff <u>must shall</u> document <u>such conversations</u> the <u>conversation</u> in the facility case file and in the enforcement database.

An enforcement letter is often appropriate as a follow-up_to, or in lieu of, <u>an orala verbal</u> enforcement action. Enforcement letters are signed by staff or by the appropriate senior staff. The letter should inform the discharger of the specific violations, and, if known to staff, discuss how and why the violations <u>have</u> occurred <u>or may occur as well as and</u> how and when the discharger will correct the violation and achieve compliance. <u>The letter should require a prompt response and certification that the violation(s) has been corrected.</u>

<u>Oral</u>

Verbal enforcement actions and enforcement letters <u>may must</u> not include language <u>excusing</u>that excuses the violation or <u>modifying</u>that modifies a compliance date in WDRs or other orders issued by the <u>Water Boards</u>State or RWQCB.

2. Notices of Violation (NOV)

The NOV letter is the most significant highest level of informal enforcement action and should be used only where a violation has actually occurred. An NOV should be signed by the Regional Water Board RWOCB Executive Officer or designated staff and should be addressed and mailed to the discharger(s) by certified mail. In cases where the discharger has requested that their consultant be notified of Regional Water BoardRWOCB actions, the consultant should also receive a copy of the NOV. The NOV letter should include a description of specific violations, a summary of potential enforcement options available to addressfor non-compliance (including the potential daily or per gallon maximum Administrative Civil Liability (ACL) available), and, when appropriate, a request for a written response by a specified. A response should include a certification of correction of the violation or a certified statement of when the violation will be corrected. The NOV can be combined with a request for technical information pursuant to California Water Code section 13267, where appropriate-date. The summary of potential enforcement options mustshall include appropriate citations to the California Water Code and should specify that the Regional Water BoardRWQCB reserves the right to take any enforcement action authorized by law.

C. Formal Enforcement Actions

Formal enforcement actions are statutorily recognized actions to address a violation or threatened violation of water quality laws, regulations, policy or orders. Formal enforcement orders should contain findings of facts that establish all the statutory requirements of the specific statutory provision being <u>citedutilized</u>. The actions listed below present options available for enforcement.

1. Notices to Comply

Notices to Comply are issued pursuant to California Water Code section 13399 et seq., which requires the use of Notices to Comply as the only means by which the <u>State</u> <u>Water BoardSWRCB</u> or <u>Regional Water BoardRWQCB</u> can issue citations for minor violations. A violation is determined to be minor by the <u>State Water BoardSWRCB</u> or the <u>Regional Water BoardRWQCB</u> after considering factors defined in California Water Code sections 13399(e) and (f) and the danger the violation poses to, or the potential that the violation has for endangering human health, safety, or-welfare or the environment.

- (a) The violations listed below are considered to be minor violations for the purpose of compliance with California Water Code section 13399 et seq.:
- <u>i.(i)</u> Inadvertent omissions or deficiencies in recordkeeping that do not prevent an overall compliance determination.
- **<u>ii.(ii)</u>** Records (including WDRs) not physically available at the time of the inspection provided the records do exist and can be produced in a timely manner.
- <u>iii.(iii)</u> Inadvertent violations of insignificant administrative provisions that do not involve a discharge of waste or a threat thereof.
- <u>iv.(iv)</u> Failure to have permits available during an inspection.
- <u>v.(v)</u> Violations that result in an insignificant discharge of waste or a threat thereof; provided, however, there is no significant threat to human health, safety, welfare or the environment.

<u>1.(b)</u> A violation is not considered minor <u>in nature</u> if it is a priority violation as described in Section III of this Policy or includes any of the following:

- (a)(i) Any knowing, willful, or intentional violation of Division 7 (commencing with Section 13000) of the California Water Code.
- (b)(ii) AnyIt involves any violation that enables the violator to benefit economically from noncompliance, either by realizing reduced costs or by gaining a competitive advantage.
- (c)(iii) Chronic violations or violations committed by a recalcitrant violator.
- (d)(iv) Violations that cannot be corrected within 30 days.

2. Notices of Stormwater Noncompliance

The Stormwater Enforcement Act of 1998 (California Water Code section 13399.25 et seq.) requires that each <u>Regional Water BoardRWQCB</u> notify storm water dischargers who have failed to file a notice of intent to obtain coverage, a notice of non-applicability, a construction certification, or annual reports. If, after two notifications, the discharger fails to file the applicable document a mandatory civil liability shall be assessed against the discharger.

3. Technical Reports and Investigations

California Water Code sections 13267(b) and 13383 allow <u>Regional Water</u> <u>BoardsRWQCBs</u> to conduct investigations and to require technical or monitoring reports from any person who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste in accordance with the conditions in the section. Failure to comply with requirements made by a <u>Regional Water</u> <u>BoardRWQCB</u> pursuant to California Water Code section 13267(b) is a priority violation and may result in administrative civil liability pursuant to California Water Code section 13268. Failure to comply with orders made pursuant to California Water Code section 13383 may result in administrative civil liability pursuant to California Water Code section 13385. Section 13267(b) and 13383 requirements are enforceable when signed by the Executive Officer of the <u>Regional Water BoardRWQCB</u>.

California Water Code section 13267 (b) requires Regional Water Boards to:

- <u>+.</u> provide the person who is required to provide the reports with a written explanation with regard to the need for the reports, and
- identify the evidence that supports requiring that person to provide the reports.

To comply with these requirements, the <u>Regional Water Board</u>RWQCB should include a brief statement regarding the relationship between the information that is being sought and the water quality issue that is being investigated (e.g., to determine the level of the discharge's impact on beneficial uses or to determine compliance with waste discharge requirements.) The Regional <u>Water</u> Board should also identify a basis for suspecting that the recipient(s) of the order discharged, is discharging, or may discharge waste. This may be accomplished by including a brief statement regarding the person's current or former ownership or control over the location of the discharge or the person's control over the discharge itself. If the existence of a discharge (e.g., a brief description of the condition downstream or down-gradient of the suspected discharge). These statements required by 13267(b) may, for example, be contained in a transmittal letter, in the 13267(b) requirements, or in the findings in an order. —Note these statements are not required by California Water Code section 13383, which applies only to discharges subject to regulation under the NPDES program.

Although they should be cited in Cleanup and Abatement Orders, Cease and Desist Orders, and section 13308 Time Schedule Orders. (TSOs), it is important to note that California Water Code sections 13267 and 13383 are not strictly enforcement statutes. Regional Water BoardsRWQCBs should routinely cite those sections as authority

whenever asking for technical or monitoring reports. California Water Code section 13267 should also be cited in all non-NPDES WDRs, waivers and certifications as authority for monitoring and reporting requirements. California Water Code section 13383 should be cited in all NPDES permits.

4. Cleanup and Abatement Orders (CAOs)

Cleanup and Abatement Orders (CAOs) are adopted pursuant to California Water Code section 13304. CAOs may be issued to any person who has discharged or discharges waste into the waters of this state in violation of any waste discharge requirement or other order or prohibition issued by a regional board or the <u>State Water Boardstate board</u>, or who has caused or permitted, causes or permits, or threatens to cause or permit any waste to be discharged or deposited where it is, or probably will be, discharged into the waters of the <u>Statestate</u> and creates, or threatens to create, a condition of pollution or nuisance (discharger). The CAO requires the discharger to clean up the waste or abate the effects of the waste, or, in the case of threatened pollution or nuisance, take other necessary remedial action, including, but not limited to, overseeing cleanup and abatement efforts.

<u>Regional Water Boards</u> should keep an accurate record of staff oversight costs for CAOs, because dischargers are liable for such costs. –When a CAO specifies that staff costs are to be recovered from the discharger, failure to pay invoiced amounts for staff costs is a violation of the CAO that is subject to an ACL.

Regional Water BoardsRWQCBs shall comply with <u>State Water BoardSWRCB</u> Resolution No. 92-49, "Policies and And Procedures for Investigation and Cleanup and Abatement of Discharges under Water Code Section 13304", in issuing CAOs. CAOs should require discharger(s) to clean up the pollution to background levels or the best water quality which is reasonable if background levels of water quality cannot be restored in accordance with Resolution No. 92-49. At a minimum, cleanup levels must be sufficiently stringent to fully support beneficial uses, unless the <u>Regional Water</u> <u>BoardRWQCB</u> allows a containment zone. In the interim, and if restoration of background water quality cannot be achieved, the CAO should require the discharger(s) to abate the effects of the discharge. Abatement activities may include the provision of alternate water supplies. CAOs should name all dischargers for whom there is sufficient evidence of responsibility as set forth in California Water Code section 13304.

CAOs that require submission of technical and monitoring reports should always state that the reports are required pursuant to California Water Code section 13267. CAOs shall contain language describing likely enforcement options available for non-compliance and should specify that the <u>Regional Water BoardRWQCB</u> reserves its right to take any enforcement action authorized by law. Such language shall include appropriate California Water Code citations. Violations of CAOs should trigger further enforcement in the form of an ACL, a <u>Time Schedule Order (TSO)</u> under California Water Code section 13308, or <u>a</u> referral to the Attorney General for injunctive relief or monetary remedies.

5. Section 13300 Time Schedule Orders (TSOs)

Pursuant to California Water Code section 13300, the <u>Regional Water Board</u>RWQCB can require the discharger to submit a time schedule which sets forth the actions that the discharger will take to address actual or threatened discharges of waste in violation of requirements. TSOs that require submission of technical and monitoring reports should state that the reports are required pursuant to California Water Code section 13267.

6. Section 13308 Time Schedule Orders (13308 TSOs)

California Water Code section 13308 authorizes the <u>Regional Water BoardRWQCB</u> to issue a Section 13308 Time Schedule Order (13308 TSO) which prescribes a civil penalty if compliance is not achieved in accordance with the time schedule. The <u>Regional Water BoardRWQCB</u> may issue a 13308 TSO if there is a threatened or continuing violation of a cleanup and abatement order, cease and desist order, or any requirement issued under California Water Code sections 13267 or 13383. The penalty must be set based on an amount reasonably necessary to achieve compliance and may not contain any amount intended to punish or redress previous violations. Therefore, the 13308 TSO should contain findings explaining how the penalty amount will induce compliance without imposing punishment. For example, it could include a calculation of how much money the discharger is saving each day by delaying compliance. The 13308 TSO provides the <u>Regional Water BoardsRWQCBs</u> with their primary mechanism for motivating compliance, and if necessary, assessing monetary penalties against federal facilities.

If the discharger fails to comply with the 13308 <u>TSO</u>time schedule, the penalty is imposed when the <u>Regional Water BoardRWQCB</u> Executive Officer issues a complaint for Administrative Civil Liability. If the amount of proposed liability in the <u>complaintComplaint</u> is less than the amount specified in the 13308 <u>TSO</u>Order, the <u>Regional Water BoardRWQCB</u> is required by California Water Code <u>section</u> 13308(c) to include specific findings setting forth the reasons for its action based on California Water Code section 13327. The penalty may not exceed \$10,000 for each day in which the violation of the 13308 TSO occurs.

7. Cease and And Desist Orders (CDOs)

Cease and Desist Orders (CDOs) are adopted pursuant to California Water Code sections 13301-13303. CDOs may be issued to dischargers violating or threatening to violate WDRs or prohibitions prescribed by the <u>Regional Water BoardRWQCB</u> or the <u>State Water BoardSWRCB</u>. CDOs are often issued to dischargers with chronic non-compliance problems. These problems are rarely amenable to a short-term solution. Often, compliance involves extensive capital improvements or operational changes. The CDO will usually contain a compliance schedule, including interim deadlines (if appropriate), interim effluent limits (if appropriate), and a final compliance date. CDOs may also include restrictions on additional service connections to community sewer systems and combined stormwater/sewer systems.

Section 4477 of the <u>California</u> Government Code prohibits all state agencies from entering into contracts of \$5,000 or more for the purchase of supplies, equipment, or

services from any nongovernmental entity who is the subject of a CDO which is no longer under review and which was issued for violation of WDRs or which has been finally determined to be in violation of federal laws relating to air or water pollution. The <u>State Water BoardSWRCB</u> provides the list of such violators to other state agencies and publishes the list on the internet at http://www.swrcb.ca.gov.

CDOs that require submission of technical and monitoring reports should state that the reports are required pursuant to California Water Code section 13267. CDOs shall contain language describing likely enforcement options available for non-compliance and specify that the <u>Regional Water Board</u>RWQCB reserves its right to take any further enforcement action authorized by law. Such language shall include appropriate California Water Code citations. Violations of CDOs should trigger further enforcement in the form of an ACL, 13308 <u>TSO</u>Order or referral to the Attorney General for injunctive relief or monetary remedies.

8. Modification or Or Rescission of Of Waste Discharge Requirements

In accordance with the provisions of the California Water Code, the <u>Regional Water</u> <u>Board</u>RWQCB may modify or rescind WDRs in response to violations. Depending on the circumstances of the case, rescission of WDRs may be appropriate for failure to pay fees, penalties or liabilities; discharges that adversely affect beneficial uses of the waters of the <u>Statestate</u>; and violation of the <u>State Water Board</u>SWRCB General WDRs for discharge of bio-solids due to violation of the Background Cumulative Adjusted Loading Rate. Rescission of WDRs generally is not an appropriate enforcement response where the discharger is unable to prevent the discharge, as in the case of a publicly owned treatment works (POTW).

9. Administrative Civil Liabilities (ACLsLiability (ACL)

ACLs are penalties

ACL means monetary assessments imposed by a <u>Regional Water Board</u>RWQCB or the <u>State Water Board</u>SWRCB. The California Water Code and the Health and Safety Code authorize <u>ACLs in several circumstances which are summarized in Table IV 1⁶</u>. Staff working on ACLs should consult the <u>imposition of an ACL for violations of law.</u> appropriate section of the Code to review the entire text.

 Table IV-1.
 Summary of Relevant California Water Code and Health and Safety

 Code Authority for Imposing Administrative Civil Liability
 Pursuant to this Policy

STATUTE

COVERAGE

⁶ Sections 13627.1, 13627.2, 13627.3 and 13627.4 of the Water Code and section 25284.4 of the Health and Safety Code authorize the SWRCB to impose administrative civil liability on wastewater treatment plant operators and underground storage tank testers, respectively. This policy does not apply to, and is not intended to limit in any way, the SWRCB's imposition of any disciplinary action, including administrative civil liability, on these individuals pursuant to this authority, except that the types of enforcement actions discussed in subpart V. B. shall be considered.

STATUTE	COVERAGE
§ 13261 (California Water Code)	Up to \$1,000 per day for failure to furnish reports of waste discharge or failure to pay annual program fees. (\$5,000 per day for non-NPDES discharges if hazardous waste is involved and there is a willful violation.)
<u>§ 13263.3(g) (California Water</u> <u>Code)</u>	Liability pursuant to § 13385(c)(1) for failure to complete a pollution prevention plan required by the Water Boards or a regional board, for submitting a noncompliant plan, or not implementing a plan.
§ 13265 (California Water Code)	Up to \$1,000 per day for discharging without a permit. (\$5,000 per day for non-NPDES discharges if hazardous waste is involved and violation is due to negligence.)
§ 13268 (California Water Code)	Up to \$1,000 per day for failing or refusing to furnish technical or monitoring reports or falsifying information therein. (Up to \$5,000 per day for non- NPDES discharges if hazardous waste is involved and there is a knowing violation.)
§ 13271 (California Water Code)	Up to \$20,000 for failing to notify the Office of Emergency Services (OES) of a discharge of hazardous substances that exceeds the reportable quantity or more than 1000 gallons of sewage.
§ 13272 (California Water Code) (Limitation: Does not apply to spills of oil into marine waters as defined in Government Code §8670.3(f).)	Not less than \$500 and not more than \$5000 per day for each day of failure to notify OES of a discharge of any oil or product in or on the waters of the state.
§ 13308 (California Water Code)	Up to \$10,000 per day for violations of time schedules. Amount to be prescribed when time schedule is established.
§ 13350 (California Water Code)	 Up to \$10 per gallon of waste discharged, or Up to \$5000 per day of violation.
	The Regional <u>Water</u> Board is required to make a specific finding if it imposes civil liability in an amount less than \$100 per day of violation if there is no discharge, or less than \$500 per day of violation if there is a discharge and a CAO is issued.
§ 13385-(a) (California Water Code)	For NPDES permit program violations or discharges to surface water: Up to \$10,000 per day of violation plus an additional liability of \$10 per gallon for each gallon over 1,000 gallons where there is a discharge that is not cleaned up. A "discharge" as used in this

STATUTE	COVERAGE
	section is defined as any discharge from a point source to navigable waters of the United States, any introduction of pollutants into a POTW, or any use or disposal of sewage sludge.
§ 13385-(h) and (i) (California Water Code)	 13385-(h)-(1) Mandatory minimum penalties of three thousand dollars (\$3,000) shall be assessed for the first serious violation as defined by statute and each additional serious violation in any period of six consecutive months, except that the <u>State Water BoardSWRCB</u> or <u>Regional</u> <u>Water BoardRWQCB</u> may elect to require the discharger to spend an amount equal to the penalty for the first serious violation on a supplemental environmental project or to develop a pollution prevention plan. 13385-(i) Mandatory minimum penalties of three thousand dollars (\$3,000) shall be assessed for each violation whenever the person does any of the following four or more times in any period of six consecutive months, except that the requirement to assess the mandatory minimum penalty shall not be applicable to the first three violations: (1) Exceeds a waste discharge requirement effluent limitation. (2) Fails to file a report pursuant to Section 13260. (3) Files an incomplete report pursuant to Section 13260. (4) Exceeds a toxicity discharge limitation contained in the applicable waste discharge requirements where the waste discharge requirements do not contain pollutant-specific effluent limitations for toxic pollutants. Not less than \$5,000 per year or fraction thereof
Code)	 for failure to submit required notice of intent for coverage under stormwater permit. Not less than \$1,000 per year or fraction thereof
	for failure to submit notices on non-applicability, annual reports or construction certification as required by stormwater program.

<u>STATUTE</u>	COVERAGE
	\$5000 for first violation
<u>§ 13529.4 (California Water</u>	\$10,000 for second violation within 365 days of a
<u>Code)</u>	previous violation
	\$5000 for subsequent violation occurring more than
	365 days of previous violation
	\$25,000 for third or subsequent violation within 365
	days of a previous violation
	<u>Administrative civil liability for violation of</u>
	notification requirements for discharge of
	recycled water
§ 13611 (California Water Code)	Up to \$1000 per day for violation of perchlorate
	storage requirements
S 12627 1(a) (California Mater	Up to \$5000 per each violation involving:
<u>§ 13627.1(c) (California Water</u>	Fraud or deception in the course of operating a
<u>Code)</u>	waste water treatment plant
	Certificate holder's failure to use to reasonable care
	or judgment in the operation of a plant
	Willfully or negligently violating waste discharge
	requirements or permits issued pursuant to the
	federal Clean Water Act
	Television Antelevision Activity and Activit
	Willfully or negligently causing or allowing a
	violation of waste discharge requirements or permits
	pursuant to the federal Clean Water Act
	Failure to use reasonable care in the management
	or operation of a wastewater treatment plant
	Dishonest conduct during the examination for
	certification
	Misdemeanors for any person who operates a
	wastewater treatment plant without a valid,
	unexpired certificate of the appropriate grade
	(13267.1(a) or any person who owns or operates a
	wastewater treatment plant that employs any
	person who does not hold a valid and unexpired
	permit of the appropriate grade and up to \$100 per
	day for each day of violation]
8 12627 2/f) (California Mator	Up to \$1000 for each day of violation for contracting
<u>§ 13627.3(f) (California Water</u>	with an owner of a wastewater treatment plant
Code)	without registering or with renewing the registration
	with required information in 13267.3(a) [also a
	misdemeanor]
	Up to \$5000 per violation for submittal of false or
§ 13627.2 (California Water	misleading information to the State Water Board on
<u>Code)</u>	an application for certificate or registration
§ 25299(d) (California Health and	Up to \$10,000 per day for violating corrective action
Safety Code)	requirements related to underground storage tank releases
· · · · · · · · · · · · · · · · · · ·	LIEIEASES

1

a. a) ACL Complaint

California Water Code sections 13323-13327 provide authority to impose describe the process to be used to assess ACLs. These provisions authorize Water Boards The California Water Code authorizes RWQCB Executive Officers or Executive Director to issue an ACL complaint. Additionally, Complaint. California Water Code section 13261(b)(1) authorizes both the Water BoardsRWQCB Board Executive Officers and the State Board Executive Director to issue an ACL complaint for failing to furnish a report of waste discharge or pay a waste discharge requirement fee. The ACL complaintComplaint describes the violation and provision of law authorizing imposition of the civil liability, proposes a specific civil liability, and informs the recipient that a public hearing will be held within 90 days from issuance of the complaint. 60 days after the Complaint is served. Section VII of this policy provides specific instructions for staff to use when developing and documenting a recommendation for the amount of the assessment.

An ACL complaint can be resolved through settlement. It is the policy of the <u>State</u> <u>Water Board SWRCB</u> that a public comment period should be provided prior to the settlement of any ACL, including mandatory minimum penalties. The <u>State Water</u> <u>Board or Regional Water BoardSWRCB or RWQCB</u> should use appropriate methods to notify the public of the proposed action. Appropriate methods include, but are not limited to, posting notices on the internet, mailing and/or e-mailing documents to all known interested parties and publishing notices in newspapers. ACLs issued under section 13385 for violations of the CWA must allow a 30-day public comment period and public notice <u>may must</u> include publishing a notice in a newspaper of general circulation for any proposed settlementof the ACL.

In the event that the

Upon receipt of an ACL Complaint, the discharger <u>elects to (s) may</u>-waive its right to a public hearing and pay the liability; negotiate a settlement (memorialized in the form of an amended complaint); or appear at the RWQCB or SWRCB hearing to dispute the Complaint. If the discharger waives its right to a public hearing and pays the liability (as permitted under Water Code Section 13323(b)), a third party may still comment on the complaintComplaint at any time during the public comment period. Following review of the comments, the Executive Officer or Executive Director may withdraw the ACL complaint <u>or it can be</u>. An ACL Complaint may be redrafted and issued as appropriate. In cases where a public hearing before the <u>Regional Water Board or State Water Board RWQCB or SWRCB</u> is not held, summary information regarding the final disposition of the <u>complaintComplaint</u> should be included <u>onin the SWRCB or RWQCB Agenda</u>.

If the discharger does not waive the right to a public hearing, California Water Code section 13233(b) requires that a public hearing be held within 60 days of the <u>next State Water Board</u> or Regional Water Board agenda.

issuance of the complaint. The discharger may agree in writing that the hearing can be held more than 60 days after the issuance of the complaint. The hearing shall be before a panel of the <u>Regional Water Board</u>RWQCB or before the <u>Regional Water Board or State Water</u> <u>Board</u>RWQCB or SWRCB. Following the hearing the <u>Regional Water Board or State</u> <u>Water Board</u>RWQCB or SWRCB will consider whether to affirm, modify or reject the liability. If the <u>Regional Water Board or State Water Board</u>RWQCB or SWRCB adopts an ACL <u>orderOrder</u>, it may be for an amount that is greater or less than the amount proposed in the complaint but may not exceed the maximum statutory liability. <u>TheIf the</u> Executive Officer or Executive Director may decidedecides to dismiss the liability prior to the hearing, the Executive Officer must withdraw or modify a complaint that he/she has issued the Complaint.

b. b) Suspended Liability

The <u>Regional Water Board or State Water Board</u>RWQCB or SWRCB may, by various means, allow a portion of the liability to be satisfied through the successful completion of a <u>supplemental environmental projectSupplemental Environmental Project</u> (SEP) and/or a <u>compliance projectCompliance Project</u> (CP). The remaining portion of the liability shall be paid to the State Cleanup and Abatement Account or other fund or account as authorized by statute. The specific procedures for suspending liability for SEPs and CPs are <u>addresseddiscussed</u> in <u>moregreater</u> detail in Sections IX and X of this <u>document</u>. Procedures are addressed in the Adminstrative Civil Liability GuidePolicy.

c. c) Staff Costs

The portion of the ACL amount that is intended to recover staff costs should always be paid to the State Cleanup and Abatement Account or other fund or account as authorized by statute. <u>It is the policy of the State Water Board that the maximum</u> <u>amount permissible be recovered to defray the staff costs in bringing the ACL action.</u> Staff costs are discussed in greater detail in Section VII of this Policy.

a. <u>ACL Order</u>

d. ACL Orders

ACL Orders are final upon adoption <u>or issuance by the Executive Officer</u>, when authority is expressly delegated by the Regional Board, and cannot be reconsidered by the <u>Regional Water Board</u>. ACL orders<u>RWQCB</u>. ACL Orders can only be modified by the <u>State Water Board</u> <u>SWRCB</u> pursuant to California Water Code section 13320 or in <u>connection with a</u> superior court <u>action</u> if a petition for writ of mandate is <u>was</u> properly filed in accordance with California Water Code section 13330. ACL orders issued by the State Water Board are final upon adoption and can only be modified pursuant to <u>California Water Code section 13330</u>. All cash payments to the <u>State Water Board or</u> <u>Regional Water BoardsSWRCB or RWQCBs</u>, shall be paid to the State Cleanup and Abatement Account or other fund or account as authorized by statute.

10. <u>Mandatory Minimum Penalties for NPDES Violations</u> <u>Referrals To Attorney General, District Attorney, United States (U.S.) Attorney or City Attorney</u>

Mandatory penalty provisions are required by California Water Code section 13385(h) and (i) for specified

The RWQCB or SWRCB can refer violations of NPDES permits. For violations that are subject to those mandatory minimum penalties, the Water Board must either assess an ACL for the mandatory minimum penalty or - for a greater amount.

California Water Code section 13385(h) requires that a mandatory minimum penalty of \$3,000 be assessed by a Water Board for each serious violation. A serious violation is any waste discharge that exceeds the effluent limitation for a Group I pollutant by 40 percent or more, or for a Group II pollutant by 20 percent or more. (See Appendices A and B). (Section III.A. (a) of this policy addresses situations where the effluent limit for a pollutant is less than or equal to the quantitation limit.) California Water Code section 13385.1 specifies that a serious violation also means failure to file certain monitoring reports for each period of 30 days during which such reports are late.

Exceptions to the imposition of mandatory minimum penalties are provided for violations that are caused by acts of war, an unanticipated, grave natural disaster or other natural phenomenon of an exceptional, inevitable, and irresistible character, or by an intentional act of a third party. Such exceptions do not apply if the violation could have been prevented or avoided by the exercise of due care or foresight by the discharger. Such exceptions are fact specific and should be evaluated on a case-by-case basis.

A Water Board is required by California Water Code section 13385(i) to assess mandatory minimum penalties of \$3,000 for each non-serious violation. A non-serious violation occurs if the discharger does any of the following a fourth time in any period of six consecutive months:

(a) exceeds WDR effluent limitations;

(b) fails to file a report of waste discharge pursuant to California Water Code section 13260;

(c) files an incomplete report of waste discharge pursuant to California Water Code section 13260; or

(d) exceeds a toxicity discharge limitation where the WDRs do not contain pollutantspecific effluent limitations for toxic pollutants.

The six-month time period is calculated as a "rolling" 180 days.

The intent of these portions of the California Water Code is to assist in bringing the State's permitted facilities into compliance with WDRs. Water Boards should issue mandatory minimum penalties within seven months of the time that they became aware of the violations. This will encourage the discharger to correct the violation in a timely manner.

A single operational upset that that leads to simultaneous violations of one or more pollutant parameters is a single violation. EPA defines "single operational upset" as "an exceptional incident which causes simultaneous, unintentional, unknowing (not the result of a knowing act or omission), temporary noncompliance with more than one CWA effluent discharge pollutant parameter. Single operational upset does not include... noncompliance to the extent caused by improperly designed or inadequate treatment facilities" ("Issuance of Guidance Interpreting Single Operational Upset" Memorandum from the Associate Enforcement Counsel, Water Division, U.S.EPA, September 27, 1989.). The EPA Guidance further defines an "exceptional" incident as a "non-routine malfunctioning of an otherwise generally compliant facility." Single operational upsets include such things as an upset caused by a sudden violent storm, a bursting tank, or other exceptional event and may result in violations of multiple pollutant parameters. The discharger has the burden of demonstrating that a violation was the result of a single operational upset. The Regional Water Board shall apply the above EPA Guidance in determining if a single operational upset occurred. A finding that a single operational upset has occurred is not a defense to liability, but may affect the number of violations.

California Water Code section 13385(j) includes several limited exceptions to the mandatory minimum penalty provisions. The primary exceptions are for discharges that are in compliance with a cease and desist order or TSO under narrowly specified conditions.

California Water Code section 13385(k)(I) provides an alternative to assessing mandatory minimum penalties against a POTW that serves a small community with a financial hardship. Under this alternative, the Regional Water Boards may require the POTW to spend an amount equivalent to the mandatory minimum penalty toward a compliance project that is designed to correct the violations.

California Water Code section 11385(k)(2) defines "small community" as "a publicly owned treatment works serving a population of 10,000 persons or fewer or a rural county, with a financial hardship as determined by the State board after considering such factors as median income of the residents, rate of unemployment, or low population density in the service area of the publicly owned treatment works."

At a minimum, a community will be considered a "small community" pursuant to 13385(k)(2) if it is (1) a community with a population of 10,000 or fewer people; or (2) a community within a rural county as defined below.

It is the policy of the State Water Board that "rural county" means a county classified by the Economic Research Service, United States Department of Agriculture (ERS, USDA) with a rural-urban continuum code of four through nine.

It is the policy of the State Water Board that "financial hardship" means that the community meets one of the following criteria:

- 1. <u>Median household income⁷ for the community is less than 80% of the</u> <u>California median household income;</u>
- 2. The community has an unemployment rate⁸ of 10 percent or greater; or

⁷ Median household income

The median income divides the income distribution into two equal groups, one having incomes above the median, and the other having incomes below the median.

⁸ Unemployed

All civilians 16 years old and over are classified as unemployed if they (1) were neither "at work" nor "with a job but not at work" during the reference week, and (2) were actively looking for work during the last 4 weeks, and (3) were available to accept a job. Also included as unemployed are civilians who did not work at all during the reference week, were waiting to be called back to a job from which they had been laid off, and were available for work except for temporary illness.

3. <u>30% of the population is below the poverty level⁹.</u>

It is the policy of the State Water Board that "median household income" "unemployment rate", and "poverty level" of the community is based on the most recent U.S. Census block group¹⁰ data or a local survey approved by the State Water Board.

If a community believes that the U.S. Census data do not accurately represent the community, and the community is not a Census Designated Place, a City or a Town, or if a community believes that additional factors such as low population density in the service area should be considered, the community may apply to the State Water Board for designation as a "small community with a financial hardship".

The application must include a map of community boundaries, a list of properties, the number of households, and the number of people in the community. Additional information including information regarding income and/or property values of the community may be submitted in support of the application. If the application does not provide an adequate basis for the calculation of median household income, the State Water Board may require an independent income survey conducted in accordance with a pre-approved methodology. A subdivision of state government cannot be considered a small community with a financial hardship.

The following counties qualify as rural counties		
Alpine	Inyo	<u>Plumas</u>
Amador		
<u>Calaveras</u>		<u>Sierra</u>
<u>Colusa</u>	Lake	<u>Siskiyou</u>
Del Norte	Lassen	<u>Tehama</u>
Glenn	<u>Mariposa</u>	<u>Trinity</u>
<u>Humboldt</u>	Mendocino	<u>Tuolumne</u>
	Modoc	
	Mono	
	<u>Nevada</u>	
Based on 2003 USDA Rural-Urban Continuum Codes for California		

<u>11. Referrals to Attorney General, District Attorney, United States (U.S.) Attorney or</u> <u>City Attorney</u>

<u>The Regional Water Board or State Water Board can refer violations to the State</u> Attorney General for civil enforcement actions. The <u>Regional Water Board or State</u>

¹⁰ Block group

A subdivision of a census tract (or, prior to 2000, a block numbering area). A block group is the smallest geographic unit for which the Census Bureau tabulates sample data. A block group consists of all the blocks within a census tract with the same beginning number.

Example: block group 3 consists of all blocks within a 2000 census tract numbering from 3000 to 3999. In 1990, block group 3 consisted of all blocks numbered from 301 to 3992.

⁹ Poverty

Following the Office of Management and Budget's (OMB's) Directive 14, the Census Bureau uses a set of money income thresholds that vary by family size and composition to detect who is poor. If the total income for a family or unrelated individual falls below the relevant poverty threshold, then the family or unrelated individual is classified as being "below the poverty level."

<u>Water Board</u>RWQCB or SWRCB can also request the appropriate county District Attorney or City Attorney seek criminal prosecution. A superior court may be requested to impose civil or criminal penalties. In some cases (e.g., when the District Attorney or Attorney General is unable or unwilling to accept a case), the <u>Regional Water</u> <u>Board</u>RWQCB may find it appropriate to request the USEPA's criminal investigation division or the U.S. Attorney's Office to review potential violations of federal environmental statutes, including but not limited to the CWA, the Endangered Species Act, the Migratory Bird Treaty Act, or the Resource Conservation and Recovery Act.

a. a) Attorney General

At the request of the <u>Regional Water Board or State Water Board</u>RWQCB or SWRCB, the Attorney General can seek judicial civil liabilities on behalf of the <u>Regional Water</u> <u>Board or State Water BoardRWQCB or SWRCB</u> for California Water Code violations, essentially the same ones for which the <u>Regional Water Board or State Water</u> <u>BoardRWQCB or SWRCB</u> can impose ACLs. Maximum per-day or per-gallon civil monetary remedies are two to ten times higher when imposed by the court instead of the <u>Regional Water BoardRWQCB</u>. The Attorney General can also seek injunctive relief in the form of a restraining order, preliminary injunction, or permanent injunction pursuant to California Water Code sections 13262, 13264, 13304, 13331, 13340 and 13386. Injunctive relief may be appropriate in emergency situations, or where a discharger has ignored enforcement orders or does not have the ability to pay a large ACL.

For civil assessments, referrals to the Attorney General should be reserved for cases where the violation merits a significant enforcement response but where an ACL would be inappropriate or ineffective. For example, when a major oil spill occurs, several state agencies can seek civil monetary remedies under different state laws; a single civil action by the Attorney General may be more efficient than numerous individual agency actions. A violation (or series of violations) with major public health or water quality impacts should be considered for referral in order to maximize the monetary assessment because of its effect as a deterrent. Referral for recovery of natural resources damages under common law theories, such as nuisance, may also be appropriate.

b. b) District Attorney, City Attorney, USEPA or U.S. Attorney

District Attorneys, City Attorneys, USEPA, or U.S. Attorneys may seek civil or criminal penalties under their own authority for some of the same violations the <u>Regional Water</u> <u>BoardRWQCB</u> pursues. A request by the <u>Regional Water BoardRWQCB</u> is not required. The decision to file a criminal action and what charges to bring is within the sole discretion of the prosecutor who acts on behalf of the people of the <u>State state</u> in general. A <u>Regional Water BoardRWQCB</u> can request prosecution or investigation and should cooperate with a prosecutor but the criminal action is not controlled by, or the responsibility of, the <u>Regional Water BoardRWQCB</u>. Staff should always request that any settlement by the District Attorney require any actions that are necessary to prevent recurrence of a spill and/or to mitigate damage to the environment and include recovery of staff costs.

-A major area where District Attorney involvement should be considered is where there is suspected criminal action related to releases of hazardous substances or toxic materials. A request for District Attorney involvement would support the local agency or another state agency that is taking the lead (e.g., county health department, city fire department, California Department of Fish and Game or the California Department of Toxic Substances Control). Many District Attorney offices have created task forces specifically staffed and equipped to investigate environmental crimes including water pollution. These task forces may request <u>Regional Water BoardRWQCB</u> support which should be provided within available resources. District Attorneys also have the resources to carry out investigations that may be beyond the expertise of <u>Regional Water BoardRWQCB</u> staff. For example, a District Attorney's investigator is skilled at interviewing witnesses and collecting evidence. Such assistance can help a <u>Regional Water BoardRWQCB</u> determine if enforcement action is required and help with developing the evidence needed to prove the basis for enforcement.

In addition to the criminal sanctions and civil fines, the District Attorney often pursues injunctive actions to prevent unfair business advantage. The law provides that one business may not gain unfair advantage over its competitors by using prohibited tactics. A business that fails to comply with its WDRs or an enforcement order competes unfairly with other businesses that obey the law.

In cases where there is a serious violation of the CWA and additional investigatory resources are needed, the USEPA or U.S. Attorney may be contacted. Civil matters should be referred to the USEPA, not directly to the U.S. Attorney

Investigations by prosecutors are confidential and are generally not subject to Public Records Act disclosure. It is essential that staff working with the prosecutor or prosecutor's investigators maintain this confidentiality.

<u>c.</u> <u>c)</u> Civil <u>V</u>+ersus Criminal Actions

Enforcement actions taken by the <u>Water BoardsRWQCB</u> are administrative or civil actions. In cases where there is reason to believe that specific individuals or entities have engaged in criminal conduct, the <u>Water BoardsRWQCB</u> may refer the case to the District Attorney, City Attorney, Attorney General, USEPA's criminal investigation division or the U.S. Attorney. Under criminal law, individual persons, as well as responsible parties in public agencies and business entities, may be subject to fines or imprisonment.

While criminal statutes differ, most require some type of intent or knowing behavior on the part of the violator. This intent may be described as knowing, reckless, or willful. In addition to the required intent, criminal offenses usually consist of a number of elements, each one of which must be proven. Determining whether the required degree of intent and each of the elements exists often involves a complex analysis. If a potential environmental criminal matter comes to the attention of staff, staff should inform Water Board RWQCB management and the Water Board's RWQCB's attorney(s).

D. Petitions of Enforcement Actions

Persons affected by most formal enforcement actions or failures to act by a Regional Water Board may file petitions with the State Water Board for review of such actions or failures to act. The petition must be received by the State Water Board within 30 days of the Regional Water Board action. A petition on the Regional Water Board's failure to act must be filed within 30 days of the date the Regional Water Board refuses to act or within 60 days after a request has been made to the Regional Water Board to act. Actions taken by the Executive Officer of the Regional Water Board pursuant to authority delegated by the Regional Water Board (e.g., cleanup and abatement orders, ACL orders) are considered actions by the Water Board and are also subject to the 30day time limit. In addition, significant enforcement actions by a Regional Water Board Executive Officer may be reviewed by the Regional Water Board at the request of the discharger. When a discharger has unsuccessfully petitioned the Regional Water Board and subsequently petitions the State Water Board for review, the petition to the State Water Board must be filed within 30 days of the Executive Officer's action. The State Water Board may, at any time and on its own motion, review most actions or failures to act by a Regional Water Board. When a petition is filed with the State Water Board, the time for payment of fees, liabilities or penalties that are the subject of the petition is extended during the State Water Board review of the petition.

V. SPECIFIC ENFORCEMENT PROCEDURES FOR FAILURE TO PAY FEES OR LIABILITIES

It is the intent of the State Water Board that the following specific instances of noncompliance receive consistent enforcement responses from the Water Boards. Decisions by the Water Boards to deviate from these specific recommendations should be based on extenuating circumstances that are documented in the discharger/facility record (e.g., file, databases, other records).

A. Failure to Pay Annual Fees

California Water Code section 13260 requires that each person prescribed WDRs pay an annual fee, except solid waste landfills, which are not subject to WDR fees pursuant to Public Resources Code section 48004(b). Failure to pay the fee when requested is a misdemeanor pursuant to California Water Code section 13261. All fees are due and payable within 30 days from issuance of the invoice. Dischargers who argue that they are exempt from payment of a fee should be referred to the Office of Chief Counsel.

• If the annual fee is not paid within 30 days of the due date on the original invoice, the State Water Board will issue a Demand for payment letter.

If the fee is not paid within 30 days of the date of the Demand for payment letter, the State Water Board will issue a Notice of Violation letter and refer the account to the Attorney General's Office if the amount owed is at least \$4,000. If the amount owed is less than \$4,000, the State Water Board will refer the account to a private collection

agency, pursue payment through small claims court, utilize in-house collection efforts, or take other appropriate action to collect the fee.¹¹

If the annual fee is not paid after six months, the State Water Board will implement the following process to revoke the permit:

- <u>The State Water Board will identify dischargers who have not paid their permit</u> <u>fees six months after receiving an invoice.</u>
- <u>The State Water Board will contact the Regional Water Boards to discuss the</u> impending terminations and whether there are extenuating circumstances that warrant not terminating a particular permit. The Water Boards will develop a plan of action for those permits that are not terminated for non-payment of permit fees.
- <u>The State Water Board will attempt to contact targeted dischargers and inform</u> them of the pending revocation of their permit. <u>Dischargers will be given 30 days</u> to pay all past due invoices or file the necessary paperwork with the appropriate <u>Regional Water Board to terminate the permit.</u>
- After the 30 days has elapsed, the State Water Board will send the Regional Water Boards a list of dischargers who failed to resolve their outstanding debts or could not be located.
- <u>The Regional Water Boards will revoke the permits of dischargers on the list and</u> <u>send those dischargers a letter informing them of the revocation.</u>
- <u>The Regional Water Boards will closely monitor all dischargers whose permits</u> <u>have been revoked and take appropriate enforcement action against those who</u> <u>are discharging without a permit.</u>
- When legally feasible, the Regional Water Boards will work closely with the State Board to prevent dischargers from renewing terminated permits or applying for new permits without paying past due permit fees.

In appropriate cases and in consultation with the Office of the Attorney General, the State Water Board may request an offset whereby the Franchise Tax Board or the Water Board of Equalization will intercept tax refunds or other amounts that may be owed to a discharger by the State. When all reasonable collection efforts have been exhausted, the State Water Board will request a discharge from accountability for uncollectible amounts from the State Controller's Office.

B. Failure to Pay Administrative Civil Liabilities

The State Water Board should pursue collection of unpaid administrative civil liabilities. The California Water Code states that ACL assessments shall be made not later than 30 days from the Regional Water Board's adoption of an ACL order unless the discharger files a petition for review under California Water Code section 13320. When

¹¹ In some cases, the Water Boards may elect to tissue an ACL under the authority granted in California Water Code section 13261 through either the State Water Board or the Regional Water Board as its preferred collection strategy. These cases without be coordinated through the State Water Board's Fee Unit.

a petition is filed, payment is stayed during the State Water Board review of the petition but are due within 30 days of the State Water Board's decision on the petition provided the petitioner does not seek judicial review. If the petitioner fails to pay the liability or seek judicial review within 30 days of the State Water Board action, the State Water Board may apply to the clerk of the appropriate superior court for a judgment to collect the assessment pursuant to California Water Code section 13328.

As an alternative to Section 13328, the State Water Board or Regional Water Board may pursue judicial collection for failure to pay an ACL imposed for CWA violations pursuant to California Water Code section 13385. The California Water Code provides that after the time to file for judicial review has expired, the Attorney General upon request must petition the appropriate court to collect the liability. The person failing to pay the liability on a timely basis is required to pay, in addition to that penalty, interest, attorney's fees, cost for collection proceedings, and a quarterly nonpayment fee for each quarter during which the failure to pay persists. The nonpayment fee is equal to 20 percent of the aggregate amount of the person's liability and the nonpayment fees unpaid at the beginning of each quarter.

Persons affected by most formal enforcement actions or failures to act by a RWQCB may file petitions with the SWRCB for review of such actions or failures to act. The petition must be received by the SWRCB within 30 days of the RWQCB action. A petition on the RWQCB's failure to act must be filed within 30 days of the date the RWQCB refuses to act or within 60 days after a request has been made to the RWQCB to act. Actions taken by the Executive Officer of the RWQCB pursuant to authority delegated by the RWQCB (e.g., cleanup and abatement orders) are considered actions by the Board and are also subject to the 30 day time limit. In addition, significant enforcement actions by a RWQCB Executive Officer may be reviewed by the RWQCB at the request of the discharger. When a discharger has unsuccessfully petitioned the RWQCB and subsequently petitions the SWRCB for review, the petition to the SWRCB must be filed within 30 days of the Executive Officer's action. The SWRCB may, at any time and on its own motion, review most actions or failures to act by a RWQCB. When a petition is filed with the SWRCB, the time for payment of fees, liabilities or penalties that are the subject of the petition is extended during the SWRCB review of the petition.

V. SPECIFIC RECOMMENDED ENFORCEMENT

It is the intent of the SWRCB that the following specific instances of non-compliance receive consistent enforcement responses from the SWRCB and all nine RWQCBs. These specific recommendations should be considered when senior staff and management establish the relative priority for enforcement pursuant to section I.E. of this Policy. Decisions by the SWRCB and RWQCB to deviate from these specific recommendations should be based on extenuating circumstances that are documented in the discharger/facility record (e.g., file, databases, other records).

A. Dischargers Knowingly Falsifying or Knowingly Withholding Information that is Required to be Submitted to State Regulatory Agencies

The foundation of the State's regulatory program relies on dischargers accurately, and honestly reporting information required by the Boards. This required information includes, but is not limited to: reports of waste discharge; self monitoring reports including influent and effluent quality; flow data; surface and groundwater data; spills of untreated or partially treated

wastewater; and technical reports. Knowingly falsifying or knowingly withholding such information that would indicate violations of requirements contained in board orders, plans and policies erodes the State's regulatory program and places the health of the public and the environment at risk. The SWRCB views these violations as very important and strongly encourages the RWQCBs to respond to any instance of falsification or withholding of required information in accordance with this policy.

The discharger is responsible for compliance with orders and reporting of required information, including violations, to the SWRCB or RWQCB. The discharger is also responsible for ensuring that any employees, agents, or contractors acting on its behalf report required information truthfully, accurately and on time.

Enforcement of statutes pertaining to falsification or withholding of required information should be a high priority and considered as follows:

- (a) Initiate investigation of all instances of suspected falsification or withholding of water quality data within thirty days of becoming aware of the allegations. If the results of preliminary investigation suggest a possibility of criminal wrongdoing by the discharger, the SWRCB and RWQCB staff shall consult with management and the RWQCB's counsel to consider informing the appropriate criminal investigative agency.
- (b) Protect the confidentiality of all staff investigations of potential instances of knowingly falsifying or withholding required information. The RWQCBs shall protect the complainant's personal information such as name, address, phone numbers and employment data by providing a secure location for files about matters related to ongoing criminal investigations or licensing (e.g., treatment plant operator certification). The information in these files shall not be released to the public without consulting with the RWQCB attorney.
- (c) Forward all cases where the investigation supports the allegation of falsification or intentional withholding of water quality data to the District Attorney, Circuit Prosecutor, Attorney General or the U.S. Attorney for criminal investigation.
- (d) The SWRCB and the RWQCBs should pursue administrative actions against the discharger including assessment of civil liabilities and consideration of rescission of WDRs if there is sufficient evidence of falsification or intentional or negligent withholding of required information and the criminal investigators and/or prosecutors agree that the administrative and civil process will not interfere with, or jeopardize, the criminal investigation.
- (f) The RWQCB should implement an intensive inspection schedule (e.g., bi-monthly inspections for a period of six months) for any facility where the investigation supports the allegation of falsification or withholding of water quality data. Inspections should involve thorough review of facility water quality records, procedures and processes, logbooks, and sampling of effluent at regular intervals. Requesting the assistance of the District Attorney, Attorney General, or U.S. Attorney should be considered in complex cases.

B. Certified Wastewater Treatment Plant Operators and Licensed Underground Storage Tank Testers Knowingly Falsifying or Knowingly Withholding Information that is Required to be Submitted to State Regulatory Agencies

1. The SWRCB's Office of Operator Certification shall promptly consider suspending or revoking the Operator Certificate, or imposing administrative civil liability, on any operator who knowingly commits any of the following acts if doing so impacts or threatens to impact water quality:

- (a) knowingly falsifies required information submitted to the SWRCB or RWQCB;
- (b) withholds required information from the SWRCB or RWQCB;
- (c) knowingly submits false information on an application for operator certification; or
- (d) through threats, coercion, or intimidation forces others to falsify or withhold required information from the SWRCB or RWQCB. The Office of Operator Certification shall report to the SWRCB at a public meeting its decisions where formal disciplinary action has been taken against any operator for such action(s).

2. The SWRCB's Office of Tank Tester Licensing shall promptly consider suspension or revocation, or the imposition of administrative civil liability, of any licensed tank tester who knowingly commits any of the following acts if doing so impacts or threatens to impact water quality:

- (a) knowingly falsifies required information submitted to the SWRCB;
- (b) withholds required information from the SWRCB;
- (c) knowingly submits false information on an application for license, or
- (d) through threats, coercion, or intimidation forces others to falsify or withhold required information from the SWRCB.

C. Failure to Submit Reports and Submittal of Inadequate Reports

As stated above, the State's water quality regulatory program relies on dischargers to report information specified in the WDR or in another enforceable order. If the discharger fails to submit a report, or submits a report that is inadequate (i.e., so deficient or incomplete as to impede the review of the status of compliance) the RWQCB should issue a notice of violation to the discharger. The notice of violation must not include language that excuses the violation or that modifies the original compliance date. If the discharger does not submit an adequate report within 60 days of the original compliance date, the RWQCB should issue an ACL unless the delay is beyond the reasonable control of the discharger.

D. Mandatory Minimum Penalties for NPDES Violations

Mandatory penalty provisions are required by California Water Code section 13385(h) and (i) for specified violations of NPDES permits. For violations that are subject to those mandatory minimum penalties, the RWQCB must either assess an ACL for the mandatory minimum penalty or assess an ACL for a greater amount. California Water Code section 13385(h) requires that a mandatory minimum penalty of \$3,000 be assessed by the RWQCB for each serious violation. A serious violation is any waste discharge that exceeds the effluent limitation for a Group I pollutant by 40 percent or more, or a Group II pollutant by 20 percent or more. (See Tables III-1

and III-2). Section III.A.(a) of this policy addresses situations where the effluent limit for a pollutant is less than or equal to the quantitation limit. As an alternative to assessing \$3,000 for the first serious violation in a six-month period, the RWQCB may require the discharger to spend an amount equal to the penalty for a SEP or to develop a pollution prevention plan (PPP). Exceptions to the imposition of mandatory minimum penalties are provided for violations that are caused by acts of war or by an unanticipated, grave natural disaster or other natural phenomenon of an exceptional, inevitable, and irresistible character or by an intentional act of a third party. Such exceptions do not apply if the violation could have been prevented or avoided by the exercise of due care or foresight by the discharger. Such exceptions are fact specific and should be evaluated on a case by case basis.

If the RWQCB allows the discharger to prepare a PPP pursuant to California Water Code section 13263.3 or an SEP in lieu of paying \$3,000 for the first violation, the RWQCB must wait until the discharger has not had any serious violations for six months before it can allow the discharger to prepare an SEP or PPP in lieu of the mandatory penalty for additional serious violations. Any SEP or PPP allowed pursuant to California Water Code section 13263.3 should only consist of measures that go above and beyond the existing obligation of the discharger.

The RWQCB is required by California Water Code section 13385(i) to assess mandatory minimum penalties of \$3,000 per non-serious violation, not counting the first three violations. A non-serious violation occurs if the discharger does any of the following four or more times in any period of six consecutive months:

- (b) exceeds WDR effluent limitations;
- (c) fails to file a report of waste discharge pursuant to California Water Code section 13260;
- (d) files an incomplete report of waste discharge pursuant to California Water Code section 13260; or
- (e) exceeds a toxicity discharge limitation where the WDRs do not contain pollutantspecific effluent limitations for toxic pollutants.

The six-month time period is calculated as a "rolling" 180 days.

The intent of these portions of the California Water Code is to assist in bringing the State's permitted facilities into compliance with WDRs. RWQCBs should issue mandatory minimum penalties within seven months of the time that the violations qualify as mandatory minimum penalty violations, or sooner if the total mandatory penalty amount is \$30,000 or more. This will encourage the discharger to correct the violation in a timely manner.

A single operational upset which leads to simultaneous violations of one or more pollutant parameters shall be treated as a single violation. EPA defines "single operational upset" as "an exceptional incident which causes simultaneous, unintentional, unknowing (not the result of a knowing act or omission), temporary noncompliance with more than one CWA effluent discharge pollutant parameter. Single operational upset does not include... noncompliance to the extent caused by improperly designed or inadequate treatment facilities" ("Issuance of Guidance Interpreting Single Operational Upset" Memorandum from the Associate Enforcement Counsel, Water Division, U.S.EPA, September 27, 1989.). The EPA Guidance further defines an "exceptional" incident as a "non-routine malfunctioning of an otherwise generally compliant facility." Single operational upsets include such things as upset caused by a sudden violent storm, a bursting tank, or other exceptional event and may result in violations of multiple pollutant parameters. The discharger has the burden of demonstrating a single operational upset occurred. The RWQCB shall apply the above EPA Guidance in determining if a single operational upset occurred. A finding that a single operational upset has occurred is not a defense to liability, but may affect the number of violations.

California Water Code section 13385(j) includes several limited exceptions to the mandatory minimum penalty provisions. The primary exceptions are for discharges that are in compliance with a cease and desist order or time schedule order under narrowly specified conditions. California Water Code section 13385(k) provides an alternative to assessing mandatory minimum penalties against a POTW that serves a small community, "as defined by subdivision (b) of Section 79084". Under this alternative, the RWQCBs may require the POTW to spend an amount equivalent to the mandatory minimum penalty toward a compliance project that is designed to correct the violations.

California Water Code section 79084 defines "small community" as a municipality with a population of 10,000 persons or less, a rural county, or a reasonably isolated and divisible segment of a larger municipality where the population of the segment is 10,000 persons or less, with a financial hardship as determined by the board.

It is the policy of the SWRCB that "rural county" means a county classified by the Economic Research Service, United States Department of Agriculture (ERS, USDA) with a rural-urban continuum code of four through nine.

It is the policy of the SWRCB that "financial hardship" means that the median annual household income for the community is less than 80% of the California median annual household income. It is the policy of the SWRCB that "median annual household income" means the median annual household income of the community based on the most recent census data or a local survey approved by the SWRCB. If a community believes that the census data does not represent the community, and the community is not a Census Designated Place, a City or a Town, the community may apply to the SWRCB for designation as a "small community with a financial hardship". The application must include a map of community. Additional information including information regarding income and/or property values of the community may be submitted in support of the application. If the application does not provide an adequate basis for the calculation of median household income, the SWRCB may require an independent income survey conducted in accordance with a pre-approved methodology. A subdivision of state government shall not be considered a small community with a financial hardship. The SWRCB will maintain a current list of designated small communities with a financial hardship.

The following counties qualify as rural counties with a financial hardship			
Alpine	Inyo	Plumas	
Calaveras	Kings	Sierra	
Colusa	Lake	Siskiyou	
Del Norte	Lassen	Tehama	
Glenn	Mariposa	Trinity	
Humboldt	Mendocino	Tuolumne	
Imperial	Modoc		
Based on 1990 Census Data			

E. Failure To Pay Annual Fees

California Water Code section 13260 requires that each person prescribed WDRs shall pay an annual fee, except confined animal feeding or holding operations, which have a one time \$2,000 fee and solid waste landfills, which are not subject to WDR fees pursuant to an exclusion in Public Resources Code section 48004(b). Failure to pay the fee when requested is a misdemeanor (and a priority violation) and may be subject to an ACL imposed by the RWQCB or SWRCB of up to \$1,000 per day pursuant to California Water Code section 13261.

If the annual fee is not paid within 30 days of the due date on the original invoice, the SWRCB staff shall issue a Demand Letter for the annual fee which informs the recipient of the amount due and states that non-payment of the fee within 30 days could result in one or more of the following:

- (e) an ACL imposed by the RWQCB not to exceed \$1,000 per day;
- (f) a civil liability imposed by the superior court not to exceed \$5,000 per day;
- (g) recission of existing WDRs; or
- (h) prosecution as a misdemeanor.

If the fee is not paid within 30 days of the date of the Demand Letter, the SWRCB staff shall issue a Notice of Violation and an ACL Complaint should be issued by the RWQCB Executive Officer. The amount of an ACL for nonpayment of fees should reflect an escalation of liability if there is a past history of failure to pay fees. In addition to the ACL, the discharger remains responsible for payment of the annual fees.

F. Failure To Pay Administrative Civil Liabilities

The SWRCB should pursue collection of unpaid administrative civil liabilities. The California Water Code states that ACLs shall be paid within 30 days of the RWQCB's adoption of an ACL Order unless the petitioner files a petition for review under California Water Code section 13320. When a petition is filed with the SWRCB, payment is extended during the SWRCB review of the petition and shall be paid within 30 days of the SWRCB's decision on the petition unless the petitioner seeks judicial review pursuant to California Water Code section 13330. Payment of an ACL is also extended while a writ of mandate is pending before the superior court. If the petitioner fails to pay the liability and fails to seek judicial review within 30 days of the SWRCB action, the SWRCB may file for a judgment to collect the ACL pursuant to California Water Code section 13328. Application is made to the appropriate court in the county in which the liability was imposed, generally within 60 days of the failure to pay.

As an alternative to Section 13328, the SWRCB or RWQCB may pursue judicial collection for failure to pay an ACL imposed for CWA violations pursuant to California Water Code section 13385. After the time to file for judicial review has expired, the California Water Code provides that the Attorney General upon request must petition the appropriate court to collect the liability. The person failing to pay the liability on a timely basis is required to pay, in addition to that penalty, interest, attorney's fees, cost for collection proceedings and a quarterly nonpayment fee for each quarter during which the failure to pay persists. The nonpayment fee is equal to 20 percent of the aggregate amount of the person's liability and the nonpayment fees unpaid at the beginning of each quarter.

G. Acute and Chronic Toxicity and Public Health

Where any violation can be shown to be the result of a discharger's failure to exercise normal care in handling, treating, or discharging waste, and that failure has resulted in acute or chronic toxicity to fish or wildlife and/or a public health threat, the SWRCB or RWQCB should consider assessing civil liability.

Acute toxicity is toxicity that is severe enough to cause mortality or extreme physiological disorder rapidly (typically within 48 or 96 hours). Chronic toxicity is the toxicity impact that lingers or continues for a relatively long period of time, often 1/10 of a lifespan or more. Chronic effects include, but are not limited to mortality, stunted growth, or reduced reproduction rates.

VI. SPECIAL -CONSIDERATIONS

A. <u>Penalty Actions</u> Violations at <u>All</u> Federal Facilities

For penalty actions, the The CWA and the Resource Conservation and Recovery Act (RCRA) contain limited waivers of sovereign immunity. Due to sovereign immunity, the State cannot assess penalties or liabilities against federal agencies for past violations (i.e., no ACLs) under most circumstances. One significant exception is provided by the Federal Facilities Compliance Act of 1992 (42 USCA 6901 et seq_), which allows the statesStates to penalize federal agencies, under specified circumstances, for violations of state hazardous waste management requirements. In addition, under California Water Code section 13308, a Regional Water BoardRWQCB may issue seek an ACL, up to a TSO prescribingmaximum of \$10,000 per day of violation, against federal facilities for any violation of a time schedule order. The time schedule order issued pursuant to Section 13308 prescribes a civil penalty that is based upon the amount necessary to achieve future compliance with an existing enforcement order. The Regional Water Board may collect this amount RWQCB should take the action administratively, but if the federal government declines to pay, the Regional Water BoardRWQCB must refer the matter to the Attorney General's Office to file an action in state or federal court.

B. <u>Non-Penalty Actions at U.S. Department of Defense Facilities</u> Integrated Enforcement

In addition to being shielded from penalty actions by sovereign immunity, a 1992 Memorandum of Agreement (MOA)

(http://www.waterboards.ca.gov/cwphome/dod/docs/DSMOA1993.pdf) between the U.S. Department of Defense (DoD)

SWRCB and the State Water Board, stipulates that non-penalty enforcement actions against DoD facilities must first be negotiated pursuant to the dispute resolution procedures of the MOA. The MOA specifies three levels for dispute resolution, with the final level being the Governor and the Secretary of Defense. The MOA is interpreted by DoD to preclude State enforcement until the dispute resolution process has been fully exhausted without successful resolution.

C. Integrated Enforcement

<u>State Water Board and Regional Water Board</u>RWQCB staff should cooperate with other environmental regulatory agencies, where appropriate, to ensure that enforcement

actions are coordinated. The aggregate enforcement authorities of the <u>Water</u> Boards and Departments of the California Environmental Protection Agency (Cal/EPA) and the Resources Agency should be coordinated to eliminate inconsistent and inappropriately duplicative efforts. Where appropriate and as resources allow, <u>Regional Water</u> <u>BoardRWQCB</u> staff should take the following steps to assist in integrated enforcement efforts:

- (a) participate in multi-agency enforcement coordination;
- (b) share enforcement information;
- (c) participate in cross-training efforts;
- (d) participate with other agencies in enforcement efforts focused on specific individuals or categories of discharges; and
- (e) where other regulatory agencies have jurisdiction regarding site remediation, the <u>Regional Water BoardRWQCB</u> should inform and consult with those agencies to ensure that remedial activities will satisfy the aggregate requirements for all.
- 1. -Solid Waste Facilities

Where a <u>Regional Water Board</u>RWQCB has issued, or is likely to issue an enforcement action to a solid waste facility that is also under the jurisdiction of the Integrated Waste Management Board, the <u>Regional Water Board</u>RWQCB must comply with California Public Resources Code sections 45016, 45019 and 45020.

2. Hazardous Waste Facilities

The role of the <u>Regional Water Boards</u>RWQCBs regarding enforcement at "offsite hazardous waste treatment, storage, or disposal activities and onsite activities which are required to have a Resource Conservation and Recovery Act (RCRA) Subtitle C permit" was prescribed by the 1995 Cal/EPA "Framework for the Implementation of Health and Safety Code Section 25204.6(b) (SB 1082)" (hereafter "Framework". The Regional Water BoardRWQCB issues WDRs and monitoring programs that are no less stringent than RCRA requirements. The Department of Toxic Substances Control (DTSC) incorporates those WDRs by reference into its permit and carries out all oversight responsibilities associated with hazardous waste facilities, including oversight of groundwater monitoring and other requirements in WDRs. <u>DTSC The Department of Toxic Substances Control</u> with the <u>Regional Water BoardRWQCB</u> before initiation of enforcement.

Under RCRA Subtitle C Authorization, corrective action is normally implemented pursuant to <u>DTSC's the</u> authority of the Department of Toxic Substances Control. The Framework, however, <u>identifiesidentified</u> over 60 hazardous waste facilities where the <u>Regional Water BoardRWQCB</u> acts as lead agency for corrective action oversight of existing releases. <u>Regional Water BoardsRWQCB</u> shall consult with <u>DTSC the</u> <u>Department of Toxic Substances Control</u> to ensure that corrective action at those facilities is at least RCRA equivalent.

3. Oil Spills

Responses to oil spills to inland waters that may impact fish and wildlife resources or to marine or estuarine waters should be coordinated with the Department of Fish and

Game's Office of Oil Spill Prevention and Response (OSPR). Staff shall consult with the <u>Regional Water BoardRWQCB</u> management and the <u>Regional Water Board RWQCB</u> attorney to determine appropriate action. Staff should assist in an investigation by providing documentation, sampling, etc. If the discharger has not prepared a spill prevention plan or the plan is not acceptable to the <u>Regional Water BoardRWQCB</u>, the <u>Regional Water Board RWQCB</u> should request a technical report under California Water Code sections 13267 or 13383. Major oil spills, those in excess of 10,000 gallons, usually involve a number of governmental jurisdictions. Such spills should be brought to the <u>Regional Water BoardRWQCB</u> for consideration of referral to the Attorney General for recovery of civil liability and other remedies.

If formal enforcement actions are taken, they are usually enforced by <u>either</u> the county <u>district attorney</u> <u>District Attorney</u> under either the Fish and Game Code or <u>the</u> Health and Safety Code, or by the <u>Regional Water Board RWQCB</u> under the California Water Code. In general, if the District Attorney is interested in pursuing the case, the <u>Regional Water</u> <u>BoardRWQCB</u> should consult with the <u>district attorney</u> <u>District Attorney</u> before pursuing its own enforcement action to avoid any potential double jeopardy issues. However, staff should always request that any settlement by the <u>district attorney</u> <u>District Attorney</u> include recovery of staff costs and require any actions that appear necessary to prevent recurrence of a spill and/or to mitigate damage to the environment. If a <u>district</u> <u>attorneyDistrict Attorney</u> is the enforcement lead, <u>Regional Water BoardRWQCB</u> staff should generally focus their efforts on cleanup and prevention of future spills.

-4. Hazardous Waste Spills

Hazardous wastes are those meeting the criteria specified in Title 22, Division 4.5, Chapter 11, California Code of Regulations. <u>Regional Water BoardRWQCB</u> staff should coordinate enforcement actions involving hazardous waste spills with the <u>DTSCCalifornia Department of Toxic Substances Control</u> and/or any local or county hazardous waste program. The Department of Fish and Game should be consulted whenever pollution events may impact fish and wildlife resources. Spills constitute unlawful disposal of hazardous waste pursuant to the Health and Safety Code.

<u>Regional Water Board</u><u>RWQCB</u> staff should consider referring spills of all but the smallest amounts to the appropriate <u>district attorney</u><u>District Attorney</u>. In addition, the <u>Regional Water Board</u><u>RWQCB</u> should consider assessing an ACL unless the spill was very small or limited in impact. Due to the nature of the materials discharged, the <u>Regional Water Board</u><u>RWQCB</u> should consider assessing an ACL in an amount at or near the legal maximum. If the <u>DTSCCalifornia Department of Toxic Substances Control</u> is seeking penalties or damages through a referral to the <u>Office of the</u> Attorney General, the <u>Regional Water Board</u><u>RWQCB</u> should consider joining that action in lieu of assessing an ACL.

Large spills of hazardous waste or hazardous substances, 10,000 gallons or more, should be treated like large oil spills, and should be considered for referral to the <u>Office</u> <u>of the</u> Attorney General. If appropriate, <u>Regional Water Board</u><u>RWQCB</u> staff should coordinate with the <u>district attorney</u><u>District Attorney</u> or U.S. Attorney to determine whether criminal prosecution is warranted. In addition, such spills may constitute the unlawful disposal of hazardous waste pursuant to the Hazardous Waste Control Act (Health and Safety Code section 25100 et seq.) and, in most cases, should be

investigated in conjunction with <u>DTSC</u>the California Department of Toxic Substances Control.

D. C. Violations at Waste Water Treatment Facilities <u>That that</u> are Operating at 80% or <u>Moremore</u> of Design Capacity

In addition to any formal or informal response to a violation at a waste water treatment <u>facility</u><u>facilities</u> that is operating at 80% or more of its permitted capacity, when appropriate, the <u>Regional Water Board</u><u>RWQCB</u> should require, pursuant to Water Code section 13300 or section 13301, a detailed time schedule of specific actions the discharger proposes to take in order to correct or prevent a violation of requirements.

VII. <u>MONETARY ASSESSMENTS IN ADMINISTRATIVE CIVIL</u> <u>LIABILITIES</u> Monetary Assessments in Administrative Civil Liabilities (ACLs)

Penalties and other sanctions for violations of environmental requirements play an essential role in ...[an] enforcement program. They are a critical ingredient to creating the deterrence [regulators] need to encourage the regulated community to anticipate, identify, and correct violations. Appropriate penalties for violators offer some assurance of equity between those who choose to comply with requirements and those who violate requirements. It also secures public credibility when governments at all levels are ready, willing, and able to back up requirements with action and consequences.¹²

The following provisions apply to all ACLs except mandatory minimum penalties required pursuant to California Water Code sections 13385(h) and (i) and penalties pursuant to California Water Code section 13399.33. Mandatory minimum penalties are discussed in Section <u>IV.C.10 V.D.</u> of this Policy.

As a general matter, where, as in the Water Code, a civil penalty structure has been devised to address environmental violations, civil penalties do not depend on proof of actual damages to the environment. Courts in reviewing similar environmental protection statutes have held that a plaintiff need not prove a loss before recovering a penalty; instead, the defendant must demonstrate The SWRCB or RWQCB must make several important decisions in specifying the conditions of an ACL. First, the Board must determine the amount of the liability considering the factors in law. The factors that the penalty should must be less than the statutory maximum. In many cases, a strong argument can be made that consideration of the statutory factors can support the statutory maximum as an appropriate penalty for water quality violations, considered are included in the absence of any other mitigating evidence. Moreover, as discussed below, the Porter-Cologne Act requires that civil liabilities be set at a level stepwise approach presented later in this section. Next, the Board must consider whether the discharger should be allowed to satisfy some or all of that monetary assessment by completing or funding one or more supplemental environmental projects (SEPs). SEPs are discussed in Section IX. Finally, when the underlying problem that caused the violation(s) has not been corrected, the

¹² U.S. EPA, Policy on Civil Penalties (February 16, 1984).

Board may include provisions in the ACL to encourage future work by the discharger to address problems related to the violation. The Board does this by including an additional monetary assessment against the discharger that accounts for any "is based on the cost of returning to and/or maintaining compliance (i.e., the estimated cost of completing the specified Compliance Projects) This portion of the monetary assessment will be suspended pending the satisfactory completion of the specified Compliance Projects (CPs). CPs are discussed in greater detail in Section X.

The California Water Code requires that the determination of the amount of the liability include the consideration of a number of factors. Prior to issuing a complaint the RWQCB Executive Officer should consider each factor. This consideration shall be documented in the ACL Complaint or in a staff report. If the RWQCB issues an ACL Order, the order shall contain findings explaining the Board's consideration of the factors. The documentation of elements such as the economic benefit or savings" violators gained through their violations. (Water Code sections 13351, 13385(e).) The Water Boards have powerful liability provisions at their disposal which the Legislature and the pubic expect them to fairly and consistently implement for maximum enforcement impact to address, correct, and deter water quality violations., staff costs and avoided costs are necessary for the appropriate distribution of the total liability.

The California Water Board must make several important decisions in specifying the conditions of an ACL. First, it must determine the amount of the liability after considering all of the Code lists a number of factors in law. Next, it must consider whether the discharger should be allowed to satisfy some or all of that monetary assessment by completing or funding one or more supplemental environmental projects (SEPs). (SEPs are discussed in Section IX.) Finally, when the underlying problem that caused the violation(s) has not been corrected, the Water Board may include provisions in the ACL to encourage future work by the discharger to address problems related to the violation. The Water Board may do this in a number of ways. An ACL action may be combined with another enforcement mechanism such as a CAO, a CAO, or other order with a time schedule for obtaining compliance. An ACL action may include (as part of a settlement) additional monetary assessment, added to an amount assessed for the ACL violations. based on the cost of implementing operational measures more protective than those required by law, and/or maintaining compliance (i.e., the estimated cost of completing the specified projects). This portion of the monetary assessment (which must be sufficiently high so as to act as a disincentive to noncompliance) could be suspended pending the satisfactory completion of the specified projects. The appropriate orders to bring a discharger taken into compliance via an enforcement action will vary with the circumstances faced by the Water Boards. To the greatest extent possible, the Water Boards should not limit enforcement action to the assessment of monetary liability in situations where there is an outstanding or continuing violation of a requirement which impacts or threatens to impact water quality. Except where expressly provided for by law, an ACL action should not suspend penalties based on a discharger's alleged costs of coming into compliance with existing legal requirements (See Chapter X for a discussion of statutorily-authorized compliance projects). consideration when setting ACLs. California Water Code section 13327, governing ACL amounts for a wide variety of violations, states that:

[The California Water Code requires that the determination of the amount of the liability include the Board shall take into consideration of a number of factors. Prior to issuing a

complaint the prosecution staff should consider each applicable factor. This consideration must be documented in the ACL complaint or in a staff report. If the Regional Water Board issues an ACL order, the order must contain findings reflecting the Water Board's consideration of all the applicable statutorily-mandated factors.

Those factors are:

... the nature, circumstance, extent, and gravity of the violation or violations, whether the discharge is susceptible to cleanup or abatement, the degree of toxicity of the discharge, and, with respect to the violator, the ability to pay, the effect on ability to continue in business, any voluntary cleanup efforts undertaken, any prior history of violations, the degree of culpability, economic benefit or savings, if any, resulting from the violation, and other matters as justice may require. (Water Code section 13327.)

California Water Code section 13385(e), governing ACL amounts for violations subject to the CWA, requires consideration of <u>similar</u>different factors stating that:

The regional board, the state board, or the superior court, as the case may be shall take into account the nature, circumstances, extent, and gravity of the violation or violations, whether the discharge is susceptible to cleanup or abatement, the degree of toxicity of the discharge, and, with respect to the violator, the ability to pay, the effect on its ability to continue its business, any voluntary cleanup efforts undertaken, any prior history of violations, the degree of culpability, economic benefit or savings, if any, resulting from the violation, and other matters that justice may require. At a minimum, liability shall be assessed at a level that recovers the economic benefits, if any, derived from the acts that constitute the violation.

The California Water Code does not specify how these factors are to be weighed or combined when setting the actual dollar amount of an ACL. This section <u>discusses the factors</u> describes the procedure to be used by <u>Water BoardSWRCB and RWQCB</u> staff in <u>developingto develop</u> a recommendation for the amount of the monetary assessment in an ACL based on the facts of the case. The <u>discussion is generally applicablesteps in</u> the procedure are shown in Table VII 1. This procedure applies to ACLs issued <u>which must</u> consider the factors under both California Water Code section 13327 and California Water Code section 13385(e)¹³). Staff should carefully document each step in the ACL Complaint, ACL Order or the staff report for the ACL. The manner in which the <u>Water</u> Boards consider <u>SWRCB or RWQCB considers</u> these factors for any given situation is up to the discretion of the <u>Water</u> Board, within the limits of statutory maximums and minimums. The factors are more fully discussed below-described in Section VII.I.

A. Liability Related to the Nature of the Discharge

Conceptually, a determination of liability should be Table VII-1. Procedure to set ACL amounts

- Step

Procedure

¹³ Water Code section 13351 identifies factors that a court must consider in determining the amount of civil liability to be judicially imposed pursuant to Division 7, Chapter 5 of the Water Code. The factors are similar to those address in Water Code sections 13327 and 13385.

A. Initial Liability	Set an initial liability based on the extent and severity of the violation and the sensitivity of the receiving water. An initial liability should also be calculated for non discharge violations.
B. Beneficial Use Liability	If possible, estimate the dollar value of any impacts of the violation on beneficial uses of the affected waters.
C. Base Amount	The Base Amount is a single amount that is a result of combining the figures derived from the first 2 steps. For many ACLs, the base amount will simply be the initial liability from step A. because the calculation of the beneficial use liability may not be appropriate. The base amount reflects the extent and severity of the violation and its impact on beneficial uses.
D. Adjustment for discharger's conduct	Determine factors to adjust the Base Amount with respect to the conduct of the discharger's history of violations and other considerations. Apply these factors to the Base Amount from step C.
E. Adjustment for other factors	Determine whether any other factors should be taken into consideration when setting the ACL amount. If appropriate, adjust the figure from Step D to include these factors.
F. Economic Benefit	Estimate the economic benefit to the discharger. Economic benefit is any savings or monetary gain derived from the acts that constitute the violation. Add the economic benefit to the amount in step E.
G. Staff Costs	Estimate the SWRCB and RWQCB staff costs resulting from the violation. Add this cost to the figure determined from steps A through F.
H. Adjustment for ability to pay	If appropriate, increase or reduce the figure from Steps A through G with respect to the discharger's ability to pay and ability to continue in business.
I.— Check against statutory limits	Check the figure from steps A through H against the statutory maximum and minimum limits.

A. Initial Liability

Set an Initial Liability based on factors related to the discharge - the nature, circumstances, extent, and gravity of the violation; the degree of toxicity of the discharge; and the susceptibility of the discharge to cleanup or abatement. This may include the consideration of information such as the pollutants contained in a discharge, the volume of the discharge, the sensitivity of the receiving water and its beneficial uses, threats to water quality and aquatic life, threats to human health, and the volume of the receiving water relative to the discharge. The way that these factors are evaluated this amount is calculated will depend on the type of violation. For spills, effluent limitation violations, and similar violations, the initial water quality liability can be based on a per_-gallon and/or per day charge.

For non-discharge violations such as late reports, failure to submit reports, and failure to pay fees, this initial water quality-liability should be evaluatedset considering the impact on the Water Board'sRWQCB's ability to effectively administer its water quality programs in addition to the above factors. These impacts include, but are not limited to, additional Water BoardRWQCB staff costs beyond the normally required effort and the potential consequences of delayed clean-up, coordination, mitigation and enforcement response by the Water BoardRWQCB due to late or omitted reports. For late or missing reports, the initial water quality-liability amount could also consider impacts to water quality caused by the delay or failure. Timely follow-up on these violations acts as a deterrent to the violator and others and supports those dischargers who readily commit the resources necessary to comply with similar requirements.

B. Harm to Beneficial Uses Use Liability

<u>The</u>

Review the designated beneficial uses of the receiving water <u>should be reviewed to and</u> determine whether the violation has resulted in any quantifiable impacts related to beneficial uses. Quantitative information may only be available for a limited number of impacts, such as beach closure days, but where readily available the <u>Water</u> <u>BoardsRWQCB</u> should consider it.

<u>It may not be</u>

C. Base Amount

The Base Amount is the Initial Liability, the Beneficial Use Liability or a combination of the Initial Liability and the Beneficial Use Liability. When it is possible to determine a beneficial use liability in all situations. However, when it is possible to determine such harm, the Water Boardscalculate the Beneficial Use Liability, the RWQCBs should assess the extent to which the harm to beneficial usesBeneficial Use Liability represents the entire economic harm resulting from the violations or whether there are additional harms that should be evaluated. Determining and quantifying in monetary terms the harm to beneficial uses and other harms may require the assistance of specialized expertise not available within a regional board or the Water Boards generally. Where it appears that a violation warrants a thorough economic valuation of the resulting harms, from the Water Boards should identify the staff and expertise necessary to make the valuation and evaluate the opportunities to obtain the expertise.

C. Base Liability

Once the nature of the discharge and the economic harms has been determined, they can be combined conceptually to provide a base liability amountviolation. The Water BoardsRWQCBs may, at their discretion, find it appropriate to combine the liabilities from the Nature of the Discharge factoramounts from Steps A and the Beneficial Use factorsB in a way that reflects the significance of the total impacts of the violation - not just the direct environmental impacts quantified as a harm to beneficial uses. in Step B relative to the total impacts of the violation.

The way that the <u>nature of the dischargeInitial Liability</u> and the <u>harms to beneficial uses</u> <u>factorsBeneficial Use Liability</u> should be <u>evaluated in combinationcombined</u> will depend on <u>the nature of the discharge</u>, how the violation harms the beneficial uses of the receiving waters, and the extent to which this harm has been quantified. For example, a sewage spill will typically result in a wide variety of impacts, such as fish kills, degradation of wildlife habitat, and beach closures. For a sewage spill to the ocean in an urban area with high beach use, impacts on beach recreation may represent most of the harm resulting from the spill. If it is possible to estimate the value of the lost beach recreation <u>as part of the beneficial use liability evaluation in step B</u>, it is appropriate to <u>consider some combination oftake</u> this value and <u>the natureadd it to some portion</u> of the <u>dischargeInitial</u> Liability amount to <u>better</u> reflect the total impacts of the spill for liability <u>assessment purposes</u>.

For a sewage spill contaminating a beach in a remote area, where beach use is relatively low, impacts on beach use may be less important than other impacts, such as degradation of wildlife habitat and harm to a pristine environment. In such a case, the combined liability (steps A and B) may be based more heavily on the nature of the discharge factor Initial Liability, because the actual impacts quantified in a harm to beneficial uses determination step B may be less significant relative to the potential impactentive impacts of the violation inherent in the nature of the discharge.

D. Conduct of the Discharger

The base liability should be Base Amount from Step C must then be adjusted to reflect the conduct of the discharger. This adjustment reflects factors such as the degree of culpability of the discharger, any voluntary cleanup efforts undertaken and the discharger's history of violations. This adjustment can be made by determining values for the four factors in Table VII-12, and using them to determine a conduct factor that is applied to the base amountBase Amount. The Water Boards should consider any applicable factors but RWQCB may weigh apply the factors as it determines various conduct factors using percentages. A percentage less than 100 percent may be appropriate. For example, it is within a Water Board's discretion for a discharger that the made exemplary efforts such as voluntary cleanup. Percentages greater the culpability of the discharger for a violation, the less than 100 percent are appropriate for dischargers that any exemplary post-violation corrections should offset such violations demonstrated less than exemplary behavior such as delaying notification of a spill. Large multiplier percentages 200-500 percent may be appropriate for cases involving falsification of data or other deliberate acts or in cases where the discharger disregarded warnings from Board staff or other parties about the threat of discharge.

This calculation is:

ACL = Base Amount × CF1 × CF2 × CF3 × CF4

Note: Conduct factors should be expressed as a decimal (e.g. 90% = .9).

Factor	Adjustment for
Culpability Factor (CF1)	Discharger's degree of culpability regarding the discharge. Higher ACL amounts should be set for intentional or negligent violations than for accidental, non-negligent violations. A first step is to identify any performance standards (or, in their absence, prevailing industry practices) in the context of the violation. The test is what a reasonable and prudent person would have done or not done under similar circumstances.
Notification Factor (CF2)	Extent to which the discharger reported the violation as required by law or regulation.
Cleanup and Cooperation Factor	Extent to which the discharger cooperated in returning to compliance and correcting environmental damage,

Table VII-12. Conduct Factors to adjust ACLs

Factor	Adjustment for
(CF3)	including any voluntary cleanup efforts undertaken.
History of violations factor (CF4)	-Prior history of violations.

In considering the discharger's prior history of violations careful consideration should be given to whether or not past violations that were not subject to previous ACLs should be included in the current ACL. <u>The significance of those past violations and the ability to prove them must be considered.</u> Where there is a pattern of violations or the violation was intentional, the assessed liability could be substantially affected when considerations such as aggregate impacts and economic benefit should be <u>are</u>-included in setting an amount.

E. <u>Economic Benefit to Discharger From Noncompliance</u> Other Factors

Economic benefit is any savings or monetary gain derived from the acts that constitute the violation. Economic benefit may have nothing to do with the intent of the discharger. If the RWQCB believes that the amount determined using Steps A through D is inappropriate, the amount may be adjusted. Examples of circumstances warranting an adjustment under this step are:

- (a) The discharger publicized the violation and the subsequent enforcement actions in a way that encourages others to violate water quality laws and regulations.
- (b) The threat to human health or the environment was so egregious that the preceding factors did not, in the opinion of the RWQCB, adequately address this violation.
- (c) The discharger has provided, or RWQCB staff has identified other pertinent information not previously considered that indicates a higher or lower amount is justified.
- (d) A consideration of issues of environmental justice indicates that the amount would have a disproportionate impact on a particular socioeconomic group.

If such an adjustment is made, the reasons for the extent and direction of the adjustment must be noted in the administrative record.

F. Economic Benefit

Economic benefit is any savings or monetary gain derived from the acts that constitute the violation. In cases when the violation occurred through no fault of the discharger and it was demonstrated that the discharger exercised due care, there may be no economic benefit. In cases where the violation occurred because the discharger postponed improvements to a treatment system, failed to implement adequate control measures (such as <u>best management practices</u>Best Management Practices (BMPs)) or did not take other measures needed to prevent the violations, economic benefit may be substantial and should be <u>evaluated</u>. Economic benefit should be calculated estimated as follows:

(a) Determine those actions required by an enforcement order or an approved facility plan, or that were necessary in the exercise of reasonable care, to prevent the violation. Needed actions may have been capital improvements to

the discharger's treatment system, implementation of adequate BMPs or the introduction of procedures to improve management of the treatment system.

- (b) Determine when and/or how often these actions should have been taken as specified in the order or approved facility plan, or as necessary to exercise reasonable care, in order to prevent the violation.
- (c) Estimate the type and cost of these actions. There are two types of costs that should be considered, delayed costs and avoided costs. Delayed costs include expenditures that should have been made sooner (e.g., for capital improvements such as plant upgrades and collection system improvements, training, development of procedures and practices, etc.) but that the discharger is still obligated to perform. Avoided costs include expenditures for equipment or services that the discharger should have incurred to avoid the incident of non-compliance, but that are no longer required. Avoided costs also include ongoing costs such as needed additional staffing from the time determined under step "b" to the present, treatment or disposal costs for waste that cannot be cleaned up, and the cost of effective erosion control measures that were not implemented as required.
- (d) Calculate the present value of the economic benefit. The economic benefit is equal to the present value of the avoided costs plus the "interest" on the delayed costs. This calculation reflects the fact that the discharger has had the use of the money that should have been used to avoid the instance of non-compliance. This calculation, at a minimum, should be done using the USEPA's BEN ¹⁴computer program (the most recent version is accessible at <u>http://www.waterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwwsterboards.ca.gov/plnspols/docs/wqplans/benmanual.pdfhttp://wwwwsterboards.ca.gov/p</u>

¹⁴ USEPA developed the BEN model to calculate the economic benefit a violator derives from delaying and/or avoiding compliance with environmental statutes. Funds not spent on environmental compliance are available for other profit-making activities or, alternatively, a defendant avoids the costs associated with obtaining additional funds for environmental compliance. BEN calculates the economic benefits gained from delaying and avoiding required environmental expenditures such as capital investments, one-time non-depreciable expenditures, and annual operation and maintenance costs.

BEN uses standard financial cash flow and net present value analysis techniques based on generally accepted financial principles. First, BEN calculates the costs of complying on time and of complying late adjusted for inflation and tax deductibility. To compare the on time and delayed compliance costs in a common measure, BEN calculates the present value of both streams of costs, or "cash flows," as of the date of initial noncompliance. BEN derives these values by discounting the annual cash flows at an average of the cost of capital throughout this time period. BEN can then subtract the delayed-case present value from the on-time-case present value to determine the initial economic benefit as of the noncompliance date. Finally, BEN compounds this initial economic benefit forward to the penalty payment date at the same cost of capital to determine the final economic benefit of noncompliance.

experts available from the Office of Research Planning and Performance or outside experts retained by the enforcement staff.

- (e) Determine whether the discharger has gained any other economic benefits. These may include income from continuing in-production when equipment used to treat discharges should have been shut down for repair or replacement.
- (f) The <u>Water BoardsRWQCBs</u> should not adjust the economic benefit for expenditures by the discharger to abate the effects of the <u>unauthorized conduct</u> or discharge. In fact, the costs of abatement may be a factor that demonstrates the economic extent of the harm from the violation and, therefore, may be a factor in upwardly adjusting any monetary liability as a benefit from noncompliance.

By legislative mandate and Water Board policy, the denial of economic benefit to a violator is a key goal of enforcement actions. This is to ensure that the monetary liability penalty serves as a deterrent to illegal activity. Such illegal activity can not viewed by the discharger or the regulated community as an acceptable risk of doing business. It is important that the Water Boards utilize the appropriate resources to ensure that calculations of these benefits to the violator are appropriate, accurate, and defensible.

<u>F</u>The economic benefit shall be added to the adjusted base amount calculated from the previous steps unless the RWQCB determines that it is not appropriate. The ACLC or ACL Order shall include a finding that supports the determination.

G. Staff Costs

Staff costs may be one of the "other factors that justice may require", and should be <u>consideredestimated</u> when setting an ACL. Staff should <u>calculateestimate</u> the cost that investigation of the violation and preparation of the enforcement action(s) has imposed on <u>all</u> government agencies. This can include all activities of a progressive enforcement response that results in the ACL. Staff costs should be <u>added to the amount</u> calculated <u>based</u> on the total costs incurred by the Water Boards enforcement or prosecution staff, including legal costs, that are reasonably attributable to the enforcement action. Costs include the total financial impact on the staff of the Water Board, not just wages, and should include benefits and indirect overhead costs from the previous steps.

G. Deterrence Factors

The Water Boards should always consider whether a discharger acted on the assumption that the benefit of noncompliance would exceed the likely liability, considering the likelihood of enforcement for such misconduct. Ideally, the proposed liability should be sufficient to act as a complete deterrent to other dischargers considering similar conduct. The monetary liability should include the cost of coming into compliance once a violation is discovered, discounted by the probability that a violation will be detected.

It is the goal of the Water Boards to bring appropriate enforcement action for every violation detected. The real variable becomes the probability of detection. Assessing the probability of detection in the estimation of penalties will affect the penalty assessments depending on the type of discharge. For example, for a category of

dischargers with monitoring programs with a high probability of detection (i.e., continuous monitoring, or independent random sampling) this factor should have little impact since the probability of detection is nearly 100%. For the category of dischargers who do not self-report or who otherwise have a reduced likelihood of detection, such as those entities that operate outside of the regulatory system, the probability of detection is lower. The lower the probability of detection, the higher the "multiplier" for the liability and the higher the penalty should be to successfully deter misconduct from dischargers and others similarly situated. Consideration of the probability of detection aids in giving any proposed liability assessment a true deterrent value. While the probability of detection/probability of enforcement factor is different between categories of dischargers, it is the same between similarly situated types of dischargers and therefore can be applied fairly and consistently.

H. Other Factors

If the Water Board believes that the amount determined using factors in subsections A through G is inappropriate, the amount should be adjusted under the "other factors as justice may require." Examples of circumstances warranting an adjustment under this step are:

- 1. <u>The discharger publicized the violation and the subsequent enforcement actions</u> in a way that encourages others to violate water quality laws and regulations.
- 2. <u>The threat to human health or the environment was so egregious that the preceding factors did not, in the opinion of the Water Board, adequately address this violation.</u>
- 3. <u>The discharger has provided, or Water Board staff has identified, other pertinent</u> <u>information not previously considered that indicates a higher or lower amount is</u> <u>justified.</u>
- 4. <u>A consideration of issues of environmental justice indicates that the amount</u> would have a disproportionate impact on a particular socioeconomic group.
- 5. <u>The calculated amount is entirely disproportionate to assessments for similar</u> <u>conduct made in the recent past.</u>

The administrative record must reflect how the Water Board arrived at its conclusion. This is especially true for any adjustments that are made to the staff proposal, as the staff report may not reflect those considerations, or for any adjustments that are made at the hearing that are different from those recommended by the staff proposal.

H. Ability to Pay and Ability to Continue in Business

The procedure in Steps A through G gives an amount that is appropriate to the extent and severity of the violation, economic benefit and the conduct of the discharger. This amount may be reduced or increased based on the discharger's ability to pay.

The ability of a discharger to pay an ACL is limited by its revenues and assets. In most cases, it is in the public interest for the discharger to continue in business and bring operations into

compliance. If there is strong evidence that an ACL would result in widespread hardship to the service population or undue hardship to the discharger, it may be reduced on the grounds of ability to pay. The RWQCBs may also consider increasing an ACL to assure that the enforcement action would have a similar deterrent effect for a business or public agency that has a greater ability to pay.

Normally, an ACL should not seriously jeopardize the discharger's ability to continue in business or operation. The discharger has the burden of proof of demonstrating lack of ability to pay and must provide the information needed to support this position. This adjustment can be used to reduce the ACL to an amount that the discharger can reasonably pay and still bring operations into compliance. The downward adjustment for ability to pay should be made only in cases where the discharger is cooperative and has the ability and the intention to bring operations into compliance within a reasonable amount of time. If the violation occurred as a result of deliberate or malicious conduct, or there is reason to believe that the discharger can not or will not bring operations into compliance, the ACL must not be adjusted for ability to pay.

The RWQCBs may also consider increasing the ACL because of ability to pay. For example, if the RWQCB determines that the proposed amount is unlikely to have an appropriate deterrent effect on an uncooperative discharger with a greater ability to pay, the amount should be increased to the level that the Board determines is necessary to assure future compliance.

I. <u>Ability to Pay and Ability to Continue in Business</u>Statutory Maximum and Minimum Limits

Consideration of the foregoing factors provides the basis for determining an amount that is appropriate to the extent and severity of the violation, economic benefit, the conduct of the discharger, deterrence considerations, and other factors. This amount may be reduced or increased based on the discharger's ability to payThe ACL must be checked against the statutory maximum and minimum limits to ensure that it is in compliance with the appropriate section of law. The maximum amount for an ACL issued under California Water Code section 13385 is \$10,000 for each day in which a violation occurs plus \$10 per gallon for amounts discharged but not cleaned up in excess of 1,000 gallons. The statutory maximum amounts for ACLs issued under California Water Code sections 13261, 13350, and 13399.33 are summarized in Table IV-1.

The ability of a discharger to pay an ACL is determined by its revenues and assets. In most cases, it is in the public interest for the discharger to continue in business and bring its operations into compliance. If there is strong evidence that an ACL would result in widespread hardship to the service population or undue hardship to the discharger, the amount of the assessment may be reduced on the grounds of ability to pay. The Water Boards may also consider increasing an ACL to assure that the enforcement action would have a similar deterrent effect for a business or public agency that has a greater ability to payCalifornia Water Code section 13385, which applies to discharges regulated pursuant to the CWA, was amended effective January 1, 2000, to state that "At a minimum, liability shall be assessed at a level that recovers the economic benefits, if any, derived from the acts that constitute the violation". Therefore, for such violations occurring on or after January 1, 2000, the minimum amount for an ACL is the economic benefit. For violations subject to mandatory minimum penalties pursuant to California Water Code section 13385 (h) and (i), the Regional Board may choose in its discretion to assess civil liability in

addition to the mandatory penalty. In such cases, the total recovered amount must be no less than the mandatory penalty amount or the economic benefit, whichever is greater.

Normally, an ACL assessment should not seriously jeopardize the discharger's ability to continue in business or operation. The Water Board must have information in the record about a discharger's ability to pay the proposed liability.

If staff anticipates that the discharger's ability to pay and/or ability to continue in business will be a contested issue in the proceeding, staff should conduct a simple preliminary asset search prior to issuing the ACL complaint. Staff should submit a summary of the results (typically as a finding in the Complaint or as part of staff's initial transmittal of evidence to the discharger), in order to put some evidence on these factors into the record for the proceeding and to give the discharger an opportunity to submit additional financial evidence if it chooses. If staff does not put any financial evidence into the record initially and the discharger later contests the issue, staff may then either choose to rebut the financial evidence submitted by the discharger, if any, or submit some financial evidence and provide an opportunity for the discharger to submit its own financial evidence to rebut staff's evidence. In some cases, this may necessitate a continuance of the proceeding to provide the discharger with a reasonable opportunity to rebut the staff's evidence. As a general practice, in order to maintain the transparency and legitimacy of the Water Boards' enforcement programs, any financial evidence that the discharger chooses to submit in an enforcement proceeding will generally be treated as public information.

An adjustment can be used to reduce the ACL to an amount that the discharger can reasonably pay and still bring operations into compliance.

The Water Boards may also consider increasing the ACL because of ability to pay. For example, if the Water Board determines that the proposed amount is unlikely to have an appropriate deterrent effect on an uncooperative discharger with a greater ability to pay, the amount should be increased to the level that the Water Board determines is necessary to assure future compliance.

J. Statutory Maximum Limits

The ACL must be checked against the statutory maximum limits to ensure that it is in compliance with the appropriate section of law. The maximum amount for an ACL issued under California Water Code section 13385 is \$10,000 for each day in which a violation occurs plus \$10 per gallon for amounts discharged but not cleaned up in excess of 1,000 gallons. The statutory maximum amounts for ACLs issued under California Water Code sections 13261, 13350, and 13399.33 are summarized in Table IV-1.

Minimum statutory penalties apply only in the case of Mandatory Minimum Penalties under Water Code Section 13385. These minimum penalties are discussed at length in Chapter IV.C.10. It is the policy of the SWRCB that all ACLs that are not Mandatory Minimum Penalties should be assessed at a level that at a minimum recovers the economic benefit.

VIII. STATE WATER POLLUTION CLEANUP AND ABATEMENT ACCOUNT

Sections_13440-13443 of the California Water Code establish a Cleanup and Abatement Account¹⁵- (CAA)¹⁶ that) which is administered by the <u>State Water</u> <u>Board.SWRCB</u>. The CAA receives monies from court judgments, ACLs¹⁷, and other specified sources.- A <u>Regional Water BoardRWQCB</u> attempting to remedy a significant unforeseen water quality problem that poses an actual or potential public health threat, and for which the <u>Regional Water BoardRWQCB</u> does not have adequate resources budgeted, may apply to the <u>State Water BoardSWRCB</u> to receive money from the CAA to assist it in responding to the problem. In addition, the <u>State Water BoardSWRCB</u> and other public agencies with the authority to clean_up waste or abate the effects thereof may utilize the account to assist in the cleanup or abatement of the waste. Each application for CAA funds is judged on its own merits.

A. Emergency Requests

<u>Regional Water Board</u><u>RWQCB</u> Executive Officers (or their designee<u>s</u>) or public agencies may request emergency funds verbally for amounts up to \$100,000. These requests shall be directed to the Chief of the Division of <u>Financial Assistance.Clean</u> <u>Water Programs</u>. In the absence of that individual, other designated staff should be called in the order listed: the Chief Counsel, the Executive Director, the Chief Deputy Director, the Chief of the Division of Administrative Services. Any of these five individuals may review and approve the request.

Within one week following the oral request, the requesting agency shall submit the request in writing to the Chief of the Division of <u>Financial AssistanceClean Water</u> Programs.

B. Non-Emergency Requests

Non-emergency requests and all requests for more than \$100,000 must be submitted, in writing, for approval by the <u>State Water Board.SWRCB.</u> The Chief of the Division of <u>Financial AssistanceClean Water Programs</u>, determines if the request is eligible for funding, and presents eligible requests to the <u>State Water Board</u><u>SWRCB</u> with a staff recommendation.

C. Contracts

Contracts executed by a <u>Regional Water Board RWQCB</u> consistent with Water Code <u>section Section</u> 13304 and funded by the CAA are exempt from General Services review, and may be approved more quickly. When time permits, these contracts should

 ¹⁵ The SWRCB Administrative Procedures Manual, Chapter 4.4, 1992 (subject to ammendment), explains the process and responsibilities for the management of the CAA.
 ¹⁶ The SWRCB Administrative Procedures Manual, Chapter 4.4, 1992 (subject to ammendment), explains the process and responsibilities for the management of the CAA.

¹⁷_Not all of the money received from ACLs is deposited in the CAA. For example, money received from ACLs issued pursuant to California Water Code <u>section</u> 13399.33 is deposited in the Waste Discharge Permit Fund.

be in writing. Otherwise, <u>section Section</u>-13304 allows a <u>Regional Water Board</u><u>RWQCB</u> to enter into oral contracts. If the <u>Regional Water Board</u><u>RWQCB</u> enters into an oral contract, the terms of the contract must be documented and submitted to the Division of <u>Financial Assistance.Clean Water Programs</u>. It must be submitted within one week of the date of the oral contract with copies for the Accounting and Contracts Offices.

IX. <u>SUPPLEMENTAL ENVIRONMENTAL PROJECTS</u>Supplemental Environmental Projects (SEPs)

The <u>State Water Board</u>SWRCB or <u>Regional Water Board</u>RWQCB may allow a discharger to satisfy <u>part some or all</u> of the monetary assessment imposed in an ACL <u>complaint or order by</u><u>Complaint or Order</u> completing or funding one or more SEPs. SEPs are projects that enhance the beneficial uses of the waters of the State, provide a benefit to the public at large, and that, at the time they are included in <u>the resolution of</u> an ACL action, are not otherwise required of the discharger. California Water Code section 13385(<u>Ih)(3)</u> allows limited use of SEPs associated with mandatory minimum penalties. California Water Code section 13399.35 also allows limited use of SEPs for up to 50 percent of a penalty assessed under section 13399.33. In <u>addition</u>, the <u>absence</u><u>SWRCB</u> supports the inclusion of <u>SEPs</u> in other <u>statutory authority in the Water</u><u>Code regarding the use of SEPs</u>, <u>Government Code section 11415.60 has been</u> interpreted by the Office of Chief Counsel to allow the imposition of SEPs as part of the settlement of an administrative enforcement action.

<u>The State Water Board supports the inclusion of SEPs in ACL actions, even when SEPs</u> are not expressly authorized, so long as these projects meet the criteria specified in this section to ensure that the selected projects have environmental value, further the enforcement goals of the Water Boards, and are subject to appropriate input and oversight by the Water Boards. These criteria should also be considered when the State Water Board or Regional Water Board is considering SWRCB or RWQCB is negotiating SEPs as part of the settlement of civil litigation. actions brought in court.

It is the intent of the State Water Board that the use of SEPs be consistent with the policies of other environmental regulatory programs. It is important that the Water Boards and the public understand that SEPs are an adjunct to the Water Boards' enforcement program and are never the basis or reason for bringing an enforcement action. While SEPs can be useful in the facilitation of settlements, the funding of SEPs is not a primary goal of the Water Boards' enforcement program.

A. General Considerations

1. <u>Types of SEPs</u>

There are two general categories of SEPs: (1) Payment SEPs; and (2) Performance SEPs. Payment SEPs involve the payment of funds to a third party who will provide general services of value or interest to the Water boards including projects which enhance the beneficial uses of the waters of the State of California. Performance SEPs require the ongoing performance of specific work by or on behalf of the discharger over a period of time and may require oversight by Water Board staff to ensure that the requirements of the Water Board are met. Third-party entities who receive Payment SEPs must be independent of both the discharger and the Water Board. Any actual or apparent conflict of interest must be avoided. This means that the officers, representatives, staff, or directors of that entity should not have any affiliation with the discharger or the Water Board.

2. Project Credit

There is no requirement that a SEP be given a dollar-for-dollar credit against what would be the assessed penalty. Under certain circumstances, the Water Boards could find that the money spent on a SEP should be discounted because the value of the project is limited. A similar approach is taken by USEPA where the credit that a SEP is entitled to receive could be no more than 80% of the value of the SEP unless the SEP is of outstanding quality. USEPA places this general limitation on the amount of project credit based on the fact that acceptable SEPs vary in quality in terms of the environmental benefits provided. The Water Boards may similarly determine that while a SEP meets the criteria for acceptance, its costs should not qualify for a full credit against the otherwise assessed penalty.

3. Accounting Treatment

The amount of a SEP credit will be treated as a suspended penalty. From an accounting perspective, the Water Boards will treat the credit for the SEP as a contingent receivable subject to the complete implementation of the SEP. Once the SEP is completed as required by the order, the Water Board should issue a written acknowledgement that the SEP requirements in the order have been satisfied. At that point it is no longer a contingent receivable.

Unless otherwise required by law, any order imposing a SEP shall state that, if the SEP is not fully implemented in accordance with the terms of the order and any costs of Water Board oversight, documentation, or auditing are not paid, the Water Board is entitled to recover the full amount of the suspended penalty less any amount that has been permanently suspended or excused based on the timely and successful completion of any interim milestone. Full payment of the penalty shall be in addition to any other applicable remedies for noncompliance with the terms of the order.

SEP Credit Relative

A. Process for Project Selection

Any public or private entity may submit a proposal to the SWRCB (or to the RWQCB for transmittal to the SWRCB) for an SEP that they propose to fund through this process. Staff at the SWRCB shall evaluate each proposal and maintain a list of candidate SEPs that satisfy the general criteria in subsection C of this section. The list of candidate SEPs shall be made available on the Internet along with information on completed SEPs and SEPs that are in-progress. When a RWQCB is considering allowing a discharger to perform an SEP in lieu of some or all of a monetary assessment, the RWQCB should direct the discharger to the list of candidate SEPs. The discharger may select a SEP from the list of candidate SEPs or may propose a different SEP that satisfies the general criteria for SEPs. When the discharger submits a proposal to the RWQCB for a SEP, it should include draft provisions (i.e., details of the specific activities that will be conducted, and of the estimated budget for each activity in the

SEP) for a contract to be executed between the discharger(s) who will be funding the project and the entity performing the SEP if different from the discharger. The discharger should be requested to provide information regarding the additional selection criteria in subsection D of this section and shall demonstrate to the satisfaction of the Board that the selected or proposed SEP also satisfies the Nexus requirements in subsection E of this section.

B. ACL Complaints and ACL Orders allowing SEPs

All ACL Complaints and Orders that include suspended liabilities for SEPs shall include or reference detailed specifications for evaluating the timely and successful completion of the SEP. The ACL Complaint or Order shall contain or reference specific performance standards, and identified measures or indicators of performance. The ACL Complaint or Order shall specify that the discharger is required to meet these standards and indicators.

4. Any portion of the liability that is not suspended must be paid to Penalty Amount

Except in certain expressly recognized circumstances, the Water Code imposes civil liability on a discharger for violations in the form of monetary payments to designated funds managed by the State Water Board (e.g., Water Code sections 13350, 13385). Therefore, the State Water Board believes that the imposition of such monetary assessments is an important component of its enforcement program for its deterrent effect on potential violations. Unless otherwise required the State Cleanup and Abatement Account or other fund or account as authorized by statute, the credit permitted for a SEP generally should not exceed 25% of the total monetary assessment. This limit is consistent with the Cal/EPA Recommended Guidance on Supplemental Environmental Projects, dated October 2003. Such credit does not include any projected administrative costs incurred by the discharger that are associated with the implementation of a SEP. Only in exceptional circumstances should the value of the SEP be greater than 25% of the total monetary assessment that the discharger is required to pay (exclusive of any future administrative costs paid to a Water Board for the oversight of the implementation of a SEP). The ACL Complaint or Order shall state that failure to pay any required monetary assessment on a timely basis will cancel the provisions for suspended penalties for SEPs and the suspended amounts will become immediately due and payable.

In all cases, the actual monetary liability or civil penalty paid by the discharger should be no less than the amount of economic benefit that the discharger received from its unauthorized activity, plus an additional amount consistent with the factors for monetary liability assessment, so that the monetary liability or civil penalty serves as a deterrent to illegal activity and is not viewed by the discharger or the regulated community as an acceptable cost of doing business. A deterrent premium is consistent with the SEP policy of the United States Environmental Protection Agency (April 10, 1998) and is consistent with the statutory factors for liability assessments. Consistent with any ACL settlement every order allowing a SEP must include an analysis of the economic benefit, as specified in Section VII.E, to the discharger resulting from the violations to ensure that the SEP meets these valuation requirements. The ACL Complaint or Order shall either include a time schedule or reference a TSO with a single or multiple milestones and the amount of liability that will be permanently suspended upon the timely and successful completion of each milestone. Except for the final milestone, the amount of the liability suspended for any portion of a SEP cannot exceed the projected cost of performing that portion of the SEP. The Complaint or Order should state that, if the final total cost of the successfully

completed SEP is less than the amount suspended for completion of the SEP, the discharger must remit the difference to the State Cleanup and Abatement Account or other fund or account as authorized by statute. The Complaint or Order should state that if any SEP milestone is not completed to the satisfaction of the Executive Officer by the date of that milestone, the previously suspended liability associated with that milestone shall be immediately due and payable to the State Cleanup and Abatement Account or other fund or account as authorized by statute. It is the discharger's responsibility to pay the amount(s) due, regardless of any agreements between the discharger and any third party contracted to implement the project. Therefore, the discharger may want to consider a third party performance bond or the inclusion of a penalty clause in their contract.

B. General SEP Qualification Criteria Since ACL Orders are final upon adoption and cannot be reconsidered by the RWQCB, the RWQCB may want to include provisions in the ACL Order to extend the deadline for any milestone if it, or its Executive Officer, determines that the delay was beyond the reasonable control of the discharger. If the RWQCB fails to reserve jurisdiction for this purpose, the time schedule in the ACL Order can only be modified by the SWRCB pursuant to California Water Code section 13320.

<u>All SEPs approved by a Water Board must satisfy the following general criteria The ACL</u> Complaint or Order shall include provisions for project tracking, reporting, and oversight:

 <u>A SEP should only consist of measures that go above and beyond the</u> otherwise applicable obligations of the discharger. That is, no SEP may be proposed for a project that the discharger was already obligated to carry out. (Note: Compliance Projects under Section X are not SEPs.) For example, sewage pump stations should have appropriate reliability features to minimize the occurrence of sewage spills in that particular collection system. The installation of these reliability features following a pump station spill would not qualify as a SEP.

The SEP should

- (a) The ACL Complaint or Order shall require the discharger to provide the SWRCB or RWQCB progress reports, as appropriate, and shall require a final report, certifying the completion of the SEP.
- (b) The ACL Complaint or Order shall require the discharger to provide the SWRCB or RWQCB a post-project accounting of expenditures.
- (c) The SWRCB or RWQCB shall not manage or control funds that may be set aside or escrowed for performance of a SEP. Nor may the SWRCB or RWQCB retain authority to manage or administer the SEP. The SWRCB or RWQCB may require the discharger to select and hire an independent management company or other appropriate third party, which reports solely to the SWRCB or RWQCB, to audit implementation of the SEP. The company should evaluate compliance with performance measures and report to the SWRCB or RWQCB about the timely and successful completion of the SEP. Alternatively, as a condition of the SEP, the SWRCB or RWQCB may require the discharger to pay into the Cleanup and Abatement Account or other fund or account as authorized by statute an amount equal to the estimated cost for oversight of the SEP by the SWRCB or RWQCB. The RWQCB or third party auditor shall track the implementation of the SEP (e.g., through progress reports, meetings with the discharger, etc.) to ensure that the implemented SEP reasonably follows the approved project and achieves the original objectives.

(d) The ACL Complaint or Order should require that, whenever the discharger publicizes an SEP or the results of the SEP, it will state in a prominent manner that the Project is being undertaken as part of the settlement of an enforcement action.

C. General SEP Qualification Criteria

All SEPs approved by the SWRCB or RWQCB must satisfy the following general criteria:

- (a) An SEP shall only consist of measures that go above and beyond the obligation of the discharger. For example, sewage pump stations should have appropriate reliability features to minimize the occurrence of sewage spills in that particular collection system. The installation of these reliability features following a pump station spill would not qualify as an SEP.
- (e)2. <u>The SEP should</u> directly benefit or study groundwater or surface water quality or quantity, and the beneficial uses of waters of the State. Examples include but are not limited to:
- a.3. monitoring programs;
- <u>b.4.</u> studies or investigations (e.g., pollutant impact characterization, pollutant source identification, etc.);
- <u>e.5.</u> water or soil treatment;
- d.6. habitat restoration or enhancement;
- e.7. pollution prevention or reduction;

<u>f.8.</u> wetland, stream, or other waterbody protection, restoration or creation; <u>**g.9.**</u> conservation easements;

- h.10. stream augmentation;
- <u>i.11.</u>reclamation;
 - (i) public awareness projects (e.g., industry specific, public awareness activity, or community environmental education projects such as watershed curriculum, brochures, television public service announcements, etc.);
- <u>i-12.</u> watershed assessment (e.g., citizen monitoring, coordination and facilitation);
- 13. watershed management facilitation services;
- 14. compliance training for regulated entities;
- <u>k.15.</u> enforcement projects such as training for environmental compliance and enforcement personnel;
- <u>+16.</u>non-point source program implementation;-

- i-17. A SEP should never The SEP shall not directly benefit a Water Board'sthe SWRCB or RWQCB functions, members of its or staff, or family or friends of staff members. Any indirect benefits enjoyed by staff or the family or friends of staff should be only those that are enjoyed by the public generally. For example, SEPs may not involve gifts of computers, equipment, etc. to a Water Board and should not involve contracts with persons associated with staff members; and-For example, SEPs shall not be gifts of computers, equipment, etc. to the SWRCB or RWQCB.
- <u>ii.18.</u> The SEP <u>should shall</u> not be an action, process, or product that is otherwise required of the discharger by any rule or regulation of any entity (e.g., local government, California Coastal Commission, United States Environmental Protection Agency, United States Army Corps of Engineers, etc.) or proposed as mitigation to offset the impacts of a discharger's project(s).

<u>C</u>D. Additional SEP Qualification Criteria

The following additional criteria should be evaluated by the <u>Water BoardsSWRCB and</u> <u>RWQCB</u> during final approval of <u>non-listed</u> SEPs <u>that are</u> proposed by the discharger:

- (e)1. The SEP should, when appropriate, include documented support by other <u>public</u>resource agencies, public groups, and affected persons.
- (f)2. The SEP proposal must should, when appropriate, include documentation document that the project complies with the California Environmental Quality Act.
- (g)3. A SEP should directly Regionwide use/benefit the area where the harm occurred or provide a regionwide or statewide use or benefit.- Some projects may benefit only one the specific watershed yet still provide added value regionwide or even statewide. For example, development of a spill prevention course could benefit not just the local watershed -but the whole region or state under the right circumstances.if properly packaged and utilized. Likewise, a monitoring program for a particular water body could also provide information that staff could use in assessing other discharges, spills, 401 certifications or flood control activities in a river. Projects that, which provide the Water BoardsSWRCB or RWQCB with added value to existing regulatory activities, are encouraged. Projects that provide a direct benefit to the area affected by a violation should be favored over projects with a more general, regionwide benefit.
- (h)4. A SEP that leverages additional Combined funding should be encouraged.-Some projects use seed money to create a much greater or leveraged impact. Often other agencies will contribute staff time, laboratory services, equipment boat use, or other services as part of a monitoring project. While the applicant may propose to spend hard money on equipment or materials, itthey may be donating expertise and labor to accomplish a much larger project. Matching funds, in kind services and leveraged projects are encouraged.
- (i)5. A SEP proposal must consider the institutional Institutional stability and capacity of the discharger or contractor. The Water Board must <u>The RWQCB</u>

shall consider the ability of the discharger or third party contractor to accomplish the work and provide the products and reports expected. This criterion is especially important when a Board receives money as the result of a settlement and must then select and fund projects proposed from many sources.

(j)6. A SEP proposal for a project that involves Projects that involve environmental protection, restoration, enhancement, or creation of waterbodies should include success criteria and requirements for monitoring to track the longterm success of the project. The length of the monitoring period should be determined on a case-by-case basis and be consistent with the nature of the project and its success criteria.

<u>D</u>E. Nexus Criteria

<u>ThereAn SEP</u> must <u>behave</u> a nexus (<u>connection or link</u>) between the violation(s) and the SEP. In other words there must be a <u>Nexus is the</u> relationship between the <u>nature or</u> <u>location of the</u> violation and the <u>nature or location of the</u> proposed project. <u>A nexusThis</u> relationship exists only if the project remediates or reduces the probable overall environmental or public health impacts or risks to which the violation at issue contributes, or if the project is designed to reduce the likelihood that similar violations will occur in the future. <u>AAn SEP that does not must</u> meet one <u>or more</u> of the following criteria should not be approved. Projects meeting more than one of the criteria should receive extra consideration. <u>SEP approval is more likely for projects meeting more criteria</u>.

Geographic Nexus - The proposed project should have a geographic link or nexus <u>towith</u> the area where the water quality problem or violation occurred. For example, a spill to a river might require a plan to improve habitat or fish populations in the river in the general area of the spill. Work in a tributary watershed might be appropriate depending on the circumstances; however, work in a far different part of the region or state would likely not meet the geographic nexus criteria.

<u>Category NexusSpill Type or Violation</u> - The proposed project should be related to the specific spill-type of spill or violation. For example, <u>a an</u>-SEP for a sewage spill ACL could include holding spill prevention workshops for other dischargers in the general area (both a geographic and violation type nexus). The workshops should go beyond <u>the minimum what is</u> necessary just to address mandatory work, equipment, and improvements required to correct the nature of the violation.

Beneficial <u>Use Nexus use protection</u> - Where specific beneficial uses were affected by the violation, it is appropriate to <u>choosedesign</u> SEPs that address protection and improvement of those <u>or related</u> uses. For <u>example</u>, <u>where</u> Where fish populations and habitats are affected, efforts to improve habitats and populations would be ideal, especially in the same watershed. Water quality monitoring <u>of such things as</u> <u>, including</u> flows, channel morphology, and habitat characteristics would be <u>an</u> appropriate projects. In <u>that this</u> case, the nexus is between the type of violation and the specific beneficial uses <u>affected.impacted</u>. It is also important to keep endangered species issues in focus and to consult with the Department of Fish and Game, the National Marine Fisheries Service, and US Fish and Wildlife Service about impacts of violations on these species and possible SEPs.

E. Process for Project Selection

Any public or private entityX. Compliance Projects (CPs)

A CP is a project that is designed to address problems related to the violation and bring the discharger back into compliance in a timely manner.

A. CPs under California Water Code Section 13385(k)

In lieu of assessing all or a portion of a mandatory minimum penalties against a POTW serving an eligible small community, the SWRCB or RWQCB may submit a proposal to the Water Board bringing the enforcement action for a SEP that they propose to fund through this process. Staff at that Water Board should evaluate each proposal consistent with the criteria in this policy and recommend SEPs for approval by their Water Board. Each Water Board will maintain a list of approved SEPs that satisfy the general criteria. The list of approved SEPs will be made available on the Internet. When a Regional Water Board is considering allowing a discharger to perform a SEP, in lieu of payment of some portion of a civil liability assessment, the Regional Water Board should direct the discharger, pursuant to California Water Code section 13385 (k), require that the POTW to the list of candidate SEPs. The discharger may select a SEP from the list of candidate SEPs, provided that the nexus requirement is satisfied, or may propose a different SEP that satisfies the general criteria for SEPs. When the discharger submits a proposal to the Regional Water Board for a SEP, it should include draft provisions (i.e., details of the specific activities that will be conducted and of the estimated budget for each activity in the SEP) for a contract to be executed between the discharger(s) who will be funding the project and the entity performing the SEP, if different from the discharger. The discharger should provide information regarding the additional selection criteria in subsection B of this section and must demonstrate to the satisfaction of the Water Board that the selected or proposed SEP also satisfies the nexus requirements in subsection C of this section.

F. Addressing the State Water Board's Interest in Supplemental Environmental Projects

By statute, the funds generated by civil liabilities under the Water Code are placed into the Waste Discharge Permit Fund or the State Water Pollution Cleanup and Abatement Account (CAA), both of which are under the direction of the State Water Board (see Water Code sections 13350(k), 13385(n) and 13440 – 13443). These funds allow the State Water Board to assist Regional Water Boards and other public agencies to clean up waste or abate the effects of waste. Among the authorized uses, the CAA provides funds specifically for a regional board, upon application to the State Water Board, to pay moneys from the account to a regional board for overseeing and tracking the implementation of a SEP required as a condition of an order imposing administrative civil liability.

The State Water Board has a strong interest in the use of funds for SEPs that would otherwise be paid into accounts for which it has statutory responsibilities to manage and disperse. As such, the State Water Board must have the option to review SEPs which are greater than 25% of the total monetary assessment against a discharger.

If a Regional Water Board accepts a SEP that exceeds 25% of the total monetary assessment, that Regional Water Board shall affirmatively notify the State Water Board of that acceptance and the State Water Board may review the Regional Water Board's action on its own motion. The Regional Water Board shall ensure that such a SEP will not be commenced until Regional Board advises the discharger that the State Water Board has not exercised its opportunity to review the SEP or the State Water Board has viewed the SEP and made no modifications. The notification shall be by the Regional Board to the Executive Director of the State Water Board and shall describe in detail the proposed SEP, the settlement value of the SEP, the reasons why the Regional Water Board accepted the SEP in lieu of monetary penalties, and the reasons why the SEP amount exceeds the limits on percentage set forth in this section. If the State Water Board within thirty (30) days of receipt of the completed notice. The State Water Board will review the SEP after public notice pursuant to its procedures for review of Regional Water Board actions.

The Water Boards shall post on the Internet, by March 1 of each year, a list of the completed SEPs for the prior calendar year, and shall post information on the status of SEPs that are in progress during that period. The Water Boards are encouraged to provide information to the public on the status of SEPs on a more frequent basis.

G. Orders Allowing SEPs

There is no legal authority for an ACL complaint to contain a proposed SEP. SEPs are ordinarily entertained as offer to settle liability in an ACL complaint. This is consistent with the original intent of SEPs and the legal justification for them. Therefore, when SEPs are appropriate, they are imposed as stipulated ACL orders, in settlement of an ACL complaint or some other order entered under the authority of a Water Board.

All orders that include suspended liabilities for SEPs must:

- include or reference detailed specifications for evaluating the timely and successful completion of the SEP;
- contain or reference specific milestones, performance standards, and identified measures or indicators of performance; and
- <u>specify that the discharger is required to meet these milestones, standards, and indicators.</u>

Any portion of the liability that is not suspended must be paid to the CAA or other fund or account as authorized by statute. The order must state that failure to pay any required monetary assessment on a timely basis will cancel the provisions for suspended penalties for SEPs and that the suspended amounts will become immediately due and payable.

The order must either include a time schedule or reference to a time schedule order with single or multiple milestones and state the amount of liability that will be permanently suspended or excused upon the timely and successful completion of each milestone. Except for the final milestone, the amount of the liability suspended for any portion of a SEP cannot exceed the projected cost of performing that portion of the <u>SEP</u>. The ACL order should state that if the final total cost of the successfully completed SEP is less than the amount suspended for completion of the SEP, the discharger will be required to remit the difference to the CAA or other fund or account as authorized by statute. The ACL order should state that if any SEP milestone is not completed to the satisfaction of the designated Water Board representative by the date of that milestone, the previously suspended liability associated with that milestone will be immediately due and payable to the CAA or other fund or account as authorized by statute. It is the discharger's responsibility to pay the amount(s) due, regardless of any agreements between the discharger and any third party contracted to implement the project. Therefore, the discharger may want to consider a third-party performance bond or the inclusion of a penalty clause in their contract, or secure an agreement that no payment be made from the discharger to the third-party until an authorized representative of the Water Boards determines that the associated work satisfies the order.

Since ACL orders are final upon adoption, the Regional Water Board should include provisions in the ACL order to extend the deadline for any milestone if it determines that the delay was beyond the reasonable control of the discharger. The Regional Water Board should also reserve jurisdiction to substitute a different SEP, or authorize its Executive Officer to do so, if the project cannot be completed for reasons beyond the discharger's reasonable control. (If the Regional Water Board fails to reserve jurisdiction for this purpose, the time schedule in the ACL order can only be modified by the State Water Board pursuant to California Water Code section 13320.)

Except under unusual circumstances, the ACL order should include provisions for project tracking, reporting, and oversight:

- For any SEP that requires any oversight by the State Water Board or Regional Water Board, the full costs of staff or third-party oversight must be fully covered by the discharger. Such payments should be made so that the money supplements rather than offsets existing budgets. In many cases, this will mean that a disinterested contractor may be hired to provide oversight and report to the State Water Board or Regional Water Board. If no arrangement for the payment of necessary oversight can be made, the SEP should be not be approved except under extraordinary circumstances.
- 2. An order implementing a payment SEP must require, at a minimum, a written acknowledgment and other appropriate verification, and enforceable representation to the Water Boards by the third-party recipient that any SEP funds it receives will be spent in accordance with the terms of the order, that the recipient will produce a final, certified report to the Water Board showing how the funds were expended, and that the recipient agrees to an audit of its SEP expenditures, if requested by the Water Board. Such an audit, if required, must be paid for by the settling discharger and must be performed by an independent third party acceptable to the Water Board.
- 3. <u>A requirement that the discharger provide the Water Boards progress reports, as appropriate, and a final report, submitted under penalty of perjury, declaring the</u>

completion of the SEP and that the expected outcome(s) or performance standard(s) for the project were met.

- 4. <u>A requirement that the discharger provide the Water Board a post-project</u> accounting of expenditures, unless the Water Board determines such an audit is unduly onerous and the Water Board has other means to verify the work. Such accounting must be paid for by the discharger and must be performed by an independent, third party acceptable to the Water Board.
- 5. A provision indicating that the Water Board will not manage or control funds that may be set aside or escrowed for performance of a SEP but that a SEP may require pre-approval of invoices or confirmation of completed work by the Water Board before escrowed or set-aside funds are disbursed; that the Water Board does not retain authority to manage or administer the SEP; and that the Water Board may require the discharger to select and hire an independent management company or other appropriate third party, which reports solely to the State Water Board or Regional Water Board, to audit implementation of the SEP. The independent management company should evaluate compliance with performance measures and report to the Water Board about the timely and successful completion of the SEP. As a condition of the SEP, the Water Board should require the discharger to pay into the CAA, or other fund or account as authorized by statute, an amount equal to the estimated cost for any Water Board staff oversight of the SEP. The Water Board or third-party auditor will track the implementation of the SEP (e.g., through progress reports, meetings with the discharger, etc.) to ensure that the implemented SEP reasonably follows the approved project and achieves the original objectives.
- 6. <u>A requirement that whenever the discharger publicizes a SEP or the results of the SEP, it will state in a prominent manner that the project is being undertaken as part of the settlement of an enforcement action.</u>

X. COMPLIANCE PROJECTS (CPs)

A Compliance Project (CP) is a project that is designed to address problems related to the violation and bring the discharger back into compliance in a timely manner. They should only be considered in the context of mandatory minimum penalties where they are authorized by statute.

A. CPs Under California Water Code Section 13385(k)

In lieu of assessing all or a portion of a mandatory minimum penalty against a POTW that serves an eligible small community, the Water Boards may, pursuant to California Water Code section 13385(k), require that the POTW spend an equivalent amount toward the completion of a CP. The statute provides that CPs must be proposed by the POTW and the Water Boards SWRCB or RWQCB must find all of the following:

(a)a. The CP is designed to correct the violations within five years; (b)b. The CP is in accordance with this Enforcement Policy; and (c)c. The POTW has demonstrated that it has sufficient funding to complete the CP.

It is the policy of the <u>State Water Board</u>SWRCB that the following conditions shall <u>also</u> apply to <u>CPsCompliance Projects</u> under California Water Code section 13385(k):

(a) The amount of the penalty <u>that is</u> suspended <u>may shall</u> not exceed the cost <u>necessary</u> to <u>complete the CP.</u>

(b) CPs may include, but are not limited to:

(1) constructing new facilities;

(2) upgrading return to and/or repairing existing facilities; maintain future compliance.

(3) conducting water quality investigations or monitoring;

(4) operating a cleanup system;

(5) adding staff;

(6) providing training;

(7) conducting studies; and

(8) developing operation, maintenance and/or monitoring procedures.

(c) CPs should be designed to bring the discharger back into compliance in a timely manner and to prevent future noncompliance.

(d) A CP is a project that the discharger is otherwise obligated to perform independent of the ACL itself.

(e) CPs must have clearly identified project goals, costs, milestones, and completion dates and these must be specified in the ACL order.

(f) CPs that will last longer than one year must have at least annual reporting requirements.

(g) If the discharger completes the CP to the satisfaction of the Water Board by the specified date, the suspended amount is permanently suspended.

(h) If the CP is not completed to the satisfaction of the Water Board on the specified date the amount suspended becomes due and payable to the CAA or other fund or account as authorized by statute.

(i) The ACL complaint or order must clearly state that payment of the previously suspended amount does not relieve the discharger of its independent obligation to take necessary actions to achieve compliance.

Since ACL orders are final upon adoption, the order should include a provision setting up a time schedule for completing CPs. Such provision should reserve the Water Boards' jurisdiction to modify the time schedule if it determines that the delay was beyond the reasonable control of the discharger. If a Regional Water Board fails to reserve jurisdiction for this purpose, the time schedule in the ACL order can only be modified by the State Water Board pursuant to California Water Code section 13320. Another option that allows some flexibility is for the Water Board to adopt a CAO or a <u>CDO containing a time schedule for the CP at the same time it adopts the ACL order.</u> The ACL would require compliance with the time schedule in the CAO or CDO. All monetary payments, including previously suspended liabilities assessed for failure to comply with CPs or SEPs, must be paid to the CAA or other fund or account as authorized by statute.

B. CPs in Other ACLs

It is the policy of the State Water Board that the costs of projects to bring a discharger or facility into compliance are not appropriate for consideration of a suspended liability in ACLs unless specifically provided for by statute. If the underlying problem that caused the violations addressed in the ACL has not been corrected, the appropriate manner for compelling compliance is through a enforcement order with injunctive terms such as a CAO, CDO, or time schedule order.

XI. ENHANCED COMPLIANCE ACTIONS

Separate from projects designed to merely bring a discharger into compliance are projects which enable a discharger to make capital or operational improvements beyond those required by law. The Water Boards may approve a settlement with a discharger which includes a suspension of a portion of the monetary liability assessment for the cost of specific improvements or activities which exceed statutory requirements or enhance the discharger's operations above those necessary for compliance with existing requirements. For these "enhanced compliance actions" (ECAs) the Water Boards should require the following:

(a) ECAs must have clearly identified project goals, costs, milestones, and completion dates and these must be specified in the ACL order.

(b) ECAs that will last longer than one year must have at least annual reporting requirements.

(c) If the discharger completes the ECA to the satisfaction of the Water Board by the specified date, the suspended amount is permanently suspended.

(d) If the ECA is not completed to the satisfaction of the Water Board on the specified date the amount suspended becomes due and payable to the CAA or other fund or account as authorized by statute.

(e) The ACL complaint or order must clearly state that payment of the previously suspended amount does not relieve the discharger of its independent obligation to take necessary actions to achieve compliance.

(d)-If an ECA is utilized as part of a settlement of an enforcement action against a discharger, the monetary liability which is not suspended should be no less than the amount of the economic benefit that the discharger received from its unauthorized activity, plus an additional amount consistent with the factors for monetary liability assessment in section VII. In addition, where the discharger's noncompliance with a specific requirement is not addressed by the ECA (i.e, where there may be multiple types of violations addressed by the ACL complaint), the settlement should also contain an order to address the areas of noncompliance CPs shall also comply with the general conditions for CPs specified in subsection C of this Section.

B. CPs in other ACLs

If the underlying problem that caused the violation(s) has not been corrected, the cost of returning to and/or maintaining compliance (i.e., the estimated cost of completing the CP) may be included by the RWQCB in the ACL as an additional monetary assessment against the discharger that is suspended pending the satisfactory completion of a CP. Payment of the additional monetary assessment is only required the CP is not satisfactorily completed. The monetary assessment for the CP is in addition to the economic benefit calculated as part of the ACL in accordance with section VII.F.

It is the policy of the SWRCB that the following conditions shall apply to Compliance Projects in all ACLs except ACLs under California Water Code section 13385(k):

- (g) The amount of the assessment suspended shall not exceed the additional portion of the monetary assessment that was based on the discharger's cost of completing the CP.
- (h) Either the RWQCB or the discharger may recommend specific CPs that could be included in the ACL action.
- (i) CPs shall also comply with the general conditions for CPs specified in subsection C of this Section.

C. General Conditions for all CPs

The following general conditions apply to all CPs:

- (a) CPs may include, but are not limited to: construction of new facilities; upgrade or repair of existing facilities; conducting water quality investigations or monitoring; operating a cleanup system; adding staff; training; studies; and the development of operation,
- maintenance and/or monitoring procedures.
- (b) CPs should be designed to bring the discharger back into compliance in a timely manner and/or prevent future noncompliance.
- (c) A CP is a project that the discharger is otherwise obligated to perform independent of the ACL itself.
- (d) CPs shall have clearly identified project goals, costs, milestones, and completion dates and these shall be specified in the ACL action.
- (e) CPs that will last longer than one year shall have at least annual reporting requirements.
- (f) If the discharger completes the CP to the satisfaction of the RWQCB or the Executive Officer by the specified date, the suspended amount is permanently suspended.
- (g) If the CP is not completed to the satisfaction of the RWQCB or the Executive Officer on the specified date the amount suspended becomes due and payable to the State Cleanup and Abatement Account or other fund or account as authorized by statute.
- (h) The ACL Complaint or Order shall clearly state that payment of the previously suspended amount does not relieve the discharger of the independent obligation to take necessary actions to achieve compliance.

Since ACL Orders are final upon adoption and cannot be reconsidered by the RWQCB, the RWQCB should include a clause in the time schedule for completing CPs. Such clause should reserve the RWQCB's jurisdiction to modify the time schedule if it, or its Executive Officer, determines that the delay was beyond the reasonable control of the discharger. If the RWQCB fails to reserve jurisdiction for this purpose, the time schedule in the ACL Order can only be modified by the SWRCB pursuant to California Water Code section 13320. Another option that allows some flexibility in the time schedule for a CP is for the Board to adopt a CAO or a CDO at the same time it adopts the ACL Order. The ACL would require compliance with the time schedule in the CAO or CDO. All cash payments to the SWRCB or RWQCBs, including previously suspended liabilities assessed for failure to comply with CPs or SEPs, shall be paid to the State Cleanup and Abatement Account or other fund or account as authorized by statute.

XI. DISCHARGER SELF-AUDITING

It is desirable to encourage self-auditing, self-policing, and voluntary disclosure of environmental violations by dischargers. Self-auditing and voluntary disclosure of violations that are not otherwise required to be reported to the Boards shall be considered by the Boards when determining enforcement actions and in appropriate cases may lead to a determination to forego or lessen the severity of an enforcement action. Falsification or misrepresentation of such voluntary disclosures shall be brought to the attention of the appropriate RWQCB for possible enforcement action.

XII. DISCHARGER VIOLATION REPORTING

Dischargers are expected and/or required to report all violations of their regulated water guality related activities. Dischargers may be required to report such violations immediately upon the discharger's discovery of such violations and to report them in a format and manner as directed by the Water Boards. For permitted discharges, all violations must be reported in self-monitoring reports. Voluntary disclosure of violations that are not otherwise required to be reported to the Water Boards shall be considered by the Water Boards when determining the appropriate enforcement response. Falsification or misrepresentation of such voluntary disclosures shall be brought to the attention of the appropriate Regional Water Board for possible enforcement action.

XIII. ENFORCEMENT REPORTING

In order to ensure greater consistency in the reporting by the <u>Regional Water</u> <u>BoardsRWQCBs</u> on violations and enforcement actions, the enforcement reports for all Regions will be standardized. These reports will include a listing of facilities with a water quality violation during the reporting period or unresolved from a previous reporting period, including violations without a <u>Regional Water BoardRWQCB</u> response. This listing shall include at least the following information:

(a) <u>the The</u> date of violation;

- (b) <u>anAn</u> identification whether the violation is considered to be a priority violation (see Section III);
- (c) the Regional Water Board The RWQCB response, if any;
- (d) <u>the The</u> date of the response;
- (e) <u>the The</u> corrective action taken by the discharger, at least in cases of priority violations; and
- (f) <u>a</u>A listing of all previous violations for the facility which occurred in the previous 12 months and the associated <u>Regional Water Board RWQCB</u> response.

The enforcement reports will be presented to the <u>Regional Water Boards</u>RWQCBs on no greater than quarterly intervals. The report format will be produced by the <u>California</u> Integrated Water Quality System (CIWQS State Water Information Management (SWIM) data system and the <u>Regional Water Boards</u>RWQCBs will utilize the <u>CIWQSSWIM</u> to track and monitor discharger's violations and <u>Regional Water Board'sRWQCB's</u> enforcement activities. Utilization of the <u>CIWQSSWIM</u> data system by the <u>Regional</u> <u>Water BoardsRWQCBs</u> is essential for the <u>State Water Board'sSWRCB's</u> compliance with California Water Code section 13385-(m), which requires statewide reporting of violations to the Legislature.

A. Summary Violation and Enforcement Reports

All <u>Regional Water Boards</u> shall produce standard quarterly reports addressing priority violations. The <u>State Water Board</u> will specify the format of the summary reports.

B. Spill Reporting for Sanitary Sewer Collection Systems

The <u>Regional Water Boards</u> RWQCBs shall enter all available data on spills into the Sanitary Sewer Overflow/Spills Module of the <u>State Water Board's CIWQS</u> SWRCB's SWIM data system. It is the <u>State Water Board's</u> goal to achieve consistent reporting of spills from regulated sanitary sewer collections systems.

<u>XIV.</u>

XIII. POLICY REVIEW AND REVISION

It is the intent of the <u>State Water Board</u> that this Policy be reviewed and revised, as appropriate, at least every five years.

Appendix A. Group 1 Pollutants

This list of pollutants is based on Appendix A to Section 123.45 of Title 40 of the Code of Federal Regulations.

Oxygen Demand

Biochemical Oxygen Demand (BOD) Chemical Oxygen Demand (COD) Total Oxygen Demands Total Organic Carbon Other*

Solids

Total Suspended Solids (TSS) Total Dissolved Solids (TDS) Other*

Nutrients

Inorganic Phosphorous Compounds Inorganic Nitrogen Compounds Other*

Detergents and Oils

Methylene Blue Active Substances Nitrillotriacetic Acid Oil and Grease Other Detergents or Algicides* Minerals Calcium Chloride Fluoride Magnesium Sodium Potassium Sulfur Sulfate Total Alkalinity Total Hardness Other Minerals*

<u>Metals</u> <u>Aluminum</u> <u>Cobalt</u> <u>Iron</u> Vanadium

The following list of pollutants is hereby included as Group 1 pollutants (pursuant to Appendix A to Section 123.45 of Title 40 of the Code of Federal Regulations) under the classifications of "other."

5 DAY SUM OF WLA VALUES

5-DAY SUM OF BOD5 DISCHARGED 57-DAY SUM OF WLA VALUES 7-DAY SUM OF BOD5 DISCHARGED 7-DAY SUM OF WLA VALUES ACIDITY ACIDITY, CO2 PHENOL (AS CACO3) ACIDITY, TOTAL (AS CACO3) ACIDITY-MINRL METHYL ORANGE (AS CACO₃) ALGICIDES, GENERAL ALKALINITY, BICARBO-NATE (AS CACO3) ALKALINITY, CARBO- NATE (AS CACO3) ALKALINITY, PHENOL- PHTHALINE METHOD ALKALINITY, TOTAL (AS CACO3) ALUMINUM ALUMINUM CHLORIDE, DISSOLVED, WATER ALUMINUM SULFATE

ALUMINUM, POTENTIALLY DISSOLVD ALUMINUM, TOTAL RECOVERABLE

ALUMINUM, ACID SOLUABLE ALUMINUM, DISSOLVED (AS AL) ALUMINUM, IONIC <u>ALUMINUM, POTENTIALLY DISSOLVD</u> ALUMINUM, TOTAL ALUMINUM, TOTAL -(AS AL) <u>ALUMINUM, TOTAL RECOVERABLE</u>

AMMONIA & AMMONIUM- TOTAL AMMONIA (AS N) + UNIONIZED AMMONIA AMMONIA, UNIONIZED AVG. OF 7-DAY SUM OF BOD5 VALUES BARIUM, SLUDGE, TOT, DRY WEIGHT (AS BA) BICARBONATE ION- (AS HCO3) BIOCHEMICAL OXYGEN DEMAND-5 BIOCIDES

BOD -% OVER INFLUENT BOD -(ULT. 1ST STAGE) BOD -(ULT. 2ND STAGE) BOD -(ULT. ALL STAGES) BOD 35-DAY -(20 DEG. C) BOD CARBONACEOUS, 25-DAY (20 DEG. C) BOD, 11-DAY (20 DEG. C) BOD, 20-DAY (20 DEG. C) BOD, 20-DAY, PERCENT REMOVAL BOD, 5-DAY -(20 DEG. C) BOD, 5-DAY 20 DEG C PER CFS OF STREAMFLW BOD, 5-DAY DISSOLVED BOD, 5-DAY PERCENT REMOVAL BOD, 5-DAY-(20 DEG.C)-PER PRODUCTION BOD, CARB-5 DAY, 20 DEG C, PERCENT REMVL BOD, CARBONACEOUS (-5-DAY, 20 DEG5 C) BOD, CARBONACEOUS 05 -(5-DAY, 20C20 DEG-C) BOD, CARBONACEOUS 20-05 DAY, 20C BOD, CARBONACEOUS 5-20 DAY, 5-20C BOD, CARBONACEOUS, 28-DAY -(20 DEG.C) BOD, CARBONACEOUS, PERCENT REMOVAL BOD, FILTERED, 5 DAY, 20 DEG C BOD, NITROG INHIB -5-DAY -(20 DEG. C) BOD, PERCENT REMOVAL (TOTAL) BOD, MASS, TIMES FLOW PROP. **MULTIPLIER BOD-5 LB/CU FT PROCESS** BORIC ACID BORON, DISSOLVED (AS B) BORON, SLUDGE, TOTAL DRY WEIGHT (AS B) **BORON, TOTAL** BORON, TOTAL (AS B) BORON, TOTAL RECOVERABLE **BROMIDE** (AS BR) **BROMINE CHLORIDE BROMINE REPORTED AS THE ELEMENT** CALCIUM IN BOTTOM - DEPOSITS CALCIUM, DISSOLVED (AS CA) CALCIUM, PCT EXCHANGE CALCIUM, PCT IN WATER, (PCT) CALCIUM, TOTAL RECOVERABLE CALCIUM, DISSOLVED (AS CA) CALCIUM. PCT EXCHANGE CALCIUM, PCT IN WATER, (PCT) CALCIUM, TOTAL (AS-CA)

CARBON DIOXIDE (AS CO2)

CARBON, TOT ORGANIC (TOC)

CARBON, TOT ORGANIC (TOC) PER 1000 GALS. CARBON, TOTAL (AS C) CARBON, TOTAL INORGANIC (AS C) CARBONACEOUS BOD, 5 DAY, 20 DEG C FILTRD CARBONACEOUS OXYGEN DEMAND, % REMOVAL CARBONATE ION- (AS CO3) CBOD5 / NH3-N CHEM. OXYGEN DEMAND (COD) % REMOVAL CHEM. OXYGEN DEMAND PER PRODUCTION CHEMICAL OXYGEN DEMAND (COD) CHEMICAL OXYGEN DEMAND (COD) CHEMICAL OXYGEN DEMAND, SOLUBLE (COD) CHLORIDE CHLORIDE (AS CL) CHLORIDE, DISSOLVED (AS CL) CHLORIDE, DISSOLVED IN WATER CHLORIDE, PER CFS OF STREAMFLOW CHLORIDE, PERCENT - REMOVAL CHLORIDE, SLUDGE, TOTAL DRY WEIGHT CHLORIDES & SULFATES CHLORINE DEMAND,-1 HR CHLORITE COBALT, DISSOLVED (AS CO) COBALT, TOTAL (AS CO) CONDUCTIVITY, NET COPPER, SLUDGE, TOT, DRY WEIGHT (AS CU) DIGESTER SOLIDS CONTENT, PERCENT DITHIOCARBAMATE, RPTD AS DITHIOCARBONATE DRILLED SOLIDS IN -DRILLING FLUIDS E.COLI, MTEC MF ENDRIN KETONE. IN –WATER FERROCHROME LIGNO- SULFONATED FRWTR MUD FERROCYANIDE FERROUS SULFATE FIRST STAGE OXYGEN DEMAND, % REMOVAL FLOW, MAXIMUM FLOW RANGE **FLUORIDE - FREE** FLUORIDE, DISSOLVED (AS F) FLUORIDE, TOTAL (AS F) FLUOROBORATES FREE ACID, TOTAL HARDNESS, TOTAL (AS CACO3) HYDROCHLORIC ACID HYDROCHLORIC ACID HYDROGEN PEROXIDE HYDROGEN PEROXIDE-(T) DILUTION RATIO HYDROGEN SULFIDE HYDROGEN SULFIDE UNIONIZED IODIDE (AS I) IRON **IRON AND MANGANESE -SOLUBLE IRON AND MANGANESE -TOTAL IRON, POTENTIALLY DISSOLVD** IRON, DISSOLVED (AS FE) IRON, DISSOLVED FROM DRY DEPOSITION **IRON, FERROUS IRON, POTENTIALLY DISSOLVD** IRON, SLUDGE, TOTAL, DRY WEIGHT (AS FE) **IRON, SUSPENDED** IRON, TOTAL (AS FE) **IRON, TOTAL PER BATCH IRON, TOTAL PER PRODUCTION** IRON, TOTAL PERCENT REMOVAL **IRON, TOTAL (AS FE)** LIGHTLY TREATED LIG-NOSULFONATED MUD LITHIUM, DISSOLVED (AS LI) LITHIUM, TOTAL (AS LI) MACROINVERTEBRATE ASSESSMENT MAGNESIUM, DISSOLVED (AS MG) MAGNESIUM, IN BOTTOM DEPOSITS MAGNESIUM, PCT EXCHANGE MAGNESIUM, TOTAL (AS MG) MAGNESIUM, TOTAL RECOVERABLE MANGANESE IN BOTTOM DEPOSITS (DRY WGT) MANGANESE, DISSOLVED (AS MN) MANGANESE, POTENTIALLY DISSOLVD MANGANESE, DISSOLVED (AS MN) MANGANESE, SUSPENDED MANGANESE, TOTAL MANGANESE, TOTAL (AS MN) MANGANESE, TOTAL RECOVERABLE METHYLENE BLUE ACTIVE SUBSTANCES MICROSCOPIC ANALYSIS MOLYBDENUM, DRY WEIGHT MONOBORO CHLORATE NICKEL, DRY WEIGHT NITRILOTRIACETIC ACID (NTA) NITRITE NITROGEN, DISSOLVED (AS N) NITRITE PLUS NITRATE DISSOLVED 1 DET. NITRITE PLUS NITRATE IN BOTTOM DEPOSITS NITRITE PLUS NITRATE TOTAL 1 DET. (AS N) NITROGEN (AS NO3) SLUDGE SOLID NITROGEN OXIDES (AS N) NITROGEN SLUDGE SOLID NITROGEN SLUDGE TOTAL NITROGEN, AMMONIA DISSOLVED NITROGEN, AMMONIA IN BOTTOM DEPOSITS

NITROGEN, AMMONIA PER CFS OF STREAMFLW NITROGEN, AMMONIA TOTAL (AS N) NITROGEN, AMMONIA TOTAL (AS NH4) NITROGEN, AMMONIA IN BOTTOM DEPOSITS NITROGEN, AMMONIA, PERCENT REMOVAL NITROGEN, AMMONIA, SLUDGE, TOT DRY WGT NITROGEN, AMMONIA, TOT UNIONIZED (AS N) NITROGEN, KJELDAHL DISSOLVED (AS N) NITROGEN, KJELDAHL TOTAL (AS N) NITROGEN, NITRATE DISSOLVED NITROGEN, NITRATE TOTAL (AS N) NITROGEN, NITRATE TOTAL (AS NO3) NITROGEN, NITRITE TOTAL (AS N) NITROGEN, NITRITE TOTAL (AS NO2) NITROGEN, ORGANIC TOTAL (AS N) NITROGEN, SLUDGE, TOT, DRY WT. (AS N) NITROGEN, TOTAL AS NO3 + NH3 NITROGEN, TOTAL KJELDAHL, % REMOVAL NITROGEN,-INORGANIC TOTAL NITROGEN,-OXIDIZED NITROGEN-NITRATE IN WATER, (PCT) NITROGEN-NITRITE IN WATER, (PCT) NITROGENOUS OXYGEN DEMAND (20-DAY, 20C) NITROGENOUS OXYGEN DEMAND, % REMOVAL NON-IONIC DISPERSANT (NALSPERSE 7348) NON-NITROGENOUS BOD **OIL & GREASE** OIL & GREASE AROMATIC **OIL & GREASE** % REMOVAL **OIL & GREASE (FREON EXTR.-IR** METH)TOT,RC OIL & GREASE (POLAR) **OIL & GREASE AROMATIC OIL & GREASE, NON POLAR MATERIAL** OIL AND GREASE OIL AND GREASE OIL AND GREASE (SOXHLET EXTR.) TOT. OIL AND GREASE PER CFS OF STREAMFLW **OIL AND GREASE PER PRODUCTION OIL AND GREASE VISUAL** OIL AND GREASE, HEXANE EXTR METHOD OIL AND GREASE, PER 1000 GALLONS OXYGEN DEMAND FIRST STAGE OXYGEN DEMAND, DISSOLVED OXYGEN DEMAND, SUM PRODUCT **OXYGEN DEMAND, ULTIMATE** OXYGEN DEMAND, CHEM. (COD), DISSOLVED OXYGEN DEMAND, CHEM. (HIGH LEVEL) (COD)

OXYGEN DEMAND, CHEM. (LOW LEVEL) (COD) **OXYGEN DEMAND, DISSOLVED** OXYGEN DEMAND, NITROGENOUS, ULTIMAT OXYGEN DEMAND, SUM PRODUCT OXYGEN DEMAND, TOTAL OXYGEN DEMAND, TOTAL (TOD) OXYGEN DEMAND, ULT. CARBONACEOUS (UCOD) OXYGEN DEMAND, ULT.,-PERCENT REMOVAL **OXYGEN DEMAND, ULTIMATE** OZONE **OZONE - RESIDUAL** PENTACHLOROPHENOL, REMOVAL EFFICIENCY PH, CAC03 STABILITY PHOSPHATE TOTAL SOLUBLE PHOSPHATE, DISSOLVED COLOR METHOD (AS P) PHOSPHATE, ORTHO (AS P) PHOSPHATE, ORTHO (AS PO4) PHOSPHATE, ORTHO (AS P) PHOSPHATE, TOTAL (AS PO4) PHOSPHATE, TOTAL COLOR. METHOD (AS P) PHOSPHATE, DISSOLVED/ORTHOPHOSPHATE-(AS P) PHOSPHATE, POLY (AS PO4) PHOSPHOROUS 32, TOTAL PHOSPHOROUS, IN TOTAL ORTHOPHOSPHATE PHOSPHOROUS, TOTAL ELEMENTAL PHOSPHOROUS, TOTAL ORGANIC (AS P) PHOSPHOROUS, TOTAL, IN BOTTOM DEPOSITS PHOSPHORUS (REACTIVE AS P) PHOSPHORUS, DISSOLVED PHOSPHORUS, DISSOLVED REATIVE (DRP AS P) PHOSPHORUS, TOTAL (AS P) PHOSPHORUS, TOTAL PERCENT REMOVAL PHOSPHORUS, TOTAL SOLUBLE (AS PO4) POTASSIUM, DISSOLVED (AS K) POTASSIUM, IN BOTTOM DEPOSITS POTASSIUM, PCT EXCHANGE POTASSIUM, TOTAL RECOVERABLE POTASSIUM, TOTAL PCTIN WATER, (PCT) POTASSIUM, TOTAL RECOVERABLE PROPARGITE RADIATION, GROSS BETA PARTICLE ACTIVITY **RATIO FECAL COLIFORM & STREPTOCOCCI** RESIDUE, SETTLEABLE **RESIDUE, TOTAL FILTERABLE**

RESIDUE, TOTAL FILTERABLE **RESIDUE, TOTAL VOLATILE RESIDUE. TOTAL NON- SETTLEABLE RESIDUE, TOTAL VOLATILE** RESIDUE, VOLATILE NONFILTERABLE SEAWATER GEL MUD SETTLEABLE SOLIDS PERCENT REMOVAL SILICA, DISSOLVED (AS SIO2) SILICA, TOTAL (AS SIO2) SILICON, TOTAL SLUDGE BUILD-UP IN WATER SLUDGE SETTLEABILITY 30 MINUTE SLUDGE VOLUME DAILY INTO A WELL SLUDGE, RATE OF --- WASTING SODIUM ADSORPTION -RATIO SODIUM ARSENITE SODIUM CHLORIDE (SALT) SODIUM HEXAMETA- PHOSPHATE SODIUM IN BOTTOM DEP (AS NA) (DRY WGT) SODIUM NITRITE SODIUM SULFATE, TOTAL SODIUM, % SODIUM, % EXCHANGE- ABLE SOIL, TOTAL SODIUM, DISSOLVED (AS NA) SODIUM, SLUDGE, TOT, DRY WEIGHT (AS NA) SODIUM, TOTAL (AS NA) SODIUM, TOTAL (AS NA) SODIUM, TOTAL RECOVERABLE SOLIDS ACCUMULATION RATE TOT DRY WEIGHT SOLIDS, FIXED DISSOLVED SOLIDS, FIXED SUSPENDED SOLIDS, SETTLEABLE SOLIDS, SETTLEABLE, NET VALUE SOLIDS, SLUDGE, TOT, DRY WEIGHT SOLIDS, SUSPENDED -PERCENT REMOVAL SOLIDS. TOTAL SOLIDS, TOTAL DISS., PERCENT BY WEIGHT SOLIDS, TOTAL DISSOLVED SOLIDS, TOTAL DISSOLVED (INORGANIC) SOLIDS, TOTAL DISSOLVED (TDS) SOLIDS, TOTAL DISSOLVED- 180 DEG.C SOLIDS, TOTAL DISSOLVED, TOTAL TONS SOLIDS, TOTAL FIXED SOLIDS, TOTAL NON-SUSPENDED SOLIDS, TOTAL VOLATILE, NON-FIXED SOLIDS, TOTAL DISS., PERCENT BY WEIGHT SOLIDS, TOTAL DISSOLVED, TOTAL TONS SOLIDS, TOTAL NON VOLATILE, NON FIXED SOLIDS, TOTAL SUSP PER PRODUCTION SOLIDS, TOTAL SUSP. PER 1000 GALLONS SOLIDS, TOTAL SUSP. PER BATCH SOLIDS, TOTAL SUSP. PER CFS OF STREAMFLW

SOLIDS, TOTAL SUSPD. NON-VOLATILE SOLIDS, TOTAL SUSPENDED SOLIDS, TOTAL SUSPENDED, LOADING RATE SOLIDS, TOTAL SUSPENDED, NET VALUE SOLIDS, TOTAL VOLATILE SOLIDS, VOLATILE DISSOLVED SOLIDS, VOLATILE SUSP., IN MIXED LIQUOR SOLIDS, VOLATILE SUSPENDED SOLIDS, VOLATILE SUSPENDED, % REMOVAL SOLIDS, VOLATILE SUSP IN MIXED LIQUOR SOLIDS, DRY, DISCHARGE TO SOL. HANDLING SYS. SOLIDS, DRY, INCIN. AS % OF **DRYSOL.FROMTRMTPLT** SOLIDS, DRY, REMOVEDFROM SOL. FROM TRMTPLT SOLIDS, DRY, REMOVED FROM SOL. HANDLING SYS. SOLIDS FLOTNG VISUAL DETRMNTN # DAYS **OBS** SOLIDS, TOT. VOLATILE PERCENT REMOVAL SOLIDS, VOLATILE -% OF TOTAL SOLIDS SOLIDS-FLOTNG-VISUAL DETRMNTN-# DAYS OBS SULFATE SULFATE -(AS S) SULFATE IN SEDIMENT SULFATE, DISSOLVED -(AS SO4) SULFATE, TOTAL (AS SO4)

SULFIDE, DISSOLVED, (AS S) SULFIDE, TOTAL SULFIDE, TOTAL (AS S) SULFITE (AS S) SULFITE (AS SO3) SULFITE WASTE LIQUOR PEARL BENSON INDEX SULFUR DIOXIDE TOTAL SULFUR, TOTAL SULPHUR, TOTAL ELEMENTAL SUM BOD AND AMMONIA, WATER SURFACTANTS (MBAS) SURFACTANTS (LINEAR ALKYLATE SULFONATE) SURFACTANTS (MBAS) SURFACTANTS, AS CTAS, EFFLUENT SUSPENDED SOLIDS SUSPENDED SOLIDS, TOTAL ANNUAL SUSPENDED SOLIDS, TOTAL DISCHARGE TOTAL CHLORIDE RESIDUAL, BROMINE TOTAL SUSP. SOLIDS - LB/CU FT PROCESS TRIARYL PHOSPHATE TURBIDITY, HCH TURBIDIMITER ULTRAVIOLET LIGHT TRANSMITTANCE VANADIUM, DISSOLVED (AS V) VANADIUM, SUSPENDED (AS V) VANADIUM, TOTAL VANADIUM, TOTAL (AS V) VANADIUM, TOTAL DRY WEIGHT (AS V) VANADIUM, TOTAL RECOVERABLE **VEGETATIVE COVER** WLA BOD-5 DAY VALUE

Appendix B. Group 2 Pollutants

Group 2 Pollutants. This list of pollutants is based on Appendix A to Section 123.45 of Title 40 of the Code of Federal Regulations.

Metals All metals not specifically listed under Group 1.

Inorganics Cyanide Total Residual Chlorine

Organics All organics not specifically listed under Group 1.

Other*

*_The following list of pollutants are hereby included as Group 2 pollutants (pursuant to Appendix A to Section 123.45 of Title 40 of the Code of Federal Regulations) under the classifications of "other."

1,2,3 TRICHLORO ETHANE 2,4,6 TRICHLOROPHENOL, DRY WEIGHT 2-HEXANONE **2 PROPANONE** 1, 2, 4-TRIMETHYL- BENZENE 1, 3, 5-TRIMETHYL- BENZENE 1,1 DICHLORO 1,2,2,2 **TETRAFLUOROETHANE** 1,1 DICHLORO 2,2,2- TRIFLUOROETHANE 1,1,1 TRICHLORO-2,2,2TRIFLUOROETHANE 1,1,1,2,2-PENTA- FLUOROETHANE 1,1,1,3,3-PENTA- FLUOROBUTANE 1,1,1-TRICHLORO- ETHANE 1,1,1-TRICHLOROETHANE, DRY WEIGHT 1,1,1-TRIFLUORO- ETHANE 1,1,2,2-TETRACHLORO-ETHANE 1,1,2,2-TETRACHLOROETHANE, DRY WEIGHT 1,1,2,2-TETRACHLOROETHYLENE 1,1,2-TRICHLORO- ETHANE 1,1,2-TRICHLORO-1,2,2-TRIFLUOROETHANE 1,1,2-TRICHLOROETHANE, DRY WEIGHT 1,1-DICHLORO-1- FLUOROETHANE 1,1-DICHLOROETHANE 1,1-DICHLOROETHANE, DRY WEIGHT **1,1-DICHLOROETHENE** 1,1-DICHLOROETHYLENE 1,1-DICHLOROETHYLENE, DRY WEIGHT

1,1-DIMETHYL- HYDRAZINE 1,2,3--TRICHLORO- BENZENE 1,2,3-TRICHLORO- ETHANE 1,2,3,4,6,7,8,9-**OCTACHLORODIBENZOFURAN** 1,2,3,4,6,7,8,9-OCTACHLORODIBENZO-P-DIOX 1,2,3,4,6,7,8-HEPTA **CHLORODIBENZOFURAN** 1,2,3,4,6,7,8-HEPTACHLORODIBENZO-P-DIOXN 1,2,3,4,7,8,9-HEPTA **CHLORODIBENZOFURAN** 1,2,3,4,7,8-HEXACHLORODIBENZOFURAN 1,2,3,4,7,8-HEXACHLORODIBENZO-P-DIOXIN 1,2,3,6,7,8-HEXACHLORODIBENZOFURAN 1,2,3,6,7,8-HEXACHLORODIBENZO-P-DIOXIN 1,2,3,7,8,9-HEXACHLORODIBENZOFURAN 1,2,3,7,8,9-HEXACHLORODIBENZO-P-DIOXIN 1,2,3,7,8-PENTACHLORODIBENZOFURAN 1,2,3,7,8-PENTACHLORODIBENZO-P-DIOXIN 1,2,3-TRICHLOROPROPANE 1,2,4,5-TETRACHLORO-BENZENE 1,2,4,5-TETRAMETHYL-BENZENE 1,2,4-TRICHLORO- BENZENE 1,2,4-TRICHLOROBENZENE, DRY WEIGHT 1,2-BIS(2-CHLOROETH-ONY) ETHANE 1,2-CIS-DICHLORO-ETHYLENE

1,2-DICHLORO-1,1,2-T **1,2-DICHLOROBENZENE** 1,2-DICHLOROBENZENE, DRY WEIGHT 1,2-DICHLOROETHANE 1,2-DICHLOROETHANE, DRY WEIGHT 1,2-DICHLOROETHANE, TOTAL WEIGHT 1,2-DICHLOROPROPANE 1,2-DICHLOROPROPANE, DRY WEIGHT **1,2-DICHLOROPROPENE** 1,2-DIPHENYL- HYDRAZINE 1,2-DIPHENYL-HYDRAZINE, DRY WEIGHT 1,2-PROPANEDIOL 1,2-TRANS-DICHLORO- ETHYLENE 1,2-TRANS-DICHLOROETHYLENE, DRY WEIGHT **1.3 DICHLOROPROPANE 1,3 DICHLOROPROPYLENE** 1,3-DIAMINOUREA **1.3-DICHLOROBENZENE** 1,3-DICHLOROBENZENE, DRY WEIGHT 1,3-DICHLOROPROPENE, TOTAL WEIGHT 1,4--DICHLOROBUTANE 1,4_ DIOXANE 1,4-DDT (O,P-DDT) **1,4-DICHLOROBENZENE** 1,4-DICHLOROBENZENE, DRY WEIGHT 1.4-XYLENE **1-BROMO-2-CHLOROETHANE** 1-CHLORO-1,1- DIFLUOROETHANE **1-ETHOXY-2-METHYLPROPANE** 1-HYDROXY-ETHYLIDENE **1-METHYLNAPHTHALENE 1-NITROSOPIPERIDINE** 2,2-DIBROMO-3-NITRILOPROPIONAMIDE 2,2-DICHLOROPROPANE 2.2-DICHLOROVINYL DIMETHYLPHOSPHATE 2,2-DIMETHYL-2,3-DI-HYDRO-7-BENZOFURANOL 2,3 DICHLOROPROPYLENE 2,3,4,6,7,8-HEXACHLORODIBENZOFURAN 2,3,4,6-TETRACHLORO-PHENOL 2,3,4,7,8-PENTACHLORODIBENZOFURAN 2,3,7,8 CHLORO- DIBENZOFURAN 2,3,7,8 TETRACHLORO-DIBENZO FURAN (TCDF)-P-DIOXIN 2,3,7,8-TETRACHLORODIBENZO-P-DIOXIN 2,3,7,8--TETRACHLORODIBENZO-P-DIOXIN SED, 2,3,7,8-TETRACHLORO-DIBENZO-P-DIOXIN 2,4,5 - T 2,4,5 - TRICHLORO- PHENOL 2,4,5, TP(SILVEX) 2,4,5-TP(SILVEX) ACIDS/SALTS WHOLE WATER SAMPLE

2,4,5-TRICHLOROPHENOXYPROPIONIC ACID 2,4,6 TRICHLOROPHENOL, DRY WEIGHT 2,4,6-TRICHLORO- PHENOL 2,4-D SALTS AND ESTERS 2.4-DB 2,4-DICHLOROPHENOL 2,4-DICHLOROPHENOXYACETIC ACID 2,4-DIMETHYLPHENOL 2,4-DINITROPHENOL 2,4-DINITROTOLUENE 2,4-DINITROTOLUENE, DRY WEIGHT 2,4-TOLUENEDIAMINE 2,5-TOLUENEDIAMINE 2,6-DINITROTOLUENE 2,6-DINITROTOLUENE, DRY WEIGHT 2-ACETYL AMINO- FLOURCENE 2-BUTANONE 2-BUTANONE PEROXIDE 2-CHLOROANILINE 2-CHLOROETHANOL 2-CHLOROETHYL VINYL ETHER (MIXED) 2-CHLOROETHYL VINYL ETHER, DRY WEIGHT 2-CHLORONAPHTHALENE 2-CHLOROPHENOL 2-ETHYL-1-HEXANOL 2-ETHYL-2-METHYL- -DIOXOLANE 2-HEXANONE 2-HEXANONE 2-METHYL-2-PROPANOL 2-METHYL-4,6-DINITROPHENOL 2-METHYL-4-CHLOROPHENOL 2-METHYLNAPHTHALENE 2-METHYLNAPHTHALENE 2-METHYLPENTANE 2-METHYLPHENOL 2-METHYLPYRIDINE 2-NAPHTHYLAMINE 2-NITROANILINE 2-NITROPHENOL 2-PROPANONE 2-SECONDARY BUTYL- -4,6-DINITROPHENOL 3,3-DICHLORO- BENZIDINE 3,3-DICHLOROBENZIDINE, DRY WEIGHT 3,4 BENZOFLUORAN- - THENE 3,4,5 TRICHLORO- -GUACACOL 3,4,6-TRICHLORO- CATECHOL 3,4,6-TRICHLORO- ---GUAIACOL 3-CHLOROPHENOL **<u>3-METHYLHEXANE</u> 3-METHYLPENTANE** 3-METHYLPYRIDINE 3-NITROANILINE, —TOTAL IN WATER 4,4-BUTYLDENEBIS- -(6-T-BUTYL-M-CRESOL)

4,4-DDD (P,P-DDD) 4,4'-DDE (P,P'-DDE) 4,4'-DDT (P,P'-DDT) 4,6-DINITRO-O-CRESOL **4-BROMOPHENYL PHENYL ETHER** 4-CHLORO-3, — 5-DIMETHYLPHENOL 4-CHLORO-3-METHYL -PHENOL 4-CHLOROPHENYL — PHENYL ETHER 4-METHYLPHENOL 4-METHYLPHENOL 4-NITRO-M-CRESOL 4-NITRO-N-METHYLPHTHALIMIDE, TOTAL 4-NITROPHENOL 9.10 DICHLOROSTEARIC ACID 9,10 EPOXYSTEARIC -ACID A-BHC-ALPHA ABIETIC ACID ACENAPHTHENE ACENAPHTHENE, SED -(DRY WEIGHT) ACENAPHTHYLENE ACEPHATE (ORTHENE, ORTRAN) ACETALDEHYDE ACETAMINOPHEN ACETIC ACID ACETONE ACETONE IN WASTE ACETONE, DRY WEIGHT ACETONE IN WASTE ACETOPHENONE ACID COMPOUNDS ACIDS, TOTAL VOLATILE (AS ACETIC ACID) ACROLEIN ACROLEIN, DRY WEIGHT ACRYLAMIDE MONOMER ACRYLIC ACID ACRYLONITRILE ACRYLONITRILE, DRY WEIGHT **ACTINIUM 228** A-ENDOSULFAN-ALPHA ALACHLOR (BRAND NAME-LASSO) ALACHLOR, DISSOLVED ALDICARB ALDICARB SULFONE ALDICARB SULFOXIDE ALDRIN ALDRIN + DIELDRIN ALDRIN, DRY WEIGHT ALKYL BENZENE — SULFONATED (ABS) ALKYLDIMETHYL ETHYL AMMONIUM BROMIDE ALKYLDIMETHYLBENZYL AMMONIUM CHLORIDE ALPHA ACTIVITY ALPHA EMITTING RADI-UM ISOTOPES, DISSOL. ALPHA GROSS — RADIOACTIVITY

ALPHA, DISSOLVED ALPHA, SUSPENDED ALPHA, TOTAL ALPHA, TOTAL, -COUNTING ERROR ALPHABHC DISSOLVED ALPHA-ENDOSULFAN AMETRYN ORGANIC PESTICIDE AMIBEN (CHLORAMBEN) AMINES, ORGANIC -TOTAL AMINOTROL - METHYLENE PHOSPHATE AMYL ALCOHOL ANILINE ANTHRACENE ANTIMONY IN BOTTOM -DEPOSITS (DRY WGT) ANTIMONY, DISSOLVED ----(AS SB) ANTIMONY, TOTAL (AS SB) ANTIMONY, TOTAL -RECOVERABLE AROMATICS, ——SUBSTITUTED —TOTAL PURGEABLE AROMATICS, -ARSENIC ARSENIC, **POTENTIALLY DISSOLVD** ARSENIC, DISSOLVED — (AS AS) ARSENIC, DRY WEIGHT ARSENIC, POTENTIALLY DISSOLVD ARSENIC, TOTAL -(AS AS) ARSENIC, TOTAL RECOVERABLE ASANA ASBESTOS ASBESTOS (FIBROUS) A-TERPINEOL ATRAZINE ATRAZINE, DISSOLVED AZIDE AZOBENZENE BALAN (BENEFIN) BARIUM IN BOTTOM - DEPOSITS (DRY WGT) BARIUM, DISSOLVED (AS BA) BARIUM, POTENTIALLY DISSOLVD BARIUM, DISSOLVED (AS BA) BARIUM, TOTAL (AS BA) BARIUM, TOTAL RECOVERABLE BASE NEUTRALS & ACID (METHOD 625), TOTAL BASE NEUTRALS & ACID (METHOD 625), EFFLNT **BASE/NEUTRAL COMPOUNDS** BAYER 73 LAMPREYCIDE IN WATER **B-BHC-BETA** B-BHC-BETA DISSOLVED **B-ENDOSULFAN-BETA** BENFLURALIN, (ORG. PESTICIDE ACT. INGD) **BENOMYL & CARBEND. ORGANIC** PESTICIDE BENTAZON, TOTAL BENZENE

BENZENE (VOLATILE ANALYSIS) **BENZENE HEXACHLORIDE BENZENE SULPHONIC – ACID** BENZENE, DISSOLVED BENZENE, DRY WEIGHT BENZENE, HALOGENATED BENZENE, TOLUENE, XYLENE IN COMBINATN BENZENE, ETHYLBENZENETOLUENE, XYLENE COMBN BENZENEHEXACHLORIDE BENZIDINE BENZIDINE, DRY WEIGHT BENZIOC ACIDS TOTAL BENZISOTHIAZOLE **BENZO(A) FLUORANTHENE BENZO(A)ANTHRACENE BENZO(A)PYRENE** BENZO(A)PYRENE, DRY WEIGHT BENZO(B)FLUORANTHENE -(3,4-BENZO) BENZO(GHI)PERYLENE BENZO(K)FLUORANTHENE **BENZOFURAN** BENZY CHLORIDE **BENZYL ALCOHOL BENZYL CHLORIDE** BERYLLIUM IN BOTTOM DEPOSITS (DRY WGT) BERYLLIUM, DISSOLVED (AS BE) BERYLLIUM, POTENTIALLY DISSOLVD BERYLLIUM, DISSOLVED (AS BE) BERYLLIUM, TOTAL (AS BE) BERYLLIUM, TOTAL -RECOVERABLE (AS BE) BETA, DISSOLVED **BETA, SUSPENDED** BETA, TOTAL BETA, TOTAL, COUNTING ERROR BETASAN (N-2-MERCAPTOETHYLBENZENESULFAMID **BEZONITRILE (CYANOBENZENE)** BHC, TOTAL **BHC-ALPHA** BHC-BETA **BHC-DELTA BHC-GAMMA BIFENTHRIN BIOASSAY** (24 HR.) **BIOASSAY** (48 HR.) **BIOASSAY (96 HR.) BIOASSAY (24 HR) BIOASSAY (48 HR) BIOASSAY (96 HR) BIS -- PHENOL-A (ALPHA)** BIS (2-CHLORO-ISOPROPYL) ETHER **BIS (2-CHLOROETHOXY) METHANE**

BIS (2-CHLOROETHOXY) METHANE, DRY WT. **BIS (2-CHLOROETHYL) ETHER BIS (2-ETHYLHEXYL) PHTHALATE** BIS (2-ETHYLHEXYL) PHTHALATE, DRY WGT **BIS (CHLOROMETHYL) ETHER BIS (TRICHLOROMETHYL) SULFONE BIS ETHER BISMUTH 214** BISMUTH, TOTAL (AS BI) **BISPHENOL-A** BROMACIL BROMACIL (HYVAR) **BROMACIL, LITHIUM** BROMOCHLOROMETHANE BROMODICHLOROETHANE BROMOFORM **BROMOFORM, DRY WEIGHT** BROMOMETHANE BROMOXYNIL OCTANOATE BROMOXYNIL ORGANIC PESTICIDE **BUSAN 40 ORGANIC PESTICIDE BUSAN 85 ORGANIC PESTICIDE** BUTACHLOR BUTANE **BUTANOIC ACID** BUTANOL BUTANONE BUTHDIENE TOTAL BUTOXY ETHOXY ETHANOL TOTAL **BUTYL ACETATE** BUTYL BENZYL PHTHALATE BUTYLATE (SUTAN) CADMIUM CADMIUM TOTAL RECOVERABLE CADMIUM IN BOTTOM DEPOSITS (DRY WGT) CADMIUM SLUDGE SOLID CADMIUM SLUDGE TOTAL CADMIUM TOTAL RECOVERABLE CADMIUM, POTENTIALLY DISSOLVD CADMIUM, DISSOLVED (AS CD) CADMIUM, PERCENT REMOVAL TOTAL (AS CD) CADMIUM. POTENTIALLY DISSOLVD CADMIUM, SLUDGE, TOT DRY WEIGHT (AS CD) CADMIUM, TOTAL (AS CD) CAFFEINE CAPTAFOL CAPTAN CARBAMATES CARBARYL TOTAL CARBN CHLOROFRM EXT-RACTS, ETHER INSOLUBL CARBOFURAN

CARBON DISULFIDE (CS2) CARBON TETRACHLORIDE CARBON TETRACHLORIDE, DRY WEIGHT CARBON, CHLOROFORM EXTRACTABLES CARBON, DISSOLVED –ORGANIC (AS C) CARBONATE ION (AS CACO3) CARBOSULFAN, TOTAL CERIUM, TOTAL CESIUM 137 CESIUM, TOTAL (AS CS) CHIRAL CHLOR, PHENOXY ACID GP, NONE FOUND CHLORAL CHLORAL HYDRATE CHLORAMINE RESIDUAL CHLORDANE (CA OCEAN PLAN DEFINITION) CHLORDANE (TECH MIX & METABS), DRY WGT CHLORDANE (TECH MIX. AND METABOLITES) CHLORDANE, ALPHA, WHOLE WATER CHLORDANE, GAMMA, WHOLE WATER CHLORENDIC ACID **CHLORETHOXYFOS** CHLORIDE, ORGANIC, TOTAL CHLORINATED DIBENZO-FURANS, EFFLUENT CHLORINATED DIBENZO-FURANS, SLUDGE CHLORINATED DIBENZO-P-DIOXINS, EFFLUENT CHLORINATED DIBENZO-P-DIOXINS, SLUDGE CHLORINATED ETHANES CHLORINATED HYDRO- CARBONS, GENERAL CHLORINATED METHANES CHLORINATED ORGANIC COMPOUNDS CHLORINATED PESTI- CIDES, TOT & PCBS CHLORINATED PESTI- CIDES, TOTAL CHLORINATED PESTI CIDES, TOT & PCB'S CHLORINATED PHENOLS **CHLORINATION** CHLORINE DIOXIDE CHLORINE DOSE CHLORINE RATE CHLORINE USAGE CHLORINE, COMBINED AVAILABLE CHLORINE, FREE AVAILABLE CHLORINE, FREE RESIDUAL, TOTAL EFFLUENT CHLORINE, TOTAL RES.DURATION **OFVIOLATION** CHLORINE, TOTAL RESIDUAL CHLORINE, TOTAL RESIDUAL (DSG. TIME) CHLORINE, TOTAL RES.DURATION **OFVIOLATION**

CHLOROBENZENE CHLOROBENZENE, DRY WEIGHT CHLOROBENZILATE CHLOROBUTADIENE (CHLOROPRENE) CHLORODIBROMOMETHANE CHLORODIBROMOMETHANE, DRY WEIGHT CHLORODIFLUORO- METHANE CHLORODIMEFORM CHLOROETHANE CHLOROETHANE, TOTAL WEIGHT CHLOROETHYLENE BISTHIOCYANATE CHLOROFORM CHLOROFORM EXTRACTABLES, TOTAL CHLOROFORM, DISSOLVED CHLOROFORM, DRY WEIGHT CHLOROHEXANE, TOTAL CHLOROMETHANE CHLOROMETHYL BENZENE CHLORONEB ORGANIC PESTICIDE **CHLORONITROBENZENE** CHLOROPHENOXY PROPANANOL CHLOROSYRINGEALDEHYDE, EFFLUENT CHLOROTHALONIL ORGANIC PESTICIDE CHLOROTOLUENE CHLOROXAZONE CHLORPHENIRAMINE CHLORPYRIFOS CHROMIUM CHROMIUM, DRY WEIGHT CHROMIUM TOTAL RECOVERABLE CHROMIUM SLUDGE SOLID CHROMIUM SLUDGE TOTAL CHROMIUM TOTAL RECOVERABLE CHROMIUM TRIVALENT IN BOTTOM DEPOSITS CHROMIUM, DISSOLVED (AS CR) CHROMIUM, DRY WEIGHT CHROMIUM, HEXAVALENT CHROMIUM, HEXAVALENT CHROMIUM, HEXAVALENT (AS CR) CHROMIUM, HEXAVALENT DISSOLVED (AS CR) CHROMIUM, HEXAVALENT IN BOT DEP (DRY WT) CHROMIUM, HEXAVALENT POTENTIALLY DISOLVD CHROMIUM. HEXAVALENT TOT RECOVERABLE CHROMIUM, SUSPENDED (AS CR) CHROMIUM, TOTAL CHROMIUM, TOTAL (AS CR) CHROMIUM, TOTAL PERCENT REMOVAL CHROMIUM, TOTAL DRY WEIGHT (AS CR) CHROMIUM, TOTAL IN BOT DEP (WET WGT) CHROMIUM, TOTAL PERCENT REMOVAL

CHROMIUM, TRIVALENT (AS CR) CHROMIUM, TRIVALENT, POTENTIALLY DISSOLVD CHRYSENE **CIS-1,3-DICHLORO PROPENE** CITRIC ACID CN, FREE (AMENABLE TO CHLORINE) COBALT, TOTAL RECOVERABLE COLUMBIUM, TOTAL COMBINED METALS SUM COPPER **COPPER TOTAL RECOVERABLE** COPPER AS SUSPENDED BLACK OXIDE COPPER IN BOTTOM -DEPOSITS (DRY WGT) COPPER SLUDGE SOLID COPPER SLUDGE TOTAL COPPER TOTAL RECOVERABLE COPPER, DISSOLVED (AS CU) COPPER, PERCENT REMOVAL COPPER, POTENTIALLY DISSOLVED COPPER, SUSPENDED -(AS CU) COPPER, TOTAL -(AS CU) COPPER, TOTAL PER BATCH COUMAPHOS CRESOL CYANATE -(AS OCN) **CYANAZINE** CYANIDE (A) **CYANIDE AND THIOCYANATE - TOTAL** CYANIDE COMPLEXED - TO RANGE OF COMPOUND CYANIDE FREE NOT AMENABLE TO CHLORIN. CYANIDE IN BOTTOM DEPOSITS (DRY WGT) CYANIDE SLUDGE SOLID CYANIDE, FILTERABLE, TOTAL CYANIDE, FREE AVAILABLE CYANIDE, FREE-WATER PLUS WASTEWATERS CYANIDE, TOTAL -(AS CN) CYANIDE, TOTAL --- RECOVERABLE CYANIDE, WEAK ACID, DISSOCIABLE CYANIDE, DISSOLVED -STD METHOD CYANIDE, FREE (AMEN. TO CHLORINATION) CYCLOATE (RONEET) CYCLOHEXANE **CYCLOHEXANONE** CYCLOHEXYL AMINE -(AMINO HEXAHYDRO) CYCOHEXANONE **CYFLUTHRIN** DACONIL (C8CL4N2) DACTHAL DAZOMET DCPA, ORGANIC PESTICIDE

DDD IN WHOLE WATER SAMPLE DDE DDT DDT/DDD/DDE, SUM OF P, PP' & O, PP' ISOMERS DECACHLOROBIPHENYL -(DCBP) TOTAL DECHLORANE PLUS DEF, ORGANIC PESTICIDE DEHYDROABIETIC ACID DELNAV DELTA BENZENE — HEXACHLORIDE DELTAMETHRIN DEMETON DIAZINON DIBENZO (A,H) ANTHRACENE DIBENZO (A,H) ANTHRACENE, DRY WEIGHT DIBENZOFURAN DIBROMOCHLORO- METHANE DIBROMODICHLOROMETHANE DIBROMOMETHANE DICHLONE DICHLORAN, TOTAL DICHLOROBENZENE DICHLOROBENZENE, ISOMER DICHLOROBENZYLTRIFLUORIDE DICHLOROBROMOMETHANE DICHLOROBROMOMETHANE, DRY WEIGHT DICHLOROBUTADIENE **DICHLOROBUTENE- (ISOMERS)** DICHLORODEHYDRO- ABEIETIC ACID DICHLORODIBROMOMETHANE **DICHLORODIFLUORO- METHANE** DICHLOROETHENE, TOTAL DICHLOROFLUORO METHANE DICHLOROMETHANE **DICHLOROPROPYLENE**, 1.2 DICHLOROTOLUENE DICHLOROTRIFLUORO- ETHANE DICHLORVOS, TOTAL DICHLORVOS, TOTAL DISSOLVED DICHLORVOS, TOTAL SED DRY WEIGHT DICHLORVOS, TOTAL SUSPENDED DICYCLOHEXYLAMINE, TOTAL DICYCLOPENTADIENE DIDECYLDIMETHYL AMMONIUM CHLORIDE **DIDROMOMETHANE**, 1-2 DIELDRIN DIELDRIN, DRY WEIGHT DIETHL METHYL BENZENESULFONAMIDE DIETHYL PHTHALATE DIETHYL PHTHALATE, DRY WEIGHT DIETHYLAMINE DIETHYLAMINOETHANOL DIETHYLBENZENE DIETHYLENE GLYCOL – DINITRATE, TOTAL

DIETHYLHEXYL-PHTHALATE DIETHYLHEXYL PHTHALATE ISOMER DIETHYLHEXYL-PHTHALATE

DIETHYLSTILBESTEROL DIFOLATAN DIISOPROPYL ETHER DIMETHOXYBENZIDINE DIMETHYL BENZIDINE DIMETHYL DISULFIDE TOTAL DIMETHYL NAPHTHALENE DIMETHYL PHTHALATE DIMETHYL PHTHALATE DIMETHYL PHTHALATE, DRY WEIGHT DIMETHYL SULFIDE —TOTAL

DIMETHYL SULFOXIDE TOTAL

DIMETHYLAMINE DIMETHYLANILINE DI-N-BUTYL PHTHALATE DI-N-BUTYL PHTHALATE, DRY WEIGHT DI-NITRO BUTYL — PHENOL (DNBP) DINITROTOLUENE DI-N-OCTYL PHTHALATE DI-N-OCTYL PHTHALATE, DRY WEIGHT DINOSEB DINOSEB (DNBP) DIOXANE

DIOXATHION ORGANIC PESTICIDE

DIOXIN DIOXIN (TCDD) SUSPENDED DISSOLVED — RADIOACTIVE GASSES DISULFOTON DIURON DMDS DOCOSANE DODECYL CHANIDINE SALTS

DODECYLGUANIDINE – SALTS DYFONATE

DYPHYLLINE

EDTA EDTA AMMONIATED ENDOSULFAN SULFATE ENDOSULFAN, ALPHA, -IN WASTE ENDOSULFAN, BETA, INWASTE ENDOSULFAN, TOTAL

ENDOTHALL SALTS & ESTERS, ORG. PEST.

ENDRIN ENDRIN + ENDRIN ALDEHYDE (SUM) ENDRIN ALDEHYDE EPHEDRINE SULFATE EPICHLOROHYDRIN EPTC (EPTAM) ESTRADIOL ETHALFLURALIN WATER, TOTAL ETHANE, 1,2-BIS (2- CLRETHXY), HOMLG SUM ETHANOL ETHION

<u>ETHOXYQUIN</u>

METHANESULFONATE ETHYL ETHYL ACETATE ETHYL BENZENE ETHYL BENZENE ETHYL ETHER BY GAS CHROMATOGRAPH ETHYL METHANESULFONATE ETHYL METHYL- — DIOXOLANE ETHYL PARATHION ETHYLBENZENE ETHYLBENZENE, DRY WEIGHT ETHYLENE ETHYLENE-----**CHLOROHYDRIN ETHYLENE DIBROMIDE -(1,2** DIBROMOETHANE) ETHYLENE GLYCOL ETHYLENE GLYCOL ETHYLENE GLYCOL -DINITRATE ETHYLENE OXIDE ETHYLENE THIOUREA (ETU) ETHYLENE, DISSOLVED (C2H4) ETHYLHEXYL EXPLOSIVE LIMIT, LOWER EXPLOSIVES, COMBINED TNT + RDX + TETRYL FENARIMOL ORGANIC PESTICIDE FENVALERATE ORGANIC PESTICIDE FERRICYANIDE FLUORANTHENE FLUORANTHENE, DRY WEIGHT FLUORENE FLUORENE, DRY WEIGHT FLUORIDE - COMPLEX FLUSILAZOLE FOAMING AGENTS FOLPET WATER TOTAL FORMALDEHYDE FORMIC ACID FREON 113 (1,1,1-TRIFLOURO-2,2-FREON, TOTAL FUEL, DIESEL, #1 **FURANS** FURFURAL GALLIUM, TOTAL (AS GA) GAMMA, TOTAL GAMMA, TOTAL COUNTING ERROR GAMMA-BHC GASOLINE, REGULAR GERMANIUM, TOTAL –(AS GE) GLYPHOSATE, TOTAL GOLD, TOTAL (AS AU) GROSS BETA **GUAFENSIN GUANIDINE NITRATE GUTHION** HALOGEN, TOTAL ORGANIC

HALOGEN, TOTAL RESIDUAL HALOGENATED HYDRO- CARBONS, TOTAL HALOGENATED ORGANICS HALOGENATED TOLUENE HALOGENS, ADSORBABLEORGANIC HALOGENS, TOT ORGAN-ICS BOTTOM SEDIMENT HALOGENS, TOTAL COMBINED HALOMETHANES, SUM HEPTACHLOR **HEPTACHLOR + HEPTACHLOR EPOXIDE** HEPTACHLOR EPOXIDE HEPTACHLOR, DRY WEIGHT **HEPTANE** HERBICIDES, TOTAL HEXACHLOROBENZENE HEXACHLOROBENZENE, DRY WEIGHT HEXACHLOROBIPHENYL **HEXACHLOROBUTADIENE HEXACHLOROBUTADIENE** HEXACHLOROBUTADIENE, DRY WEIGHT HEXACHLOROCYCLO- PENTADIENE HEXACHLOROCYCLOHEXANE (BHC) TOTAL HEXACHLOROCYCLOPENTADIENE, DRY WEIGHT **HEXACHLOROETHANE** HEXACHLOROETHANE. DRY WEIGHT HEXACHLOROPENTADIENE **HEXACHLOROPHENE HEXADECANE** HEXAHYDROAZEPINONE HEXAMETHYL- PHOSPHORAMINE(HMPA) HEXAMETHYLBENZENE HEXANE HEXAZIMONE HMX-1,3,5,7-TETRA –ZOCINE (OCTOGEN) HYDRAZINE HYDRAZINES, TOTAL HYDROCARBON, TOTAL RECOVERABLE HYDROCARBONS NITRATED HYDROCARBONS NITRATED, TOTAL HYDROCARBONS, AROMATIC HYDROCARBONS, TOTAL GAS CHROMATOGRAPH HYDROCARBONS, IN H2O, IR, CC14 EXT. CHROMAT HYDROGEN CYANIDE HYDROQUINONE **HYDROXYACETOPHENONE** HYDROXYQUINOLINE - TOTAL HYDROXYZINE INDENE INDENO (1,2,3-CD) PYRENE INDENO (1,2,3-CD) PYRENE, DRY WEIGHT INDIUM **IODINE 129**

IODINE RESIDUAL **IODINE TOTAL** ISOBUTYL ACETATE **ISOBUTYL ALCOHOL** ISOBUTYRALDEHYDE ISODECYLDIPHENYL- -PHOSPHATE **ISODRIN ISO-OCTANE** ISOOCTYL 2,4,5-T ISOOCTYL SILVEX **ISOPHORONE ISOPHORONE, DRY WEIGHT ISOPIMARIC ACID ISOPRENE ISOPROPALIN WATER, TOTAL** ISOPROPANOL **ISOPROPYL ACETATE** ISOPROPYL ALCOHOL -(C3H8O), SED. **ISOPROPYL ETHER ISOPROPYLBENZENE ISOPROPYLBIPHENYL, TOTAL** ISOPROPYLIDINE — DIOXYPHENOL ISOTHIAZOLONE ISOTHIOZOLINE, TOTAL **ISOXSUPRINE KELTHANE KEPONE** KN METHYL ORGANIC PESTICIDE LANTHANUM, TOTAL LEAD LEAD 210 TOTAL RECOVERABLE LEAD 210, TOTAL **LEAD 212** LEAD 214 LEAD SLUDGE SOLID LEAD SLUDGE TOTAL LEAD TOTAL RECOVERABLE LEAD, DISSOLVED (AS PB) LEAD. DRY WEIGHT LEAD, POTENTIALLY DISSOLVD LEAD, TOTAL DISSOLVED (AS PB) LEAD, DRY WEIGHT LEAD, TOTAL DRY WEIGHT (AS PB) LEAD, TOTAL (AS PB) LINDANE LINOLEIC ACID LINOLENIC ACID LINURON ORGANIC PESTICIDE M - ALKYLDIMETHLBENZYLAMCL MALATHION MB 121 MCPA 2-ETHYLHEXYL ESTER MERCAPTANS, TOTAL MERCAPTOBENZOTHIAZOLE MERCURY MERCURY (HG), IN BARITE, DRY WEIGHT MERCURY TOTAL RECOVERABLE MERCURY, POTENTIALLY DISSOLVD MERCURY, DISSOLVED (AS HG) MERCURY, DRY WEIGHT MERCURY, POTENTIALLY DISSOLVD MERCURY, TOT IN BOT DEPOSITS (DRY WGT) MERCURY, TOTAL (AS HG) MERCURY, TOTAL (LOW LEVEL)RECOVERABLE MERCURY, TOTAL LOW LEVELDRY WEIGHT METALS TOXICITY RATIO METALS, TOTAL METALS, TOX PRIORITY POLLUTANTS, TOTAL METAM POTASSIUM META-XYLENE METHAM SODIUM (VAPAM) METHAMIDOPHOS ORGANIC PESTICIDE METHANE METHANOL, TOTAL **METHOCARBAMOL** METHOMYL METHOXYCHLOR **METHOXYPROPYLAMINE METHYL METHANESULFONATE** METHYL ACETATE METHYL BROMIDE METHYL BROMIDE, DRY WEIGHT METHYL CHLORIDE METHYL CHLORIDE, DRY WEIGHT METHYL CYANIDE — (ACETONITRILE) METHYL ETHYL BENZENE METHYL ETHYL KETONE METHYL ETHYL SULFIDE METHYL FORMATE METHYL ISOBUTYL - KETONE (MIBK) METHYL MERCAPTAN METHYL METHACRYLATE METHYL METHANESULFONATE METHYL NAPHTHALENE METHYL PARATHION METHYL STYRENE METHYLAMINE **METHYLCYCLOPENTANE** METHYLENE ——BIS-THIOCYANATE METHYLENE CHLORIDE METHYLENE CHLORIDE, DRY WEIGHT METHYLENE CHLORIDE, SUSPENDED METHYLHYDRAZINE METRIBUZIN (SENCOR), WATER, DISSOLVED METRIOL TRINITRATE, TOTAL MIREX MOLYBDENUM -—DISSOLVED (AS MO) MOLYBDENUM, TOTAL ——(AS MO)

MONOCHLOROACETIC -ACID MONO-CHLORO-BENZENES MONOCHLOROBENZYLTRIFLUORIDE MONOCHLORODEHYDRO- ABIETIC ACID MONOCHLOROTOLUENE MP062 (STEWARD) N PENTANE N,-N- DIMETHYLFORMAMIDE N, NOTETHYL N'DIETHYL CARBANILIDE N,-N-DIMETHYL FORMAMIDE NABAM, ORGANIC PESTICIDE NABONATE N-AMYL ACETATE NAPHTHALENE NAPHTHALENE, DRY WEIGHT NAPHTHENIC ACID NAPROPAMIDE (DEVRINOL) N-BUTYL ACETATE N BUTYL BENZENE SULFONAMIDE (IN WAT) N-BUTYLBENZENE (WHOLE WATER, UG/L N-BUTYL-BENZENE SULFONAMIDE (IN WAT) NEPTUNE BLUE N-HEPTADECANE NIACINAMIDE NICKEL TOTAL RECOVERABLE NICKEL NICKEL SLUDGE SOLID NICKEL SLUDGE TOTAL NICKEL TOTAL RECOVERABLE NICKEL, DISSOLVED (AS NI) NICKEL, POTENTIALLY DISSOLVD NICKEL, DISSOLVED (AS NI) NICKEL, SUSPENDED (AS NI) NICKEL, TOTAL (AS NI) NICKEL, TOTAL PER BATCH NICKEL,-TOT IN BOTTOM DEPOSITS (DRY WGT) NICOTINE SULFATE NITROBENZENE NITROBENZENE, DRY WEIGHT NITROCELLULOSE **NITROFURANS** NITROGEN, ORGANIC, DISSOLVED (AS N) NITROGLYCERIN BY GAS CHROMATOGRAPHY NITROGUANIDINE NITROSODIPHENYLAMINE NITROSTYRENE N-METHYL-2-PYRROLIDONE N-NITROSO COMPOUNDS, VOLATILE N-NITROSO COMPOUNDS, VOLATILE N-NITROSODIBUTYL- AMINE N-NITROSODIETHYL- AMINE

N-NITROSODIMETHYL- AMINE

N-NITROSODIMETHYLAMINE, DRY WEIGHT

N-NITROSODI-N-PROPYLAMINE N-NITROSODI-N-BUTYLAMINE N-NITROSODI-N-PROPYLAMINE, DRY WEIGHT N-NITROSODIPHENYL- AMINE N-NITROSODIPHENYLAMINE, DRY WEIGHT N-NITROSOPYRROLIDINE NONHALOGENATED VOLATILE ORGANICS NONPURGEABLE ORGANIC HALIDES NORFLURAZON ORGANIC PESTICIDE N-PROPYLBENZENE O - CHLOROBENZYL CHLORIDE **OCTACHLORO- CYCLOPENTENE** OCTACHLORODIBENZO P DIOXIN **OCTACHLORODIBENZOFURAN** OCTYLPHENOXY -POLYETHOXYETHANOL **OIL, PETROLEUM ETHER EXTRACTABLES OIL/GREASE CALCULATED LIMIT** OLEIC ACID ORDRAM (HYDRAM) **ORGANIC ACTIVE IN- GREDIENTS** (40CFR455) ORGANIC COMPOUNDS, CHLOROFORM EXTRACT. ORGANIC HALIDES, TOTAL ORGANIC PESTICIDE CHEMICALS (40CFR455) ORGANICS, GASOLINE RANGE ORGANICS, TOT PURGE-ABLES (METHOD 624) ORGANICS, TOTAL ORGANICS, TOTAL HALOGENS (TOX) ORGANICS, TOTAL TOXIC (TTO) ORGANICS, VOLATILE -(NJAC REG. 7:23-17E) **ORGANICS-TOT VOLTILE (NJAC REG.7:23-**17E) ORTHENE ORTHOCHLOROTOLUENE ORTHO-CRESOL ORTHO-XYLENE **O-TOLUIDINE** OXALIC ACID **OXYTETRACYCLINE HYDROCHLORIDE** P,P-DDE - DISSOLVED P,P'-DDT - DISSOLVED PALLADIUM, TOTAL (AS PD) P-AMINOBIPHENYL PANTHALIUM, TOTAL PARABEN (METHYL AND PROPYL) PARACHLOROMETA CRESOL PARA-DICHLOROBENZENE PARAQUAT PARATHION PCB - 1262 PCB, TOTAL SLUDGE, SCAN CODE PCB, TOTAL, SCAN EFFLUENT

PCB-1016 (AROCHLOR 1016) PCB-1221 (AROCHLOR 1221) PCB-1232 (AROCHLOR 1232) PCB-1242 (AROCHLOR 1242) PCB-1248 (AROCHLOR 1248) PCB-1254 (AROCHLOR 1254) PCB-1260 (AROCHLOR 1260) PCBS IN BOTTOM DEPS. (DRY SOLIDS) PCNB, ORGANIC PEST. P-CRESOL P-DIMETHYLAMINO- AZOBENZENE PEBULATE (TILLAM) PENDIMETHALIN ORGANIC PESTICIDE PENTACHLOROBENZENE PENTACHLOROETHANE PENTACHLOROPHENOL PENTANE, TOTAL EFFLUENT PERFLUOROBUTANE SULFONAMIDE PERFLUOROBUTANOIC ACID PERFLUOROBUTANOIC SULFONATE PERFLUOROOCTANE SULFONAMIDE PERFLUOROOCTANE SULFONATE PERFLUOROOCTANOIC ACID PERMETHRIN, TOTAL PERTHANE PESTICIDES, GENERAL P-ETHYLTOLUENE PETROL HYDROCARBONS, TOTAL RECOVERABLE PHENACETIN PHENANTHRENE PHENANTHRENE, DRY WEIGHT PHENOL, SINGLE COMPOUND PHENOLIC COMPOUNDS, SLUDGE TOTAL, DRY WEIGHT PHENOLIC COMPOUNDS, UNCHLORINATED PHENOLICS IN BOTTOM DEPOSITS (DRY WGT) PHENOLICS, TOTAL RECOVERABLE PHENOLS PHENOLS, CHLORINATED PHENOXY ACETIC ACID PHENYLPROPANOLAMINE PHENYLTOLOXAMINE PHORATE PHOSMET, ORGANIC PESTICIDE PHOSPHATED PESTICIDES PHOSPHOROTHIOIC ACID 0,0,0-TRIETHYL ESTR PHTHALATE ESTERS PHTHALATES, TOTAL PHTHALIC ACID PHTHALIC ANHYDRIDE PIRIMICARB PLATINUM, TOTAL -(AS PT)

POLONIUM 210

POLYACRILAMIDE CHLORIDE POLYBROMINATED BIPHENYLS POLYBROMINATED DIPHENYL OXIDES POLYCHLORINATED BIPHENYLS (PCBS) POLYMETHYLACRYLIC ACID POLY-NUCLEAR AROMATICS (POLYRAM) POTASSIUM 40 PRIORITY POLLUTANTS TOTAL EFFLUENT **PROFENOFOS** PROMETON, ORGANIC PESTICIDE PROMETRYN, ORGANIC PESTICIDE PRONAMIDE, ORGANIC PESTICIDE PROPABHLOR (RAMROD) DISSOLVED PROPACHLOR, ORGANIC PESTICIDE PROPANE, 2-METHOXY- 2-METHYL PROPANIL PROPAZINE, ORGANIC PESTICIDE PROPENE, TOTAL PROPRANE, TOTAL PROPYL ACETATE PROPYLENE OXIDE PROPYLENGLYCOL, TOTAL PROTACTINIUM 234, DRY WEIGHT PURGEABLE AROMATICS METHOD 602 PURGEABLE HYDRO- CARBONS, METH. 601 PURGEABLE ORGANIC HALIDES PYMETROZINE PYRENE PYRENE, DRY WEIGHT **PYRETHRINS** PYRIDINE **PYRIFENOX** QUARTERNARY AMMONIUM COMPOUNDS QUINOLINE **RADIATION - GROSS ALPHA TOT** DISSOLVED **RADIATION - GROSS ALPHA TOT** SUSPENDED RADIATION. GROSS ALPHA RADIATION, GROSS BETA RADIATION, GROSS ALPHA RADIOACTIVITY RADIOACTIVITY, GROSS RADIUM 224 RADIUM 226 + RADIUM 228, TOTAL RADIUM 226, DISSOLVED RADIUM 228, TOTAL RARE EARTH METALS, TOTAL RATIO OF FECAL COLIFORM TO FECAL STREPOC R-BHC (LINDANE) GAMMA RDX, DISSOLVED RDX, TOTAL **RESIN ACIDS, TOTAL** RESORCINOL RHODIUM, TOTAL

ROTENONE ROUNDUP ROVRAL RUBIDIUM, TOTAL (AS RB) SAFROLE SAMARIUM, TOTAL (AS SM IN WATER) SELENIUM SLUDGE SOLID SELENIUM, ACID SOLUBLE SELENIUM SLUDGE SOLID SELENIUM, POTENTIALLY DISSOLVD SELENIUM, DISSOLVED (AS SE) SELENIUM, DRY WEIGHT SELENIUM, POTENTIALLY DISSOLVD SELENIUM, SLUDGE, TOTAL DRY WEIGHT SELENIUM, TOTAL (AS SE) SELENIUM, TOTAL RECOVERABLE SEVIN SEVIN (CARBARYL) IN TISSUE SEVIN (CARBRYL) SILVER SILVER TOTAL RECOVERABLE SILVER IN BOTTOM DEPOSITS (DRY WGT) SILVER TOTAL RECOVERABLE SILVER, DISSOLVED (AS AG) SILVER, IONIC SILVER, POTENTIALLY DISSOLVED SILVER, TOTAL (AS AG) SILVER, TOTAL PER BATCH SILVEX SODIUM CHLORATE SODIUM DICHROMATE SODIUM DIMETHYL-DITHIOCARBAMATE, TOTAL SODIUM PENTACHLORO- PHENATE SODIUM POLYACRYLATE, TOTAL SODIUM-O-PPTH SOPP SOPP, LOADING RATE STIROFOS STROBANE STRONTIUM 90, TOTAL STRONTIUM. DISSOLVED STRONTIUM, TOTAL ——(AS SR) STYRENE STYRENE, TOTAL SULFABENZAMIDE SULFACETAMIDE SULFATHIAZOLE SULFOTEPP (BLADAFUME) TANNIN AND LIGNIN TCDD EQUIVALENTS TCMTB **TEBUCONAZOLE TEBUPIRIMFOS TEBUTHIURON ORGANIC PESTICIDE TECHNETIUM-99**

TEFLUTHRIN TELLURIUM, TOTAL TEMEPHOS TERBACIL TERBUFOS **TERBUFOS (COUNTER) TOTAL** TERBUTHYLAZINE ORGANIC PESTICIDE TERBUTRYN, ORGANIC PESTICIDE TETRA SODIUM EDTA TETRACHLORDIBENZOFURAN, 2378-(TCDF) SED. **TETRACHLOROBENZENE** TETRACHLOROETHANE, TOTAL TETRACHLOROETHENE TETRACHLOROETHYLENE TETRACHLOROETHYLENE TETRACHLOROETHYLENE, DRY WEIGHT TETRACHLOROGUAIACOL (4CG) IN WHOLE WATER TETRAHYDRO-3,5-DIMETHYL-2-HYDRO-1,3,5-TH **TETRAHYDROFURAN** TETRAMETHYL AMMONIUM HYDROXIDE TETRAMETHYLBENZENE THALLIUM 208 THALLIUM IN BOTTOM DEPOSITS (DRY WGT) THALLIUM. POTENTIALLY DISSOLVD THALLIUM, ACID SOLUBLE THALLIUM, DISSOLVED (AS TL) THALLIUM, POTENTIALLY DISSOLVD THALLIUM, TOTAL (AS TL) THALLIUM, TOTAL RECOVERABLE THC, DRY & 02 THEOPHYLLINE THIABENDAZOLE THIOBENDAZOLE THIOCARBAMATES THIOCYANATE (AS SCN) THIOSULFATE ION_(2-) **THORIUM 230** THORIUM 232 THORIUM 232 PCI/G OF DRY SOLIDS THORIUM 234 TIN TIN, DISSOLVED (AS SN) TIN, TOTAL (AS SN) TIN. TOTAL RECOVERABLE TIN, TRI-ORGANO-TITANIUM, DISSOLVED (AS TI) TITANIUM, TOTAL (AS TI) TITANIUM, TOTAL DRY WEIGHT (AS TI) TOLUENE TOLUENE, DISSOLVED TOLUENE, DRY WEIGHT TOLUENE-2,4 -DIISOCYANITE

TOLYTRIAZOLE TOPSIN TOTAL ACID PRIORITY POLLUTANTS TOTAL BASE/NEUTRAL PRIORITY POLLUTANTS TOTAL PESTICIDES TOTAL PHENOLS TOTAL POLONIUM TOTAL PURGEABLE HALOCARBONS TOTAL TOXIC ORGANICS (TTO) (40CFR413) TOTAL TOXIC ORGANICS (TTO) (40CFR433) TOTAL TOXIC ORGANICS (TTO) (40CFR464A) TOTAL TOXIC ORGANICS (TTO) (40CFR464B) TOTAL TOXIC ORGANICS (TTO) (40CFR464C) TOTAL TOXIC ORGANICS (TTO) (40CFR464D) TOTAL TOXIC ORGANICS (TTO) (40CFR467) TOTAL TOXIC ORGANICS (TTO) (40CFR468) TOTAL TOXIC ORGANICS (TTO) (40CFR469) TOTAL TOXIC ORGANICS (TTO) (40CFR465) TOTAL VOLATILE — PRIORITY POLLUTANTS TOXAPHENE TOXAPHENE, DRY WEIGHT TOXICITY TOXICITY, CERIODAPHNIA ACUTE TOXICITY. CERIODAPHNIA CHRONIC TOXICITY, PIMEPHALES ACUTE TOXICITY, PIMEPHALES CHRONIC TOXICITY, CHOICE OF SPECIES TOXICITY, FINAL CONC TOXICITY UNITS TOXICITY, SALMO CHRONIC TOXICITY, SAND DOLLAR TOXICITY, TROUT TOXICS, PERCENT REMOVAL TRANS-1.2-DICHLORO- ETHYLENE TRANS-1,3-DICHLORO -PROPENE TREFLAN (TRIFLURALIN) TRIADIMEFON ORGANIC PESTICIDE TRIBUTHYLAMINE TRIBUTYLTIN TRICHLOROBENZENE **TRICHLOROBENZENE 1,2,4 TOTAL** TRICHLOROETHANE TRICHLOROETHENE TRICHLOROETHYLENE TRICHLOROETHYLENE, DISSOLVED TRICHLOROETHYLENE, DRY WEIGHT **TRICHLOROFLUORO- METHANE** TRICHLOROGUAIACOL **TRICHLOROMETHANE** TRICHLOROPHENATE- (ISOMERS) TRICHLOROPHENOL TRICHLOROTOLUENE TRICHLOROTRIFLUORO- ETHANE

TRICHOROFON

TRIETHANOLAMINE TRIETHYLAMINE TRIFLURALIN (C13H16F3N3O4) TRIHALOMETHANE, TOT. TRIMETHYL BENZENE TRINITROTOLUENE (TNT), DISSOLVED TRINITROTOLUENE (TNT), TOTAL TRIPHENYL PHOSPHATE TRITHION TRITIUM (1 H3), TOTAL TRITIUM, TOTAL TRITIUM, TOTAL COUN-TING ERROR (PC/L) TRITIUM, TOTAL NET INCREASE H-3 UNITS TUNGSTEN, DISSOLVED TUNGSTEN, TOTAL U-236 TOTAL WTR **URANIUM 235, DRY WEIGHT URANIUM 238 URANIUM, POTENTIALLY DISSOLVD** URANIUM, 235 TOTAL URANIUM, 238 TOTAL URANIUM, NATURAL, DISSOLVED URANIUM, NATURAL, TOTAL URANIUM, NATURAL, TOTAL (IN PCI/L) URANIUM, POTENTIALLY DISSOLVD URANIUM, TOTAL AS U308

URANYL-ION UREA VERNAM (S-PROPYLDI-PROPYLTHIOCARBAMATE)

VINYL ACETATE VINYL CHLORIDE VINYL CHLORIDE, DRY WEIGHT VOLATILE COMPOUNDS, (GC/MS) VOLATILE FRACTION -ORGANICS (EPA 624) VOLATILE HALOGENATED HYDROCARBONS VOLATILE HALOGENATED ORGANICS (VHO), TOT VOLATILE HYDROCARBONS VOLATILE ORGANIC COMPOUND (VOC) **VOLATILE ORGANICS – DETECTED XANTHATES XC POLYMER IN DRILLING FLUIDS XYLENE** XYLENE, PARA- TOTAL ZINC ZINC TOTAL RECOVERABLE ZINC IN BOTTOM DEPOSITS (DRY WGT) ZINC SLUDGE SOLID ZINC SLUDGE TOTAL ZINC TOTAL RECOVERABLE ZINC, DISSOLVED (AS ZN) ZINC, DRY WEIGHT ZINC, PERCENT REMOVAL ZINC, POTENTIALLY DISSOLVED ZINC, TOTAL ZINC, TOTAL (AS ZN) ZIRAM, ORGANIC PESTICIDE ZIRCONIUM, TOTAL